

THE FRANKLIN COUNTY BOARD OF SUPERVISORS HELD THEIR REGULAR MONTHLY MEETING ON TUESDAY, APRIL 17<sup>TH</sup>, 2007, AT 1:30 P.M., IN THE BOARD OF SUPERVISORS MEETING ROOM IN THE COUNTY COURTHOUSE.

THERE WERE PRESENT: Wayne Angell, Chairman  
 Charles Wagner, Vice-Chairman  
 Leland Mitchell  
 David Hurt  
 Charles Poindexter  
 Russ Johnson  
 Hubert Quinn

OTHERS PRESENT: Richard E. Huff, II, County Administrator  
 Christopher L. Whitlow, Asst. County Administrator  
 Larry V. Moore, Asst. County Administrator  
 B. J. Jefferson, County Attorney  
 Sharon K. Tudor, CMC, Clerk

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Chairman Wayne Angell called the meeting to order.

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A Moment of Silence for the victims of the Virginia Tech Tragedy was held.

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Invocation was given by Supervisor Charles Wagner.

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Pledge of Allegiance was led by Supervisor Hubert Quinn.

**PUBLIC COMMENT:**

**CONSENT AGENDA**

**APPROVAL OF ACCOUNTS PAYABLE LISTING, APPROPRIATIONS, TRANSFERS & MINUTES FOR – MINUTES FOR MARCH 19<sup>TH</sup>, 20<sup>TH</sup>, 26<sup>TH</sup>, 27<sup>th</sup>, 29<sup>TH</sup>, & APRIL 5<sup>TH</sup>, 2007**

**APPROPRIATIONS**

| <u>DEPARTMENT</u>       | <u>PURPOSE</u>               | <u>ACCOUNT</u> | <u>AMOUNT</u>    |
|-------------------------|------------------------------|----------------|------------------|
| Library                 | Additional State Library Aid | 7301- 5425     | 78.00            |
|                         |                              |                |                  |
| Commissioner of Revenue | Additional Comp Board Funds  | 1209- 7001     | 1,452.00         |
|                         |                              |                |                  |
| Public Safety           | Virginia Fire Services Board | 3505- 5540     | 9,473.00         |
|                         | Mini Grant                   |                |                  |
|                         |                              |                |                  |
|                         |                              |                |                  |
|                         |                              | Total          | <u>11,003.00</u> |

**Transfers Between Departments:**

None

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**MUNICIPAL CLERK’S WEEK PROCLAMATION**

**MUNICIPAL CLERKS WEEK**

*April 29 through May 5, 2007*

**WHEREAS**, the Office of the Municipal Clerk, a time honored and vital part of local government exists throughout the world, and

**WHEREAS**, the Office of the Municipal Clerk is the oldest among public servants, and

**WHEREAS**, the Office of the Municipal Clerk provides the professional link between the citizens, the local governing bodies and agencies of government at other levels, and

**WHEREAS**, Municipal Clerks have pledged to be ever mindful of their neutrality and impartiality, tendering equal service to all.

**WHEREAS**, the Municipal Clerk serves as the information center on functions of local government and community.

**WHEREAS**, Municipal Clerks continually strive to improve the administration of the affairs of the Office of the Municipal Clerk through participation in education programs, seminars, workshops and the state, province, county and international professional organizations.

**WHEREAS**, it is most appropriate that we recognize the accomplishments of the Office of the Municipal Clerk.

**NOW BE IT THEREFORE RESOLVED**, the Franklin County Board of Supervisors do recognize the week of April 29 through May 5, 207, as Municipal Clerks Week, and further extend appreciation to our Municipal Clerk, Sharon K. Tudor, CMC, and to all Municipal Clerks for the vital services they perform and their exemplary dedication to the communities they represent.

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**2008 LANDFILL TRUCK AWARD**

*The board authorized the purchase of a 1 and ¼ ton on September 19, 2006. The current Landfill truck is a 1996 Dodge 1 ton and has nearly 230,000 miles on it. The new truck is a scheduled/budgeted replacement for the current Landfill truck used to haul gravel, transfer boxes, and general cleanup.*

*The truck is used for cleaning up around green box sites all over the county and funds were approved in the FY 2006 – 2007 annual capital budget.*

*We received three bids on March 15, 2007.*

|   |              |
|---|--------------|
| <u>Colonial Ford Truck Sales Inc.</u> ..... | \$29,604.48  |
| Plus delivery.....                          | \$225.00     |
| Total.....                                  | .\$29,829.48 |

|  |             |
|--|-------------|
| <u>Hall Automotive of Virginia Beach</u> ..... | \$29,718.00 |
|--|-------------|

|                          |              |
|--------------------------|--------------|
| <u>Duncan Ford</u> ..... | \$35,802.70  |
| Trade-In Price .....     | .\$2,264.00  |
| Total .....              | .\$33,538.70 |

**RECOMMENDATION:**

*It is recommended that the Board of Supervisors award the truck bid to Colonial Ford Truck Sales Inc. for \$29,829.48. This price is through the Commonwealth of Virginia. The 1996 truck will be declared surplus and sold the next time sealed bids are accepted.*

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**2007 SMITH MOUNTAIN LAKE BUSINESS EXPO OUTDOOR OCCASION PERMIT**

Vicki Gardner, Executive Director, Smith Mountain Lake Chamber of Commerce is requesting approval for the Chamber’s 2007 Annual Smith Mountain Lake Business Expo. The completed Outdoor Occasion Permit for SML Chamber is submitted for your review and consideration.

All pertinent agencies per County Code Section 13-29.2 have signed off on the 2007 Outdoor Occasion Permit for Smith Mountain Lake Chamber of Commerce Business Exp.

Per County Code Section 13-29.4 the fee of \$100.00 has been remitted and deposited with the County Treasurer’s Office.

**RECOMMENDATION:**

Staff request Board approval on the 2007 Outdoor Occasion Permit application for the SML Business Expo as submitted per County Code Section 13-29.1.

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**MICHAEL J. & SHARON G. HALL OUTDOOR OCCASION PERMIT**

Michael J. & Sharon G. Hall have submitted an outdoor Occasion Permit for May 12<sup>th</sup> & 13<sup>th</sup>, 2007.

The completed Outdoor Occasion Permit for Hall’s is submitted for your review and consideration.

All pertinent agencies per County Code Section 13-29.2 have signed off on the Outdoor Occasion Permit for Michael J. & Sharon G. Hall as submitted.

Per County Code Section 13-29.4 the fee of \$100.00 has been remitted and deposited with the County Treasurer's Office.

**RECOMMENDATION:**

Staff request Board approval on the Outdoor Occasion Permit application for Michael J. & Sharon G. Hall as submitted per County Code Section 13-29.1.

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**LEASE FOR DUMPSTER SITE**

On October 3, 2001 the County entered into a lease agreement with Elliott Scott in the Union Hall district for a green box site located at Penhook for \$550.00 annually. This lease was drafted to renew automatically on an annual basis for an additional four (4) one year terms unless terminated by either party by written notice delivered three calendar months prior to the end of any yearly term of the lease.

Concern has been expressed that with the closing of the Redwood site, the County cannot risk losing the Penhook site. After discussion with the Landfill staff and endeavoring to locate additional box sites it is possible that another site could not be located of comparable convenience to the residents of Penhook. Further discussion indicates that increased annual rent will insure this site.

**RECOMMENDATION:**

Staff recommendation is that the County Administrator be authorized to enter a new lease with Mr. Scott Elliott for the sum of \$1200.00 annually effective October 3, 2007. Said lease to be drafted by legal counsel.

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**(RESOLUTION #06-04-2007)**

BE IT THEREFORE RESOLVED, by the Board of Supervisors to approve the consent agenda items as presented above.

MOTION BY: Russ Johnson  
 SECONDED BY: Leland Mitchell  
 VOTING ON THE MOTION WAS AS FOLLOWS:  
 AYES: Mitchell, Hurt, Poindexter, Wagner, Johnson, Quinn & Angell

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**VDOT – RURAL ADDITION RECOMMENDATIONS**

Tony Handy, Resident Administrator, VDOT, presented the Board with the following resolutions for their consideration:

By resolution of the governing body adopted April 17, 2007

*The following VDOT Form AM-4.3 is hereby submitted and incorporated as part of the governing body's resolution for changes in the secondary system of state highways.*

Form AM-4.3 ( 11/28/2005)  
 Asset Management Division

**Report of Changes in the Secondary System of State Highways**

**Project/Subdivision**

**Liberty Heights Sec. 1**

Type of Change: **Addition**

The following additions to the Secondary System of State Highways, pursuant to the statutory provision or provisions cited, are hereby requested, the right of way for which, including additional easements for drainage as required, is guaranteed:

Reason for Change: **New subdivision street**  
 Pursuant to Code of Virginia **§33.1-229**

**Route Number and/or Street Name**

**Independence Lane, State Route Number 1146**

*Description:* **From:** 1144  
**To:** Cul de Sac  
 A distance of: 0.16 miles.

*Right of Way Record:* Filed on 7/6/2004 in the Land Records Office, with a width of 50 feet.

Recordation Reference: DB 829 pg 2455, DB 836 pg531, DB

**Revolution Road, State Route Number 1147***Description:* **From:** 1144**To:** Cul De Sac

A distance of: 0.10 miles.

*Right of Way Record:* Filed on 7/6/2004 in the Land Records Office, with a width of 50 feet.

Recordation Reference: DB 829 pg 2455, DB 836 pg 531, DB 823 pg 133

By resolution of the governing body adopted April 17, 2007

***The following VDOT Form AM-4.3 is hereby submitted and incorporated as part of the governing body's resolution for changes in the secondary system of state highways.***

Form AM-4.3 (11/28/2005)

Asset Management Division

**Report of Changes in the Secondary System of State Highways****Project/Subdivision****Liberty Heights Sec. 2**Type of Change: **Addition**

The following additions to the Secondary System of State Highways, pursuant to the statutory provision or provisions cited, are hereby requested, the right of way for which, including additional easements for drainage as required, is guaranteed:

Reason for Change: **New subdivision street**Pursuant to Code of Virginia **§33.1-229****Route Number and/or Street Name****Constitution Boulevard, State Route Number 1145***Description:* **From:** 1144**To:** Cul de Sac

A distance of: 0.49 miles.

*Right of Way Record:* Filed on 7/6/2004 in the Land Records Office, with a width of 50 Feet.

Recordation Reference: DB 829 pg 2455, DB 836 pg 531, DB 823 pg 133

The Board of Supervisors of Franklin County, in regular meeting on the 17<sup>th</sup> day of April, 2007, adopted the following:

*Liberty Heights Section I – Independence Lane – Route 1146*  
*Liberty Heights Section I – Revolution Road – Route 1147*  
*Liberty Heights Section II – Constitution Boulevard – Route 1145*

WHEREAS, the street(s) described on the submitted Additions Form SR-5(A), fully incorporated herein by reference, are shown on plats recorded in the Clerk's Office of the Circuit Court of Franklin County, and

WHEREAS, the Resident Engineer for the Virginia Department of Transportation has advised this Board the street(s) meet the requirements established by the Subdivision Street Requirements of the Virginia Department of Transportation, and

NOW, THEREFORE, BE IT RESOLVED, this Board requests the Virginia Department of Transportation to add the street(s) described on the submitted Additions Form SR-5(A) to the secondary system of state highways, pursuant to §33.1-229, Code of Virginia, and the Department's Subdivision Street Requirements, and

BE IT FURTHER RESOLVED, this Board guarantees a clear and unrestricted right-of-way, as described, and any necessary easements for cuts, fills and drainage, and

BE IT FURTHER RESOLVED, that a certified copy of this resolution be forwarded to the Resident Engineer for the Virginia Department of Transportation.

**(RESOLUTION #07-04-2007)**

BE IT THEREFORE RESOLVED, by the Board of Supervisors to approve the aforementioned resolution as presented.

MOTION BY: Charles Wagner

SECONDED BY: Charles Poindexter  
 VOTING ON THE MOTION WAS AS FOLLOWS:  
 AYES: Mitchell, Hurt, Poindexter, Wagner, Johnson, Quinn & Angell

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### **RURAL ROAD RECOMMENDATIONS**

Brian Kluttz, Planner, and Tony Handy, VDOT Rocky Mount Residency Administrator shared with the Board of Supervisors the listing of nominees of private roads within each magisterial district of the County, which may qualify for Rural Addition funds administered by VDOT. The Board has established a protocol to allow an appointed group, known as the Road Viewers, to review all nominated roads for sufficiency. Moreover, the Road Viewers rank and prioritize qualifying roads for recommended approval to the Board. This year, six roads were nominated by the Board (Blue Ridge District did not submit a road); all of which were pre-inspected by VDOT Staff to assure they met eligibility requirements.

The Road Viewers met on March 30<sup>th</sup>, 2007 and toured the candidate roads. Six of the seven Road Viewers participated. They reviewed the roads and prioritized them. A point summary report for each nominated road is attached; prepared by Mr. Handy of VDOT. There is approximately \$100,000 in the Rural Road Additions fund.

The Road Viewers' rankings are as follows, with no. 1 being the first priority road, serving the most people, most cost-effectively: Please note that the budget for Eagle Lane & Pasley Lane exceeded available funding this year.

- 1) Summer Breeze, Boone District, \$111,575 (can be built with \$100,000 per VDOT), 15 houses on 19 lots;
- 2) Pasley, Gills Creek District, \$133,429 14 houses on 24 lots;
- 3) Fox Glove, Snow Creek District, \$113,467 8 houses on 5 tracts;
- 4) Big Oak, Union Hall District, \$99,187, 7 houses on 13 parcels;
- 5) Eagle, Blackwater District, \$371,653, 13 houses on 21 parcels.

Following the Board approval for Rural Addition funds, County staff will work with VDOT to determine whether or not, and how much right-of-way will need to be dedicated for public use on the selected road. Residents adjacent to the selected road will be notified by the County and a meeting will be held with VDOT to solicit endorsements for inclusion into the State system for maintenance.

According to VDOT, there is no time limit on expenditures for this project. If Pasley or Eagle are funded; only a portion can be improved due to funding constraints. Staff would note that the recommendation of Crossbow Lane (Rocky Mount District) has been deleted.

In looking at the roads this year, it is likely that certain eligible roads may never be improved without the Rural Addition funds. Some homeowners on private roads may participate in the Revenue Sharing Program; however, that would not be possible for all such homeowners.

**RECOMMENDATION:** It is recommended that the Board affirm the priorities of the Road Viewers or give the staff any further guidance on the Rural Addition Program for the current year. It is recommended that the Board approve a time limit of 45 days to resolve any right-of-way issues on the selected road and if staff is not able to resolve issues in that time the next road in priority will be selected.

### **(RESOLUTION #08-04-2007)**

BE IT THEREFORE RESOLVED, by the Board of Supervisors to approve Summer Breeze as the Rural Addition Program nominee as submitted.

MOTION BY: Russ Johnson

SECONDED BY: Hubert Quinn

VOTING ON THE MOTION WAS AS FOLLOWS:

AYES: Mitchell, Hurt, Poindexter, Wagner, Johnson, Quinn & Angell

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### **TREASURER'S MONTHLY REPORT**

### **(RESOLUTION #09-04-2007)**

BE IT THEREFORE RESOLVED by the Board to approve the Treasurer's monthly report as submitted.

MOTION BY: Leland Mitchell

SECONDED BY: Hubert Quinn

VOTING ON THE MOTION WAS AS FOLLOWS:

AYES: Mitchell, Hurt, Poindexter, Wagner, Johnson, Quinn, & Angell

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**VRS SHERIFF'S MULTIPLYER**

Richard E. Huff, II, County Administrator, stated that an 8.8% increase for police personnel in their VRS multiplier applied to anyone retiring after July 1, 2007 with a cost of \$78,000.00 to Franklin County if the Board opted to include this in the 2007-2008 budget.

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**TRIPPLE CREEK EVENT/MAY 9<sup>TH</sup> – 12<sup>TH</sup>, 2007  
(RESOLUTION #10-04-2007)**

BE IT THEREFORE RESOLVED, by the Board of Supervisors to approve the Sterling Belcher Entertainment Permit for May 9<sup>th</sup> – 12<sup>th</sup>, 2007 as presented to include a \$10,000 property bond as in years past.

MOTION BY: Leland Mitchell  
 SECONDED BY: Charles Poindexter  
 VOTING ON THE MOTION WAS AS FOLLOWS:  
 AYES: Mitchell, Hurt, Poindexter, Wagner, Johnson, Quinn & Angell

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**WINDY GAP SCHOOL BIDS**

Dr. Charles Lackey, Superintendent of Schools, presented the Board with the following bid tabulation for the Windy Gap Elementary School:

**BID TABULATION FOR FRANKLIN COUNTY PUBLIC SCHOOLS  
 NEW WINDY GAP ELEMENTARY SCHOOL**

**Bid Date: April 16, 2007  
 Time: 2:00 PM Read Publicly**

**RRMM COMM. NO. 06152-00**

|   | Bidders               | Marks        | ADD 1 | ADD 2 | ADD 3 | ADD 4 | BID BOND | SIGNED & SEALED | BASE BID        | Alt #1       | Alt #2       |
|---|-----------------------|--------------|-------|-------|-------|-------|----------|-----------------|-----------------|--------------|--------------|
|   |                       | On Bid Pkg   | Y/N   | Y/N   | Y/N   | Y/N   | Y/N      | Y/N             |                 |              |              |
| 1 | Branch & Associates   | None         | Y     | Y     | Y     | Y     | Y        | Y               | \$14,195,000.00 | -\$12,000.00 | \$104,000.00 |
| 2 | Avis Construction     | -\$75,000.00 | Y     | Y     | Y     | Y     | Y        | Y               | \$13,670,000.00 | -\$12,600.00 | \$110,500.00 |
| 3 | Martin Brothers Cons. | None         | Y     | Y     | Y     | Y     | Y        | Y               | \$13,748,000.00 | -\$11,400.00 | \$130,000.00 |

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**COMMUNITY PARK GRANTS**

Scott Martin, Director of Commerce & Leisure Services, advised the Board at their November meeting, the Board of Supervisors adopted a Community Facilities Improvement Program to guide application of \$15,000 in community park development funding available each year. This program's goal is to improve the County's quality of life by helping citizens and community groups improve publicly accessible park facilities. This guide prescribes the format and rating criteria from which funding decisions may be made by the Board of Supervisors. The County advertised the 2<sup>nd</sup> round of grants in March. Grant requests were submitted by one qualified community group.

- Blackwater BowHunters Club

The County has up to \$8,000 to distribute in this round of community grants. The Blackwater Bowhunters' grant identified projects totaling \$22,000.

All groups that apply for funding assistance through the Community Facilities Program must be either a: non-profit, neighborhood association, civic club, sports/athletic association, conservation group, established faith body, or private land owner with an intent to provide public recreational facilities to the public through a gift, long-term lease, or other arrangement satisfactory to the Board of Supervisors. All facilities funded through this program must be open for general public, drop-in use with no charge applied unless the facility is being programmed for a special event or other activity sponsored by the facility's ownership group. The applying groups must commit to

maintain the facility in a safe and usable condition after the receipt of county funding support OR completion of construction funded by the County.

Applicants must provide at minimum a 25% cost-share contribution to the total project value. Contributions may include the value of the land provided (one time), volunteer/contributed labor, and private fund donations. The Board’s adopted policy directs that the scoring system below be used for evaluation and recommendations:

- 100 to 90 Points                      Recommend approval to the Board of Supervisors
- 90 to 80 Points                      Recommend partial funding to the Board of Supervisors
- Below 80 Points                      Assist the Groups in Refining the Proposals Prior to Board Presentation

In order to reach as many different areas of our community as possible with this program, grantees shall only be eligible to received funds once every two years. Additionally, the grant amount shall not exceed \$8,000 per recipient unless determined otherwise by the entire Board of Supervisors.

Staff reviewed the requested projects per the criteria adopted by the Board of Supervisors, graded each request using the worksheet adopted by the Board, and recommends the following funding:

| Group                                  | Score | Project Specifics   | Rec. Grant | Comments  |
|--|-------|---|------------|---|
| Blackwater Bowhunters Lease Assistance | 85    | Development of picnic shelter and park amenities to facilitate public group use of the site | \$3,000    | The proposal included public access allowance and support for the following groups: Franklin County Parks & Recreation, Boy and Girl Scouts, and JAKES National Wild Turkey Federation. |

**RECOMMENDATION:**

Review the proposed recommendations and direct staff on the award of grant funds. Remaining funds will be carried over into the next grant round – summer 2007.

**Application for the Community Park Improvement Program**

**Organization Name:** Blackwater Bowhunters  
**Address:** 1080 Wirtz Road, Wirtz  
**Contact Name:** Wayne Van Vechten  
**Contact Cell:** 540-420-1008  
**Organization FIN/EIN:** 541716464

**1. Will the project address identified parks and recreation system deficiencies in that area of the county?**

**Yes.** While there are a number of parks in the Rocky Mount area, as well as the Smith Mountain Lake vicinity, there are none located in the Wirtz area. Beside the basic use of the facility for archery skill building, instruction, and tournaments, the range will be used to provide a safe environment for organizations like the Boy Scouts & Girl Scouts to learn the sport and obtain archery merit badges. In addition, communication is underway with local school recreation personnel for supplementing their programs.

**2. Does the project include a match of 25%? (Match may be either financial or in-kind; if in-kind the tasks and responsibilities must be documented.)**

**Yes.** In addition to the rent, the Blackwater Bowhunters organization has expended over \$5,000 thus far in 2007 for the purchase of the following items: New targets (3-D and Spot Targets); signage; printing and postage ; gravel for walk ways, flower beds, benches, new scoreboard, new horseshoe pit; and additional minor items to maintain and repair existing targets and lanes. The layout of the range, clearing the range lanes, and days of other manual labor has been supplied in-kind by the organization..

### 3. Is long term maintenance addressed and provided for?

**Yes.** The Blackwater Bowhunters has been maintaining its ranges for over 35 years. The income from tournaments and normal usage of the range provides income for replacement of targets, etc. The organization is responsible for maintaining the range lanes and other parts of the facility.

### 4. Is community support for the project well documented?

**Yes.** Letters from community organizations are provided. The Blackwater Bowhunters organization is involved with several community activities both at the range and at other locations, such as safety training classes for the public to meet the requirements of the state to obtain a hunting license; provide instruction to the scouts to obtain archery merit badges.(note the merit badge can only be obtained by working with trained archery class instructors); and the involvement with the awarding winning Wild Turkey Federation's well known youth weekend.

### 5. Does the project include opportunities to involve neighbors in shaping and carrying out the project?

**Yes.** The archery range has no paid administrative staff, and the design, maintenance and oversight is conducted by the organization. The Blackwater Bowhunters' leadership also is working with the local Boy Scout Troops and the local Wild Turkey Federation leadership to design and work on the range, grand opening, etc.

### 6. Is the purpose & scope clear?

**Yes.** The purpose of the archery range is to promote archery skills, hunting safety, and structured recreation that is designed to build family units.

### 7. Does the project implement a specific policy recommendation of the plan?

**Yes.** Several policy recommendations:

- County's current prosperity is made possible by the availability of outdoor recreation and lifestyle amenities in the community. These assets attract people from all over the nation to our community.
  - The archery range draws up to 200 people to the county from all over the state for its International Bowhunters Organization (IBO) monthly shoots.
- In the past, Franklin County was able to keep up with the demand for parks, open space, and other recreation infrastructure. Sustained population growth and shifting recreational interests have placed a burden on the existing park system to the point where substantial shortages in facilities now exist.
  - The Blackwater Bowhunters has the infrastructure, i.e. facilities and volunteer staff, to provide the public a safe recreation area to learn archery at minimum cost. By piggy backing on each other, the county has an archery range for the public, and the Blackwater Bowhunters organization is able to utilize grant money to supplement its current income from dues and tournaments to purchase range benches; a shelter for instruction regarding the safety, equipment and technique of archery and tournament registration; as well as other capital improvements.

### 8. Is the land on which the project will be built secured for public access?

**Yes.** Access road, parking and public rest rooms are available.

#### **Request of Funds:**

The Blackwater Bowhunters Organization is requesting funds for the following capital improvements for the Archery Range:

1. Shelter to be used for tournament registration, meetings, class instruction, and storage in upper level. Shelter will be 20 x 32. **Cost: \$7,000.**
2. Treated Picnic Tables: Quantity: 10 @ \$299 each = **Cost: \$2,990**
3. Range Benches 4-5 ft length: Quantity 10 @ \$200= **Cost: \$2,000**
4. Permanent Bathroom Fixtures: est. **cost \$10,000**

**Other documentation is on file with prior application. If you require another copy, please call me.**

**Information is respectively submitted by:**

**Walter Mellott, President  
Blackwater Bowhunters  
540-334-3352**

**(RESOLUTION #11-04-2007)**

BE IT THEREFORE RESOLVED, by the Board of Supervisors to approve staff’s recommendation as follows:

| Group                                  | Score | Project Specifics   | Rec. Grant | Comments  |
|--|-------|---|------------|---|
| Blackwater Bowhunters Lease Assistance | 85    | Development of picnic shelter and park amenities to facilitate public group use of the site | \$3,000    | The proposal included public access allowance and support for the following groups: Franklin County Parks & Recreation, Boy and Girl Scouts, and JAKES National Wild Turkey Federation. |

MOTION BY: David Hurt  
 SECONDED BY: Charles Poindexter  
 VOTING ON THE MOTION WAS AS FOLLOWS:  
 AYES: Mitchell, Hurt, Poindexter, Wagner, Johnson, Quinn & Angell

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**DELIVERY OF CERTIFIED COMP PLAN TO BOARD**

Steve Sandy, Deputy Director of Planning and Community Development, delivered to the Board of Supervisors a Certified Copy of the proposed Amended 2025 Comp Plan from the Planning Commission.

The Board of Supervisors held a public hearing on the Certified Copy of the Franklin County 2025 Comprehensive Plan on Thursday, February 8, 2007. The Board of Supervisors voted to disapprove the Comprehensive Plan sending the plan back to the Planning Commission to discuss citizens’ and Board of Supervisors’ comments and concerns. The Planning Commission held two (2) work sessions; on Monday, February 26, 2007 and Wednesday, March 7, 2007 to discuss and address the comments and concerns, thereby making some changes to the Plan. Subsequently, the Planning Commission held a public hearing on the revised Draft Copy of the Franklin County 2025 Comprehensive Plan on Wednesday, April 4, 2007.

The Planning Commission voted to approve the Plan as amended and by resolution forward a certified copy of the Comprehensive Plan to the Board of Supervisors. Staff has prepared a matrix to show how the Planning Commission responded to comments (please not attachment).

The matrix was compiled from the two (2) work sessions held by the Planning Commission to address the comments and concerns from the Board of Supervisors and citizens. The matrix shows the amendments made by the Planning Commission based on comments received and contains three parts:

- I.-Suggestions by the Board of Supervisors for objectives and strategies to be more general in nature-Pages 1-5;
- II.-Responses to Citizen’s Comments received at the Board of Supervisors Public Hearing-Pages 5-9;
- III.-Response to Board of Supervisors Comments received at the Board of Supervisors Public Hearing-Pages 9-14.

Now the Comprehensive Plan was certified, recommended, and forwarded to the Board by the Planning Commission on April 4, 2007, the Board of Supervisors has ninety (90) days to take action.

**RECOMMENDATION:**

Staff respectfully requests the Board of Supervisors set a date to review and discuss the Planning Commissions' changes to the Comprehensive Plan and schedule a public hearing for the Board of Supervisors to consider taking action on the Franklin County 2025 Comprehensive Plan. Action by the Board of Supervisors on the certified copy needs to be accomplished no later than Monday, July 2, 2007.

**Amendments to the Certified Copy of the Comprehensive Plan as proposed by the Planning Commission**

***Suggestions by the Board of Supervisors for objectives and strategies to be more general in nature***

**Community Facilities**

| <b>Strategy as it appears in the Comp Plan</b>  | <b>Proposed amendments to strategies by Planning Commission</b>  |
|---|--|
| Pg. 11-2; 2.0b Create a central clearinghouse for social services providers/agencies to provide information to citizens and to refer citizens to the agency that can best meet their needs. | <b><u>Consider the creation of</u></b> a central clearinghouse for social services providers/agencies to provide information to citizens and to refer citizens to the agency that can best meet their needs. |
| Pg. 11-2; 2.0c Create an interagency planning and strategy task force to coordinate the efforts of all service providers and to establish priorities among the agencies.                    | <b><u>Begin a study of the creation of</u></b> an interagency planning and strategy task force to coordinate the efforts of all service providers and to establish priorities among the agencies.            |
| Pg. 11-2; 3.0a Ensure the ability to attract and retain high quality law enforcement personnel through the provision of competitive compensation packages and training.                     | No change to the strategy  |
| Pg. 11-3; 4.0a Create and implement a comprehensive park and recreation system plan.  | No change to the strategy  |
| Pg. 11-3; 5.0a Develop branch libraries in locations and facilities appropriate to the needs.   | No change to the strategy  |

**Cultural Resources**

| <b>Strategy as it appears in the Comp Plan</b>  | <b>Proposed amendments to strategies by the Planning Commission</b>  |
|---|--|
| Pg. 11-5; 8.0d Develop a co-curricular educational program on Franklin County history and culture to be used in conjunction with the appropriate grade level for Franklin County Schools. | <b><u>Consider the development of</u></b> a co-curricular educational program on Franklin County history and culture to be used in conjunction with the appropriate grade level for Franklin County Schools. |
| Pg. 11-5; 9.0d Implement the recommendations as found in Heritage '96: A Preservation Strategy.   | <b><u>Consider the implementation of</u></b> the recommendations as found in Heritage '96: A Preservation Strategy.  |

**Economic Development**

| <b>Strategy as it appears in the Comp Plan</b>   | <b>Proposed amendments to strategies by the Planning Commission</b>  |
|--|--|
| Pg. 11-6; 10.0a Create a County Department of Economic Development.  | <b><u>Investigate the creation of</u></b> a County Department of Economic Development.   |
| Pg. 11-6; 10.0b Hire a qualified professional Director of Economic Development to organize, staff, and implement the plan. | Delete this strategy   |
| Pg. 11-6; 10.0c Establish a task force of local citizens to develop a proactive plan for economic development.             | <b><u>10.0b Consider establishing</u></b> a task force of local citizens to develop a proactive plan for economic development. |

|   |   |
|---|---|
| Pg. 11-6; 10.0f Ensure that the present and future financing, job training, and site/space requirements of existing businesses are met in the County. | <b><u>10.0e Consider meeting</u></b> present and future job training, and site/space requirements <b><u>for</u></b> businesses in the County. |
| Pg. 11-6; 11.0a Develop and implement a tourism plan.   | No change to the strategy   |

### Education

| Strategy as it appears in the Comp Plan   | Proposed amendments to strategies by the Planning Commission  |
|---|---|
| Pg. 11-8; 13.0b Develop a long range plan between the County and the School District in regard to future education requirements, revenue projections, and expenditures. | No change to the strategy   |
| Pg. 11-8; 14.0d Develop a plan for construction of facilities as necessary and for the staffing of such facilities.   | No change to the strategy   |
| Pg. 11-8; 15.0b Develop a mentoring program between industry, business, local government and the school district.   | <b><u>Encourage expansion of</u></b> mentoring programs between industry, business, local government and the school district. |

### Environment

| Strategy as it appears in the Comp Plan   | Proposed amendments to strategies by the Planning Commission   |
|---|--|
| Pg. 11-9; 17.0e Establish shoreline conservation areas along each water supply impoundment and its tributaries. Conservation areas should remain in natural vegetation and land disturbing construction activity should be minimized.                                   | <b><u>Investigate the development of</u></b> shoreline conservation areas along each water supply impoundment and its tributaries. Conservation areas should remain in natural vegetation and land disturbing construction activity should be minimized. |
| Pg. 11-9; 17.0h Ensure new development proposals maintain natural drainage channels in areas of slope of 15% or more in their natural state and/or stabilize such channels to protect them from higher rates of stormwater development associated with new development. | Delete this strategy   |
| Pg. 11-10; 17.0p Develop standards to preserve natural vegetation in residential and commercial development.  | <b><u>17.0o Investigate the development of</u></b> standards to preserve natural vegetation in residential and commercial development.   |
| Pg. 11-10; New Strategy   | <b><u>19.0c Investigate the development of an ordinance to ensure compatibility between farming interest and the right of property owners to develop.</u></b>  |
| Pg. 11-10; 20.0b Develop ordinances for the protection and conservation of identified rural roadscapes and scenic corridors.  | Develop ordinances <b><u>and/or incentives</u></b> for the protection and conservation of identified rural roadscapes and scenic corridors.  |
| Pg. 11-11; 21.0b Develop new guidelines for open space requirements in zoning districts.  | <b><u>Investigate options and develop</u></b> new guidelines for open space requirements in zoning districts.  |

### Housing

| Strategy as it appears in the Comp Plan                                  | Proposed amendments to strategies by the Planning Commission   |
|--|--|
| Pg. 11-12; 26.0a Construct a group home in the vicinity of Rocky Mount.  | <b><u>Investigate the construction of</u></b> a group home in the vicinity of Rocky Mount.   |
| Pg. 11-12; 27.0a Develop an affordable housing plan for Franklin County. | <b><u>Consider the development of</u></b> an affordable housing plan for Franklin County <b><u>to include the study of universal design.</u></b> |

### Public Utilities

| Strategy/Objective as it appears in the Comp Plan | Proposed amendments to strategies/objectives by the Planning Commission |
|---|---|
| Pg. 11-14; 28.0a Develop a community              | No change to the strategy   |

|   |  |
|---|--|
| facilities plan for public water extensions countywide, to include potential service areas and enhance provision of fire flow, detailing service areas, potential costs, timing, and funding sources. |  |
| Pg. 11-14; 28.0b Transfer new and existing privately owned water systems to public ownership where appropriate and feasible.  | No change to the strategy  |
| Pg. 11-15; 29.0a Develop water service on the major corridors of development.   | Delete this strategy   |
| Pg. 11-15; 30.0b Develop guidelines for County acceptance of new sewer systems.   | No change to the strategy  |
| Pg. 11-15; 30.0c Develop regulations for County oversight of new sewer systems meeting all state and local design, construction, expansion, and sustainability standards.                             | <b><u>Consider the development of</u></b> regulations for County oversight of new sewer systems meeting all state and local design, construction, expansion, and sustainability standards.                                       |
| Pg. 11-15; 30.0d Ensure all new building lots (including single family residential) dependent on on-lot sewage disposal have a 100% drainfield reserve area.  | <b><u>Investigate the development of regulations to require that</u></b> all new building lots (including single family residential) dependent on on-lot sewage disposal have <b><u>an adequate</u></b> drainfield reserve area. |
| Pg. 11-15; 31.0d Hazardous Waste: Develop a plan and implement procedures for the disposal of household hazardous waste.  | No change to the strategy  |
| Pg. 11-15; 33.0 Establish a natural gas distribution network in Franklin County.  | <b><u>Investigate establishing</u></b> a natural gas distribution network in Franklin County.  |

**Transportation**

| <b>Strategy as it appears in the Comp Plan</b>   | <b>Proposed amendments to strategies by the Planning Commission</b> |
|--|---|
| Pg. 11-17; 36.0a Establish periodic joint planning meetings between the County and VDOT to discuss pertinent transportation issues, both short range and long range.   | Delete this strategy  |
| Pg. 11-18; 39.0d Develop a plan for expanding air transportation service for the citizens Franklin County.   | No change to the strategy   |
| Pg. 11-18; 40.0d Develop programs in conjunction with the Franklin County School Board that mitigate the traffic congestion during school arrival and departure times. | No change to the strategy   |

***Responses to Citizen’s Comments received at the Board of Supervisors Public Hearing***

**Economic Development**

| <b>Citizen’s comments on the certified copy of the comprehensive plan</b> | <b>Proposed amendments to strategies by the Planning Commission</b>  |
|---|--|
| Need more on Agribusiness   | Planning Commission felt that this was covered in the goals, objectives, and strategies of the Economic Development Section – Page 11-6. |

**Environment**

| <b>Citizen’s comments on the certified copy of the comprehensive plan</b>   | <b>Proposed amendments to policies by the Planning Commission</b>  |
|---|--|
| Pg. 11-9; 17.0k Watershed/Shoreline Protection: Draft an ordinance to minimize the impact of new construction within 100 feet of stream banks and water bodies. | <b><u>Work with regulatory agencies in order to draft an ordinance to minimize negative impacts of new construction along stream banks and water bodies.</u></b> |

### Towns

| <b>Citizen's comments on the certified copy of the comprehensive plan</b> | <b>Proposed amendments to policies by the Planning Commission</b>        |
|---|--|
| Ferrum should be a village  | Planning Commission felt that Ferrum should stay an unincorporated town. |

### Villages

| <b>Citizen's comments on the certified copy of the comprehensive plan</b>             | <b>Proposed amendments to policies by the Planning Commission</b>  |
|---|--|
| To have geographic locations on all villages showing a center point for the villages. | <u><b>Hales Ford-On Route 122, ¼ of a mile from the shoreline of Smith Mountain Lake at Hales Ford bridge</b></u><br><u><b>Burnt Chimney-Intersection of Route 122 and Route 116</b></u><br><u><b>Callaway-Intersection of Route 602 and Route 641</b></u><br><u><b>Snow Creek-Intersection of Route 619 and Route 890</b></u><br><u><b>Penhook-Intersection of Route 40 and Route 626</b></u><br><u><b>Union Hall-Intersection of Route 40 and Route 945</b></u><br><u><b>Glade Hill-Intersection of Route 40 and Route 718</b></u> |
| Expanded written descriptions of the villages   | Planning Commission felt this was not necessary.   |

### Public Utilities

| <b>Citizen's comments on the certified copy of the comprehensive plan</b>                  | <b>Proposed amendments to policies by the Planning Commission</b>                   |
|--|---|
| Concerns regarding on site centralized treatment plants in low and medium density policies | Planning Commission stated that this is regulated in Chapter 22 of the County Code. |

### Commercial Highway Corridors

| <b>Citizen's comments on the certified copy of the comprehensive plan</b>   | <b>Proposed amendments to policies by the Planning Commission</b>                            |
|---|--|
| Commercial Highway Corridors should have a description stating how far development should proceed from the centerline of the roadway. | Planning Commission did not agree with this idea.  |
| Pg 12-8-40E Commercial Highway Corridor should run from the town limits to 655/Golden View Road                                       | <u><b>Change Route 40 East: Between the Rocky Mount Town limits and Golden View Road</b></u> |

### Interstate Highway Interchanges

| <b>Citizen's comments on the certified copy of the comprehensive plan</b>  | <b>Proposed amendments to policies by the Planning Commission</b>  |
|--|--|
| Pg. 12-9 Interstate Highway Interchanges should designated which interchanges should have commercial development | <u><b>Add Policy to Interstate Highway Interchanges: Proposed I-73 and Route 40 interchange will be encouraged to be the primary commercial interchange.</b></u>   |
| Pg. 12-8   | <u><b>Add to the description: Commercial development to serve the traveling public including motels, food service, and auto services may be located at some interstate highway interchanges while other interchanges may remain rural in nature.</b></u> |
| Pg. 11-16  | <u><b>Add a new strategy: Develop overlay districts and development guidelines for interstate highway interchanges.</b></u>  |

### Farmland

| <b>Citizen's comments on the certified copy of the comprehensive plan</b> | <b>Proposed amendments to policies by the Planning Commission</b> |
|---|---|
| Pg. 12-12 Policy 2: To be deleted   | Farmland Preservation: Provide incentives                         |

|                                  |   |
|----------------------------------|---|
|                                  | to discourage the conversion of active agricultural land to other uses through continued use value assessment and taxation. Investigate the use of State of Virginia purchase of development rights, <b><u>transfer of development rights</u></b> and other measures for farmland preservation.   |
| Pg 12-12 Policy 4: To be deleted | Conservation of <del>Prime</del> Farmland: Where development occurs in identified agricultural conservation areas, use flexibility in regulations to permit new development to locate on sites that minimize interference with agricultural operations. <del>that use marginally productive land, and that cause a minimum loss of productive agricultural acreage.</del> |
|                                  | <b><u>Add as a strategy: The burden of providing buffers between the uses should be on the new residential development. Such buffers protect agricultural operations from nuisance complaints.</u></b>  |

### Rural Residential

| Citizen's comments on the certified copy of the comprehensive plan  | Proposed amendments to policies by the Planning Commission  |
|---|---|
| Pg. 12-13; Policy 8 Existing subdivision and zoning standards shall be reviewed and the current policy by right subdivisions in A1 zones which allows 35,000 square foot lots needs to be reconsidered. Consideration and implementation to change the standards will be to increase the size of single family lots in the A1 zone. | <b><u>Existing subdivision and zoning ordinances shall be reviewed and the current policy for by right subdivisions in A1 zones which allows 35,000 square foot lots needs to be reconsidered.</u></b><br>Consideration and implementation to change the standards will be to increase the size of single family lots in the A1 zone. |

### Low Density Residential

| Citizen's comments on the certified copy of the comprehensive plan   | Proposed amendments to policies by the Planning Commission   |
|--|--|
| Pg. 12-14; Policy 3 On site centralized treatment plants to provide public sewer for each subdivision should be required.  | On site centralized treatment plants to provide public sewer for each subdivision should be <del>required</del> <b><u>encouraged</u></b> . |
| The density of all new subdivisions to be served by wells and/or septic systems should be determined by the long term carrying capacity of the land. All new lots should have adequate reserve areas in the event of septic system failures. | Policy to stay the same  |

### Medium Density Residential

| Citizen's comments on the certified copy of the comprehensive plan  | Proposed amendments to policies by the Planning Commission   |
|---|--|
| Pg. 12-15; Policy 6 On site centralized treatment plants to provide public sewer for each subdivision should be required. | On site centralized treatment plants to provide public sewer for each subdivision should be <del>required</del> <b><u>encouraged</u></b> . |

### High Density Residential

| Citizen's comments on the certified copy of the comprehensive plan  | Proposed amendments to policies by the Planning Commission   |
|---|--|
| Pg. 12-16; Policy 4 On site centralized treatment plants to provide public sewer for each subdivision should be required. | On site centralized treatment plants to provide public sewer for each subdivision should be <del>required</del> <b><u>encouraged</u></b> . |
| Where is the location of high density residential?  | High density residential located in description of villages  |

### Tower Sites and Communication Facilities

| Citizen's comments on the certified copy of the comprehensive plan | Proposed amendments to policies by the Planning Commission |
|--|--|
| Strengthen tower ordinance   | Should not be addressed in the comp plan                   |

### Future Land Use Map

| Citizen's comments on the certified copy of the comprehensive plan | Proposed amendments to policies by the Planning Commission |
|--|--|
| More street identification on the future land use map              | Added state roads to the future land use map               |

## *Responses to Board of Supervisors Comments received at the Board of Supervisors Public Hearing*

### Economic Development

| Comments from the Board   | Proposed amendments to objectives by the Planning Commission |
|---|--|
| Pg 11-6-Economic Development-Small Business Development-Develop a formula for funding local businesses in their expansion efforts & develop a banking network & strategy of providing favorable interest rates & other banking advantages to continue to encourage local growth & development | Pg. 11-16; Objective 12.0; Strategies 12.0 a-d               |

### Education

| Comments from the Board  | Proposed amendments to objectives by the Planning Commission  |
|--|---|
| Education-Acknowledge and support growing number of homeschoolers in the County  | Not appropriate in the comp. plan   |
| Pg 11-8-Education-Objective 14.0-term "vocational" to be replaced with Career and Technical Services or Consider a Technical High School (regional or county) here in the County | Page 11-8; Objective 14.0 change to: Expand <del>vocational</del> <b><u>career</u></b> and technical <b><u>services</u></b> educational opportunities                             |
| Pg 11-8-Education-Objective 15.0-add "steadily reduce the number of drop-outs"   | Page 11-8; Objective 15.0 change to: Increase the percentage of high school graduates <b><u>and the percentage of those</u></b> pursuing post high school training and education. |

### Environment

| Comments from the Board   | Proposed amendments to strategies by the Planning Commission   |
|---|--|
| Goal of developing an agricultural development plan   | Page 11-10; add a strategy – 19.0d <b><u>Develop an agricultural development plan.</u></b>   |
| Pg 11-11-Environment-Objective: 22.0-After the word greenways add "and that open space for wildlife should be connected by corridors"   | No change to the objective because wildlife corridors are already in the objective.  |
| Environment- Add to 19.0b-To consider Transfer Development Rights   | Pages 11-10 add a strategy – 19.0e <b><u>Study the development and possible implementation of Transfer Development Rights.</u></b>             |
| Environment – Add to 22.0c – To seek Virginia Scenic River status for eligible sections of the Blackwater & Pigg Rivers   | Page 11-11; add a strategy – 22.0c <b><u>Investigate the possibilities of scenic waterway designations for Pigg and Blackwater Rivers.</u></b> |
| Environment- new strategy for water quality for local funding of landowner shares of Best Management Practices cost share programs, support TMDL implementation plans, & develop low impact development standards | Page 11-10 add a strategy – 17.0p <b><u>Develop and implement ordinances for the use of low impact development techniques.</u></b>             |

|  |  |
|--|--|
| Pg 11-9-Environment-implement low impact development standards throughout the County |  |
| Pg 11-9-Environment-consider County funding for farmers to implement TMDL guidelines | Pages 11-10 add a strategy – 17.0q <b><u>Consider County funding for farmers to implement TMDL guidelines.</u></b> |

**Housing**

| <b>Comments from the Board</b>   | <b>Proposed amendments to strategies by the Planning Commission</b>  |
|--|--|
| Pg 11-12-Housing-Change ordinance so that all housing developments have to follow a set of guidelines, i.e., no by-right development when it comes to creating a housing development of three or more houses | Issue should be discussed when re-writing the subdivision ordinance. |

**Public Utilities**

| <b>Comments from the Board</b>   | <b>Proposed amendments to strategies by the Planning Commission</b> |
|--|---|
| Pg 11-14-Environment-Strategy 30.0d-consider reserve areas for sewage based on type of soil (VDH standards)  | Answer is on page 4 of this document under public utilities.        |
| Future Land Use Map – the area north of Hardy Road is shown as low density that should be changed to agriculture/forestry/rural residential. Due to water service not being planned for that area from the '02 water study (see Water Service Map) | BOS should make the decision.                                       |

**Transportation**

| <b>Comments from the Board</b>   | <b>Proposed amendments to a map by the Planning Commission</b> |
|--|--|
| Transportation Modes map is inconsistent w/ the Location Map: i.e. Transportation map shows Kennett instead of the name Red Valley on the Location Map | This has been corrected.                                       |

**Towns**

| <b>Comments from the Board</b>   | <b>Proposed amendments to policies by the Planning Commission</b>                               |
|--|---|
| Boones Mill description needs to be expanded   | PC added information about the water/sewer in Boones Mill.                                      |
| Pg 12-8-Boones Mill should have an interchange   | Pg. 11-17; Objective 36.0 and Strategies 36.0 a-h   |
| Boones Mill policy on transportation goes outside the town limits; clarify the area known as Boones Mill to make sure the section is consistent w/ future land use map | Page 12-3; Policy 1- Transportation: add after 220 North, <b><u>in the Boones Mill area</u></b> |

**Villages**

| <b>Comments from the Board</b>   | <b>Proposed amendments to maps by the Planning Commission</b>   |
|--|---|
| Location Map – the color and size of the dots for the villages and rural neighborhood centers need to be changed | PC did not see the need to change color or size of the dots for villages or rural neighborhood centers. |

**Rural Neighborhood Centers**

| <b>Comments from the Board</b>  | <b>Proposed amendments to policies by the Planning Commission</b> |
|---|---|
| Pg 12-7-Redwood does not fit as a village or rural neighborhood center; Redwood has more businesses than the CBD, housing intermixed and will be located close to I-73. Commercial will continue from town limits to Redwood; | Remove from the rural neighborhood centers                        |

|  |   |
|--|---|
| therefore, should have a different treatment and approach    |   |
| Truman Hill(Windy Gap) should be a rural neighborhood center | Truman Hill can to be added to the list of rural neighborhood centers |

**Commercial Highway Corridors**

| <b>Comments from the Board</b>  | <b>Proposed amendments to policies by the Planning Commission</b>  |
|---|--|
| Commercial Highway Corridors should add a policy on development of design standards             | Page 12-8 add policy <b><u>Scale and design of development should be in keeping with traditional character of Franklin County.</u></b> |
| Pg 12-8-40E Commercial Highway Corridor should run from the town limits to 655/Golden View Road | <b><u>Change Route 40 East: Between the Rocky Mount Town limits and Golden View Road</u></b>   |

**Commercial Highway Corridors (Continued)**

| <b>Comments from the Board</b> | <b>Proposed amendments to policies by the Planning Commission</b>  |
|--------------------------------|--|
|                                | <b><u>Add to description: These highway corridors are intended to provide development opportunities extending behind the parcels that front on the primary highways.</u></b> |

**Interstate Highway Interchanges**

| <b>Comments from the Board</b>   | <b>Proposed amendments to policies by the Planning Commission</b>  |
|--|--|
| Interstate Highway Interchanges – A policy to discourage development within the planned ROW of I-73 and interchanges   | A new policy on page 6 of this document under Interstate Highway Interchanges.   |
| Pg 12-9-policies for Interstate Highway Interchanges need to be more detailed-to control growth around the interchanges such as gas stations, restaurants, motels etc. (Do we want this in Sontag?) Propose a radius around the interchanges for growth. | The description has been added to and a new strategy on page 6 of this document under Interstate Highway Interchanges. |

**Scenic Roads and Scenic Byways**

| <b>Comments from the Board</b>  | <b>Proposed amendments to policies and descriptions by the Planning Commission</b>                                       |
|---|--|
| Scenic roads section needs more clarification between scenic roads and scenic byways                              | Pg. 12-9 Remove policy number 4 under scenic roads and added to the description of scenic byways                         |
| Consideration to Bonbrook Road, Boones Mill Road & portion of Coopers Cove Road to be considered as scenic byways | Added the following roads as proposed scenic byways:<br>Bonbrook Road, Boones Mill Road and Coopers Cove Road (portions) |

**Industrial Area and Commercial Area**

| <b>Comments from the Board</b>  | <b>Proposed amendments to policies by the Planning Commission</b>  |
|---|--|
| Pg 12-10-Industrial-expand small area of M1 or M2 in the Union Hall or Penhook and Westlake areas (Concrete Plants for example) | Pg. 12-11 add policy <b><u>Consideration of other industrial areas should be based on identified needs to serve areas of growth.</u></b> |

**Farmland and Forestland**

| <b>Comments from the Board</b>                         | <b>Proposed amendments to policies by the Planning Commission</b> |
|--|---|
| Agricultural and forestal uses should be dominant uses | PC has no suggestions   |

**Future Residential Land Use**

| <b>Comments from the Board</b> | <b>Proposed amendments to</b> |
|--------------------------------|-------------------------------|
|--------------------------------|-------------------------------|

|   | <b>policies/maps by the Planning Commission</b>   |
|---|---|
| Future Land Use Map – low density residential areas need a much closer evaluation to compare water service areas, prime farmland, etc.<br><br>Future Land Use Map – the straight line between agricultural and low density north of 122 seems arbitrary (Land use categories would be easier to identify if they followed boundaries such as roads, streams etc.) | PC does not want to change the low density residential areas on the Future Land Use Map.              |
| Consider new zoning categories, such as A10 (larger agricultural), R2 (Residential w/ higher density & more open space), MH1 (mobile homes as taken away from today's A1 classification), RR (Rural Residential)  | This could be considered when updating the zoning ordinance   |
| Rural Residential policy of increasing minimum lot size, a one acre lot size should not be specified in the opening paragraph   | Pg. 12-13; In the opening paragraph:<br><b><u>Delete: "typically of one acre or more in size"</u></b> |
| Low, Med. & High Density definition as they seem inconsistent   | PC was unclear what was inconsistent and did not change any of the descriptions.                      |

**(RESOLUTION #12-04-2007)**

BE IT THEREFORE RESOLVED, by the Board of Supervisors to authorize staff to advertise for public hearing the 2025 Draft Comp Plan for May 22<sup>nd</sup>, 2007 @ 6:00 P.M.

MOTION BY: Charles Poindexter

SECONDED BY: David Hurt

VOTING ON THE MOTION WAS AS FOLLOWS:

AYES: Mitchell, Hurt, Poindexter, Wagner, Johnson, Quinn & Angell

\*\*\*\*\*

**OTHER MATTERS BY SUPERVISORS**

**APPOINTMENTS:**

- Southern Area Agency on Aging (Term Expires 5/31/2007) (Janet Poindexter)
- Dan River VASAP Board (Term Expired 6/30/2007)-Dr. Sandy Mankins Resignation

\*\*\*\*\*

**CLOSED MEETING**

**(RESOLUTION #13-04-2007)**

BE IT THEREFORE RESOLVED, by the Board of Supervisors to into a closed meeting in accordance with 2.2-3711, a-3, Acquisition of Land, of the Code of Virginia, as Amended.

MOTION BY: Russ Johnson

SECONDED BY: Charles Wagner

VOTING ON THE MOTION WAS AS FOLLOWS:

AYES: Mitchell, Hurt, Poindexter, Wagner, Johnson, Quinn & Angell

\*\*\*\*\*

MOTION: Leland Mitchell

SECOND: Russ Johnson

**RESOLUTION: #14-04-2007**  
MEETING DATE APRIL 17<sup>TH</sup>, 2007

WHEREAS, the Franklin County Board of Supervisors has convened an closed meeting on this date pursuant to an affirmative recorded vote and in accordance with the provisions of The Virginia Freedom of Information Act: and

WHEREAS, Section 2.2-3712(d) of the Code of Virginia requires a certification by this Franklin County Board of Supervisors that such closed meeting was conducted in conformity with Virginia law;

NOW, THEREFORE, BE IT RESOLVED, that the Franklin County Board of Supervisors hereby certifies that, to the best of each member's knowledge, (i) only public business matters lawfully exempted from open meeting requirements by Virginia law were discussed in the closed meeting to which this certification resolution applies, and (ii) only such public business matters as were identified in the motion convening the closed meeting were heard, discussed or considered by the Franklin County Board of Supervisors.

VOTE:

AYES: Mitchell, Hurt, Poindexter, Wagner, Johnson, Quinn, & Angell

NAYS: NONE

ABSENT DURING VOTE: NONE

ABSENT DURING MEETING: NONE

\*\*\*\*\*

Recess until **7:00 P.M.**, for the Previously Advertised Public Hearing for the Proposed **FY' 2007-2008 County Budget** at Benjamin Franklin Middle School East Auditorium.

\*\*\*\*\*

Chairman Angell called the meeting to order and observed a moment of silence for the Virginia Tech tragedy..

\*\*\*\*\*

Richard E. Huff, II, County Administrator, briefly highlighted the following proposed 2007-2008 budget.

- Total Budget \$116,539,365 an increase of 8.3%
- Year of “off the top” requirements such as:
  - ☞ Comprehensive Services Act (CSA) expenditures mandated to increase \$500,000 total (\$3.8 mil program)
  - ☞ Social Services responsibilities increases \$438,000.
  - ☞ Jail Costs increase \$470,000 from \$2.2 mil to \$2.7 mil. and will require an additional 1 million over the next two years for higher per diems in Regional Jail. We currently operate a jail built in 1938 certified for 48 prisoners and we are currently responsible for ~220.
  - ☞ 2 years ago, jail costs were less than ½ of next year’s projected costs.
  - ☞ Mandatory increased VRS contribution for School Employees required 387,000 (14.2-15.3%) (Defined Benefit plan is not subject to rise and fall of investments like a 401k)
  - ☞ State Mandated Landfill Monitoring and Development-\$1,300,000
- Additional Parks & Recreation Costs Associated with 5 new youth fields at Waid Park, opening of SML Park, and new youth sports to be offered in the areas of youth lacrosse and youth flag football
- \$745,250 in Law Enforcement and Fire/Rescue vehicle replacements
- Windy Gap
  - a. New debt service for Windy Gap School requires new money in the amount of \$596,854 next year and \$380,000 additional the year after for a total of \$1 million per year for 20 years on a \$12 million borrowing
  - b. New Operational costs of new school will divert \$800,000 in new money in FY 08-09
- Schools
  - a. New state money for Schools expected next year is \$1.6 million vs. 4.4 in the current year (64% drop in new money from Richmond)
  - b. School Board request for new local dollars of \$10.6 million represented 42% increase in new local dollars
  - c. Projected school enrollment projected to increase 1% over February, 2007 enrollment
  - d. School Budget has been advertised with a 9.8% increase in new local dollars (\$2.6 mil)
  - e. Total School Budget increases by \$4,700,000 to be allocated as the School Board sees fit

Mr. Chairman, I close by simply saying that this year’s budget is stretched very thin. Staff has projected a tax increase in the following year for a number of the capital projects we have undertaken plus new operational costs for Windy Gap School, Jails, Landfills, At Risk Kids, and infrastructure. It’s a balancing act to use available resources wisely to keep all of our programs at the highest possible quality.

Dr. Charles Lackey, Superintendent of Schools, thanked the Board for allowing them to come before the Board and appreciates the funding of the additional \$500,000 the Board has previously allocated. Dr. Lackey stated the quality staff is well trained, motivated and dedicated and they need the Board’s support and respect for competitive teacher salaries and raises and would continue to ask for additional funding beyond the additional \$500,000 allocated funds:

**PUBLIC NOTICE**  
**FRANKLIN COUNTY, VIRGINIA**  
**A HEARING ON THE PROPOSED 2007-08 BUDGET**

In Accordance with Sections 15.2-2503 and 15.2-2506 of the Code of Virginia, as amended, on **Tuesday, April 17<sup>th</sup>, 2007, at approximately 7:00 P.M.** or soon thereafter the Franklin County Board of Supervisors will conduct a hearing on the proposed 2007-2008 County budget in the Benjamin Franklin Middle School East Auditorium in Rocky Mount, Virginia.

On **Tuesday, April 24<sup>th</sup>, 2007, at approximately 6:00 P. M.**, the Board will meet in the Franklin County Board of Supervisors Meeting Room in the Courthouse to consider the adoption of the 2007-2008 budget and to set the appropriate levies subject to local taxation. The following synopsis of the budget is provided for fiscal planning purposes only. No entry in the budget constitutes an obligation on the part of the County until such funds are appropriated by the Franklin County Board of Supervisors.

**SYNOPSIS OF THE PROPOSED BUDGET FOR FISCAL YEAR**  
**2007-2008**

| <u><b>Expenditure Function</b></u>      | <u><b>Proposed Expenditures</b></u> | <u><b>Percent of Budget</b></u> |
|---|-------------------------------------|---------------------------------|
| General and Financial Administration    | \$4,233,159                         | 3.6%                            |
| Judicial System                         | 2,250,133                           | 1.9%                            |
| Public Safety                           | 9,892,639                           | 8.5%                            |
| Public Works                            | 2,094,686                           | 1.8%                            |
| Health and Welfare                      | 9,728,426                           | 8.3%                            |
| Schools                                 | 76,004,353                          | 65.3%                           |
| Recreation and Cultural                 | 1,492,915                           | 1.3%                            |
| Community Development                   | 2,812,162                           | 2.4%                            |
| Debt Service                            | 1,653,157                           | 1.4%                            |
| Non-Departmental                        | 455,300                             | 0.4%                            |
| Capital Outlay                          | 5,053,876                           | 4.4%                            |
| Utilities                               | 868,559                             | 0.7%                            |
| <b>Sub-Total</b>                        | <u>116,539,365</u>                  | <u>100.0%</u>                   |
| Transfers Between Funds                 | 35,555,134                          |                                 |
| <b>Total</b>                            | <u><u>\$152,094,499</u></u>         |                                 |
|   |                                     |                                 |
| <u><b>Revenue Function</b></u>          | <u><b>Estimated Revenues</b></u>    | <u><b>Percent of Budget</b></u> |
| County Funds                            | \$49,765,881                        | 42.7%                           |
| State Funds – County                    | 14,897,216                          | 12.8%                           |
| State School Funds                      | 39,140,581                          | 33.6%                           |
| Federal School Funds                    | 6,714,452                           | 5.8%                            |
| Local School Funds                      | 2,410,153                           | 2.1%                            |
| Capital Fund and Utilities              | 117,564                             | 0.1%                            |
| Federal Revenues (County), Fund Balance | 3,493,518                           | 2.9%                            |
| <b>Sub-Total</b>                        | <u>116,539,365</u>                  | <u>100.0%</u>                   |
| Transfers Between Funds                 | 35,555,134                          |                                 |
| <b>Total</b>                            | <u><u>\$152,094,499</u></u>         |                                 |

**COUNTY OF FRANKLIN**  
**PUBLIC NOTICE**  
**HEARING ON SETTING OF TAX LEVIES**

In accordance with Sections 15.2-1427, 15.2507 and 58.1-3007, of the Code of Virginia, as amended, notice is hereby given that the Franklin County Board of Supervisors will conduct a public hearing on **Tuesday, April 17<sup>th</sup>, 2007, at approximately 7:00 P. M.** in the Benjamin Franklin Middle School East Auditorium in Rocky Mount, Virginia.

**A HEARING TO SET TAX LEVIES FOR THE FOLLOWING**

**CLASSES OF PROPERTY:**

1. Setting a tax levy of \$.53/\$100 of assessed value on real estate, public service corporation property, and mobile homes; pursuant to the authority of 58.1-3200, 58.1-3201, 58.1-3202, 58.1-3203, 58.1-3204, 58.1-3205 of the Code of Virginia, as amended.
2. Setting a tax levy of \$1.67/\$100 of assessed value on personal property, pursuant to the authority of 58.1-3500, 58.1-3501, 58.1-3502, 58.1-3503, 58.1-3506 of the Code of Virginia, as amended.
3. Setting a tax levy of \$0.60/\$100 assessed value on machinery and tools based on original cost and declining depreciation over a 7-year period. By the seventh year of depreciation, the effective rate is \$0.27 per \$100 assessed value. This rate is levied pursuant to the authority of 58.1-3507(B) of the Code of Virginia, as amended.
4. Setting a tax levy of \$1.08/\$100 of assessed value on merchants' capital, pursuant to the authority of 58.1-3507, 58.1-3508, 58.1-3509, and 58.1-3510 of the Code of Virginia, as amended.
5. Interest at an annual rate of ten percent (10%) per annum shall be charged on any unpaid taxes commencing the first day of the first month following the due date of the unpaid taxes.
6. Setting the Personal Property Tax Relief percentage at 62.29%.

John Morris, Director of STEP, Inc., issued each Board member an Economic Impact Statement for STEP, Inc. and requested the Board to fund at the requested \$60,000. Mr. Morris advised the Board that the STEP mentoring program in Franklin County saved the CSA budget more than \$20,000; and other STEP programs saved in jail costs in over \$120,000. The requested funding would be used to create a Community Economic Development Specialist of which the additional \$43,000 is not reflected in the present external agency request.

Leanne Worley, President of the Franklin County Education Association, stated she greatly appreciates this opportunity to speak to the Board and the citizens of Franklin County tonight. We hope to highlight the needs of the school system by sharing data our association has compiled and in turn gain county-wide support for the initiatives in the proposed school budget that attempt to correct these discrepancies. State-wide and regionally, there are several areas where Franklin County is not competitive and the need to close the gaps in benefits, salaries, facilities and staffing are real. The information we are presenting must not be construed as a finger pointing at any one entity or at Franklin County – our intent is to create awareness and to share the facts as they stand. The time has come to recognize publicly where the gaps exist and work together as a community to determine how to best address the needs of our rapidly growing county. If we do not, our schools cannot continue to achieve at their current levels.

The following data illustrates the budgetary needs that exist in Franklin County's schools. Out of VA's 132 public school divisions, Franklin County ranks 35<sup>th</sup> in Average Daily Membership – in other words, 74% of Virginia's school divisions are smaller than Franklin County. Out of those 132 divisions we rank 104<sup>th</sup> in per pupil spending and 113<sup>th</sup> in operational costs. That means 78% of Virginia's school divisions spend more on instruction per pupil than Franklin County and 86% spend more on operations or non-instructional costs. Regionally, it is quite clear that Franklin County is not investing in education for our children at the same level neighboring counties and cities are for their children. Remember, we rank 104<sup>th</sup> in per pupil instructional spending while Botetourt ranks 69<sup>th</sup>, Roanoke County ranks 52<sup>nd</sup>, Salem ranks 39<sup>th</sup> and Roanoke City ranks 31<sup>st</sup>.

One could understand if we were unable to compete regionally in educational investment due to financial constraints stemming from bad economic situation; however, this not the case for Franklin County. Statewide our county ranks 44<sup>th</sup> in ability to fund our school system and yet our rank is 88<sup>th</sup> in actually doing so. In other words, we are in the top third in financial ability as a county and yet sit in the bottom third of all localities for financial investment in our schools.

The data clearly shows that currently we get great gains for every dollar spent in Franklin County on public education. Despite our poor rankings spending, we are 1 of only 10 in the state that has been cited as an out performing school division for two consecutive years and we are fully accredited at both the state and federal levels. However, we will not be able to maintain these levels of achievement much longer without closing the gaps in staffing needs, facilities, benefits and salaries.

For example, in student-teacher ratio Franklin County ranks 106<sup>th</sup> out of 132 divisions in VA – meaning that over 80% of the divisions in the Commonwealth have better teacher to student ratios than we do. Thanks to efforts by our county boards to add staff, our rank improved some this year – as it was 113<sup>th</sup>. However, it is still extremely inadequate – especially when one considers that we are the 35<sup>th</sup> largest division in the state and yet Franklin County’s students have fewer teachers to educate them because they live in a county whose teacher to student ratio ranks in the bottom quartile statewide. As our county continues its rapid growth, this gap will also continue to grow. To simply maintain status quo, it is essential that we continue to add teaching positions, support positions as well as the facilities to keep up with this growth and to address this glaring deficiency when compared to the rest of the Commonwealth. We cannot serve our students to the best of our ability nor can they perform to theirs, if class sizes are too large and we do not have enough classrooms in which to teach.

Another key gap is in the area of health care coverage. Our percentage of employer contribution toward health care is lowest in our region many other localities in our region cover a minimum of 86% up to 100% of the employee cost. With the rising costs of health care coverage facing all of America, we must do more or risk losing current and potential employees to those the divisions with better benefits. This is especially true for non-instructional employees, such as our bus drivers, cafeteria workers, secretaries, custodians and teacher assistants. Many of those who have a family healthcare plan owe money at the end of the month to cover that expense instead of receiving a paycheck. The rising healthcare costs are burdensome to all of us these days but it is nearly impossible for those who are not even earning a living wage.

Finally, in an era of looming teacher shortages, we must continue to address areas on our salary scale that are not competitive. Steps 1-10 are not competitive regionally and once someone reaches the top of the scale there is little reward for continued service. We are still competitive regionally from 15 to 20 years of service; however, the recent step expansions of the scale has caused Franklin County’s rank lose ground even at these benchmarks. Consequently, the changes to the scale have also caused a drop in the rank for average teacher salary in Franklin County as compared to the rest of the Commonwealth. Overall, salaries of support staff and instructional staff in Franklin County are not regionally competitive. We must address the issues of competitive pay for all employee groups if we are to continue to employ the caliber of people we currently have working in our system.

We sincerely appreciate your willingness to add additional funding to the county budget for our schools and hope that the data we have shared illustrates the need for this county to do even more. As I said last year, we look forward to the year when our budget discussion does not revolve around simply trying to catch up to neighboring divisions or maintain status quo. Instead, Franklin County with its high level of performance should set the bar for the region and be as progressive with budgets and county funding as we are in achievement.

Steve Holley, President of Chamber of Commerce, advised the Board the Chamber is working with Ferrum College on a survey of the Business Community to determine a tax rate that would be acceptable to businesses. Mr. Holley thanked the Board for all they did for the residents of Franklin County and the school system.

Helen Butler, Brain Injury Services, stated her organization has provided services in Franklin County during the pass 5 years and is pleased to see funds are allocated to this agency. Ms. Butler thanked the Board for setting aside some funding for a vital program that is private and public partnership.

Elizabeth Little, Director of Social Services Department, wanted to thank the Board for their support and the opportunity to come before them this evening. Ms. Little requested an additional 10 positions in the proposed budget and two have been recommended for funding. Ms. Little stated she is requesting funding for the additional 8 positions which were not recommended. Ms. Little stated the following breakdown on State and Federal funding is as follows:

STATE AND FEDERAL DOLLARS WHICH COME INTO FRANKLIN COUNTY AS A RESULT OF DSS

A total of \$38M comes into Franklin County .

Medicaid \$30M come to Franklin County

\$5M Food Stamp Program

\$500,000 day care

Ms. Little requested the Board to take another look at her Department's request and see if anything else could be done.

Ms. Little advised the Board there was a 10% staff turn over rate in 2005 and a 17% turn over rate in 2007 due to stress with the increased workload.

Ms. Little noted the Foster Care caseloads continue to be at least 22 per worker. The total caseload as of this presentation is 110, or an average of 22. Even if the additional position was filled and .5 of it devoted to foster care cases the average caseload would still be 20.

Steve Angle, stated the Schools in Franklin County ranks in the top 10 of the Commonwealth. All schools are accredited. Mr. Angle stated we do not need to short change our students. Mr. Angle stated "Touch a Student by Providing for Them in The Future".

Jeff Heinbaugh, Vocational teacher, stated vocational programs get less of the school funding once the budget is adopted and requested the Board to fund the school board budget. Our kids will not produce when vocational program funds are cut and requested the Board to fund the school budget.

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Chairman Angell adjourned the meeting.

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W. WAYNE ANGELL  
CHAIRMAN

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RICHARD E. HUFF, II  
COUNTY ADMINISTRATOR