

THE FRANKLIN COUNTY BOARD OF SUPERVISORS HELD THEIR REGULAR MONTHLY MEETING ON TUESDAY, JANUARY 22ND, 2008 AT 6:00 P.M., IN THE BOARD OF SUPERVISORS MEETING ROOM IN THE COUNTY COURTHOUSE.

THERE WERE PRESENT: Charles Wagner, Chairman
Leland Mitchell
David Hurt
David Cundiff
Russ Johnson
Bobby Thompson

Wayne Angell, Vice-Chairman

OTHERS PRESENT: Richard E. Huff, II, County Administrator
Larry Moore, Asst. County Administrator
Christopher L. Whitlow, Asst. County Administrator
B. J. Jefferson, County Attorney
Sharon K. Tudor, CMC, Clerk

Chairman Charles Wagner called the meeting to order.

PUBLIC COMMENT:

•

Chairman Charles Wagner stated due to an error with a parcel number in advertising of the proposed Barnette petition, the Board would re-advertise for the February 26th, 2008 public hearing.

PETITION of Ronald Barnette and Diana Barnette, as Petitioners, and Owner, Randall L. Turner, requesting to rezone property consisting of a total of ± 4.31 acres, currently zoned A-1, Agricultural District and B-2, Business District General, to all B-2, Business District General, with possible proffers, for the purpose of a heating and air conditioning business with associated sheet metal shop; concurrent with a Special Use Permit. The future land use map of the adopted 2025 Comprehensive Plan for Franklin County designates the area as Agriculture Forestry/Rural Residential. The property is located on State Route 680, Edwardsville Road, in the Boone Magisterial District of Franklin County and is identified on Franklin County Real Estate Tax Records as Tax Map # 11, Parcel #'s 90.2A and 90.3A. (Case # R 07-12-01)

PETITION of Ronald Barnette and Diana Barnette, as Petitioners, and Owner, Randall L. Turner, requesting a Special Use Permit, with possible conditions, consisting of a total of ± 4.31 acres, currently zoned A-1, Agricultural District and B-2, Business District General, for the purpose of heating and air conditioning with associated sheet metal shop concurrent with a Rezone Request. The future land use map of the adopted 2025 Comprehensive Plan for Franklin County designates the area as Agriculture Forestry/Rural Residential. The property is located on State Route 680, Edwardsville Road, in the Boone Magisterial District of Franklin County and is identified on Franklin County Real Estate Tax Records as Tax Map # 11, Parcel #'s 90.2A and 90.3A. (Case # U 07-12-01)

**COUNTY OF FRANKLIN, VIRGINIA
ANNOUNCEMENT OF PUBLIC HEARING
TO CONSIDER THE SALE OF PROPERTY**

In accordance with the provisions of Section 15.2-1800 of the Code of Virginia, as amended, notice is hereby given to all interested parties that the Board of Supervisors of the County of Franklin, Virginia will conduct a public hearing as it relates to the Virginia Department of Transportation acquiring .384 acres of a tract containing 1.813 acres, (*Parcel Tax Map 28.00-131; Deed Book 455; Page 56*) more or less, from Franklin County for the purpose of road improvements to Intersection St. Rts. 670 and 122.

Ms. Cheryl Pagans, Acquisition Specialist, VDOT, presented the following PowerPoint presentation regarding the purchase of property:



The County of Franklin
 Route 122
 0122-033-103-RW201
 Parcel 004

January 2008
 Cheryl Pagans
 Acquisition Specialist



Project Description

RTE 122 - ADD LTL & RTL @ RTE 122 & RTL @ RTE 116

From: 0.11 MILE WEST ROUTE 670

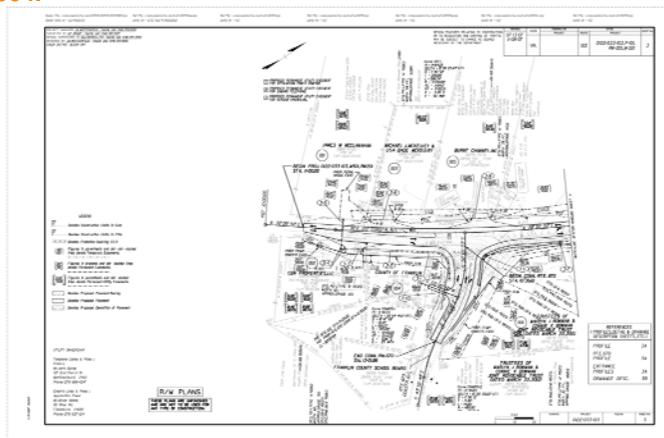
To: 0.13 MILE EAST ROUTE 116

2



Parcel 004

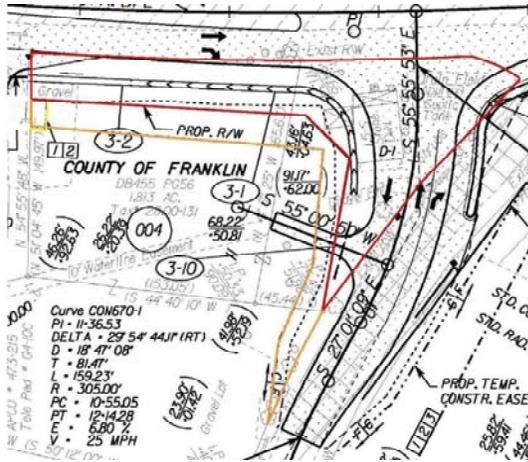
Being shown on Sheet 3 of the plans for Route 122 and designated as Parcel 004.



3



ACQUISITION



4



ACQUISITION

- Fee Right of Way = 16,727 square feet (shown in RED)
- Temporary Construction Easement = 6,491 square feet (shown in ORANGE)
- Permanent Utility Easement = 218 square feet (shown in BROWN and YELLOW)
- 1.5 Story Masonry Dwelling (D-1)
- Slate Patio
- Gravel Drive
- Landscaping

5



VDOT RIGHT OF WAY SALEM

CHERYL PAGANS
 CONTACT TELEPHONE NO. 540.375.9504

6

(RESOLUTION #28-01-2008)

BE IT THEREFORE RESOLVED, by the Board of Supervisors to authorize the County Administrator and County Attorney to go forward with land negotiations as advertised.

MOTION BY: Russ Johnson

SECONDED BY: Leland Mitchell

VOTING ON THE MOTION WAS AS FOLLOWS:

AYES: Mitchell, Hurt, Cundiff, Johnson, Thompson & Wagner

ABSENT: Angell

CLOSED SESSION

(RESOLUTION #29-01-2008)

BE IT THEREFORE RESOLVED, by the Board of Supervisors to go into a closed meeting in accordance with 2.2-3711 a-3, Discussion of the acquisition or disposition of public property, a-7, Consult with Legal Counsel, of the Code of Virginia, as amended.

MOTION BY: David Hurt
 SECONDED BY: Leland Mitchell
 VOTING ON THE MOTION WAS AS FOLLOWS:
 AYES: Mitchell, Hurt, Cundiff, Johnson, Thompson & Wagner
 ABSENT: Angell

MOTION: David Hurt **RESOLUTION: #30-01-2008**
 SECOND: Leland Mitchell MEETING DATE January 22, 2008

WHEREAS, the Franklin County Board of Supervisors has convened an closed meeting on this date pursuant to an affirmative recorded vote and in accordance with the provisions of The Virginia Freedom of Information Act: and

WHEREAS, Section 2.2-3712(d) of the Code of Virginia requires a certification by this Franklin County Board of Supervisors that such closed meeting was conducted in conformity with Virginia law;

NOW, THEREFORE, BE IT RESOLVED, that the Franklin County Board of Supervisors hereby certifies that, to the best of each member’s knowledge, (i) only public business matters lawfully exempted from open meeting requirements by Virginia law were discussed in the closed meeting to which this certification resolution applies, and (ii) only such public business matters as were identified in the motion convening the closed meeting were heard, discussed or considered by the Franklin County Board of Supervisors.

VOTE:
 AYES: Mitchell, Hurt, Cundiff, Johnson, Thompson & Wagner
 NAYS: NONE
 ABSENT DURING VOTE: Angell
 ABSENT DURING MEETING: Angell

WESTERN VIRGINIA WATER AUTHORITY CONTRACT

Richard E. Huff, II, County Administrator, advised the Board Franklin County adopted a resolution on April 16, 2007 whereby the Western Virginia Water Authority (WVWA), Roanoke County and Franklin County authorized the continued discussion regarding the Route 220 waterline extension. It was agreed by resolution that the officers of the respective organizations would take the necessary action to negotiate an agreement among the jurisdictions and otherwise plan the development, financing and construction of the waterline extension; provided however, that no jurisdiction shall be legally bound until it has explicitly approved the terms and conditions of the agreement.

Staff has negotiated an agreement with WVWA and Roanoke County specifically identifying the cost, financing, capital contributions, water service rates, sharing of fees, and term of the contract. The contract also addresses the issues relating to the County’s retained right to approve future extensions, proposed improvements to the system and authorized water restrictions. Currently the WVWA is working on the development plan and the negotiation of financing options (less Franklin County’s STAG grant of one (1) million dollars).

Key elements of contract include:

- Twenty (20) year agreement
- Costs are shared proportionate to mileage of line in each jurisdiction
- Future extensions into the county must be approved by the Board of Supervisors
- Twenty-five percent (25%) of any rate difference between Franklin County’s published rates and Authority rates will be retained by the Authority until such time as volume in Franklin County reaches 200,000 gallons per day. This retainage is to cover the cost of flushing the lines due to low water usage.
- Half (1/2) of all availability fees shall be returned to the County for a period of twenty (20) years to help offset the initial capital investment. The current availability fees are:

Meter Size	Availability Fee
5/8"	\$2,400.00
3/4"	\$3,600.00
1"	\$6,000.00
1 1/2"	\$12,000.00

2"	\$19,200.00
3"	\$36,000.00
4"	\$72,000.00
6"	\$144,000.00
8"	\$216,000.00
10"	\$360,000.00
12"	\$480,000.00

Lisa Cooper, Senior Planner, presented an update to the 220 Corridor Study to the Board of Supervisors. Ms. Cooper presented an updated time table showing a proposed completion date of a 220 Overlay District Plan to be June, 2008.

Ms. Cooper shared with the Board a revised time table for the 200 Corridor Study – Overlay District Plan.

- Set Scope of Work for the Plan-Completed
- Preliminary Analysis-December 2007/January 2008
- Work sessions with Planning Commission and staff-December 2007, January and February 2008
- Neighborhood Meeting(s)-End of February 2008 or Beginning of March 2008
- Corridor Study – Draft Overlay Plan presented to PC-April 2008
- Corridor Study Draft Overlay Plan presented to BOS-May or June 2008
-

Ms. Cooper further stated that the Planning Commission had been given three scenarios to choose from in starting the study. The first scenario was to leave the corridor the same as the 2025 Future Land Use Map; second scenario was to have the corridor to be all commercial; third scenario was to have certain areas of development along the corridor to be mixed development with commercial and residential and to keep the commercial highway corridor from Brick Church Road to Iron Ridge Road.

Ms. Cooper stated that several areas have been identified on the proposed map and that the Planning Commission would be looking at each area in detail at their work session on Thursday, January 24th. The areas are as follows:

Naff Road – needs to be preserved because of the historic nature and being the gateway to Franklin County from Roanoke County
Grassy Hill Road, Burgess Road, Taylors Road, Crafty Fox Drive and Elwood Wray Lane to be areas of mixed use development. Wirtz Road is in the commercial highway corridor.

Ms. Cooper presented ways to guide growth along the 220 Corridor that would be discussed in the plan. Also, she stated that a type of overlay district could be proposed for this area. The corridor overlay in the zoning ordinance at this time applies to signs mainly along Routes 220, 116, 122 and 40.

The following examples could be used to guide growth along the corridor: (Details were given by staff on each point.)

- Percentage ratios to guide development along this corridor use the following land uses:
 - Industrial
 - Commercial
 - Residential
 - Agriculture
- Access Management – Using tools from the newly written Franklin County Access Management Guidebook.

- Setbacks
- Landscaping and Buffers
- Design Standards

Mr. Hurt stated that access management should play a significant role in the corridor study and that staff should be careful with all the different intersections for development so that the corridor does not become one large commercial node.

Mr. Mitchell requested that the farmers along this corridor to be contacted to see how this study would work with them and their future.

It was requested to discuss future development areas with VDOT.

The Board of Supervisors approved of the time line of the project and the direction of the planning commission and staff, stating they did not want this project to drag on for a long period of time. The Board of Supervisors requested that the overlay district to be completed with the 220 corridor study.

RECOMMENDATION:

It is the recommendation of staff that the Board of Supervisors authorize the County Administrator to execute the contract regarding the planning, operation and maintenance services to be provided by Western Virginia Water Authority (WVWA).

(RESOLUTION #31-01-2008)

BE IT THEREFORE RESOLVED, by the Board of Supervisors to authorize the County Administrator to execute the revised contract regarding the planning, operation and maintenance services to be provided by Western Virginia Water Authority (WVWA).

MOTION BY: Bobby Thompson
 SECONDED BY: Leland Mitchell
 VOTING ON THE MOTION WAS AS FOLLOWS:
 AYES: Mitchell, Cundiff, Johnson, Thompson & Wagner
 NAYS: Hurt
 ABSENT: Angell

TAX RELIEF FOR THE ELDERLY & DISABLED

Richard E. Huff, II, County Administrator, shared with the Board the County’s ordinance (Sec. 20-18) pertaining to Tax Relief for the Elderly and the Totally and Permanently Disabled was last updated on January 18, 2005. The 2005 changes included:

- Changing the amount of qualifying land, including the principal dwelling, eligible for exemption from one acre to five acres.
- Raising the combined income exemption from \$21,000 to \$25,000 with the first \$3,500 of income from other relatives living in the home not being included in the total.
- Increasing the combined net worth exemption from \$50,000 to \$80,000.

State code allows the Combined Gross Income limit to be a maximum of \$50,000 and the combined net worth limit to be a maximum of \$200,000. Comparative information from other localities is presented as an attachment to this executive summary.

Approximately 600 tax relief applications are filed with the Commissioner of Revenue every year. The number of those actually receiving relief and the total dollar amount of relief is presented below:

<u>Year</u>	<u>Number Receiving Relief</u>	<u>Total Dollar Value of Relief</u>	<u>Average Relief</u>
2002	248	\$51,058	\$205.88
2003	248	\$48,571	\$195.85
2004	262	\$55,133	\$210.43
2005	397	\$81,803	\$206.05
2006	365	\$78,159	\$214.13
2007	349	\$76,653	\$219.64

The Commissioner of Revenue begins accepting applications in early February with the final deadline being May 1. The last increase in 2005 resulted in a 50% increase in the number of taxpayers receiving relief as well as an approximate 48% increase in the total dollar value of relief.

As requested, income figures are provided based on the last census:

Franklin County, Virginia	
Median household income in 1999 --	
Total \$38,056	
Householder under 25 years	\$22,550
Householder 25 to 34 years	\$35,502
Householder 35 to 44 years	\$42,628
Householder 45 to 54 years	\$49,181
Householder 55 to 64 years	\$44,599
Householder 65 to 74 years	\$27,337
Householder 75 years and over	\$19,217

Additionally, median household income as of 2004 is \$40,756 for the entire County. Breakdown by age group is not available between censuses.

Mr. Huff shared the following information with the Board he received from the Commissioner's Office:

The number of tax relief applicants for **2007** that qualified for relief and the % of relief received is as follows:

27	@	10%
11	@	20%
10	@	30%
23	@	35%
6	@	40%
40	@	45%
5	@	50%
40	@	55%
54	@	65%
77	@	75%
60	@	85%
0	@	95%

Total qualified applicants 353

Total number of applicants that received a reminder letter to apply 600

Total applicants reviewed for relief 368

Total number of applicants with income greater than \$25,000. 13

Total number of applicants with net worth greater than \$80,000. 2

RECOMMENDATION:

This information is presented for the Board's consideration and review. Should the Board consider a change to the current County ordinance, this change would need to be advertised and a public hearing held at the February 2008 Board meeting.

The following was offered to be advertised for the February 26th, 2008 meeting:

*Franklin County
Combined Gross Income \$25,000 (first \$3,500 exempt)
Combined Net Worth \$80,000*

<u>Income</u>	<u>Relief Plan/Exemption</u>				
	\$0- 12,000	\$12,001- 25,000	\$25,001- 35,000	\$35,001 50,000	\$50,001 80,000
\$0 - 9,000	90%	80%	70%	50%	35%
9,001 - 12,000	75%	65%	50%	30%	20%
12,001 - 15,000	65%	55%	40%	20%	10%
15,001 - 18,000	55%	45%	30%	10%	10%
18,001 - 25,000	45%	35%	20%	10%	10%

(RESOLUTION #32-01-2008)

BE IT THEREFORE RESOLVED, by the Board of Supervisors to authorize staff to advertise for public hearing the proposed amendments to Chapter 20-18 during the February 26th, 2008 meeting.

MOTION BY: Bobby Thompson
SECONDED BY: David Hurt
VOTING ON THE MOTION WAS AS FOLLOWS:
AYES: Mitchell, Hurt, Cundiff, Johnson, Thompson & Wagner
ABSENTEE: Angell

ROANOKE VALLEY-ALLEGHANY REGIONAL COMMISSION APPOINTMENT (UNEXPIRED TERM OF WAYNE ANGELL -6-30-2007)

(RESOLUTION #33-01-2008)

BE IT THEREFORE RESOLVED, by the Board of Supervisors to appoint David Cundiff to serve on the Roanoke Valley-Alleghany Regional Commission with said term to expire June 30th, 2010.

MOTION BY: Russ Johnson
SECONDED BY: David Hurt
VOTING ON THE MOTION WAS AS FOLLOWS:
AYES: Mitchell, Hurt, Cundiff, Johnson, Thompson & Wagner
ABSENTEE: Angell

CIP WORK SESSION

Vincent Copenhaver, Director of Finance, shared with the Board the proposed "rough draft" Capital Improvement Plan spread sheet. General discussion ensued.

PARKS & RECREATION/COMMERCE

Scott Martins, Director of Commerce and Leisure Services presented the following PowerPoint presentation regarding his department's CIP for 2008:



Parks & Recreation Master Plan

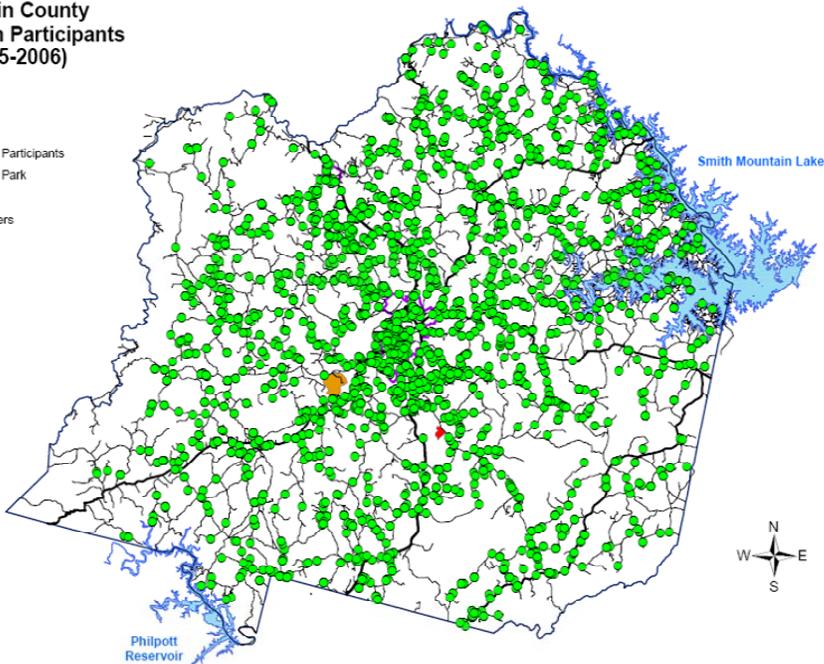


- Becomes a Component of the County's Comprehensive Plan
- Sets Levels of Service
- 20-Year Use and Demand Projections
- Guides Acquisition, Development, and Programming
- Will Be Able to Plan for Park and Trail Development
- Provide a Coherent, County-Wide Approach to Parks & Recreation Service Delivery

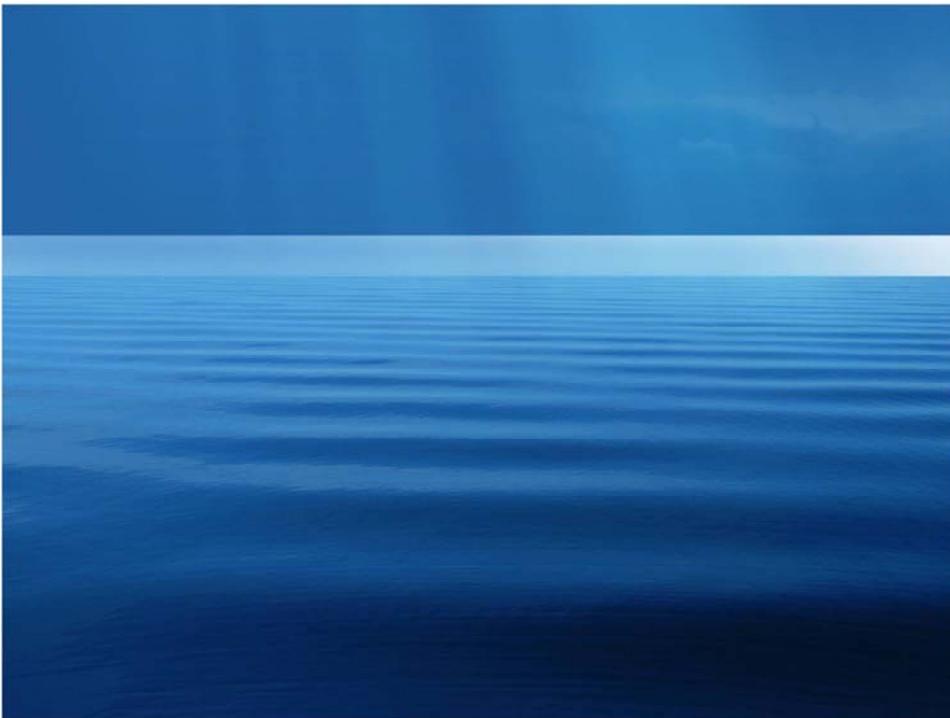
Franklin County
Recreation Participants
(2005-2006)

Legend

- Recreation Participants
- Recreation Park
- Waid Park
- Town Centers



4 2 0 4 Miles





Process

- Staff Recommendations Development
- Recreation Advisory Commission Work Session
- Combined Director/RAC Recommendations to County Administrator



Guiding Philosophies Position Franklin County

- **Innovate**
 - Out innovate our competition.
 - Develop innovations placing Franklin County at a competitive advantage in the marketplace.
 - Deliver the best service possible. Benchmark against the best.
- **Create**
 - Serve as many families as possible.
 - Create opportunities for participation, conservation, and economic gain.
- **Collaborate**
 - Partner and leverage with all allied organizations, individuals, associations, businesses, area governments, and friends. To make life better for business and family in Franklin County.
- **Never, ever, ever limit our citizens' ambitions, vision, or energy. Our job is to make the impossible, possible.**

Uber Statement

No New Projects Contained in This Year's CIP.

All funding requests are for existing and/or ongoing projects.

The Comprehensive Parks & Recreation System Plan (underway) will guide all subsequent CIP items.

This Plan, citizen led, will be complete in December 2008 for BOS action.

Commerce & Leisure Services CIP Summary

Major Repair and Maintenance/Operations

\$645,000

Public Amenity Development Projects

\$870,000

Planning & Development

\$130,000

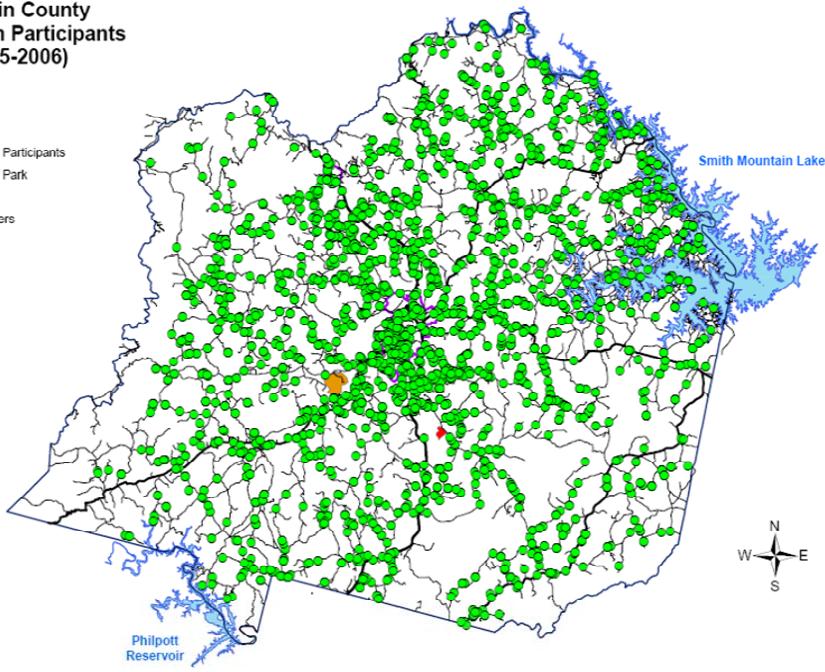
Innovation & Collaboration

\$350,000

Franklin County
Recreation Participants
(2005-2006)

Legend

- Recreation Participants
- Recreation Park
- Wald Park
- Town Centers



4 2 0 4 Miles

Process

Commerce & Leisure Services CIP Summary

Major Repair and Maintenance/Operations

\$645,000

Public Amenity Development Projects

\$870,000

Planning & Development

\$130,000

Innovation & Collaboration

\$350,000

Parks & Recreation Master Plan



- Becomes a Component of the County's Comprehensive Plan
- Sets Levels of Service
- 20-Year Use and Demand Projections
- Guides Acquisition, Development, and Programming
- Will Be Able to Plan for Park and Trail Development
- Provide a Coherent, County-Wide Approach to Parks & Recreation Service Delivery



Process

- Staff Recommendations Development
- Recreation Advisory Commission Work Session
- Combined Director/RAC Recommendations to County Administrator



Public Amenity Development

2004 Franklin County Trail Plan Implementation

- Philpott Loop Trail Phase II (Salt House Branch to Jamison Mill & Union Bridge) - \$20K
- Six New Access Points on Pigg River - \$60K

Public Amenity Development

Smith Mountain Lake Community Park Phase III Completion

- \$150K – Completion of Bathhouse/Concession Building & Maintenance Facility
- \$30K – Completion of Two (2) Twenty Person Reservable Picnic Shelters

Public Amenity Development

SML Shoreline Stabilization

**\$100,000 to match a potential WQIA Grant
(80/20 Share)**

**This portion would be used to secure the
most threatened “S” Channel Bluff**

Public Amenity Development

- **Waid Recreation Area Phase III Development**
 - \$15K – New Waid Stage Stop Picnic Shelter
 - \$5K - Baseball/Softball Access Road Rebuild
 - \$15K - Carolina Road Interpretive Signage (Grant)
 - \$80K – Vault Style Permanent Restrooms at Sports Fields
 - \$10K – Removal of Barns at Stage Stop

Public Amenity Development

- **Neighborhood Park Improvement Program**
 - Henry Park Playground and Community Event Stage - \$30K
 - Snow Creek Park - general rehab, parking improvements, landscaping, trail (ADA) access to field, possible play structure and/or picnic shelter - \$30K
 - Brubaker Park – Small Picnic Shelter - \$15K
 - Lynch Park – Youth Play Equipment - \$20K
 - Rotary Skate Park – Phase II In-Ground Bowl -\$40K

Public Amenity Development

Hales Ford Community Park Phase I - \$250K

17 Acre Site off 122 in Lakewatch Development

Two Picnic Shelters
 Walking Track
 Basketball Court
 Playground
 Parking Lot (50 cars)
 Sports Field Preparation
 Restrooms (Permanent Pre Fab)

Major Repair and Maintenance/Operations

- **Rec Park Rehab Phase II**
 - \$380K - New Maintenance Center and Conversion of Existing to Youth Sports Customer Service Center
 - \$20K - Replacement Playground for Large Picnic Shelter
- **Bowman Farm Clean Up**
 - \$50K – Removal of Seven Failing Structures, Silo, Associated Agricultural Debris
- **Program Vehicles**
 - \$25K – 8/12 Passenger Activity Van (Program)
 - \$15K Tourism/Promotions Vehicle (Program)
- **Park System Maintenance Equipment**
 - \$85K Existing Park/Athletic Maintenance
 - \$70K for SML/North County Parks

Planning and Engineering

- **Franklin County Business Park Site Selection**
 - \$100K - Initiate Study and Site Selection Process for New County Business Park
 - Evaluate Regional Market
 - Evaluate Infrastructure Needs and Provision
 - Select Three Potential Sites for PER
 - Complete PER and Phase I Cultural and Environmental Studies for the Proposed Sites
 - Present Recommendations to BOS for Acquisition/Development Options

Innovation Partnerships

Gateway Signage

\$30K

Planning grant to seek assistance through VDOF, Virginia Arts Commission, VDOT, and regional partnerships to explore opportunity to enhance “placemaking” at the County’s Entry Signage on US 220, VA 40, and VA 122.

Innovation Partnerships

Pigg RiverPark

Complete Veteran's RiverPark as a pilot water project/Roanoke Logperch passage.

First Phase in Completing the 65 mile long Pigg River Blueway.

\$250,000

Innovation Partnerships

Community Facilities Improvement Grant Program - \$20K

Microgrant program to partner with citizens to improve public access, not-for-profit park amenities. Matched on a 75/25 basis.

(Projects at GUP, Antioch, School Sites, North County Rec Park, Muse Field, etc)

Innovation Partnerships

Golf Instruction Facility PER \$20K

Site Design/Layout Evaluation of Proposed Golf Instruction Facility Including Evaluation of Well and Septic Availability

Larry Moore, Assistant County Administrator, shared with the Board total Capital costs: Closure & Construction \$2.1M; Ground Water System; \$1M and Cells 1 & 2 \$7,950,000 for a total of \$11M . Mr. Moore stated the County currently has \$3.6M and will need to seek out financing options for \$7,550,000. Staff will have to continue monitoring gas and water on the old landfill after closure.

Russ Johnson, Gills Creek District Supervisor, asked staff to check the earlier landfill vs. a transfer station figures and identify if the original estimates are still accurate. Mr. Moore stated the County will incur approximately \$500,000 for stream mitigation for the new landfill.

Chairman Wagner adjourned the meeting.

CHARLES WAGNER,
CHAIRMAN

RICHARD E. HUFF, II
COUNTY ADMINISTRATOR