

THE FRANKLIN COUNTY BOARD OF SUPERVISORS HELD THEIR REGULAR MONTHLY MEETING ON TUESDAY, MARCH 15, 2011, AT 1:30 P.M., IN THE BOARD OF SUPERVISORS MEETING ROOM LOCATED IN THE GOVERNMENT CENTER, 1255 FRANKLIN STREET, SUITE 104, ROCKY MOUNT, VIRGINIA.

THERE WERE PRESENT: Charles Wagner, Chairman  
 Russell Johnson, Vice-Chairman  
 Ronnie Thompson  
 David Cundiff  
 Wayne Angell  
 Leland Mitchell  
 Bobby Thompson

OTHERS PRESENT: Richard E. Huff, II, County Administrator  
 Christopher Whitlow, Asst. Co. Administrator  
 B. J. Jefferson, County Attorney  
 Sharon K. Tudor, MMC, Clerk

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Charles Wagner, Chairman, called the meeting to order.

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Invocation was given by Supervisor Bobby Thompson.

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Pledge of Allegiance was led by Supervisor Russ Johnson.

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**PUBLIC COMMENT:**

John & Robin Watson – Residential Zoning Request

Mrs. Watson stated we own Pineview Farm Alpacas in Hardy, Virginia. We purchased our 25 acre farm 11 years ago. We had 2 horses living on our property for 10 years but 3 years ago we decided to purchase alpacas and we now have 16 of them living on our farm.

The issue at hand is that our property is zoned RE – Residential Estates. Since we already had horses on the property, we never considered that the alpacas were not allowed - but as we have come to learn in the past few weeks - alpacas are considered livestock and are not allowed with our current zoning. We respectfully ask that you either expand the RE zoning for our farm to include our alpacas or rezone us to A1 in order for us to keep our farm and farm store.

We guess before you make a decision, everyone should probably know - what is an alpaca?

- Alpacas were first imported into the United States in 1984 from Peru – so we are pretty sure alpacas did not exist in Franklin County when the zoning regulations were created! There are now approximately 150,000 alpacas living in the United States and there are 133 alpaca farms in the State of Virginia.
- The alpacas are sheared once a year, just like sheep, in the spring. Their fiber is hypoallergenic, seven times warmer than wool and as soft as cashmere. It can be spun into yarn or woven to make luxury alpaca clothing and accessories which we make and sell in our farm store.
- The alpacas are easy on pastures - a mature alpaca weighs between 150 and 200 pounds and they have a padded foot, like a dog. Our horses each weighed about 1400 pounds and having hard hooves, did more damage to our fields, fences and trees than our alpacas will ever do!
- The alpacas all go to the bathroom in one spot so they are very easy to clean up after and there is virtually no smell.
- Our alpacas live more than 200 feet away from all of our neighbors' homes.
- The alpacas are very quiet, gentle animals, each with their own distinct personality. They are also intelligent, curious and gentle with children.

All of these unique qualities is what lead us to open our farm to the community – and we've had a wonderful response. How great is it that visitors can come to Franklin County, Smith Mountain Lake and surrounding communities and visit a real working alpaca farm? We are a great tourist attraction for Franklin County and we feel we have taken the necessary steps to be compliant with both the State of Virginia and Franklin County. Our farm and farm store are:

- Incorporated with the State of Virginia
- Reporting and paying sales tax to Franklin County
- Reporting and paying Franklin County Personal Property taxes on our farm store

- SML Chamber of Commerce Members
- Listed in the SML Visitor's Guide as an attraction
- Vendors at the SML Wine Festival and Chili Festival
- Listed in the Laker Weekly as an ongoing calendar item
- Just featured in an article in the Discover SML magazine; AND
- Franklin County's 'Round the Mountain brochure is coming out THIS week and we will be listed as an artisan site and as a farm attraction

Now back to the zoning question:

Before we purchased the alpacas, we had considered expanding our horse farm to include boarders. This decision would have made us compliant with our zoning and we would now have 10 more horses on the property, boarders coming in and out of our property, we would have riders coming in to take riding lessons, to buy and sell horses and equipment and holding special equine events.

But instead, as you can see, we are now immersed in the alpaca business and we have made a tremendous investment. Along with purchasing the alpacas and equipment, putting up new fencing, website design, festivals and marketing to the community, we have an investment of over \$100,000. We love what Vicki Gardner from the SML Chamber told us one day – she said that “we are helping to keep the rural integrity of Franklin County”. People love nature and they love animals. What attracted us to Franklin County is what attracts others here. In the recent article in The Roanoke Times, Eric and Sallie Noonkester moved from Salem to Franklin County – why? In the article Sallie says “it’s kind of neat driving through a farm to get home, seeing the horses and cows.” What Sallie doesn’t know yet is that there is an alpaca farm in Franklin County! I pass a sign on my way to work everyday – it says “Franklin County – A Natural Setting for Opportunity” - our alpaca farm is good for Franklin County!

So, we invite you to bring your family and friends to visit our alpaca farm so we can show you these amazing animals. We thank you for your time.

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Larry Neuhs – Crowel Gap Road requested the Board to authorize Tony Handy, VDOT, Resident Administrator to include Crowell Gap Road to be added to the 6 Year Secondary Road Plan with partial funding until 2017.

Mr. Handy stated he could add Crowel Gap to the 6 Year Secondary Road Plan if the Board wishes. The Board advised Mr. Handy that any consideration for Crowel Gap to be added to the 6-Year Secondary Road Plan would need to be addressed at the April Board meeting.

Amy Pendleton – Presented a petition on behalf of many individuals present today as well as citizens in the community. Ms. Pendleton stated she was appalled with the situation regarding Donnie Beard, Code Official. Mrs. Pendleton presented a petition to reinstate Donnie Beard with numerous names.

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## **CONSENT AGENDA**

### **APPROVAL OF ACCOUNTS PAYABLE LISTING, APPROPRIATIONS, TRANSFERS & MINUTES FOR – FEBRUARY 15 & MARCH 9, 2011**

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### **INITIATE BID PROCESS FOR FORK MOUNTAIN FIRE DEPARTMENT**

In FY 08 - 09 the Board of Supervisors allocated CIP funding for the purchase of a fire apparatus for the Fork Mountain Fire Department. In 2006, all county fire chiefs designed and agreed on base specifications for all fire apparatus for Franklin County that meet NFPA 1901 standards. The vehicle to be purchased is a tanker vehicle that will eventually allow the replacement of two vehicles, a 1982 Chevrolet tanker, and a 1998 Freightliner tanker. The 1998 Freightliner tanker is still serviceable and will be reallocated to the Ferrum Fire Department in order to retire a 1985 Chevrolet pumper that is currently in service.

Tankers are primarily used to provide rural water supply and therefore should be capable of carrying large amounts of water and off-loading quickly. County specifications require a tanker to be capable of transporting and delivering 2500 gallons of water while also being equipped to provide limited fire suppression in the event of a failure of the department’s primary fire engine. NFPA suggests that fire apparatus be removed from first due service after 20 years. The Fork Mountain tanker to be replaced, is a 29 year old vehicle equipped with a 1000 gallon steel tank and a 250 gallon-per-minute fire pump. Removing this truck from service was considered a

priority by the district chiefs as well as Public Safety administration during a 2008 review of county fire and EMS apparatus. The truck has offered reliable service however, due to the pump size and age, the vehicle is ineffective in providing water for structural fire suppression. The purchase of a 2500 gallon tanker for Fork Mountain will allow them to transport 3500 gallons of water to a structure fire using two vehicles where currently, they must respond three vehicles to deliver 3500 gallons of water. This will improve firefighter safety as less emergency vehicles will need to respond to a fire and will also improve service to citizens as it will increase their fire ground capabilities.

The Ferrum Fire Department has accepted an offer by Public Safety to receive the reissued 1998 Freightliner tanker from Fork Mountain. The 1998 Freightliner is equipped with a 1500 gallon tank and a 1250 gallon per minute pump. Ferrum has asked to reclassify this vehicle as a fire engine and it will replace a 1985 Chevrolet pumper that has a water capacity of 750 gallons and a 500 gpm pump. The 1985 Chevrolet pumper is slated for replacement in the current 5 year apparatus replacement plan thus eliminating the need to purchase a vehicle for Ferrum. By replacing their current pumper with the reallocated truck, Ferrum Fire Department will have the ability to deliver in excess of 3500 gallons of water to a fire with their first response.

Representatives from Fork Mountain Fire Department and Public Safety have met to determine the final specifications for the requested vehicle. The specifications for the truck will meet and or exceed NFPA guidelines and are ready to be advertised for bids. Funds to purchase the tanker for Fork Mountain have already been allocated in the county CIP budget in line item 3000-023-0147-7005.

**RECOMMENDATION:**

Staff respectfully recommends that the vehicle specifications be advertised for bid.

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**DAVID PHILPOTT OUTDOOR OCCASION PERMIT FOR 2011**

David Philpott is requesting approval for his 2011 Annual Outdoor Occasion Permit for the racing season. The submitted Outdoor Occasion Permit for Mr. Philpott is submitted for your review and consideration.

All pertinent agencies per County Code Section 13-29.2 have signed off on the 2011 Outdoor Occasion Permit for Mr. Philpott.

Per County Code Section 13-29.4 the fee of \$100.00 has been remitted and deposited with the County Treasurer's Office.

**RECOMMENDATION:**

Staff request Board approval on the 2011 Outdoor Occasion Permit application as submitted per County Code Section 13-29.1.

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**SURPLUS PROPERTY**

In keeping with County policy, the Board of Supervisors is requested to officially declare all property which is taken out of routine service as "surplus". After this designation is made, all County departments are allowed to request reallocation of needed items. All remaining property is sold at Public Auction.

As routine upgrades are made and/or as items are determined damaged, worn out or otherwise not needed by given departments, the department of General Properties is notified. These items are collected and stored. Quite often other departments are in need of such items and most frequently requested furniture (file cabinets, etc.) are "held back". However, the County has not disposed of such property for almost two (2) years and all storage space is totally full.

The following is a partial listing of items currently available to be declared surplus:

Computer chairs, assorted stackable chairs, desks, filing cabinets, miscellaneous electronics (computers, typewriters, monitors, printers, cables and televisions), commodes, bathroom sinks, electric heaters, wooden shelves, bulletin boards, assorted carpet pieces, a window air conditioner , a wall gas heater, numerous modular office station panels and components, miscellaneous light fixtures/used bulbs and many other miscellaneous office related fixtures.

Of special interest are some furnishings from the Old Circuit Courtroom including tables, old jury seating chairs, etc. These were replaced with the 2007 renovations to that area.

**RECOMMENDATION:**

Staff respectfully requests that all accumulated articles be declared surplus. It is further requested that all items (which are not claimed for re-use by other departments) be allowed to be sold at Public Auction. This year's joint auction with the School Division will be held Saturday, April 16, 2011.

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**TELECOMMUNICATIONS WEEK RESOLUTION**

**WHEREAS**, health and safety of all Citizens are important to our great County; and

**WHEREAS**, the availability of 9-1-1 assistance is integral to the peace of mind of each individual and the safety of our community; and

**WHEREAS**, our dedicated telecommunicators serve the citizens of Franklin County daily by answering their requests for law enforcement, fire and emergency medical services and dispatching the appropriate assistance as quickly as possible; and

**WHEREAS**, the professional public safety telecommunicator is that vital link between the citizen or victim and the public safety provider; and

**WHEREAS**, the dedicated public safety telecommmunicators of Franklin County handled over 156,350 calls, 211,237 total radio transmissions and 472,851 total CAD CFS Entry Transactions in 2010; and

**WHEREAS**, it is important for the public to be aware of the responsibility to properly use 9-1-1 services by calling only when lives or property are in peril, thus increasing the efficiency of the system and improving the rate at which lives are saved;

**NOW THEREFORE**, WE the Franklin County Board of Supervisors, do hereby recognize April 10-16, 2011, as **PUBLIC SAFETY TELECOMMUNICATIONS WEEK** in Franklin County, and we call this observance to the attention of all our citizens.

**(RESOLUTION #03-03-2011)**

BE IT THEREFORE RESOLVED, by the Board of Supervisors to approve the consent agenda items as presented above.

MOTION BY: Russ Johnson

SECONDED BY: Ronnie Thompson

VOTING ON THE MOTION WAS AS FOLLOWS:

AYES: Mitchell, Thompson, Cundiff, Angell, Johnson, Thompson & Wagner

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**VDOT – DIAMOND AVENUE UPDATE**

Tony Handy, Resident Administrator, VDOT, advised the Board the Diamond Avenue project was on schedule receiving the environmental permits, with work to begin after July 1 with work to be completed by the end of November.

Mr. Handy introduced Debbie Shinstine, Land Use Engineer, of the VDOT Bedford Residency that will be assigned to assist with Franklin County duties until the vacancy is filled for the VDOT Resident Administrator for Franklin County.

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**CAREER & TECHNICAL EDUCATION UPDATE/FRANKLIN COUNTY SCHOOL SYSTEM**

Dr. W. Mark Church, presented the following PowerPoint presentation:

# Career and Technical Education

Franklin County Public Schools

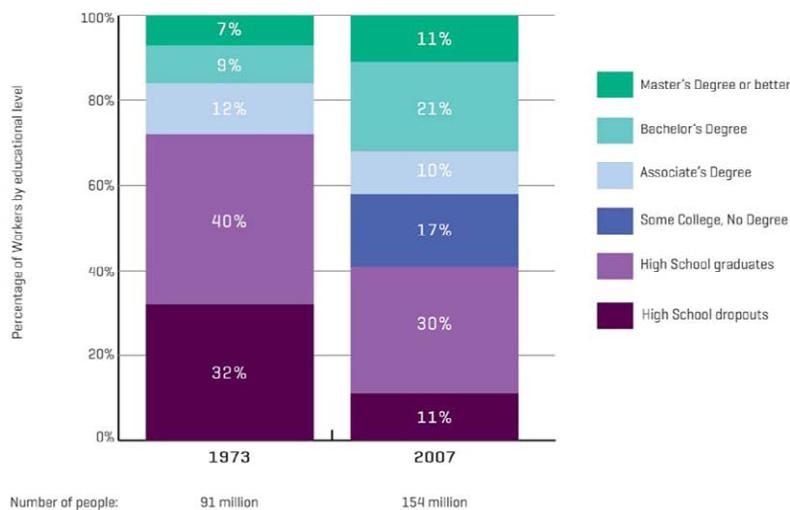
## Recent Harvard Study

"Cutting-edge career & technical education (CTE) bears little relationship to the old vocational education programs that were often little more than dumping grounds for students who couldn't cut it in college-prep. Today's best CTE programs do a better job of preparing many students for college & career than traditional academics-only programs." (p. 25)

## Harvard Study Finds

- The best CTE programs are valuable models for future reforms because they:
- prepare students for both post-secondary education & a career;
  - provide continuous career guidance & instruction in career pathways so that students can plan a career & appropriate further education;
  - and engage employers in school programs & seek ways to expose students to the real world of the workplace.

## Trends in Training



## Statistics

- **2,170** Students enrolled at FCHS
- **1,639** (76%) are taking a CTE course this year
- **365** Seniors (2009) completed a sequence (n=530 graduating/ 69%)

## Agriculture

- **New Courses**
  - Equine Management
  - Small Animal Care
  - Natural Resources
- **FFA**
  - Largest Chapter in Virginia
  - Food for America Project
  - Archery Team
  - Tractor to School Day – March 17<sup>th</sup>
  - Top fruit seller last four years
  - Community Plant Sale

## Business and Marketing

- New Courses
  - Economics and Personal Finance (required for graduation)
  - Small Business Management
  - Entrepreneurship
  - Leadership
- Near 100% Microsoft Office Specialist Certification
- FBLA
  - Second largest chapter in the region

## Health Occupations

- New Courses
  - Medical Terminology
  - Sports Medicine
  - EMT (with Public Safety)
- 100% VA Board of Nursing – Nurse Assistant Licensure
- HOSA
  - Sponsor National Lee Denim Day
  - FCHS Bloodmobile
  - 2010 National Competitor

## Family and Consumer Science (former Home Economics)

- Teens –n- Tots Pre-School
- FCCLA
  - 2010 National Gold Medalist, Illustrated Talk

## Trade and Industrial Education

### Courses

- Collision Repair
- Auto Service Technology
- Building Trades/Carpentry
- Cosmetology (off campus)
- Electricity
- General Maint.
- Masonry
- HVAC/R
- Television Production
- Criminal Justice
- Computer Systems Technology
- Engineering (off camp.)
- Culinary Arts (off camp.)
- Mechatronics
- Networking Essentials

## Technology Education

### Courses

- Technical Drawing
- Engineering Drawing
- Architectural Drawing
- Advanced Topics in Autocad
- Electronics
- Electro Mechanical Career Studies (VWCC)

### Added

- Mechatronics (VWCC)
- Engineering (VWCC)
- Digital Photography and Animation

## Dual Enrollment

- Advanced Accounting
- Computer Systems Technology 1 & 2
- Criminal Justice 1 & 2
- Electronics 2
- EMT
- Entrepreneurship
- Medical Office Administration
- Plant Technology
- Medical Office Administration
- Advanced Technology in Mechatronics
- Culinary Arts
- Electromechanical Career Studies
- Engineering Career Studies
- Television Production
- Architectural Drawing/Design
- Legal Systems Administration

## Current Issues

- Space
  - Overcrowding (West Campus)
  - Need for additional instructors/space
    - Automotive Service Technology
    - Family and Consumer Science
    - Agriculture
  - Need for Job Placement Coordinator
  - Maintain Certification/Equipment Funding

## Questions/Input

What are your questions or concerns?

What programs would you like to see us offer?

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### INDEPENDENT REPORT/HIGHLIGHTS FRANKLIN COUNTY'S FISCAL & ACADEMIC ACHIEVEMENTS

Dr. Charles Lackey, Superintendent of Schools, presented the following PowerPoint presentation:



## Introduction and Summary

This report is the culmination of a yearlong effort to study the efficiency of the nation's public education system and includes the first-ever attempt to evaluate the productivity of almost every major school district in the country. In the business world, the notion of productivity describes the benefit received in exchange for effort or money expended. Our project measures the academic achievement a school district produces relative to its educational spending, while controlling for factors outside a district's control, such as cost of living and students in poverty.

Our nation's school system has for too long failed to ensure that education funding consistently promotes strong student achievement. After adjusting for inflation, education spending per student has nearly tripled over the past four decades. But while some states and districts have spent their additional dollars wisely—and thus shown significant increases in student outcomes—overall student achievement has largely remained flat. And besides Luxembourg, the United States spends more per student than any of the 65 countries that participated in a recent international reading assessment, and while Estonia and Poland scored at the same level as the United States on the exam, the United States spent roughly \$60,000 more to educate each student to age 15 than either nation.

Our aims for this project, then, are threefold. First, we hope to kick-start a national conversation about educational productivity. Second, we want to identify districts that generate higher-than-average achievement per dollar spent, demonstrate how productivity varies widely within states, and encourage efforts to study highly productive districts. Third—and most important—we want to encourage states and districts to embrace approaches that make it easier to create and sustain educational efficiencies.

This report comes at a pivotal time for schools and districts. Sagging revenues have forced more than 30 states to cut education spending since the recession began. The fiscal situation is likely to get worse before it gets better because the full impact of the housing market collapse has yet to hit many state and local budgets. At a time when states are projecting more than \$100 billion in budget shortfalls, educators need to be able to show that education dollars produce significant outcomes or taxpayers might begin to see schools as a weak investment. If schools don't deliver maximum results for the dollar, public trust in education could erode and taxpayers may fund schools less generously.

While some forward-thinking education leaders have taken steps to promote better educational efficiency, most states and districts have not done nearly enough to measure or produce the productivity gains our education system so desperately needs. Some fear that a focus on efficiency might inspire policymakers to reduce already limited education budgets and further increase the inequitable distribution of school dollars. To be sure, our nation's system of financing schools is unfair. Low-income and minority students are far more likely to attend schools that don't receive their fair share of federal, state, and local dollars. But while the issue of fairness must be central to any conversation about education finance, efficiency should not be sacrificed on the altar of equity. Our nation must aspire to have a school system that's both fair and productive.

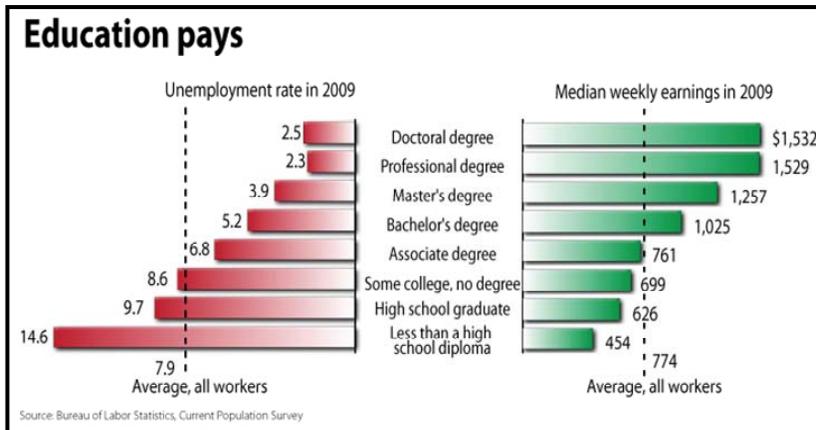
**Our emphasis on productivity does not mean we endorse unfettered market-based reforms, such as vouchers allowing parents to direct public funds to private schools. Nor do we argue that policymakers should spend less on education. Indeed, we believe neither of these approaches can solve the nation's pressing education challenges.**

**Transforming our schools will demand both real resources and real reform. As Education Secretary Arne Duncan recently said: "It's time to stop treating the problem of educational productivity as a grinding, eat-your-broccoli exercise. It's time to start treating it as an opportunity for innovation and accelerating progress."**

District-by-District Evaluation of Educational Productivity



District	Enrollment	Basic ROI	Adjusted ROI	Production ROI	Achievement Index	% Free or Reduced Lunch	Per Pupil Expenditure
COVINGTON CITY PBLC SCHS	950				0.83	42.84%	11242
CRAIG CO PBLC SCHS	749				0.87	33.11%	9140
CULPEPER CO PBLC SCHS	7482				0.85	30.62%	9242
CUMBERLAND CO PBLC SCHS	1545				0.81	57.09%	9899
DANVILLE CITY PBLC SCHS	6823				0.79	64.62%	9820
DICKENSON CO PBLC SCHS	2533				0.86	52.11%	9847
DINWIDDIE CO PBLC SCHS	4687				0.87	49.05%	8931
ESSEX CO PBLC SCHS	1660				0.85	55.06%	9643
FAIRFAX CO PBLC SCHS	165722				0.91	20.01%	13275
FALLS CHURCH CITY PBLC SCHS	1936				0.95	7.28%	17500
FAUQUIER CO PBLC SCHS	11277				0.87	16.60%	10631
FLOYD CO PBLC SCHS	2059				0.90	37.11%	8952
FLUVANNA CO PBLC SCHS	3765				0.88	21.67%	9120
FRANKLIN CITY PBLC SCHS	1382				0.81	62.56%	11543
FRANKLIN CO PBLC SCHS	7529				0.92	40.22%	9114
FREDERICK CO PBLC SCHS	12995				0.88	22.26%	10004
FREDERICKSBURG CITY PBLC SCHS	2760				0.81	45.76%	12795
GILES CO PBLC SCHS	2547				0.84	37.53%	8971
GLOUCESTER CO PBLC SCHS	6085				0.91	26.10%	9506
GOOCHLAND CO PBLC SCHS	2411				0.93	20.57%	10187
GRAYSON CO PBLC SCHS	2109				0.81	54.15%	9705
GREENE CO PBLC SCHS	2822				0.86	29.20%	9755
HALIFAX CO PBLC SCHS	6101				0.88	56.91%	9792
HAMPTON CITY PBLC SCHS	22329				0.84	43.17%	9983
HANOVER CO PBLC SCHS	19100				0.94	8.40%	8917
HARRISONBURG CITY PBLC SCHS	4528				0.88	54.15%	11374
HENRICO CO PBLC SCHS	48820				0.89	25.45%	8656
HENRY CO PBLC SCHS	7680				0.88	50.40%	8925
HIGHLAND CO PBLC SCHS	282				0.84	48.94%	14323
HOPEWELL CITY PBLC SCHS	4213				0.83	59.84%	9578
ISLE OF WIGHT CO PBLC SCHS	5439				0.89	30.56%	9833
KING AND QUEEN CO PBLC SCHS	839				0.86	53.40%	13092



Return on Educational Investment

Student Parameters  
Ulrich Boser (January 2011)

1. Urbanicity
2. Enrollment
3. Number of Schools in the District
4. Basic Return on Investment (ROI)
5. Adjusted ROI
6. Production ROI
7. 4<sup>th</sup> Grade Math
8. 4<sup>th</sup> Grade Reading
9. 8<sup>th</sup> Grade Math
10. 8<sup>th</sup> Grade Reading
11. High School Math
12. High School Reading
13. Achievement Index
14. # of Free or Reduced Lunch
15. % Free or Reduced Lunch
16. # English Language Learners
17. % English Language Learners
18. # Special Education
19. % Special Education
20. % White
21. % African American
22. % Hispanic
23. % Native American
24. % Asian
25. Per Pupil Expenditure
26. Cost of Wage Adjusted PPE
27. Weighted & Cost of Wage Adjusted PPE
28. State PPE Rank
29. Cost of Wage Adjusted PPE Rank
30. Cost of Wage and Adjusted PPE State Rank
31. Number of Districts in the State
32. General Revenue
33. Federal Revenue
34. Federal Revenue per Student
35. % Federal Revenue
36. State Revenue
37. State Revenue per Pupil
38. % State Revenue
39. Local Revenue
40. Local Revenue per Pupil
41. % Local Revenue
42. Total Expenditures
43. Total Expenditures per Pupil
44. Current Expenditures
45. Current Expenditures per Pupil
46. Instructional Expenditures
47. Instructional Expenditures per Pupil
48. Instructional Expenditures
49. Student and Staff Support
50. Student and Staff Support per Pupil
51. % Student and Staff Support
52. Administration
53. Administration per Pupil
54. % Administration
55. Operations, Food Services, Other
56. % Operation
57. Operation per Pupil
58. Total Capital Outlay
59. Capital Outlay per Pupil
60. Construction
61. Construction per Pupil
62. Total Non EI-Sec Education & Other
63. Non EI-Sec Per Pupil
64. Interest on Debt
65. Interest on Debt per Pupil
66. Coefficiency of Variation
67. Wealth Neutrality Score
68. State Mean Basic ROI Bucket
69. State Mean Adjusted ROI
70. State Mean Production ROI
71. State Mean Achievement
72. State Mean PPE
73. State Mean Cost of Wage Adjusted
74. State Mean Cost of Wage and Weighted PPE
75. State Mean % Free Lunch
76. State Mean % Special Education
77. State Mean % English Language Learner
78. State Mean % Black
79. State Mean % Hispanic

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CHAPTER 22 – WATER REGULATIONS/REWRITE

Chris Fewster, Anderson & Associates, stated Franklin County has been working on a re-write in its entirety of the standard specifications for water and sewer systems within the County Code under Chapter 22. This re-write as presented continues the necessary provisions relating to Western Virginia Water Authority (WVWA), the Virginia Department of Health (VDH) and unique

standards/characteristics relative to Franklin County. The document has been closely looked at to include adopted WVWA standards where applicable. Close attention has been provided to meet the requirements of the VDH. To resolve the potential for future confusion, arrangements have been made within the document to reference WVWA standards where appropriate.

As the Chapter 22 re-write was being completed, a representative of Key Lakewood subdivision made a request to the Board on December 16, 2010 regarding the County's water ordinances and a request for a variance under certain provisions of the code. Specific questions were raised regarding mandatory connections to new and existing systems, system failures of existing systems and a definition of "failure".

After several months of consultation with professional water/sewer engineers, WVWA, VDH, Development Services and the local Fire Marshall, staff feels the proposed re-write addresses the questions posed by Key Lakewood residents, necessary amendments to the Franklin County Chapter 22 ordinances and the inclusion of reference to WVWA and VDH standards as required or necessary to maintain systems of quality and quantity to meet federal, state and local regulations to protect the health and welfare of all affected citizens.

Key changes that are addressed are:

1. Definition of a failed system (Section 22-22: Definitions) – marked the pink marker in your binder
2. Amended language for mandatory connection (Section 22-36 (8) and 22-110 (8)) – marked by the blue markers in your binder
3. Amended language for non-user fees (Section 22-36 (9) and 22-110 (9)) – marked by the purple markers in your binder

**RECOMMENDATION:**

Staff is seeking the Board's approval to advertise for a public hearing to be held on April 19, 2011 for the purpose of discussing the proposed Chapter 22 re-write as presented.

General discussion ensued.

**(RESOLUTION #04-03-2011)**

BE IT THEREFORE RESOLVED, by the Board of Supervisors to authorize staff to advertise for public hearing during their April 19, 2011 meeting for the Chapter 22 rewrite, as presented.

MOTION BY: Russ Johnson

SECONDED BY: Bobby Thompson

VOTING ON THE MOTION WAS AS FOLLOWS:

AYES: Mitchell, Thompson, Cundiff, Angell, Johnson, Thompson & Wagner

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**2011 GENERAL ASSEMBLY SESSION REVIEW**

Delegate Charles Poindexter shared with the Board a brief update from the 47 day General Assembly Session. Delegate Poindexter briefed the Board on the numerous bills passed during the General Assembly Session.

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**ROANOKE VALLEY ALLEGHANY REGIONAL COMMISSION NON-ELECTED REPRESENTATIVE**

Richard E. Huff, II, County Administrator, shared with the Board a letter from The Regional Commission stating upon review of the new 2010 U. S. Census figures recently released, Franklin County's population has increase to 51,360. This increase in population will affect Article II, Section I of the Regional Commission's Charter that deals with membership and the number of representatives each participating jurisdiction appoints to the Commission. The Charter states that member localities with populations of 50,001-75,000 will be allotted five representatives to the Commission. Based on this requirement, Franklin County will not be allotted one extra representative are Russ Johnson (elected), Ronnie Thompson (elected), Charles Wagner (elected) and Chris Whitlow (non-elected). The Charter states that the additional member from the County will need to be a non-elected representative.

**(RESOLUTION #05-03-2011)**

BE IT THEREFORE RESOLVED, by the Board of Supervisors to appoint Frank Chrzanowski, VP, Westlake Branch Manager, Hometown Bank to serve on the Roanoke Valley Alleghany Regional commission as a non-elected representative with said term to expire 6/30/2013.

MOTION BY: Ronnie Thompson

SECONDED BY: Russ Johnson

VOTING ON THE MOTION WAS AS FOLLOWS:

AYES: Mitchell, Thompson, Cundiff, Angell, Johnson, Thompson & Wagner

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**APPOINTMENT – AGING SERVICES BOARD/SNOW CREEK DISTRICT  
(RESOLUTION #06-03-2011)**

BE IT THEREFORE RESOLVED, by the Board of Supervisors to re-appoint Shirley Vaughn to serve on the Aging Services Board representing the Snow Creek District with said term to expire 1/31/2015.

MOTION BY: Leland Mitchell

SECONDED BY: Wayne Angell

VOTING ON THE MOTION WAS AS FOLLOWS:

AYES: Mitchell, Thompson, Cundiff, Angell, Johnson, Thompson & Wagner

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**CAPITAL IMPROVEMENT PLAN REVIEW**

Vincent Copenhaver, Director of Finance, reviewed with the Board the proposed CIP snapshot as follows:

**Franklin County  
Summary of Capital Improvement Projects by Department**

<u>Department</u>	<u>Project</u>	<u>Total Amount Requested FY 2011- 2012</u>	<u>Proposed FY 11-12</u>
<b>Building Inspections</b>			
	0008 Vehicle Replacement	14,000	14,000
<b>E911</b>			
	*New* Tom's Knob Radio Site Power Improvements	14,000	14,000
	*New* Radio System Receiver Sites Generator	19,000	19,000
	Department Total	33,000	33,000
<b>Economic Development</b>			
	0007 Economic Development Set Aside	250,000	250,000
	0106 Business Park Set Aside	500,000	100,000
	0191 Job Creation Fund	200,000	200,000
	Department Total	950,000	550,000
<b>General Properties</b>			
	County Facilities Capital Maintenance Reserve	100,000	25,000
	0192 Central Storage Facility	120,000	10,000
	Department Total	220,000	35,000
<b>Information Technology</b>			
	*New* Document Imaging	67,235	67,235
	0045 Computer Replacement	45,000	45,000
	0111 Disaster Recovery & Prevention	10,000	10,000
	0136 Virtual Desktop Infrastructure	21,600	21,600
	0179 Wireless Broadband Infrastructure	25,000	25,000
	*New* Desktop Virtualization Phase II	10,480	10,480
	*New* Employee Self Service Portal Upgrade	14,500	14,500
	*New* Upgrade Base Map Imagery (GIS)	24,957	24,957
	Department Total	218,772	218,772
<b>Parks and Recreation</b>			
	0027 Waid Park Improvements	75,000	25,000
	0067 Franklin County Rec Park Rehabilitation	25,000	
	0120 Community Parks Development Fund	20,000	20,000

0166 Bowman Farm Clean Up	5,000	5,000
0168 Snow Creek Park Rehab	20,000	
*New* Recreation Park Tennis Courts Rehab	25,000	25,000
*New* SML Community Park Phase III	20,000	20,000
*New* Smith Farm Maintenance & Planning	10,000	10,000
0181 Smith Farm Park Project	100,000	100,000
Department Total	300,000	205,000

**Public Safety**

0030 Vehicle Refurbishment	15,000	15,000
0147 Emergency Fire Vehicle Replacement	201,705	91,705
0148 EMS Vehicle Replacement	68,716	68,716
*New* Bariatric Transport Cot	12,638	6,319
*New* Fire Fighting Personal Protective Equip Replace	41,350	38,392
*New* Swift Water Team Trailer Replacement	6,915	6,915
Department Total	346,324	227,047

**Registrar**

*New* Replacement of Voting Equipment	25,000	
Department Total	25,000	0

**Sheriff**

0017 Vehicle Replacement	220,800	220,800
*New* Goode Building Security	40,000	0
*New* In-car Cameras	60,480	60,480
*New* Mobile Data Laptop Replacement	59,930	
Department Total	381,210	281,280

**Social Services**

*New* Storage Building	6,000	0
Department Total	6,000	0

**Solid Waste / Landfill**

0001 Landfill Engineering	90,000	90,000
0002 Landfill Compliance A/B areas	70,000	70,000
0003 Landfill Closure Set Aside	280,000	
0004 Equipment Replacement	950,000	216,402
0005 Landfill Development	50,000	50,000
0044 Collection/Box Sites	55,000	0
0049 Landfill Gas Control	25,000	25,000
Department Total	1,520,000	451,402

**Total Local Government Requests**

4,014,306      2,015,501

**School Projects**

Bus Replacement	908,250	340,000
Bus Replacement Special Ed.	279,300	
Asbestos Removal and Floor Replacement	70,000	
Floor Tile Replacement	70,000	
Plumbing/Restroom Partition Upgrades	100,000	
Roof Replacements	446,485	
Asphalt Replacement/Repair	689,386	
Air Conditioning Replacement	145,661	

New Air Conditioning in Cafeterias	1,010,098	
0068 Non-Appropriated Funds		880,000
Total School Projects	3,719,180	1,220,000
County Total	7,733,486	3,235,501

General discussion ensued.

\*\*\*\*\*

Wayne Angell, Blackwater District Supervisor, announced he would not be seeking re-election in November for the Blackwater District Supervisor seat.

\*\*\*\*\*

**CLOSED MEETING**  
**(RESOLUTION #07-03-2011)**

BE IT THEREFORE RESOLVED, by the Board of Supervisors to into a closed meeting in accordance with 2.2-3711, a-3, Acquisition of Land, of the Code of Virginia, as amended.

MOTION BY: David Cundiff  
 SECONDED BY: Bobby Thompson  
 VOTING ON THE MOTION WAS AS FOLLOWS:  
 AYES: Mitchell, Thompson, Cundiff, Angell, Johnson, Thompson & Wagner

\*\*\*\*\*

MOTION: David Cundiff **RESOLUTION: #08-03-2011**  
 SECOND: Ronnie Thompson MEETING DATE March 15, 2011

WHEREAS, the Franklin County Board of Supervisors has convened an closed meeting on this date pursuant to an affirmative recorded vote and in accordance with the provisions of The Virginia Freedom of Information Act: and

WHEREAS, Section 2.2-3712(d) of the Code of Virginia requires a certification by this Franklin County Board of Supervisors that such closed meeting was conducted in conformity with Virginia law;

NOW, THEREFORE, BE IT RESOLVED, that the Franklin County Board of Supervisors hereby certifies that, to the best of each member’s knowledge, (i) only public business matters lawfully exempted from open meeting requirements by Virginia law were discussed in the closed meeting to which this certification resolution applies, and (ii) only such public business matters as were identified in the motion convening the closed meeting were heard, discussed or considered by the Franklin County Board of Supervisors.

VOTE:  
 AYES: Mitchell, Thompson, Cundiff, Angell, Johnson, Thompson & Wagner  
 NAYS: NONE  
 ABSENT DURING VOTE: NONE  
 ABSENT DURING MEETING: NONE

\*\*\*\*\*

Chairman Wagner recessed the meeting for the previously advertise public hearings as follows:

**PETITION FOR REZONE** – Petition of **Penny Edwards Blue, Petitioner and Ronald B. Edwards, Owner** to rezone property consisting of 1.824 acres to B-1, Business District Limited, for the purpose of a country store, bakery, catering and home or apartment combinations with business. The subject property is currently zoned A-1, Agricultural. The subject property is located on Edwardsway Road in the Union Hall Magisterial District of Franklin County and is identified in the Franklin County Real Estate Tax Records as Tax Map 66, Parcel # 98. The Future Land Use Map of the Franklin County Comprehensive Plan identifies this area as appropriate for Agriculture, Forestry/Rural Residential. The Comprehensive Plan does not provide a stated density range for this area. The proposed B-1 zoning does not prescribe a specific density. The existing A-1 zoning allows a maximum density of one to two dwelling units per acre. (Case # REZO-12-10-7810)

**PETITION FOR SPECIAL USE** - Petition of **Penny Edwards Blue, Petitioner and Ronald B. Edwards, Owner** for property currently zoned A-1, Agricultural, to apply for a special use permit on a +/- 1.824 acre parcel for the purpose of a restaurant. The subject property is located on Edwardsway Road in the Union Hall Magisterial District of Franklin County and is identified in the Franklin County Real Estate Tax Records as Tax Map 66, Parcel # 98. This is concurrent with a request to rezone the property from A-1, Agricultural to B-1, Business District Limited. The Future Land Use Map of the Franklin County Comprehensive Plan identifies this area as appropriate for Agriculture, Forestry/Rural Residential. The Comprehensive Plan does not provide a stated

density range for this area. The proposed B-1, Business District Limited zoning does not prescribe a specific density. The existing A-1, Agricultural zoning allows a maximum density of one to two dwelling units per acre. (Case # SPEC-12-10-7814)

Aaron Burdick, Senior Planner, Current Planning, presented the following staff report:

## Franklin County Board of Supervisors



March 15, 2011

Cases:

REZO-12-10-7810

SPEC-12-10-7814

### SITE DETAILS

Tax Map Number:

66-98

Zoned:

A-1, Agricultural District

Size:

+/-1.824 acres

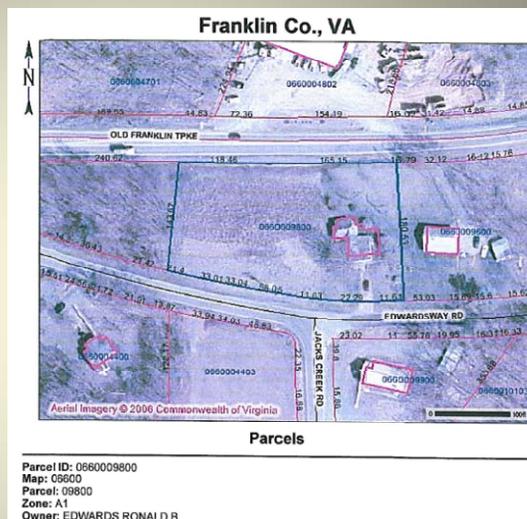
Union Hall Magisterial District

Owner:

Ronnie B. Edwards

Applicant:

Penny E. Blue



3-15-2011

Blue Rezone/SUP

2

### EXISTING CONDITIONS

- Existing 1,137 square foot single family dwelling unit
- Childhood home of owner and applicant
- Currently being rented
- Access provided off Edwardsway Road
- Surrounded by A-1 and B-2 properties



3-15-2011

Blue Rezone/SUP

3

## REQUESTS

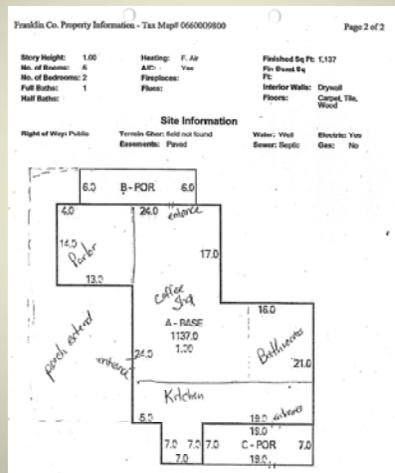
- The applicant wishes to renovate, and add onto, the existing single family dwelling unit and open a restaurant (coffee shop), catering business, bakery, and a country store, as well allow for a home or apartment combinations with business to allow an existing tenant to remain until the business is opened.
- (1) Rezone request to B-1, Business District Limited, with proffers, to allow for the catering business, bakery, country store, and allow and a home or apartment combinations with business, and,
- (2) An accompanying Special Use Permit request to allow for the restaurant on the subject property.

3-15-2011

Blue Rezone/SUP

4

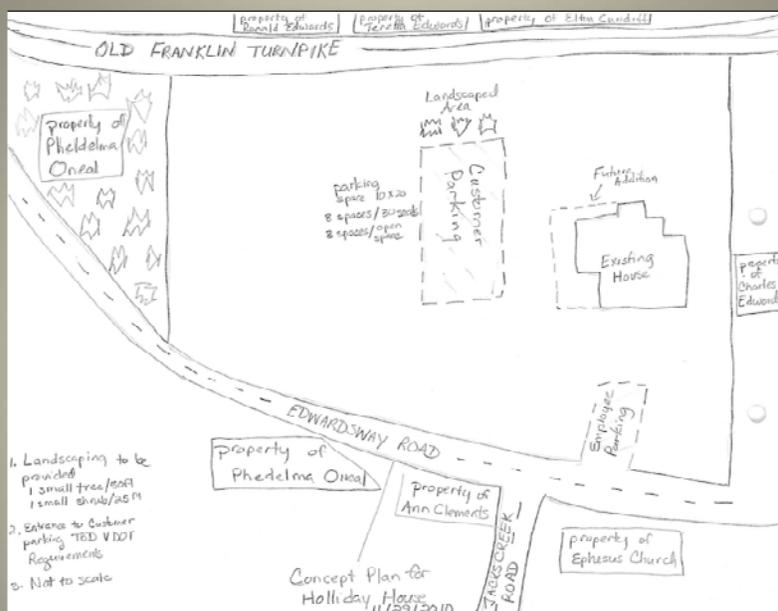
## Proposed Building Layout



3-15-2011

Blue Rezone/SUP

5



### Concept Plan

3-15-2011

Blue Rezone/SUP

6

## CONCEPTUAL PLAN

- Shows the location of the proposed business, future additions, parking areas, and addresses the requirements for perimeter landscaping.
- Staff suggests that the access to the property be limited to Edwardsway Road (through a proffer.) The proposed access is not shown on the plan, but does indicate that it will meet VDOT Commercial Entrance Requirements.

3-15-2011

Blue Rezone/SUP

7



3-15-2011

Blue Rezone/SUP

8

## Agricultural District, A-1

- This district includes unincorporated portions of the county that are occupied by various open uses such as farms, forests, lakes, reservoirs, streams and park lands. This district is established for the purpose of facilitating existing and future farming operations, preserving farm and forest lands, conserving water and other natural resources, reducing soil erosion, preventing water pollution, and protecting watersheds and reducing hazards from flood and fire.
- It is expected that certain desirable rural areas of this rural district may logically develop residentially at low density. It is the intent, however, to discourage the random scattering of residential, commercial, or industrial uses in this district. It should also be presumed that the agricultural and forestry activities may produce some noise, odors and other effects and a certain level of tolerance for these effects must be expected to those who would dwell in this district. Special use permits will be employed to seek improved level of compatibility between uses.

3-15-2011

Blue Rezone/SUP

10

## Limited Business District, B-1

- This district is established to cover the portion of the county's communities intended for the conduct of general business to which the public requires direct and frequent access, but which is not characterized either by constant heavy trucking, other than stocking and delivery of light retail goods, or by any nuisance factors, other than those occasioned by incidental light and noise of congregations of people and passenger vehicles.
- The intent of these regulations is not to limit business development in the county but to encourage it by rezoning as the specific and appropriate locations where it will not produce noise, pollution, congestion or safety problems for quieter, residential uses.
- This district is limited to retail establishments which have no outside storage or outside displays of product.

3-15-2011

Blue Rezone/SUP

11

## Consistency with Zoning Ordinance

- The proposed uses being requested by the applicant are consistent with the intent of the B-1 District.
- A restaurant is a use allowed through Special Use in the A-1 District; and a catering business is a Permitted Use, under a home occupation, in the A-1 District.
  - However, the catering business would depend upon the applicant obtaining the special use permit for the restaurant (for the separate commercial kitchen), and residing in the unit.
  - This would be a roundabout way to have both a restaurant and catering business in the A-1 District and would still not help the applicant accomplish her overall business plan to include the country store and bakery.

3-15-2011

Blue Rezone/SUP

12



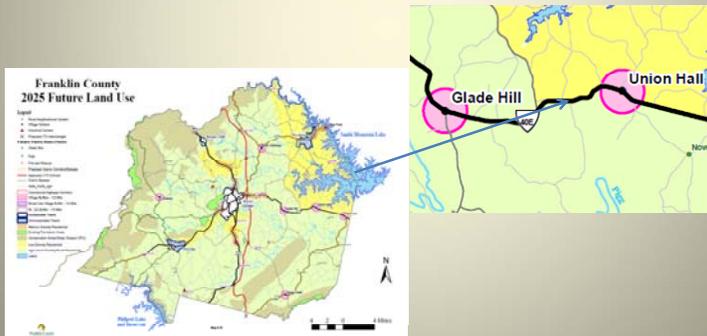
3-15-2011

Blue Rezone/SUP

13

## COMPREHENSIVE PLAN

- 2025 Comprehensive Plan
  - Agriculture, Forestry, and Rural Residential



3-15-2011

Blue Rezone/SUP

14

## COMPREHENSIVE PLAN (Continued)

- The existing A-1 zoning of the subject property is consistent with the Future Land Use Map of the Franklin County 2025 Comprehensive Plan which states that the property is located within an area designated as appropriate for Agricultural, Forestry/Rural Residential.
- The proposed B-1 zoning and proposed uses outlined in the application package are not consistent with the Future Land Use Map of the Franklin County 2025 Comprehensive Plan, or the policies stated in the Future Land Use Chapter for Farmland, Forestry, and Rural Residential.

3-15-2011

Blue Rezone/SUP

15

## CONSIDERATIONS

- The proposed B-1 zoning and proposed uses outlined in the application package are not consistent with the Future Land Use Map of the Franklin County 2025 Comprehensive Plan.
- However, staff does not believe that the proposed uses, as limited through the applicant submitted proffers will have an adverse impact on adjoining properties or the surrounding area:
  - Due to the property being located between a state primary road (Old Franklin Turnpike) and a state secondary road (Edwardsway Road).
  - There are non-residential uses in close proximity to the subject property.

3-15-2011

Blue Rezone/SUP

16

## CONSIDERATIONS (Cont.)

- Edwardsway Road is a loop road with two connections to Old Franklin Turnpike that is used to access several residential properties, a church, and by many large trucks to access Jacks Mountain Quarry.
- Edwardsway Road is the only road along Old Franklin Turnpike with a designated right hand turn lane and a designated left hand turn lane.
- If access to the subject property is limited to Edwardsway Road, with no access allowed onto Old Franklin Turnpike, traffic concerns would be minimized.

3-15-2011

Blue Rezone/SUP

17

## CONSIDERATIONS (Cont.)

- The applicant has provided a proffered concept plan which shows the location of the proposed business, future additions, parking areas, and addresses the requirements for perimeter landscaping.
- While not specifically noted on the concept plan, the applicant has indicated to staff that access to the property would be limited to Edwardsway Road.
- Staff suggests that applicant submit this as a proffer, along with a proffer to limit the size and location of signage.

3-15-2011

Blue Rezone/SUP

18

## CONSIDERATIONS (Cont.)

- The applicant indicated that she has not determined if she wants to provide more than fifteen (15) seats at this time due to the health department regulations related to restroom facilities, but may want to provide as many as thirty (30) at in the future.
- The number of seats in the restaurant will determine the number of parking spaces required for the restaurant (Concept Plan indicates 11 spaces). The number of seats and type of food served will also impact the size of the drainfield and number of restroom facilities that are provided. Staff has suggested the maximum seating capacity be set at thirty (30).

3-15-2011

Blue Rezone/SUP

19

## CONSIDERATIONS (Cont.)

- Staff believes that the request is not consistent with the purpose and intent of the Franklin County Comprehensive Plan, because the subject property is located in an area for which the Comprehensive Plans identifies as being appropriate for Agriculture, Forestry/Rural Residential. Additionally, the Comprehensive Plan directs commercial services to the various villages.
- Staff believes that the Comprehensive Plan does not prohibit commercial services outside of the villages, and in such cases, where business uses are being proposed outside of the village, the context of the subject parcel and neighboring parcels must be considered.
- The subject parcel is not particularly well suited for agriculture or rural residential due the geographic characteristics of the property; specifically that the property is located between a state primary road (Old Franklin Turnpike) and a state secondary road (Edwardsway Road), and in close proximity to non-residential uses.

3-15-2011

Blue Rezone/SUP

20

## PLANNING COMMISSION CONSIDERATIONS

The members of the Planning Commission who did not vote to recommend approval of the rezone and special use permit requests stated that they did not vote to recommend approval of the requests because they felt that the requests were not consistent with the intent of the Comprehensive Plan and this type of project should be located within the Village Centers.

3-15-2011

Blue Rezone/SUP

21

## APPLICANT SUBMITTED PROFFERS

### PLANNING COMMISSION RECOMMENDATION:

By a vote of 5-2, the Franklin County Planning Commission recommended the approval of this Rezone request with the following applicant submitted proffers on February 8, 2011:

- Substantial Conformance: *The property shall be developed in substantial conformance to the concept plan dated 11/29/2010 and titled "Concept Plan for the Holliday House."*
- Permitted Uses: Only the following permitted uses will be allowed:
  - Catering
  - Country Store
  - Bakery for Retail Sales
  - Home or apartment combinations with business
- Signage: *Signage shall be limited to a single thirty-two (32) square foot freestanding sign along Old Franklin Turnpike and a single thirty-two (32) square foot freestanding sign along Edwardsway Road, provided that in no case shall the signs have a minimum separation of less than two hundred and fifty (250) feet.*
- Limited Access: *No entrances to the property shall be provided along Old Franklin Turnpike.*

3-15-2011

Blue Rezone/SUP

22

## PLANNING COMMISSION SUGGESTED CONDITIONS

SPEC-12-10-7814

By a vote of 5-2, the Franklin County Planning Commission recommended the approval of this Special Use Permit request with the following conditions on February 8, 2011:

- Substantial Conformance: The property shall be developed in substantial conformance to the concept plan dated 11/29/2010 and titled "Concept Plan for the Holliday House."
- Seating Capacity: The maximum seating capacity shall be set at thirty (30).\*\*

3-15-2011

Blue Rezone/SUP

23

## Seating Capacity

- Following the Planning Commission Meeting, the applicant informed Planning Staff that the Health Department would allow her up to 48 seats, and as such would like the Board of Supervisors to revise the Planning Commission suggested condition #2 to allow the maximum seating capacity to be set at forty-eight (48).\*\*
- If the Board of Supervisors allows, the applicant a maximum seating capacity of forty-eight, the applicant may need to provide additional parking spaces to meet the parking standards as outlined in the Zoning Ordinance.

3-15-2011

Blue Rezone/SUP

24

Public Hearings were opened.

Ms. Penny Blue stated the community was made up of mostly her family. Ms. Blue requested the Board to grant the 48 seating capacity with the number of parking spaces to be considered as well.

Public Hearings were closed.

### **(RESOLUTION #09-03-2011)**

BE IT THEREFORE ORDAINED, by the Board of Supervisors to approve the aforementioned rezoning with proffers, whereby the proposed rezoning will not be of substantial detriment to adjacent property, that the character of the projected future land use of the community will not be adversely impacted, that such use will be in harmony with the purpose and intent of the zoning ordinance and with the public health, safety and general welfare, will promote good zoning practice and is in accord with Section 25-730 of the Franklin County Code and Section 15.2-2283, Purpose of zoning ordinances of the Code of Virginia of 1950, as amended with the following proffers and deviations:

Proffers for Case # REZO-12-10-7810, Penny Edwards Blue

1. Substantial Conformance: The property shall be developed in substantial conformance to the concept plan dated 11/29/2010 and titled "Concept Plan for the Holliday House."
2. Permitted Uses: Only the following permitted uses will be allowed:
  - a. Catering
  - b. Country Store
  - c. Bakery for Retail Sales

- 3. Signage: Signage shall be limited to a single thirty-two (32) square foot freestanding sign along Old Franklin Turnpike and a single thirty-two (32) square foot freestanding sign along Edwardsway Road, provided that in no case shall the signs have a minimum separation of less than two hundred and fifty (250) feet.
- 4. Limited Access: No entrances to the property shall be provided along Old Franklin Turnpike.

MOTION BY: David Cundiff  
 SECONDED BY: Leland Mitchell  
 VOTING ON THE MOTION WAS AS FOLLOWS:  
 AYES: Mitchell, Thompson, Cundiff, Angell, Johnson, Thompson & Wagner

\*\*\*\*\*

**(RESOLUTION #10-03-2011)**

**NOW THEREFORE BE IT ORDAINED**, by the Board of Supervisors to approve the special use permit with the conditions as discussed for uses as provided in this chapter finding by the Franklin County Board of Supervisors that such use will not be of substantial detriment to adjacent property, that the character of the projected future land use of the community will not be adversely impacted, that such use will be in harmony with the purpose and intent of the zoning ordinance and with the public health, safety and general welfare and in accord with the requirements of Section 25-638 of the Franklin County Code and Section 15.2-2283, Purpose of zoning ordinances of the Code of Virginia of 1950, as amended. Further the proposal encourages economic development activities that provide desirable employment and enlarges the tax base. Approval with the following conditions:

Conditions for Case # SPEC-12-10-7814 Penny Edwards Blue

- 1. Substantial Conformance: The property shall be developed in substantial conformance to the concept plan dated 11/29/2010 and titled "Concept Plan for the Holliday House."
- 2. Seating Capacity: The maximum seating capacity shall be set at thirty (30).

MOTION BY: David Cundiff  
 SECONDED BY: Ronnie Thompson  
 VOTING ON THE MOTION WAS AS FOLLOWS:  
 AYES: Mitchell, Thompson, Cundiff, Angell, Johnson, Thompson & Wagner

\*\*\*\*\*

**PETITION FOR SPECIAL USE** – Petition of **Wirtz Services, LLC, Petitioner/Owner**, requesting a special use permit consisting of a total of +/- 2 acres currently zoned B-2, Business District General for the purpose of extending and enlarging the service area for a previously approved wastewater treatment plant to 106.371 acres. The subject property is currently zoned B-2, Business District General; the B-2 zoning district does not prescribe a specific density. The future land use map of the adopted 2025 Comprehensive Plan for Franklin County designates the area as Commercial Highway Corridor and does not prescribe a specific density range. The property is located on US Route 220 North, +/-1400 feet south of the traffic signal at intersection with Wirtz Road and US Route 220 in the Boone Magisterial District of Franklin County and is identified on Franklin County Real Estate Tax Records as Tax Map # 36, Parcel # 223.14. (Case # SPEC-1-11-7900)

Clyde Perdue, Attorney representing Joel Sheppard c/ Wirtz Services, LLC, Petitioner/Owner presented the petition.

Aaron Burdick, Senior Planner, Current Planning, presented the following staff report:

## Franklin County Board of Supervisors



March 15, 2011

Case:  
SPEC-1-11-7900

### SITE DETAILS

Tax Map Number:  
36-223.14 (P/O)

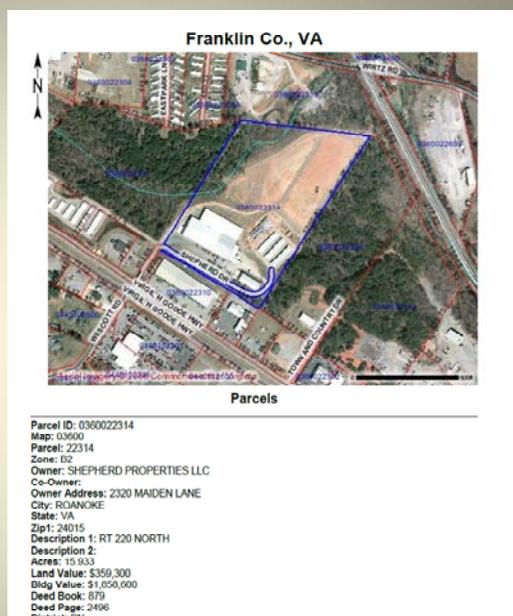
Size:  
+/- 2 acres of a  
+/-57.541 acre parcel

Zoning:  
General Business B-2

Boone Magisterial District

Owner:  
Sheperd Properties, LLC

Applicant:  
Wirtz Services, LLC



3-15-2011

Wirtz Central Sewer System Service Area Expansion

2

## PREVIOUS REQUESTS

- Special Use Permit for Wastewater Treatment Plant  
(Case U06-12-05)
- Construct and operate a wastewater treatment plant on +/-2 acres on property located on the north side of US Route 220, +/-1,400 feet south of the signalized intersection of Route 697 and US Route 220
- Provide sewage treatment to properties located near the intersection of Route 697 and US Route 220
- Service area= 95.322 acres
- Designed with an estimated peak flow of approximately 62,740 gallons
- Facilities within the service area were estimate to contribute 62% of capacity at build-out

3-15-2011

Wirtz Central Sewer System Service Area Expansion

3

## PREVIOUS REQUESTS

- CASE# SPEC-7-09-5077
- Amend previously approved Special Use Permit (*Cases U06-12-05*)
- Expand Service area from 95.322 acres to 103.228 acres, taking in Tax Map and Parcel Number 36-223.08 (Faith Fellowship Church)

3-15-2011

Wirtz Central Sewer System Service Area Expansion

4

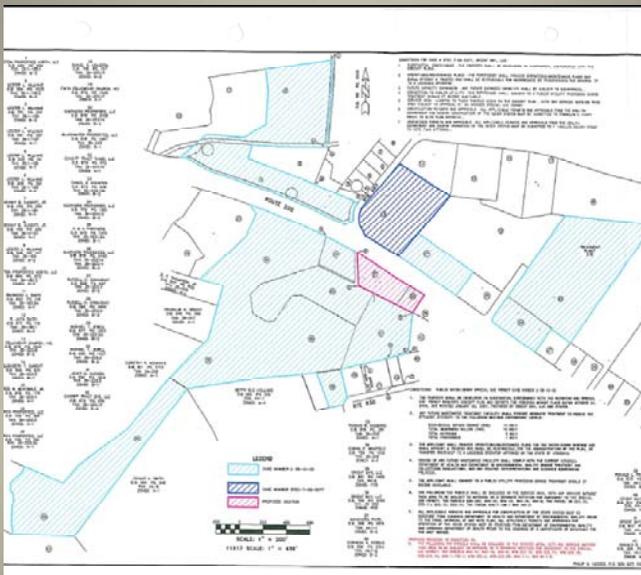
## REQUEST

- CASE# SPEC-4-09-4529
- Amend previously approved Special Use Permit (*Cases U06-12-05 and SPEC-7-09-5077*)
- Expand Service area from 103.228 acres to 106.371 acres, and would take in Tax Map and Parcel Numbers 44.01-1 and 44.01-2 (Franklin Motel and Franklin Restaurant).

3-15-2011

Wirtz Central Sewer System Service Area Expansion

5



Concept Plan/ Service Area Map

3-15-2011

Wirtz Central Sewer System Service Area Expansion

6

## ZONING ORDINANCE

3-15-2011

Wirtz Central Sewer System Service Area Expansion

7

## SPECIAL USE PERMITS

- *Such use will not be of substantial detriment to adjacent property, that the character of the zoning district will not be changed thereby, and that such use will be in harmony with the purpose and intent of this chapter, with uses permitted by right in the zoning district, with additional regulations provided in section 25-111 through 25-137, supplemental regulations and amendments, of this chapter, and with the public health, safety, and general welfare.”*

3-15-2011

Wirtz Central Sewer System Service Area Expansion

8

## SPECIAL USE PERMITS (Continued)

- Board of Supervisors *“may impose upon any such permit such conditions relating to the use for which such permit is granted as it may deem necessary in the public interest...”*
- A special use permit shall expire eighteen months from the date of issuance if *“no commencement of use, structure, or activity has taken place.”*

3-15-2011

Wirtz Central Sewer System Service Area Expansion

9

## COMPREHENSIVE PLAN

### • Public Utilities

- Develop and implement a long range countywide utility infrastructure plan which assures equitable level of access for all County citizens including but not limited to water, sewer, solid waste...
- Develop community facilities plan for public sewer development that incorporates realistic development goals and objectives, timing, funding, and technology.
- Consider the development of regulations for County oversight of new sewer systems meeting all state and local design, construction, expansion and sustainability standards

3-15-2011

Wirtz Central Sewer System Service Area Expansion

10

## COMPREHENSIVE PLAN

### • Commercial Highway Corridors

- Linear commercial development along primary highways, intended to provide development opportunities extending behind the parcels that front the highway.

3-15-2011

Wirtz Central Sewer System Service Area Expansion

11

## Comprehensive Plan and 220 North Corridor Plan

- Mixed Use Commercial District
- Encourage beneficial development that reduces the negative impacts on the rural character of the County, including strip development.
- Staff believes that it is important to serve future projects and redevelopment projects within the Commercial Highway Corridor with public utilities, both public water (to be provided by the Western Virginia Water Authority) and public sewer (provided by private enterprise.)

3-15-2011

Wirtz Central Sewer System Service Area Expansion

12

## Comprehensive Plan and 220 North Corridor Plan

- Redevelopment of existing commercial properties, not consistent with the visions of the 220 North Corridor Plan and 2025 Comprehensive Plan , will be more likely if served by public water and sewer.
- The applicant's request presents an additional opportunity for properties near the intersection of Route 697 and US Route 220 to have both public water and public sewer.

3-15-2011

Wirtz Central Sewer System Service Area Expansion

13

## Comprehensive Plan and 220 North Corridor Plan

The two parcels being requested to be brought into the service area (44-1.1 and 44-1.2) are currently zoned by-right General Business District B-2 and are located in the within the boundaries of the 220-North Mixed Use Overlay District. As such, any redevelopment of these properties must be done in compliance with the standards and specifications of the 220-North Mixed Use Overlay District.

3-15-2011

Wirtz Central Sewer System Service Area Expansion

14

## CONSIDERATIONS

- The applicant's request to amend the previously approved Special Use Permits to enlarge the service area is consistent with Franklin County's 2025 Comprehensive Plan.

3-15-2011

Wirtz Central Sewer System Service Area Expansion

15

## PLANNING COMMISSION CONSIDERATIONS

- Chairman Webb asked why there was a proposed condition which stated that if a public system was available; this system would have to connect, even if it was a perfectly functioning treatment plant. Staff responded that this was a previous requirement of the Board of Supervisors to ensure that service areas of a public system were not interrupted.

3-15-2011

Wirtz Central Sewer System Service Area Expansion

16

## PLANNING COMMISSION SUGGESTED CONDITIONS

By a vote of 7-0, the Franklin County Planning Commission recommended the approval of this Special Use Permit request with the following conditions on February 8, 2011:

- Substantial Conformance. The property shall be developed in substantial conformance with the Rezoning and Special Use Permit Requests Concept Plan and Reports for Virginia Market Place dated October 31, 2006 and revised January 23, 2007, prepared by Orient Bay, LLC, and others, and with the Concept Plan for Amendment to Special Use Permit # SPEC-2841 Public Sewer Service Area Extension to add Faith Fellowship Church Inc, prepared by Philip W Nester and dated March 19, 2009, and the Public Sewer Service Area Expansion Plan, prepared by Philip W. Nester and dated December 30, 2010.
- Operations/Maintenance Plans. The applicant shall provide operations/maintenance plans for the sewer system and shall appoint a trustee who shall be responsible for the administration of the plan, or transfer ownership to a licensed operator approved by the State of Virginia.
- Future Capacity Expansion. Any future expanded capacity shall be subject to Board of Supervisor approval.
- Connection to Public Utility. The applicant shall connect to a public utility providing sewage treatment should it become available.

3-15-2011

Wirtz Central Sewer System Service Area Expansion

17

## PLANNING COMMISSION SUGGESTED CONDITIONS (Cont.)

- Service Area. The following tax parcels shall be included in the service area, with any service outside this area subject to approval by a separate petition for amendment to the special use permit: Tax Map and Parcel Numbers: 44-12, 44-14, 44-6, 44.7-1, 44.7-2, 36-223.10, 36-223.11, 36-223.12, 36-223.14, 36.1-138.1, 36-183.2, 36-223.08, 44.1-1, and 44.1-2.
- Construction Permits and Approvals. All applicable permits and approvals for construction of the sewer system must be received from Virginia Department of Health and Department of Environmental Quality prior to final approval of any site plan; said permits and approvals shall be provided to the Franklin County Department of Planning and Community Development prior to receiving final approval of any site plan.
- Operations Permits and Approvals. All applicable permits and approvals for operation of the sewer system must be received from Virginia Department of Health and Department of Environmental Quality prior to issuance of a Certificate of Occupancy for the unit served; said permits and approvals shall be provided to the Franklin County Department of Planning and Community Development prior to issuance of a Certificate of Occupancy.

3-15-2011

Wirtz Central Sewer System Service Area Expansion

18

Public Hearing was opened.

Public Hearing was closed.

**(RESOLUTION #11-03-2011)**

**NOW THEREFORE BE IT ORDAINED**, by the Board of Supervisors to approve the special use permit with the conditions as discussed for uses as provided in this chapter finding by the Franklin County Board of Supervisors that such use will not be of substantial detriment to adjacent property, that the character of the projected future land use of the community will not be adversely impacted, that such use will be in harmony with the purpose and intent of the zoning ordinance and with the public health, safety and general welfare and in accord with the requirements of Section 25-638 of the Franklin County Code and Section 15.2-2283, Purpose of zoning ordinances of the Code of Virginia of 1950, as amended. Further the proposal encourages economic development activities that provide desirable employment and enlarges the tax base. Approval with the following conditions:

Conditions for Case # SPEC-1-11-7900, Wirtz Services, LLC

1. Substantial Conformance: The property shall be developed in substantial conformance with the rezoning and Special Use Permit Requests Concept Plan and Reports for Virginia Market Place dated October 31, 2006 and revised January 23, 2007, prepared by Orient Bay, LLC and other, and with the Concept Plan for Amendment to Special Use Permit # SPEC 2841 Public Sewer Service Area Extension to add Faith Fellowship Church, Inc. prepared by Philip W. Nester and dated March 19, 2009, and the Public Sewer Service Area Expansion Plan, prepared by Philip W. Nester and dated December 30, 2010.
2. Operations/Maintenance Plans: The applicant shall provide operations/maintenance plans for the sewer system and shall appoint a trustee who shall be responsible for the administration of the plan, or transfer ownership to a licensed operator approved by the State of Virginia.
3. Future Capacity Expansion: Any future expanded capacity shall be subject to Board of Supervisor approval.
4. Connection to Public Utility: The applicant shall connect to a public utility providing sewage treatment should it become available.
5. Service Area: The following tax parcels shall be included in the service area, with any service outside this area subject to approval by a separate petition for amendment to the special use permit: Tax Map and Parcel Numbers: 44-12, 44-14, 44-6, 44.7-1, 44.7-2, 336-223.10, 336-223.11, 36-223.12, 36-223.14, 36.1-138.1, 36-183.2, 36-223.8, 44.1-1 and 44.1-2.
6. Construction Permits and Approvals: All applicable permits and approvals for construction of the sewer system must be received from Virginia Department of Health and Department of Environmental Quality prior to final approval of any site plan; said permits and approvals shall be provided to the Franklin County Department of Planning and Community Development prior to receiving final approval of any site plan.
7. Operations Permits and Approvals: All applicable permits and approvals for operation of the sewer system must be received from Virginia Department of Health and Department of Environmental Quality prior to issuance of a Certificate of Occupancy for the unit served; said permits and approvals shall be provided to the Franklin County Department of Planning and Community Development prior to issuance of a Certificate of Occupancy.

MOTION BY: Russ Johnson

SECONDED BY: Wayne Angell

VOTING ON THE MOTION WAS AS FOLLOWS:

AYES: Mitchell, Cundiff, Angell, Johnson, Thompson & Wagner

ABSENT: Ronnie Thompson

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#### **PUBLIC NOTICE**

The Franklin County Board of Supervisors will hold a public hearing at approximately **6:00 P.M.**, on **Tuesday, March 15, 2011** in the Board of Supervisors Meeting Room located in the Franklin County Government Center, 1255 Franklin Street, Suite 104, Rocky Mount, Virginia to consider a proposed amendment to Chapter 13-27, Outdoor Occasion Ordinance Governing Racetracks would be amended to define raceways as follows:

*Raceway shall mean a location where contests, including practice events, where tractor pulls, drag races, mud slings, automobile races, motorcycle races, go-kart races, motocross events, and 4 wheeler events occur where money is exchanged or something of value is awarded for the right or privilege of using the location or for the right to observe or view the event”.*

**(RESOLUTION #12-03-2011)**

BE IT THEREFORE ORDAINED, by the Board of Supervisors to amend the aforementioned definition of "raceway" to Chapter 13-27 of the County Code, as advertised.

MOTION BY: Wayne Angell

SECONDED BY: David Cundiff

VOTING ON THE MOTION WAS AS FOLLOWS:

AYES: Mitchell, Thompson, Cundiff, Angell, Johnson, Thompson & Wagner

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Dr. Charles Lackey, Superintendent of Franklin County Schools, presented the following proposed FY' 2011-2012.

**FRANKLIN COUNTY PUBLIC SCHOOLS**  
**Estimated 2011-12 State Revenues**  
**Compared to the 2010-11 Estimated Budget Revenues**  
 Revised March 3, 2011

Budget Line Item	Revenue Item	Estimated Revenues 2010-11 ADM=7,160	Estimated Revenues 2011-12 ADM=7,080	Change Increase (Decrease)
9.1	Basic Aid Formula SOQ	18,122,253	17,602,543	(519,710)
9.2	Compensation Supplements	0	0	0
9.3	Prevention, Intervention & Remediation SOQ	488,846	483,384	(5,462)
9.4	Gifted SOQ	192,966	190,810	(2,156)
9.5	Retirement	686,100	1,038,852	352,752
9.6	Social Security	1,157,793	1,144,857	(12,936)
9.7	Group Life Insurance	42,881	42,402	(479)
9.8	Vocational SOQ	668,947	661,473	(7,474)
9.9	Special Education SOQ	2,701,518	2,671,334	(30,184)
9.10	Foster Home	162,090	165,910	3,820
9.11	Vocational Categorical	39,702	38,037	(1,665)
9.12	Special Education Categorical	436,613	441,513	4,900
9.13	Textbooks	225,298	171,983	(53,315)
9.14	School Food	41,929	41,683	(246)
9.15	Remedial Summer School	150,040	117,399	(32,641)
9.16	General Adult Education	9,082	9,082	0
9.17	Composite Index Hold Harmless	592,335	0	(592,335)
9.18	English As A Second Language	58,190	60,014	1,824
9.19	At Risk	561,802	556,482	(5,320)
9.20	ISAEP Grants	23,576	23,576	0
9.21	Grants - Educational Technology	466,000	466,000	0
9.22	Reduced Class Size in K-3	610,064	597,196	(12,868)
9.23	Virginia Preschool Initiative	589,318	600,098	10,780
9.24	Early Reading Intervention	78,247	72,788	(5,459)
9.25	SOL Algebra Readiness	74,599	74,599	0
9.26	Supplemental Support for School Operating Costs	0	539,327	539,327
9.27	State Sales Tax	6,629,449	7,204,184	574,735
9.28a	Lottery for Operations - 50%	0	0	0
9.28b	Lottery for Debt Service - 50%	0	0	0
9.28c	Additional Lottery	0	0	0
<b>TOTAL</b>		<b>34,809,638</b>	<b>35,015,526</b>	<b>205,888</b>

Notes: (1) The State is not mandating a salary increase for 2010-11 or 2011-12.

(2) The Composite Index Hold Harmless payment will be reduced to \$0 instead of to \$296,167 or 50%. This loss is returned in item 9.26 above.

(3) The retirement rate is being increased from a total of 8.93% to 11.33%.

**FRANKLIN COUNTY SCHOOL BOARD**  
**SUMMARY OF THE PROPOSED 2011-12 SCHOOL BUDGET**  
**PUBLIC HEARING TUESDAY, MARCH 8, 2011**

**INTRODUCTION** - The Franklin County School Board has the responsibility to inform the residents of the County and the members of the Franklin County Board of Supervisors about all of the educational needs of the Franklin County Public Schools. Copies of detailed school budgets will be available to the public in the County Library and in all school libraries by Friday, March 18, 2011. The Franklin County Board of Supervisors has the responsibility of making a funding decision relative to the projected financial needs of the school division.

Virginia state law requires that a public school budget be developed with details on eight expenditure categories covering (1) Instruction; (2) Administration, Attendance & Health; (3) Pupil Transportation; (4) Operation & Maintenance; (5) School Food Services; (6) Facilities; (7) Debt Service and (8) Technology.

This proposed budget which totals \$77,404,901 for 2011-12 includes a total proposed increase of \$451,877 from a total of \$76,953,024 for 2010-11. This proposed budget has already been reduced during the period from November 2010 into March 2011 as the School Board and School Administration and Staff have worked to develop it.

The proposed 2011-12 school budget includes a requested net increase in County funds of \$32,414 as detailed in the following schedule:

**Proposed Revenue Budget for 2011-12 – County Funds for Education**

County Funds Total for 2010-11	\$30,557,905
Debt Service Adjustment	<u>-(71,000)</u>
Level Funding	30,486,905
School Capital Funds to Operations	0
School Carryover Funds from 2009-10	103,414
School Carryover Funds from 2011-12	0
Reserve for Future Debt Service	<u>0</u>
County Funds Total Requested for <del>2011-12</del>	\$ 30,590,319
County Funds for Canneries	\$ <u>32,986</u>
County Funds for School Capital <u>Needs</u>	\$ <u>1,100,000</u>

The School Board respectfully requests that this budget be considered for funding in its entirety.

**Major Budget Issues:** The major components of the proposed decrease in the overall 2011-12 school budget relate to the following items:

**State-Mandated Expenditure Increases** – The State is mandating the following expenditure increases: VRS retirement rate increase from 8.93% to 11.33% and Virginia Preschool Initiative - \$18,000.

**Other Major Budget Increases:** Other major increases included in the budget are as follows: requests for 8 additional instructional staff costing \$431,846 (3 teachers at Sontag and Windy Gap; 2 instructional coaches at Boones Mill and Dudley; 1 mathematics teacher at BFMS; 1 science teacher at FCHS and 1 elementary guidance counselor plus fringe benefits); increase in electricity costs of \$72,911; increase in heating fuel of \$245,285; increase in transportation fuel of \$344,956 and increase in regional special education tuition of \$62,618.

The following is a brief summary of each budget category:

**1.0 INSTRUCTION** - This category reflects a proposed average salary increase of 0% for teachers and a 0% minimum for all other employees. This category also includes funding for several of the items listed above under Major Budget Issues. Other major increases in this section include additional participation in the hospitalization program by the employees costing \$145,000 and purchased instructional services costing an additional \$70,840. The overall increase in the instructional category of the budget is \$232,501 from an expenditure of \$52,462,080 in 2010-11 to a proposed expenditure of \$52,694,581 in 2011-12.

**2.0 ADMINISTRATION, ATTENDANCE & HEALTH** - This category reflects a proposed minimum salary increase of 0% for administrators, secretaries, school nurses and psychologists who are included as a mandated part of this section of the budget.

The budgeting of School Board members salaries, attorney fees, state and local audits, required legal advertising, health insurance, consultant fees, association dues, retirement, social security, division medical supplies, school census, travel and supplies are also in this part of the budget.

For 2011-12 an overall decrease of \$11,874 is proposed going from a total expenditure of \$2,340,247 in 2010-11 to a proposed expenditure of \$2,328,373 in 2011-12

**3.0 PUPIL TRANSPORTATION** - The School Board has proposed a minimum salary increase of 0% for bus drivers, bus monitors, mechanics, part-time garage employees, the Special Education Coordinator, secretaries, the driver trainer and the supervisory personnel in this category.

There are 29 school buses in the fleet which are twelve years in age or older and 46 have been driven more than 140,000 miles. This is an improved situation compared to several years ago and last year. Capital outlay included \$1,187,550 to purchase 14 replacement buses but this has been reduced to \$0 in the Transportation Budget for 2011-12. The cost of gasoline and diesel fuel is estimated to increase by at least \$344,956.

The overall increase in the pupil transportation category for 2011-12 is \$157,538 from an expenditure of \$5,302,053 in 2010-11 to a proposed expenditure of \$5,459,591 in 2011-12. The projected per pupil daily cost of bus transportation is \$4.28 per child (based upon a 180-day year and 7,080 in ADM).

**4.0 OPERATION & MAINTENANCE** - This budget category includes funding for maintenance staff, full-time and part-time custodians, supervisors, a secretary and campus safety officers. The School Board has budgeted a 0% minimum salary increase.

Maintenance contracts, security, electricity, heating fuel, communications including telephone, postage and shipping, water services, sewage disposal, insurance for liability, fire, flood, etc., building materials and supplies for the entire school division are also included in this category. Other expenditures in this category are maintenance contracts for boiler inspections, HVAC units, fire alarm and elevator systems.

Increases in this section also include an additional \$72,911 for electricity; increase in communications of \$3,327; increase in heating fuel services of \$245,285; and a \$10,650 increase in purchased services for buildings and grounds.

The total expenditure increase for Operation & Maintenance for 2011-12 is \$189,330. This budget section has increased from an expenditure of \$6,781,785 in 2010-11 to a projected expenditure of \$6,971,115 for 2011-12.

**5.0 SCHOOL FOOD SERVICES** - This budget category is fairly self-supporting. The School Food Services program has full-time and part-time employees. The School Board has budgeted a proposed 0% minimum salary increase. Expenditures for food and supplies have increased by \$96,467 due primarily to increased food and delivery costs.

Replacement equipment is planned for FCHS, Gereau Center, Burnt Chimney, Glade Hill, Rocky Mount and Sontag at a total cost of \$126,300.

The overall decrease in the School Food Services budget for 2011-12 is \$94,678. This section of the budget will decrease from a total expenditure of \$4,725,935 in 2010-11 to a proposed expenditure of \$4,631,257 for 2011-12.

**6.0 FACILITIES** - This budget category includes architectural services, site improvements and building improvements. Also included is a proposed five-year School Capital Projects Plan that identifies specific school division needs.

School transportation and facility projects totaling \$3,719,180 are listed in an attachment to this handout.

Note: For 2010-11 this section of the School Budget was \$0 and \$1,100,000 was placed in the County Budget as a School Capital Projects Reserve. If a similar methodology was followed for 2011-12 then at least \$1,100,000 would be included in such a Reserve and net reductions of \$2,619,180 would have to be made to this proposed list of transportation and facility projects.

The overall increase in this budget category is \$0 from an expenditure of \$0 in 2010-11 to a proposed expenditure of \$0 for 2011-12.

Note: An Additional Separate School Board Capital Budget is also being submitted in the total amount of \$3,719,180 which will include all school transportation and facilities projects as listed in an attachment to this handout.

**7.0 DEBT SERVICE** - This budget category includes all school building mortgages resulting from building programs over the past 20 years. Included are principal and interest payments to the Virginia Public School Authority (VPSA), payments due on Literary Fund loans, payment of general obligation bonds and PFLRO loans as well as bond agent fees and bond counsel fees.

The overall decrease in the Debt Service budget for 2011-12 is \$71,000 which results from reductions in interest payments which has been included in a reserve for future debt service. This section of the budget will decrease by \$71,000 from a total expenditure of \$3,047,459 in 2010-11 to a proposed expenditure of \$2,976,459 for 2011-12.

**8.0 TECHNOLOGY** – This budget category includes funding for the director, secretaries, ITRT's and technical staff. The School Board has budgeted a 0% minimum salary increase. This budget also includes funding for staff development, community instruction, equipment maintenance and software support, internet services, materials and supplies, on-line content software and capital outlay replacement and additional to meet the technology needs of the Division. Increases in this budget section also include an additional \$37,569 for internet services, which is 74% offset by an increase in e-rate revenues. The total expenditure increase of \$50,060 in 2011-12 for Technology is proposed going from a total of \$2,293,465 in 2010-11 to a proposed expenditure of \$2,343,525.

**A.O SUPPLEMENTAL BUDGET – CANNERIES** – This supplemental budget is funded by the amounts charged to Patrons of \$17,754 and an appropriation from the Franklin County Board of Supervisors of \$32,986. The two canneries are located at Callaway and Glade Hill Elementary Schools and are administered by the School Division. Overall, this budget item will decrease by \$1,657 from \$52,397 in 2010-11 to \$50,740 for 2011-12.

**ADDITIONAL SEPARATE CAPITAL BUDGET REQUEST** – An Additional Separate Capital Budget proposal totaling \$3,719,180 is also being requested. The revenues for this request could possibly consist of \$1,100,000 of County School Capital Funds and other funds totaling \$2,619,180. The proposed expenditures of \$3,719,180 are listed in an attachment to this handout.

**Franklin County Public Schools  
Additional Separate School Board Capital Budget  
Transportation and Facilities  
2011-12**

**Transportation:**

School Buses - Regular (10)	\$908,250
School Buses - Special Education (4)	279,300
<b>Total Transportation</b>	<b><u>1,187,550</u></b>

**Facilities:**

**Site Improvements:**

Replace the Front Parking Lot at Lee M. Waid	250,093
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Replace the Lower Parking Lot at Rocky Mount	439,293
<b>Total Site Improvements</b>	<b><u>689,386</u></b>

**Building Improvements:**

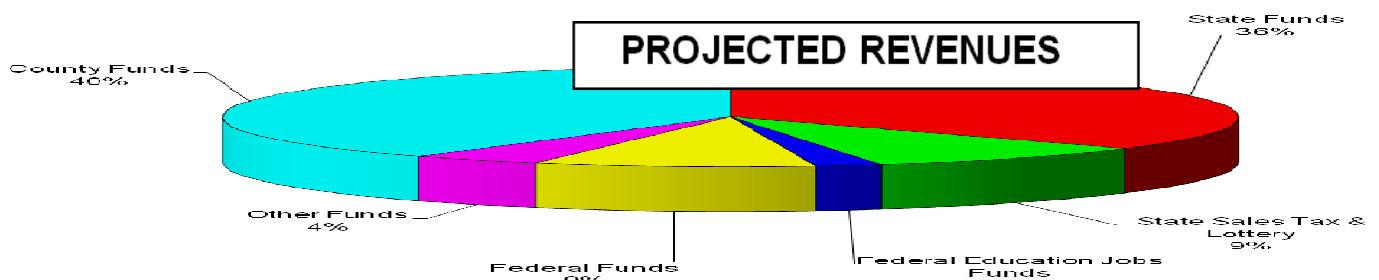
Asbestos Floor Tile Removal and Replacement	140,000
Plumbing Fixture and Restroom Partition Upgrades	100,000
Replacement of the Roof at Glade Hill	446,485
Replacement of the Gymnasium Air Conditioning Unit at Snow Creek	145,661
Installation of Air Conditioning Units in School Cafeterias:	
Lee M. Waid	208,812
Rocky Mount	321,668
Snow Creek	222,328
Sontag	257,290
<b>Total Building Improvements</b>	<b><u>1,842,244</u></b>

<b>Total Facilities</b>	<b><u>2,531,630</u></b>
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<b>Total Transportation &amp; Facilities</b>	<b><u>\$3,719,180</u></b>
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**NOTE:** To the Franklin County Board of Supervisors: The Franklin County School Board respectfully requests that you consider approving this Additional Separate School Board Capital Budget request apart from the School Board's Operating Budget request.

Budget Category	Budget 2010-11	Proposed Budget 2011-12	Difference
Instruction	52,462,080	52,694,581	232,501
Admin., Attendance & Health	2,340,247	2,328,373	(11,874)
Pupil Transportation	5,302,053	5,459,591	157,538
Operation and Maintenance	6,781,785	6,971,115	189,330
School Food Services	4,725,935	4,631,257	(94,678)
Facilities	0	0	0
Debt Service	3,047,459	2,976,459	(71,000)
Technology	2,293,465	2,343,525	50,060
<b>TOTAL</b>	<b>76,953,024</b>	<b>77,404,901</b>	<b>451,877</b>



Budget Category	Budget 2010-11	Proposed Budget 2011-12	Difference
State Funds	28,180,189	27,811,342	(368,847)
State Sales Tax & Lottery	6,629,449	7,204,184	574,735
Federal Education Jobs Funds	0	1,615,903	1,615,903
Federal Funds	8,128,770	6,891,957	(1,236,813)

<b>Other Funds</b>	<b>3,456,711</b>	<b>3,291,196</b>	<b>(165,515)</b>
<b>County Funds</b>	<b>30,557,905</b>	<b>30,590,319</b>	<b>32,414</b>
<b>TOTAL</b>	<b>76,953,024</b>	<b>77,404,901</b>	<b>451,877</b>

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Richard E. Huff, II, County Administrator, presented the following Proposed FY' 2011-2012 County Budget as follows:

Mr. Charles D. Wagner, Chairman  
 And Members of the Franklin County Board of Supervisors  
 County Board Room  
 Rocky Mount, Virginia 24151

Dear Chairman Wagner and Members of the Board:

It is my pleasure to transmit to you today my recommendations for a balanced 2011-2012 budget for the citizens of Franklin County. I am pleased that I am able to recommend this fiscal plan for your consideration and look forward to the Board's feedback and response to the many difficult decisions that went into this recommendation.

As you know, Section 15.2-2503 of the Code of Virginia, as amended, states that the County budget shall be developed for "informative and fiscal planning purposes only". It serves as a plan for County operations, maintenance, capital outlay, and debt service and may include reserves for contingencies and future capital improvements. The annual budget must contain a complete itemization of all estimated expenditures, revenues, and borrowings and must be approved by the governing body prior to July 1 of each year. Similarly, the School Board Budget must be adopted by May 1 of each year.

The power of the Board of Supervisors to grant or withhold funds is an important means by which it can determine general County policies and the level of services to be offered. Budgeting is a planning process required by law that enables the Board of Supervisors to examine requests for County funds, to anticipate revenue needs, and to make decisions about the priority of programs and level of services to be provided. It is a work-plan expressed in terms of dollars and as such is an important tool of fiscal management.

Staff's recommendation for the County's fiscal plan for the FY11-12 Budget totals \$120,222,536. This total represents a **1% increase** over the current year adopted budget of \$118,994,026. The dollar increase from the current year adopted budget to the FY11-12 proposed budget is \$1,228,510. Highlights of proposed increases and decreases by major category include.

- Increases:
  - General and Financial Administration: \$90,765
  - Public Safety: \$77,779
  - Community Development: \$30,913
  - Non-Departmental: \$527,601
  - Capital: \$120,000
  - Debt: \$131,000
  - Schools: \$346,806
  
- Decreases in the proposed budget are in the following major categorical areas:
  - Judicial Administration: (\$28,476)
  - Public Works: (\$16,058)
  - Health and Welfare: (\$45,186)
  - Parks, Recreation and Libraries: (\$6,505)

<b>Function</b>	<b>Adopted 2010-2011 Budget</b>	<b>Proposed 2011-2012 Budget</b>	<b>Difference</b>
General	\$ 3,747,263	\$ 3,838,028	\$ 90,765

Administration			
Judicial			
Administration	2,382,048	2,353,572	-28,476
Public Safety	12,580,608	12,658,387	77,779
Public Works	2,897,918	2,881,860	-16,058
Health and Welfare	11,089,719	11,044,533	-45,186
Schools	77,005,421	77,352,227	346,806
Recreation & Libraries	1,754,963	1,748,458	-6,505
Community			
Development	2,062,625	2,093,538	30,913
Debt, Capital, Utilities	5,473,461	6,251,933	778,472
Totals	\$ <u>118,994,026</u>	\$ <u>120,222,536</u>	\$ <u>1,228,510</u>

There were a number of concerns and circumstances that set the stage for the budget development this year and provided the framework by which this proposed budget was developed. Virginia's economy continues to be sluggish and recovery is will be slow at best. State-wide, the housing market continues to be troubled with a large inventory of homes for sale and small or little growth in the construction of new homes. Foreclosures and tight credit markets still causes concern.

Local sales tax (a clear indication of consumer spending) is projected to increase 4% in the FY11-12 proposed budget. Real Estate and Personal Property taxes are projected to show some modest growth next fiscal years. Other revenues, which are reflective of the slow housing market, include building permits, planning and zoning fees, and landfill fees. These revenues are projected to remain level in the proposed FY11-12 budget.

The state has increased its' share of funding for K-12 education by only \$205,888. Federal revenue will also increase for the schools by \$379,090 although it must quickly be noted that included in Federal revenue is the one –time Federal Education Jobs Fund of \$1.6 million. These on-time funds are not anticipated to be available in the following fiscal year (FY12-13).

Of significant note on proposed expenditures are the following:

- Continuing the funding of the following items in the Information Technology Infrastructure area: computer replacement, security and licensing and also new annual maintenance charges on the audio-visual equipment in the board room and on the new software for the Commissioner of Revenue and Treasurer.
- Elimination of the cost center for the armory saving the County a net \$26,875.
- Funded the expenses for an additional election for FY11-12 (\$31,426)

In terms of school funding for FY11-12, I am recommending the following:

- ☞ Level local operational funding of \$27,629,908 .
- ☞ Level debt service funding of \$2,856,997 less \$71,000 for the drop in school debt service in FY11-12
- ☞ Continued School Capital funding of \$880,000 plus \$160,000 for school bus replacement and an additional \$180,000 to be added for two more replacement school buses. Total funds included in the county capital fund for school bus replacement are proposed to be \$340,000.

Other Highlights in the Budget Include:

- A one-time cost of living payment of \$600 for full-time county employees and \$300 for part-time county employees.

Major Capital Improvements proposed for FY11-12:

- Funds \$218,772 for Disaster Recovery Protection of Mission Critical Information as well as other Technology Infrastructure Improvements.
- Continues Landfill Monitoring and Groundwater Corrective Action Expenditures as well as preliminary engineering work on the new landfill. Funds through a five-year lease purchase, a replacement collection truck, a D-6 Dozer and an Articulated Dump Truck.
- Includes \$160,421 for Fire/EMS Apparatus and Vehicles and \$220,800 for Law Enforcement Vehicles.
- Provides \$250,000 in local economic development funding incentives, an additional \$100,000 for a Business Park set aside and an additional \$200,000 for the Job Creation Fund.
- Includes \$205,000 for improvements and repairs at various county parks as well as the continuation of the \$100,000 annual payment on the Smith Farm.

The recommendations outlined above are recommendations that require the 2011-2012 Budget be funded with the following **existing** tax rates:

Real Estate	\$0.48 per \$100 assessed valuation
Personal Property	\$2.04 per \$100 assessed valuation
Personal Property: Heavy Equipment	\$1.89 per \$100 assessed valuation
Machinery & Tools	\$0.60/\$0.27 per \$100 assessed valuation
Merchants Capital	\$1.08 per \$100 assessed valuation

In closing, I would be remiss if I did not extend my utmost gratitude to the County's staff, who have worked diligently in the preparation of this plan. I would be happy to answer any questions which may have been generated and staff looks forward to working with you over the next several weeks to produce a plan that addresses our fiscal responsibilities for the coming year.

Respectfully submitted,

Richard E. Huff, II  
County Administrator

Richard E. Huff, II, County Administrator, gave the following Proposed FY' 12 County Fiscal Plan PowerPoint presentation as follows:



*Success is to be measured not so much by the position that one has reached in life as by the obstacles that one has overcome while trying to succeed.*

*-Booker T. Washington*

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Theme for 2011-2012.....

 Growth + State Shift 

(Local Aid to the State)

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County FY12 Budget - Stabilization

3

FEBRUARY 7, 2011 MONDAY 50 C

<p><b>Franklin County</b> wins its 24th consecutive district championship in wrestling at its 10th in a row in the Western Valley District Saturday at home. Enter Adams (right) Andrew Turner come four-time league champs. See story on Page 4.</p>		<p><b>Franklin County</b> need an overtime period to stymie Liberty Christian Academy, 66-65, in a non-district boys' varsity basketball game Friday night. Isaiah Olli (24 right) scores 29 points for the Eagles. See story on Page 5.</p>		<p><b>United Way Director</b> Pat Koger, left, accepts a donation from Pat Marlowe. Koger is trying to raise \$140,000, the amount this year's fundraiser fell short of its \$370,000 goal. See story on Page 3.</p>	
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# The Franklin News-Post

Volume 106, Number 16

## 2010 Census: Franklin Co. tops growth in western Va.

By CHARLES BOOTHE  
Staff Writer

Between 2000 and 2010, Franklin County saw the largest percentage increase in population than any other county in western Virginia.

According to 2010 Census statistics released last week by the Virginia Public Access Project, the county's population increased 18.8 percent during that 10-year span, bringing the number of residents to 56,159, from just over 47,000 in 2000.

Other counties in the region, including Henry (-6.5 percent) and Patrick (-4.7 percent), lost population while Floyd (+10.1 percent), Bedford (+13.8 percent) and Roanoke (+7.7 percent) counties saw increases.

Most of the counties with the largest population increases (See Population on Page 7)



4

Hip-hop heating up for March



INSIDE OUT

125 YEARS

# THE ROANOKE TIMES

THURSDAY MARCH 3, 2011

roanoke.com

ROANOKE, VIRGINIA 75



★ WHO WE ARE 2010 CENSUS ★

## People are flocking to Franklin County



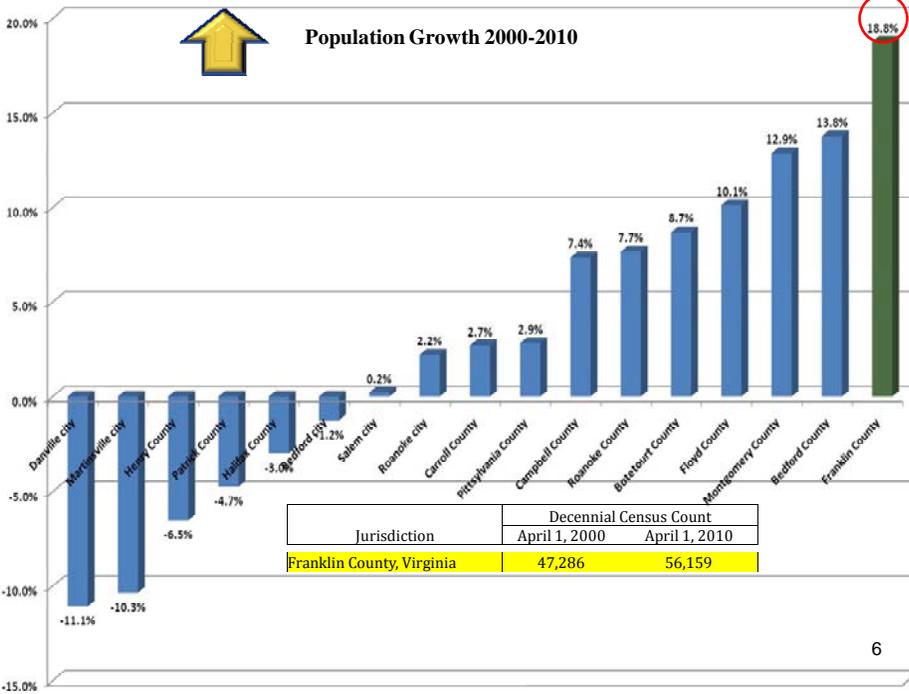
## Toy sale to ease center's debt load

The last assets of the Downtown Learning Center, which abruptly closed in October, will be sold.

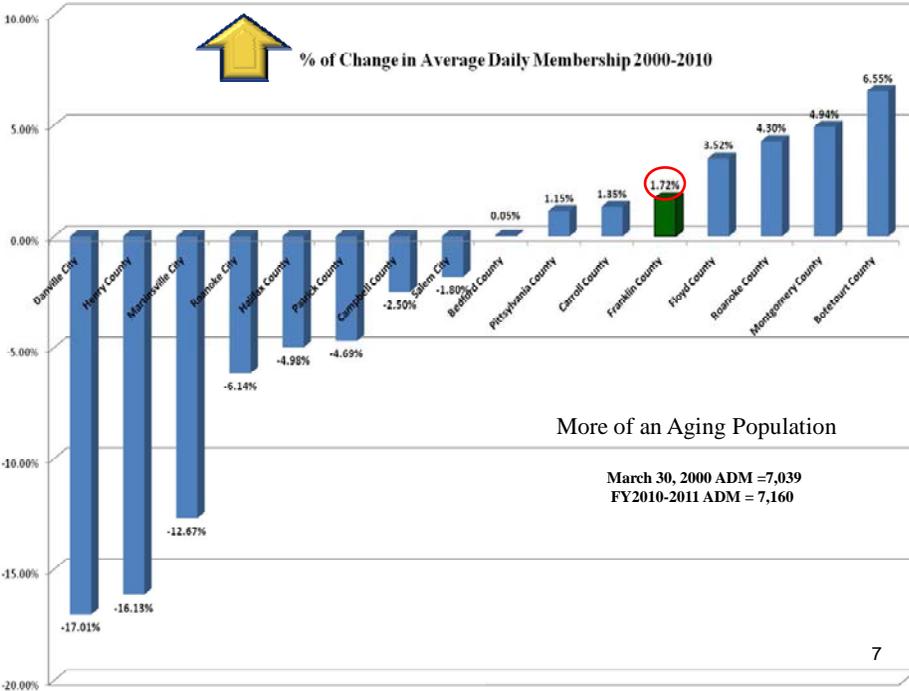
By Matt Chittum  
matt.chittum@roanoke.com  
980-5555

5

The Eimo chair must go. And the Fisher Price Play Family Farm. And the elastic cash register.

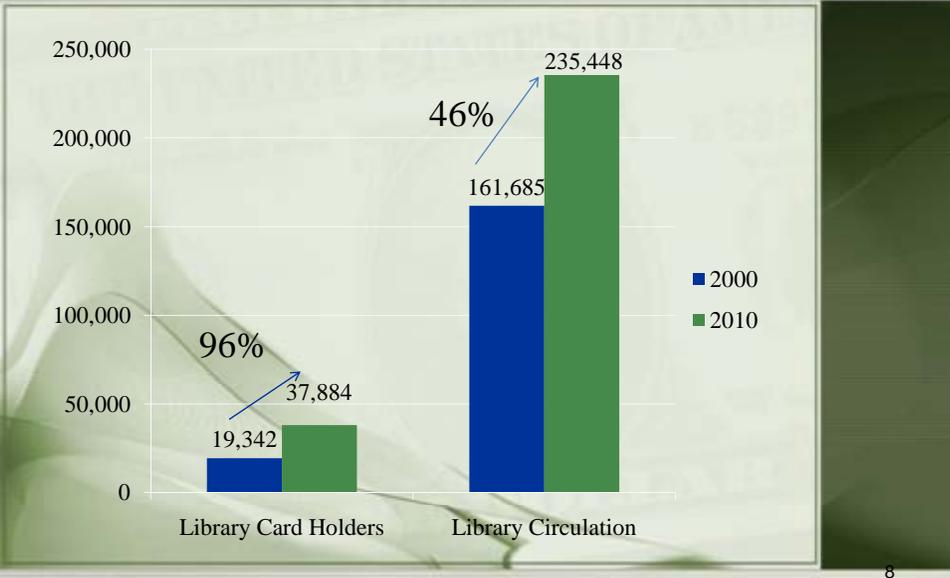


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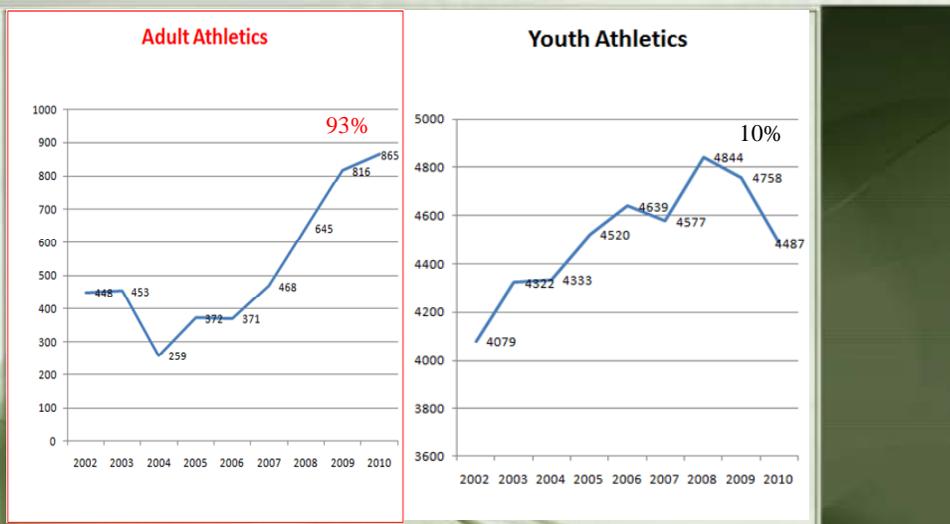
7

### Growth in Library Services



8

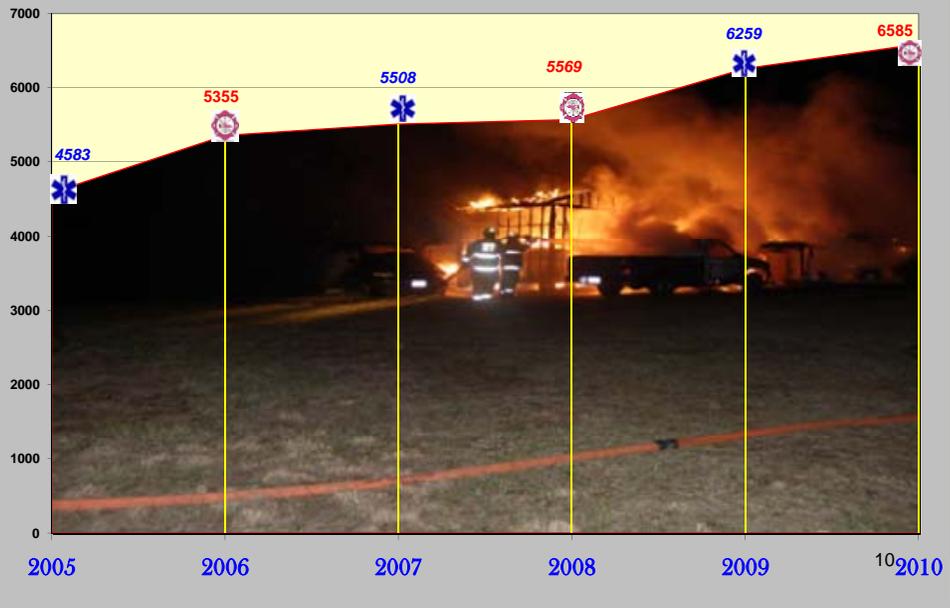
### Growth in Recreation Programming



9



### Fire - EMS calls (2005 - 2010) 44% Increase since 2005



10

## Public Safety Milestones



- Heart Alert Program for heart attack victims - 60% of patients have contact to balloon time < 90 mins including travel, a reduction on average of 22 minutes.
- Since 2005, 1.2 minute reduction in fire response times
- Since 2005, 1.6 minute reduction in EMS response time
- Stroke alert partnership with Roanoke Memorial begun in 2009 which provides BLS and ALS staff with direct triage transport to Roanoke Memorial

11

## Subpopulation Growth



- *The subpopulations that local governments serve tend to grow more rapidly than the overall population growth. For example, while total population grew by 18.8 percent from 2000 to 2010, various mandated expenditure programs grew at much higher rates. Total local prison inmate population grew by 65%, CSA children served grew by 196% and the number of elderly and disabled persons requiring health care related transportation grew by 83% and miles travelled delivering that service by 118%.*

12

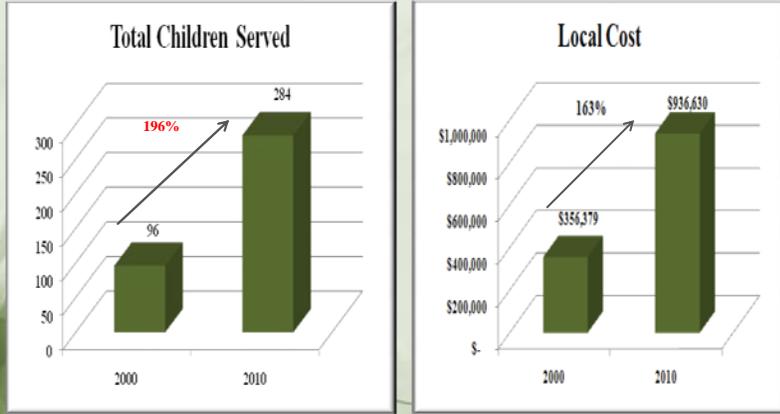
## Corrections



- Inmate population has grown from 100 in 2000 to 165 in 2010 (65%)
- Growth in Roanoke pushed us out of an agreement to house our prisoners for \$18/day resulting in per diem's today of \$32.19 + a capital requirement of \$793,472
- Part of the increase in the Sheriff's budget is directly attributable to the opening of the Regional Jail in 2009
- Approximately \$1.6 million additional local dollar budget required for Regional Jail

13

# CSA (Comprehensive Services Act)



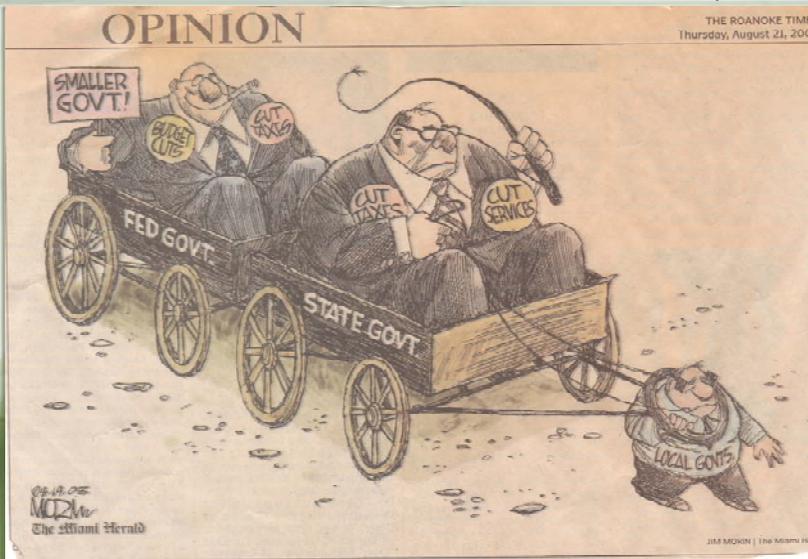
14

# Social Services

- Since June, 2007,
  - Medicaid up 23% (Elderly, Disabled, and Children’s Medical Care)
  - SNAP up 68% (Supplemental Nutrition Assistance Program)
  - TANF up 64% (Temporary Assistance To Needy Families)

15

# “The Shift”



16

## “The Shift”



- Franklin County’s Share of a \$60 million statewide return of state revenues to the Commonwealth is \$376,524.....local aid to the State

17

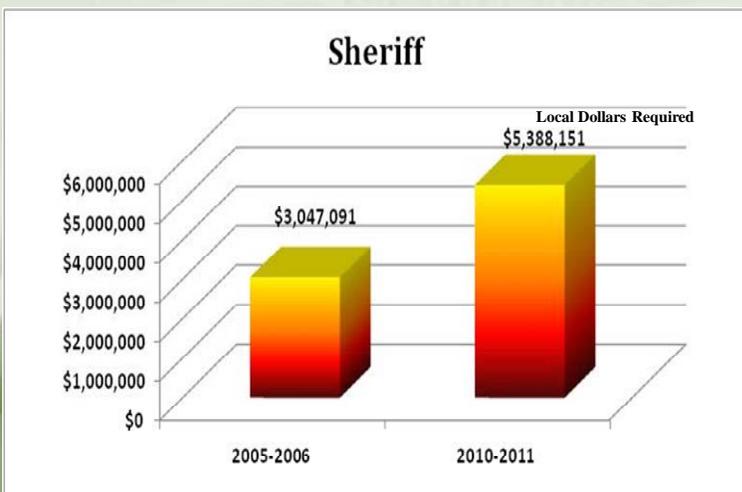
## Climate of State Budget Support of Franklin County -- “The Shift”



	State		Local	
	2005-2006	2010-2011	2005-2006	2010-2011
Commonwealth Attorney	80.5%	71.3%	19.5%	28.7%
Clerk of Court	60.3%	51.6%	39.7%	48.4%
Sheriff	49.3%	36.7%	50.7%	63.3%
Treasurer	38.3%	27.6%	61.7%	72.4%
Commissioner of Revenue	35.6%	27.1%	64.4%	72.9%

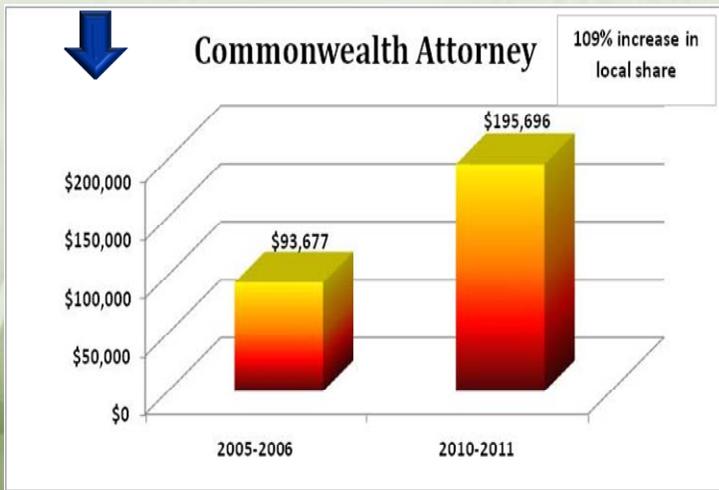
18

## The “Shift” - Sheriff



19

## The “Shift” – Commonwealth Attorney



20

## The “Shift” Landfill

### State Mandated Expenditures are beyond our control

- DEQ (2011) Proposed Stream Mitigation - \$1,000,000
- DEQ (2009) Pump & Treat System Construction - \$354,782
- DEQ (2008) Extraction & monitoring wells for pump & treat - \$188,110
- DEQ (2008) Installation of gas extraction & monitoring wells - \$161,177
- DEQ (2010) Landfill Gas Collection Trenching System - \$129,000
- DEQ (2010) Gas Extraction Vacuum Unit - \$12,649

21

## The “Shift” CSA - LIFE’s Academy

	Cost Per Day	Annual X 180 Days	Annual X 20 Students	Local	State	Total
Lifes Per FY11 Contract 7/1/10 (C.S.A)	73.05	13,149.15	262,983.00	74,424.19	188,558.81	262,983.00
LIFE'S Contract FY11 to F.C.P.S.	100.77	18,138.60	362,772.00	262,972.00	99,800.00	362,772.00
Minnick Education Center - Roanoke, LLC (C.S.A)	162.00	29,160.00	583,200.00	165,045.60	418,154.40	583,200.00
RIVERMONT SCHOOL-ROANOKE VALLEY (C.S.A)	164.00	29,520.00	590,400.00	167,083.20	423,316.80	590,400.00
LIFE'S FY12 (Licensed C.S.A)	153.00	27,540.00	550,800.00	155,876.40	394,923.60	550,800.00

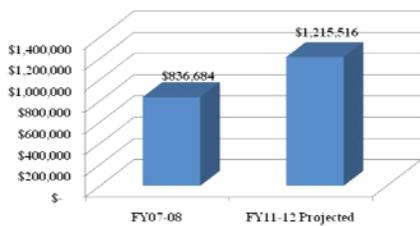
\$81,452 increase

22

## The “Shift” - Social Services



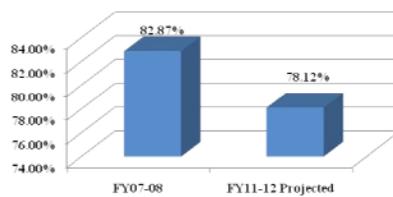
Local Funding - 45% increase



For FY 11-12, if state share remained at FY 07-08 levels, our local obligation would drop by \$263,909 making for only a 13% increase since FY 07-08.

As it stands, Franklin County's local share of Social Services Increases by \$86,849 in FY11-12 with only a 1% increase in expenditures.

State Share of DSS Budget - 4.75% Decrease in Total Budget Share



23

## The “Shift” – Schools



If the County Does Nothing to Assist Schools\*

Fiscal Year	State Funds	Local Funds	Total State & Local	Difference
2008-09	42,416,516	26,664,153	69,080,669	(2,363,803)
2009-10	40,918,853	25,798,013	66,716,866	(6,703,215)
2010-11	34,809,638	25,204,013	60,013,651	(9,067,018)

Adopted Budget By Board of Supervisors (April 27, 2010)\*

Fiscal Year	State Funds	Local Funds	Total State & Local	Difference
2008-09	42,416,516	26,664,153	69,080,669	(2,363,803)
2009-10	40,918,853	25,798,013	66,716,866	(4,277,320)
2010-11	34,809,638	27,629,908	62,439,546	(6,641,123)

\*Operations Only

<b>Fy11 State &amp; Local</b>	62,439,546
Debt Service Transfer to Schools	2,927,997
Local School Revenue	3,476,122
Federal Funds	8,128,770
Canneries Transfer	32,986
<b>Total</b>	<b>\$ 77,005,421</b>

24

## Major Issues for FY12

### • State Mandates/Funding Shifts



- Line of Duty Act premium for death benefit previously paid by state
  - \$30,000 Public Safety
  - \$30,000 Sheriff's Department
- Comprehensive Services Act (CSA)
  - Cost Shift to locality-
  - Dept Of Education Ruling on LIFE's Academy -\$81,452
- Reduction in State Reimbursement of Sheriff's Department
- Reduction in State Reimbursement of all other Constitutional Officers
- Continued Cuts to Social Services Department in the Face of Significant Increases in Persons Needing Assistance
- No Flexibility Given to the Localities to Change Employer Contribution to Retirement System for Existing Employees

25

## Other Challenges for FY12

- **Registrar/Electoral Board - \$**
  - Likelihood of 4 elections to pay for in FY11-12 (+\$30,000)
    - August 23, 2011 Primary
    - November 8, 2011 General Election
    - February 14, 2012 Presidential Primary
    - June 12, 2012 Primary for House of Representatives (if needed)
- **Energy & Other Inflationary Costs**
  - Fuel
  - Electricity
  - Food
- **Subpopulation Growth Demand**
  - Social Services, CSA
  - Public Safety
  - Parks & Recreation, Library



26

## Revenues



- Increase the collection ratio from 95% to 95.5% for current year real estate collections, still down from 97% a few years ago
- Increase personal property tax current year collections from 94% to 95%, still down from 97% a few years ago
- Sales Tax expected to increase by a modest 4%
- Most other revenues relatively flat except state revenues which continue to decline on County side, slight increase on School side

27

## Proposed FY 2011-2012 County Revenues



45.00%  
County-  
Gen.  
Property &  
Other Local  
Taxes

12.44%  
State -  
Funds  
County

2.74%  
Local  
School  
Funds

29.13%  
State  
School  
Funds

7.08%  
Federal  
School  
Funds

3.63%  
Other County  
Funds / Federal  
County

28

# Schools

Franklin County Summary of School Carryover Requests As of February 24, 2011			
Date	Request	Amount	Status
May 11, 2010 08-09 carryover	Seven Roanoke Valley Governor's School Student Slots	28,700	Appears to be approximately 50% spent at this point
	BFMS Athletics	7,686	Appears to be approximately 75% spent at this point
	Culinary Arts Program	27,190	Appears to be approximately 50% spent at this point
	Cosmetology Program	21,546	Appears to be approximately 43% spent at this point
	Mechanotics Program	11,264	Appears to be approximately 50% spent at this point
		<b>96,386</b>	
May 17, 2010	Nine Replacement 71 Passenger School Buses	678,690	Entire amount was spent last August
June 8, 2010	CEED Project	385,494	Project complete - all funds spent
	Total local was \$295,388 left over from Windy Gap Elem.		
June 8, 2010	Energy Fund (Electricity, Transportation Fuel, Heating Fuel)	418,128	Not spent at this point
09-10 carryover in operating funds	Land Purchase	50,000	Not spent at this point
	Enlarge Rear Lot at FCHS West Campus	148,898	Project complete - all funds spent
	Boones Mill Elementary Water Line	22,010	Appears to be not spent
	Burnt Chimney Elementary Water Storage Tank	14,960	Spent
		<b>653,996</b>	
August 31, 2010	Federal and State Grants	1,792,000	Being spent throughout the fiscal year
09-10 carryover			
November 9, 2010	Credit Recovery Program for FCHS Students	31,219	Being spent throughout the fiscal year
09-10 carryover	Purchase of Grade 3 Reading Textbooks	36,564	Appears to be spent at this point
	Purchase of K-8 Mathematics Textbooks	858,779	Not spent
	Shuttle Bus Run for Governor's School, VWCC, and Cosmetology Programs	23,000	Being spent throughout the fiscal year
	Contingency Reserve Fund	546,705	Being held by the County
		<b>1,494,267</b>	

29

# Schools

- Buses-**

- Currently, \$160,000 recurring for bus purchases
- Anticipated cost per bus is \$86,000
- Request is for 10 buses plus 4 specialty buses (\$69,825 ea.)
- Total Funding Requested is \$1,187,550

Bus #	Model	Mileage	Usage
123	1990	257,746	Building Trades
132	1990	295,698	Building Trades
12	1991	196,192	Building Trades
133	1991	287,841	Building Trades
18	1991	226,606	Spare
21	1991	254,971	Spare
26	1991	257,071	Spare
29	1991	327,518	Spare
33	1991	286,664	Spare
91	1991	186,687	Spare

30

# Schools

- Recommend **Level Local Funding** minus the \$71,000 debt service payment that will not be needed next year and hold that sum in a separate account for future debt needs

Schools - Operations	\$ 27,629,908
Schools - Debt Service	\$ 2,856,997
Schools - Canneries	\$ 32,986

- Recommend a total of \$340,000 recurring dollars be set aside for bus replacements plus the \$546,705 from 09-10 carryover
- Recommend \$880,000 be set aside for School CIP Needs

31

## Budget Highlights

- Total Budget is a Maintenance of Effort
- Overall Budget Increases 1.03% in spite of rising fuel costs, additional population, electricity costs, and state cuts to core services
- Move vacant Public Works Position to Landfill
- Relinquish Armory (saves \$26,875 net)
- Level Funding For CIP
- No new positions recommended other than reserve for future decision on Social Services staffing levels

32

## Budget Highlights

- \$100,000 caseload and staffing reserve for Social Services
- \$100,000 for a fuel reserve to cushion against fuel/utility spikes
- \$117,601 addition to the Board's contingency to serve as a revenue stabilization fund.
- Continuance of Interest Amnesty Program for Taxpayers who are late paying their taxes - \$47,800

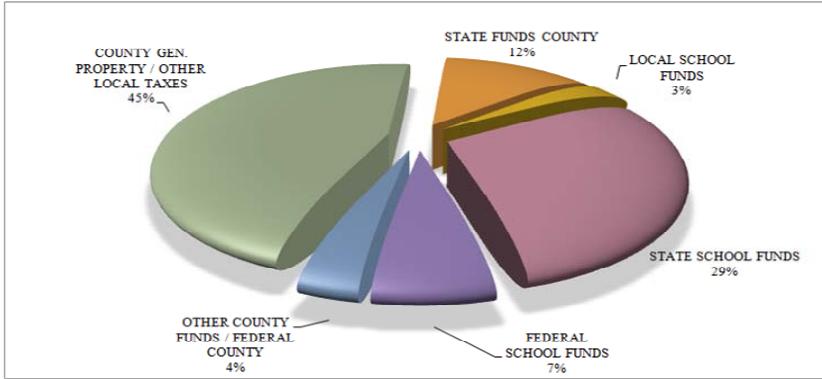
33

## Compensation

- School and County employees received a raise last in July, 2008
- Since that time, both organizations have reduced staff while picking up additional workload
- Recommendation is to provide a Cost of Living Payment that is made on a one time basis in recognition of increasing costs and increasing workload in the amount of \$600 per full time employee and \$300 per part time employee working more than 20 hours/week and \$150 per part time employee who consistently works more than 10 hours per week
- Total Cost to be Covered by Each Respective Board from Expected Carryover:
  - Schools -\$819,492
  - General Government- \$207,980

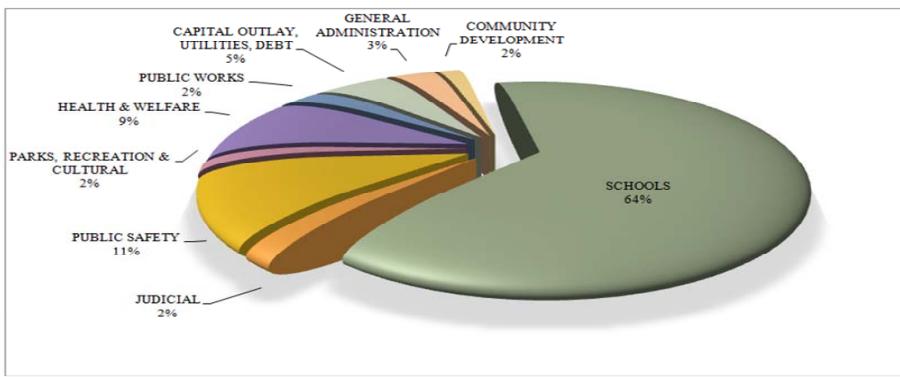
34

**PROPOSED 2011-2012 COUNTY REVENUES**  
(Net of Interfund Transfers)



	FY 2010-11 ADOPTED	FY 2011-12 PROPOSED	FY 2010-2011 / FY DIFFERENCE	FY %	PERCENT OF TOTAL
COUNTY GEN. PROPERTY / OTHER LOCAL TAXES	53,422,219	54,094,825	672,606	1.26%	45.00%
STATE FUNDS COUNTY	15,123,041	14,951,556	-171,485	-1.13%	12.44%
LOCAL SCHOOL FUNDS	3,456,711	3,291,196	-165,515	-4.79%	2.74%
STATE SCHOOL FUNDS	34,809,638	35,015,526	205,888	0.59%	29.13%
FEDERAL SCHOOL FUNDS	8,128,770	8,507,860	379,090	4.66%	7.08%
OTHER COUNTY FUNDS / FEDERAL COUNTY	4,053,647	4,361,573	307,926	7.60%	3.63%
<b>TOTALS</b>	<b>118,994,026</b>	<b>120,222,536</b>	<b>1,228,510</b>	<b>1.03%</b>	<b>100.00%</b>

**PROPOSED 2011-2012 COUNTY EXPENDITURES**  
(Net of Interfund Transfers)

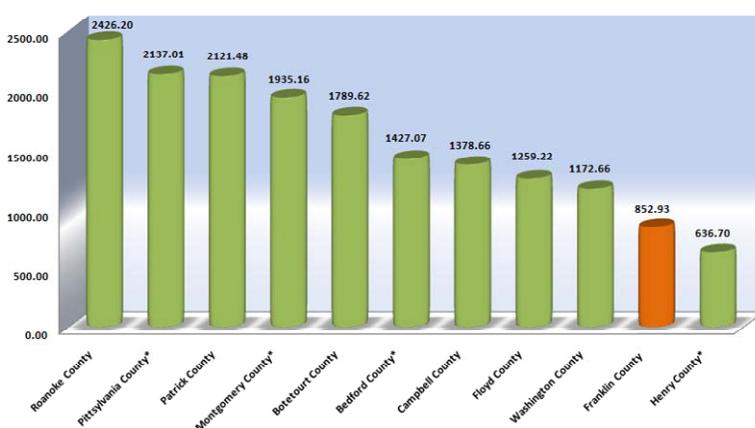


	FY 2010-2011 ADOPTED	FY 2011-2012 PROPOSED	FY 2010-2011 / FY DIFFERENCE	FY %	PERCENT OF TOTAL
SCHOOLS	77,005,421	77,352,227	346,806	0.45%	64.34%
JUDICIAL	2,382,048	2,353,572	-28,476	-1.20%	1.96%
PUBLIC SAFETY	12,580,608	12,658,387	77,779	0.62%	10.53%
PARKS, RECREATION & CULTURAL	1,754,963	1,748,458	-6,505	-0.37%	1.45%
HEALTH & WELFARE	11,089,719	11,044,533	-45,186	-0.41%	9.19%
PUBLIC WORKS	2,897,918	2,881,860	-16,058	-0.55%	2.40%
CAPITAL OUTLAY, UTILITIES, DEBT	5,473,461	6,251,933	778,472	14.22%	5.20%
GENERAL ADMINISTRATION	3,747,263	3,838,028	90,765	2.42%	3.19%
COMMUNITY DEVELOPMENT	2,062,625	2,093,538	30,913	1.50%	1.74%
<b>TOTALS</b>	<b>118,994,026</b>	<b>120,222,536</b>	<b>1,228,510</b>	<b>1.03%</b>	<b>100.00%</b>

**Low Debt Posture in Tough Times**



Per Capita Statistics  
Surrounding Localities & Selected Others  
June 30, 2010



\* Does not include Public Service Authority Debt

Source: 2009-2010 Comparative Cost Report - APA

## Sheriff's County Inmate Work Force Benefit for 2010-2011

ASSIGNED INMATE WORK TASKS	NUMBER OF INMATES	DAILY INMATE WORK HOURS	DAYS WORKED PER WEEK	TOTAL YEARLY INMATE TASKS HOURS	TOTAL YEAR LABOR VALUE \$7.25/HOUR
Car Wash	1	12	7	4,368	\$31,668.00
General Custodial/Night	4	4	6	4,992	\$36,192.00
General Custodial/Day & Night	3	12	7	13,104	\$95,004.00
County Complex & Properties/Multiple Labor Tasks	1	12	7	4,368	\$31,668.00
Landfill	2	8	5	4,160	\$30,160.00
Dog Pound	2	10, 8(Sat-Sun)	7	6,864	\$49,764.00
County Inmate Utility Truck Operator	1	16	7	5,824	\$42,224.00
Recreation Department	2	8	5	4,160	\$30,160.00
Senior Citizen Building	1	10	5	2,600	\$18,850.00
Franklin Memorial Park Cemetery	2	10	6	6,240	\$45,240.00
General Labor Work Force Off Site (Supervised)	5	8	4	8,320	\$60,320.00
General Labor Work Force for County Properties	2	16	7	11,648	\$84,448.00
Kitchen & Meal Preparation	6	8	5	12,480	\$90,480.00
Jail Laundry	2	16	7	11,648	\$84,448.00
Habitat Warehouse	1	7(Weekend)	1	364	\$2,639.00
<b>TOTALS</b>	<b>35</b>	<b>331 (Average)</b>		<b>101,140</b>	<b>\$733,265.00</b>
Weekenders (Average)	4	8	2	3,328	\$24,128.00

39



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Davenport Public Finance  
 Phone: 804-697-3000  
 Toll Free: 800-846-6666  
 Fax: 804-697-3910

One James Center  
 901 East Cary Street  
 Richmond, Virginia 23219-4037

MEMORANDUM

**To:** Mr. Richard E. Huff, II, County Administrator, Franklin County  
 Mr. Christopher L. Whitlow, Assistant County Administrator, Franklin County  
 Mr. Vincent K. Copenhagen CPA, Director of Finance, Franklin County

**From:** David P. Rose - Davenport & Company LLC  
 Kyle A. Lantz - Davenport & Company LLC

**Re:** Standard & Poor's, Inc. Upgrades Franklin County's Bond Rating to the "AA" Range

**Date:** March 14, 2011

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Last week, Standard & Poor's, Inc. of New York, upgraded Franklin County's Credit Rating from the "A" range to the "AA" range. Standard & Poor's is one of the major National Credit Rating Agencies that rates Franklin County. More specifically, the County's Credit Rating was upgraded from "A+" to "AA-". This upgrade, in addition to the County's existing "AA" range Credit Rating from Moody's Investors Service, the other National Credit Rating Agency, places Franklin County solidly in the "AA" range. The positive upgrade from Standard & Poor's is in contrast to the national trend wherein the National Credit Rating agencies are downgrading State and Local Governments at a historically high rate.

This national trend of downgrades and negative headlines has contributed to increased borrowing costs for State and Local Governments and made the additional cost of borrowing for lower rated entities greater. As such, Franklin County's upgrade to the "AA" range will be financially significant. According to David P. Rose, Senior Vice President and Manager of Public Finance at Davenport & Company LLC, the County's Financial Advisor, Standard & Poor's made several specific comments on why they upgraded the County. They include, but are not limited to:

- A history of positive financial results;
- Strong and well imbedded management practices;
- Solid fund balance levels; and,
- A moderate / limited debt burden.

Mr. Rose's partner in working with Franklin County, Kyle A. Lantz, Vice President, noted that the National Credit Rating Agencies look at a variety of factors when determining what a Local Government's Credit Rating will be. They are:

- Local Economy / Demographics;
- Financial Management / Results;
- Debt Burden; and,
- Management Practices.

As noted in Standard & Poor's criteria for the upgrade from long-time Standard & Poor's analyst Danielle Leonardis, the County has exhibited a positive trend in all of these areas.

The importance of a Credit Rating in the "AA" range is financially significant for Franklin County. According to Mr. Rose, "the impact in terms of decreased borrowing costs for the County is approximately 50 basis points (i.e. one half of one percent). Over time this will save the County millions of dollars on new borrowings that become necessary. Also, the ability to refinance the County's existing debt portfolio for interest rate savings, a practice that we at Davenport monitor closely for the County, will be further enhanced with this Credit Rating Upgrade."

40

## County Efficiencies



- Aa2 Bond Rating from  **Moody's Investors Service**
- AA- Recent Bond Rating upgrade 
  - They cited our strong financial position through the trying times the nation has experienced, our maintenance of existing services and our reductions of non-essential activities as the reasons for the upgrade
- GFOA award for Financial Statements every year since FY99-00
- GFOA award for budget document every year beginning July 1, 2002

41

# A Look Ahead



- **FY11-12** Reassessment Notices Go Out October, 2011, Effective January, 2012
  - » Title I Stimulus is Eliminated \$511,277
  - » Title VI-B Stimulus is Eliminated \$928,908
- **FY12-13** Tax Rate Set in April, 2012, to be Collected at Adjusted Rate in December, 2012 Due to Reassessment
  - » Loss of Virginia Federal Stimulus Dollars \$1,615,903
  - » Loss of Supplemental Support for School Operating Costs \$539,327
  - » Governor Presents New Biennium Budget

42

## Summary

### • Tax Rates to Remain Unchanged

Real Estate	\$0.48 per \$100 assessed valuation
Personal Property	\$2.04 per \$100 assessed valuation
Personal Property: Heavy Equipment	\$1.89 per \$100 assessed valuation
Machinery & Tools	\$0.60/\$0.27 per \$100 assessed valuation
Merchants Capital	\$1.08 per \$100 assessed valuation

- **Stabilizing After Several Years of Cuts and Reductions in Staffing and Programs**
- **Capital Remains Level**
- **Staff's recommendation for the County's fiscal plan for the FY11-12 Budget totals \$120,222,536. This total represents a 1% increase over the current year adopted budget of \$118,994,026.**

43

## March 2011

February 2011							April 2011						
S	M	T	W	T	F	S	S	M	T	W	T	F	S
6	7	8	9	10	11	12	3	4	5	6	7	8	9
13	14	15	16	17	18	19	10	11	12	13	14	15	16
20	21	22	23	24	25	26	17	18	19	20	21	22	23
27	28						24	25	26	27	28	29	30

Sunday	Monday	Tuesday	Wednesday	Thursday	Friday	Saturday
27	28	1	2	3	4	5
6	7	8 7:30PM - 9:00PM School Board Budget Public Hearing (BVS - East Auditorium)	9	10	11	12
13 6:00PM - 9:00PM Adoption of School Budget by School Board to Transfer to BOS (School Board Meeting)	14 1:30PM - 5:00PM Board of Supervisors Meeting 6:00PM - 7:00PM Public Hearings 7:00PM - 8:00PM BOS to Review School Budget (BVS Board Room - Gov't Center) 7:30PM - 9:00PM County Administrator Meeting (Adopted Budget to BOS) (BVS Board Room - Gov't Center)	16	17	18	19	20
20	21	22 6:00PM - 8:00PM Budget Work Session (BVS Training Room - Gov't Center)	23	24 6:00PM - 9:00PM Budget/Supervisor (BVS Training Room - Gov't Center)	25	26
27	28	29 6:00PM - 9:00PM BOS / School Board Work Session (School Board Office Lower Level Board Room)	30	31 6:00PM - 9:00PM BOS Budget Work Session (BVS Training Room - Gov't Center)	1	2

3/8/2011 7:11 PM

1/2

44

Risk Huff

April 2011

March 2011							May 2011						
3	4	5	6	7	8	9	1	2	3	4	5	6	7
10	11	12	13	14	15	16	8	9	10	11	12	13	14
17	18	19	20	21	22	23	15	16	17	18	19	20	21
24	25	26	27	28	29	30	22	23	24	25	26	27	28
31							29	30	31				

Sunday	Monday	Tuesday	Wednesday	Thursday	Friday	Saturday
27	28	29 6:00PM - 9:00PM BOC / School Board Work Session (School Board Office Lower Level Board Room)	30	31 6:00PM - 9:00PM BOC Budget Work Session (BTS Training Room-Govt Center)	1	2
3 6:00PM - 9:00PM BOC Budget Work Session (BTS Training Room-Govt Center)	4	5	BUDGET & TAX LEVY AD		8	9
10	11	12	BUDGET & TAX LEVY AD		15	16
17	18	19 1:00PM - 3:00PM BOC Meeting 7:00PM - 9:00PM BOC Public Hearing (BPM - East Auditorium)	20	21	22	23
24	25	26 6:00PM - 9:00PM Adoption of County Budget (Gov. Center BOC Meeting Room)	27	28	29	30 45

3/7/2011 5:41 PM

22

Rick Huff



46

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Chairman Wagner recessed the meeting until Tuesday, March 22, 2011 @ 6:00 P.M., for advertised public hearings for Establishment of New & Re-Establishment of Existing Precincts & Polling Places and an Ordinance Adopting the Proposed Redistricting Plan and a budget work session.

CHARLES WAGNER  
CHAIRMAN

RICHARD E. HUFF, II  
COUNTY ADMINISTRATOR