

THE FRANKLIN COUNTY BOARD OF SUPERVISORS HELD THEIR REGULAR MONTHLY MEETING ON TUESDAY, MARCH 17, 2015 AT 1:30 P.M., IN THE BOARD OF SUPERVISORS MEETING ROOM LOCATED IN THE GOVERNMENT CENTER, 1255 FRANKLIN STREET, SUITE 104, ROCKY MOUNT, VIRGINIA.

THERE WERE PRESENT: Cline Brubaker, Chairman  
 Charles Wagner, Vice-Chairman  
 Bob Camicia  
 Ronnie Thompson  
 C. B. Reynolds  
 Bobby Thompson  
 Leland Mitchell

OTHERS PRESENT: Richard E. Huff, II, County Administrator  
 Christopher Whitlow, Deputy Co. Administrator  
 B. J. Jefferson, County Attorney  
 Sharon K. Tudor, MMC, Clerk

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Cline Brubaker, Chairman, called the meeting to order.

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Chairman Brubaker stated the Board would like to hold a moment of silence with respect to the recent passing of Mr. Page Matherly (Former Snow Creek District Supervisor) and Lee Cheatham (Director of Finance, School Division).

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Invocation was given by Supervisor Bobby Thompson.

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Pledge of Allegiance was led by Supervisor Ronnie Thompson.

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**RESOLUTIONS OF APPRECIATION**

Ronnie Thompson, Boone District Supervisor, read for the record the following resolution of appreciation for Donnie Beard, Retired Building Official.

➤ ***Donnie Beard***

**WHEREAS**, Mr. Donnie Beard, was hired by the County of Franklin on March 20, 1995, as the County Building Official, and

**WHEREAS**, Donnie provided **16** years of dedicated service with the Department of Community and Development Services, serving the needs of County residents, and

**WHEREAS**, Donnie did faithfully and steadfastly serve the interests and safety of all the citizens and his beloved County, often working from early morning to late evening helping to protect the lives, property, and safety of area residents, and

**WHEREAS**, Donnie did faithfully, unselfishly, and steadfastly give of his time and talents to serve all of Franklin County, irrespective of the status of any individual, and

**WHEREAS**, God in his infinite wisdom chose to call "**Donnie**" home to be with him on Friday, August 8, 2014, and

**BE IT THEREFORE RESOLVED**, the Franklin County Board of Supervisors hereby recognizes Mr. Donnie Beard for his untiring service to the citizens of this great County

**BE IT LASTLY RESOLVED**, the Franklin County Board of Supervisors hereby expresses not only their sincere appreciation to Donnie for his dedication and faithful service to the citizens of Franklin County, but also wish to thank his family for their support of Donnie's unending service to his community.

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➤ **David Bass**

Charles Wagner, Vice-Chairman, Rocky Mount District, presented the following resolution of appreciation to David Bass, Retired Librarian.

**WHEREAS**, Mr. David Edward Bass, III, has served as the Franklin County Library Director, since May 17, 1982, and is well known for his commitment as a public servant to the citizens of Franklin County, and

**WHEREAS**, Mr. Bass has provided almost 33 years of service from May 17, 1982 until January 31, 2015, and

**WHEREAS**, Mr. Bass has been a leader with his exemplary and outstanding service orientation to the patrons of the library while earning the respect and affection of all who have worked with him, and

**WHEREAS**, David has exhibited high professional and ethical standards in addition to his commitment to excellence and vision for expanding library services in the County while meeting the myriad of diverse needs of library patrons, and

**WHEREAS**, David has retired from public service as of January 31, 2015, and

**BE IT THEREFORE RESOLVED**, by the Franklin County Board of Supervisors to recognize Mr. David Bass for his invaluable contribution to the citizens of Franklin County for almost 33 years, and

**NOW, THEREFORE, BE IT RESOLVED**, that the Board of Supervisors of the County of Franklin commend and express their sincere appreciation to Mr. David Robert Edward Bass, III and extend the very best wishes to him at this time of his retirement.

Mr. David Bass thanked the Board for all of their support and wished to thank them all for the continued support afforded to the Library.

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**PUBLIC COMMENT:**

❖ Judith Rauchle - Mountain Valley Pipeline

Good afternoon, Gentlemen. Thank you for allowing me to speak on behalf of Preserve Franklin. I'm Judith Rauchle. My husband and I live and own land on Cahas Mountain Road. We have enjoyed the pristine beauty there for 10 years now, but now we and the citizens of Preserve Franklin have a multitude of very legitimate concerns not the least of which is that some would be forced to surrender property via eminent domain but not eminent domain for the public use or good, but as one of our members called it: "Eminent Domain for Private Gain" since it ultimately benefits only the gas companies. This proposed, huge 42" inch pipeline is not a distribution line but is a transmission line sending at least the majority of the natural gas out of the country, if not all of it. If it were possible to tap off this transmission line which would cost millions and millions of dollars, it would also greatly increase and expand all the numerous safety hazards involved. There is no precedent for construction of a 42" pipeline in Virginia across steep/forested terrain, and in fact the company which wants to build it has never built one of that size before.

The EQT/Next Era representative said that the commercial life of the pipeline would be 20 years, and at the end of that period, it would be "retired in place"...in other words "abandoned". This mammoth pipeline will be abandoned beneath the property of landowners across the county, slowly deteriorating and leaching contaminants into the soil and water. And who will be responsible then? Simply moving a product through a pipeline does not benefit the inhabitants...it just exposes them to the inherent great risks involved which our children and grandchildren will inherit. We are naive to think this transmission line is anything but what it is.

Dr. Todd Fredericksen, Associate Professor of Forestry and Wildlife at Ferrum College, told me that there would definitely be habitat fragmentation and destruction and that it would negatively impact forest interior wildlife species. He said the forest edges may be colonized by invasive species and there would be obvious toxicological problems with any leaks and wildfire risk with gasoline explosions

Our mountainous area is greatly prone to soil erosion problems....there would be problems with water pollution, flooding, stream channel damage, decreased ground water storage, slope failures, and damage to adjacent or downstream properties. Storm water runoff (a huge problem in soil erosion here) can carry petroleum, salts, sediment, and metals into groundwater/well supplies.

The safety hazards involved are tremendous...We already know that EQT is not concerned with water protection, since they had six criminal charges of water pollution brought against them in Pennsylvania. They were charged with "pollution of waters" and "disturbance of waterways". They can afford their thousands of dollars of fines, so they move on to the next one.

Natural gas compressor stations operate around the clock, and they emit air pollution 24 hours a day, seven days a week...not to even mention the noise pollution. They normally have no pollution control devices...emitting nitrogen oxides, carbon monoxide, volatile organic compounds and greenhouse gas. Many of the pollutants are carcinogenic or neurotoxic aggravating and

producing all kinds of health problems, and compressors operate under high risk conditions, created by the high pressures and reduced temperatures of operation this causes vibrations, cracks, and corrosion leading to failure of mechanical components, explosions, and fires.

High pressure gas lines are not safe...and this one will have as much as 1500 psi of pressure! Dr. Glen Stevens, Coordinator of Environmental Sciences at Ferrum College provided me with information from the U.S Dept. of Transportation's Pipeline & Hazardous Materials' Safety Administration (PHMSA). It reports 11, 314 significant gas pipeline accidents from 1995 to 2014, resulting in thousands of injuries and hundreds of deaths. And as you can see on the PHMSA graph, these incidents are going up, not down. The damage reported came to about 6 and a half billion dollars. A 20 inch pipeline in Sissonville, WV in 2012 shows one such catastrophe the gas burned so hot that it melted 800 feet of highway on Interstate 77 and destroyed 3 homes. Can you imagine a fire of that intensity burning across our beautiful, forested/mountainous terrain in Franklin County? and this was only a 20 inch pipeline. Imagine what a 42" pipeline explosion would do. Just last month, January 2015, there were 5 pipeline explosions...the most recent one in Brooke County, WV which exploded into a huge ball of flames (shown in a photo you have there). All of these explosions were from 20 inch pipelines. The MVP would be 42". Environmental engineers tell us that if it exploded, the blast radius would be a half mile. I've provided you with some other photos of these recent blasts. Firefighters tell us that our fire departments are not equipped and do not have the man power to deal with such blasts. Natural gas fires have to "burn off" you cannot put them out. There would almost certainly be devastating forest fires in many cases

Virginia has 2 active and well-defined zones of earthquake activity. One of these is called the Giles County Seismic Zone. We (in Franklin County) are within this earthquake zone. The largest earthquake in intensity in Virginia's history occurred in 1897 in this zone.a 5.9 on the Richter Scale. The proposed MVP appears to go right through this zone. According to Dr. John Costain, Professor Emeritus of Geophysics at Virginia Tech: "it's not clear at all that we have effective engineering safeguards or that they would even be possible for a natural gas pipeline in the event of an earthquake." I've provided you with intensity maps of this earthquake zone.

In conclusion:

One of the bedrock principles in a democracy is the equal consideration of the interests of all citizens..in this case equal rights of speech. Citizen participation is at the heart of political equality and provides the mechanism by which citizens can communicate their preferences and needs to the people they elected to serve those needs. And so, the restriction to 1 speaker for 3 minutes per month on a particular topic is unconstitutional. If there are concerns that this would take up the supervisors' time for discussion of other topics on the agenda, then the only way to keep from being unconstitutional in this case is to have a separate meeting on this topic alone the proposed MVPipeline when people can actually attend. We have so many concerned citizens in Franklin County.land owners.who would be affected by this pipeline and who adamantly oppose it. I would remind the Board that the rights of citizens do not stop at the ballot box. We're supposed to be a government "of the people, BY the people, and for the people". We need our voices to be heard, and so we are respectfully asking that you please consider a separate public hearing on this topic where your constituents the people who elected you can exercise their right to voice their concerns.



Construction of a 42-inch pipeline in Nebraska. A 150-foot right-of-way is necessary during construction and a permanent 100-foot, clear-cut right-of-way remains after construction.

# Natural Gas Compressor Stations

## Air Pollution, Explosions and Fires

Pipelines transporting natural gas require pressure to keep the gas moving. The pressure is provided by compressors. The power to move the gas is normally provided by gas-powered turbines or reciprocating engines. The pipeline company selects the type of compressor to install. The selection is based on local conditions, regulations and cost.

Pipeline compressors are installed at intervals of about 40 to 100 miles. So a 500 mile pipeline could have as few as 5 or as many as 12 compressors.

### Air Pollution 24/7

Compressors operate around the clock, and they emit air pollution 24 hours a day, seven days a week. The pollution comes from large engines needed to drive the compressors. Of course, the cheapest fuel available on a pipeline is natural gas.



### Pollution is no accident

Compressors normally have no pollution control devices. Air quality agencies may require performance or operating standards, but pollution is emitted in one form or another, including nitrogen oxides, carbon monoxide, volatile organic compounds and greenhouse gas. For example, lean-burn engines can reduce nitrogen oxides but increase carbon monoxide emissions. Catalytic oxidizers reduce carbon monoxide by converting it to carbon dioxide. In addition to intentional smokestack emissions, air pollution is caused by venting to prevent blowouts, flaring of unwanted gas, and fugitive emissions. Toxic air emissions include formaldehyde, benzene, toluene, ethylbenzene, xylene, hydrogen disulfide, methane and other pollutants.

### Negative Health Impacts

Nitrogen oxide emissions cause red and purple ozone alerts, aggravating asthma and COPD. Many of the air toxics emitted are carcinogenic or neurotoxic, such as benzene and hydrogen sulfide. Other negative impacts on public health include respiratory problems, early mortality and childhood learning defects.

A recent 21-county study in the Barnett Shale region in Texas revealed that the air pollution emissions from natural gas production were greater than that emitted from all on-road cars and trucks in the Dallas-Fort Worth metropolitan region, an area with a population of 6.5 million.

### Safety Hazards

Risks to health and safety and environmental contamination come with natural gas compressor stations. Compressors operate under high risk conditions, created by the high pressures and reduced temperatures of operation. These conditions cause vibrations, cracks and corrosion leading to failure of mechanical components, explosions and fires.

## Blue Ridge Environmental Defense League

www.BREDL.org PO Box 88 Glendale Springs, North Carolina 28629 BREDL@kybest.com (336) 982-2691

## Recent Natural Gas Compressor Fires and Explosions

- Σ Crosstex Pipeline, Godley, TX, Nov 18, 2008
- Σ Artemas Compressor Station, Mann Township, Bedford County, PA, Houston-based Columbia Gas Transmission, Nov 3, 2011
- Σ Falcon natural gas compressor station, Jonah Field, WY, Dec 7, 2011
- Σ Williams Energy, Lanthrop, PA March 29, 2012
- Σ Pinon Compression Station (BP), Durango, CO June 25, 2012 - 1 killed, 2 injured
- Σ Copano Energy in Jim Wells County, TX, September 6, 2012
- Σ Bill Barrett Corporation, Carbon County, UT, Nov. 22, 2012 - Two injured (severe burns)
- Σ Energy Transfer Partners, Madison County, TX, Jan 17, 2013

An explosion at a natural gas compressor station in Susquehanna County on Thursday morning blew a hole in the roof of the complex holding the engines, shaking homes as far as a half-mile away and drawing emergency responders from nearby counties. **Starion Times-Tribune 2012**

The Pinon Compression Station blast occurred during a routine maintenance operation when a data collecting device was sent through the system. The Copano explosion and fire caused 100-foot high flames. The Carbon County fire was caused by a compression tank. In Madison County, Texas a compressor malfunction caused an explosion and fire which destroyed the unit.

In Iowa in the past decade, pipeline accidents have resulted in nearly \$20 million in property damage, spilling a total of 10,712 gross barrels of hazardous liquids onto Iowa property, according to the federal Pipeline and Hazardous Materials Safety Administration.

**The DeMines Register**

### A Single Compressor Can Emit Huge Amounts of Air Pollution

A compressor station investigated by Blue Ridge Environmental Defense League was permitted to emit the following amounts of pollution into the air annually:

Pollutant	Emissions, pounds/year
Particulates (2.5, 10 and total)	25,000
Sulfur dioxide, SO <sub>2</sub>	1,400
Nitrogen oxides, NO <sub>x</sub>	360,000
Volatile organic compounds, VOC	70,000
Carbon monoxide, CO	44,000
Carbon dioxide equivalent, CO <sub>2</sub> e	407,000,000
Hazardous air pollutants, HAP	25,000
Formaldehyde	17,000

These are routine emissions released under normal operation. The plant was issued a permit to operate by the North Carolina Division of Air Quality. Power for the compressors is provided by eight reciprocating engines, each rated at 4,735 horsepower and equipped with catalytic oxidizers. Pollutant emissions vary with load conditions; engine efficiency is less when the engine is operating at full throttle. Products of incomplete combustion (PICs) caused by rich-burning or lean-burning engines are known to increase carbon monoxide and formaldehyde.

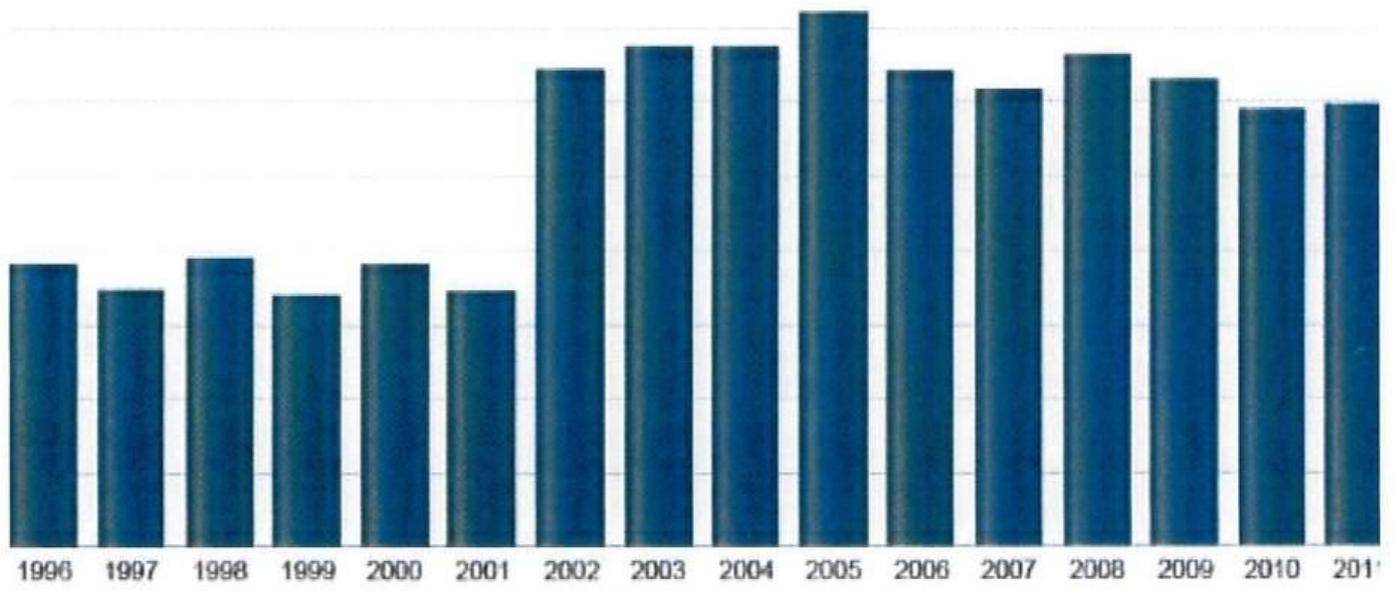
**November 2014 LAZ**

For more information, contact

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**PHMSA Pipeline Incidents: Count (1995-2014)**  
 Incident Type: All Reported System Type: ALL State: ALL



## Pipeline Incidents: (1995 - 2014)

### Pipeline and Hazardous Materials Safety Administrat

THE FIFTH PIPELINE EXPLOSION IN A MONTH



A 20 inch gas pipeline in Brooke County, West Virginia exploded into a huge ball of flames on Monday morning, January 26, 2015, the fifth pipeline accident in the U.S. so far this month.

The proposed natural gas pipeline through our area will be 42" in diameter. Environmental engineers tell us that if it exploded, the blast radius would be a half mile.

A natural gas pipeline near Jackson, Mississippi, burst into flames Wednesday morning, January 14, 2015, leaving wooded areas burned and a rare image on radar.



Sissonville, West Virginia: Explosion From Gas Line Burns Interstate 77 And Homes



## GILES COUNTY, VIRGINIA, SEISMIC ZONE

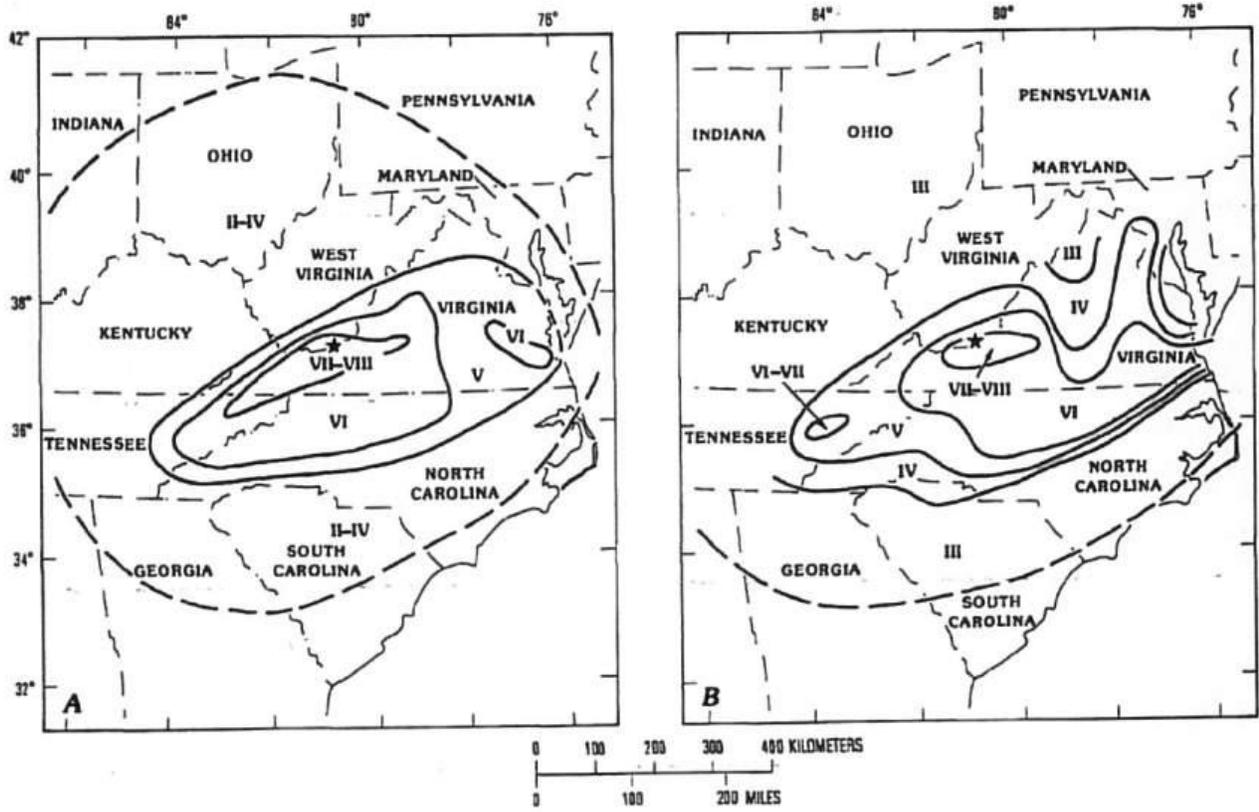


FIGURE 1.—Intensity maps for the May 31, 1897, Giles County, Va., earthquake. *A*, modified from Law Engineering Testing Company (1975); *B*, modified from Bollinger and Hopper (1971). Differences between the two maps reflect difference in data bases (Law Engineering Testing Company's was the larger) and in the interpreters. Star indicates the location of Pearisburg, Va., the presumed epicenter

of the shock. Contours are drawn on values of intensity reported from various places. Typical intensity values for areas between or within contours are shown as Roman numerals. Dashed contours show approximate limits of data: earthquake was felt at least that far from the epicenter. Reproduced from Bollinger (1981a) with permission.

## Recommended Minimum Evacuation Distances For Natural Gas Pipeline Leaks and Ruptures (Not applicable for Butane, Propane, or other Hazardous Liquids)

		Pipeline Size (inches)											
		4	6	8	10	12	16	20	22	24	30	36	42
100		91	137	182	228	274	365	456	502	547	684	821	958
200		129	193	258	322	387	516	645	709	774	967	1161	1354
300		158	237	316	395	474	632	790	869	948	1185	1422	1659
400		182	274	365	456	547	730	912	1003	1094	1368	1642	1915
500		204	306	408	510	612	816	1020	1122	1224	1529	1835	2141
600		223	335	447	558	670	894	1117	1229	1340	1675	2011	2346
700		241	362	483	603	724	965	1206	1327	1448	1810	2172	2534
800		258	387	516	645	774	1032	1290	1419	1548	1935	2322	2709
900		274	410	547	684	821	1094	1368	1505	1642	2052	2462	2873
1000		288	433	577	721	865	1154	1442	1586	1730	2163	2596	3028
1100		302	454	605	756	907	1210	1512	1664	1815	2269	2722	3176
1200		316	474	632	790	948	1264	1580	1738	1896	2369	2843	3317
1300		329	493	658	822	986	1315	1644	1809	1973	2466	2959	3453
1400		341	512	682	853	1024	1365	1706	1877	2047	2559	3071	3583
1500		353	530	706	883	1060	1413	1766	1943	2119	2649	3179	3709
1600		365	547	730	912	1094	1459	1824	2006	2189	2736	3283	3830
1700		376	564	752	940	1128	1504	1880	2068	2256	2820	3384	3948
1800		387	580	774	967	1161	1548	1935	2128	2322	2902	3482	4063
1900		398	596	795	994	1193	1590	1988	2186	2385	2981	3578	4174
2000		408	612	816	1020	1224	1631	2039	2243	2447	3059	3671	4283
2100		418	627	836	1045	1254	1672	2090	2299	2508	3134	3761	4388
2200		428	642	856	1069	1283	1711	2139	2353	2567	3208	3850	4492

MVP Pipeline almost 3/4 mile

**Table 1 - Evacuation Distance in Feet**

The applicable leak or rupture condition is that of a sustained trench fire fueled by non-toxic natural gas escaping from two full bore pipe ends. Blast overpressure is not addressed. The distances shown in Table 1 are intended to provide protection from burn injury and correspond to a thermal heat flux exposure level of 450 Btu/hr ft<sup>2</sup>. This is the accepted limit of heat exposure for unprotected outdoor areas where people congregate; as established by the US Department of Housing & Development Code 24CFR51, Subpart C, Siting of HUD Assisted Projects Near Hazardous Operations Handling Conventional Fuels or Chemicals of an Explosive or Flammable Nature. The formula used to calculate distance was taken from the Gas Research Institute Report GRI-00/0189, *A Model for Sizing High Consequence Areas Associated with Natural Gas Pipelines*, 2001, prepared by C-FER Technologies. That model does not take into account wind or other factors which may greatly influence specific conditions. Users are advised that the distances shown in Table 1 are considered to be "general information" only and are not intended to replace a site specific risk analysis. The Pipeline Association for Public Awareness makes no warranty with respect to the usefulness of this information and assumes no liability for any and all damages resulting from its use. Anyone using this information does so at their own risk.

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**GREG KITCHENS - COUNTY CODE CHAPTER 11:46-47 (b)**

Mr. Greg Kitchens, stated in his opinion Franklin County Ordinance 11-47 is in direct conflict with the Virginia Code 46.2-752. The Virginia Code gives localities the authority to collect taxes and "license fees" on any motor vehicles, trailers or semi trailers. As Franklin County moved away from the portion of the state code that deals with "proof of payment of property tax" and chose to employ the license fee, they are violating the code by imposing a license fee on all the trailers that have "permanent" tag registration.

**Virginia Code 46.2-752 is very specific and states: "the amount of the license fee or tax imposed by any county, city, or town on any motor vehicle, trailer, or semitrailer shall not be greater than the annual or one-year fee imposed by the Commonwealth on the motor vehicle, trailer or semitrailer."**

Located on the personal property tax statements for the last two years, there have been fees charged for my permanently registered trailer tags in direct violation of the state code. There is no basis for the fee on trailers, and fail to understand why Franklin County, unlike the vast majority of other jurisdictions, sees fit to violate the law.

Recommend that the county ordinance be corrected and accommodation be afforded those residents who have permanent trailer tags and have paid this erroneous fee. With the exception

of Roanoke County, the vast majority of counties researched either have no such tax on the trailers, or have no “license fee” at all! The absence of a court challenge in Roanoke does not give validation to this absurd abuse of over taxation.

If the Board of Supervisors sees fit to continue to charge this illegal fee on the trailers in the county, I would appreciate an open and accountable vote of the board members who continue to support this ridiculous fee.

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**WENDY NICHOLS - BLACKWATER PULL-OFF/IN HONOR OF HEATHER HODGES**

Hello, my name is Wendy Nichols with me today is Amanda StClair and Kenny Jarels who are Community Outreach Advocate for Help Save the Next Girl and VA State Director and Member of the Board for the CUE Center for Missing Persons Shawn White. Cheryl Pagans could not be here, we all thank you for allowing us to speak with you today. April 9, 2015 will be the third year that Heather Hodges went missing from our community. Each year the community remembers Heather by having an event. We have done several events for Heather at the Blackwater Pull Off located on 220 South. Right now, there at the picnic area is a stump. This stump has been a makeshift memorial for Heather. People stop there to leave her things. Heather deserves more than a stump. This location is in the area where Heather took missing. Heather fished and kayaked the Blackwater River, she loved the outdoors and we feel this location is the ideal location for an IN HONOR OF site for Heather. Cheryl Pagans contacted several members of the board about erecting a site for Heather at the Blackwater and she was directed to speak with Mr. Chapman of Franklin County Parks and Recreations. Mr. Chapman provided Cheryl with the policy for erecting a site in Franklin County, the handout we gave you highlights the reason Heather does not meet the criteria. Heather was 22 years old. She resided in this County for 22 years. If you are familiar with Heather story then you know her story is more than she went missing. This site will be a reminder to those that visit that Heather is still missing, but more than that it is powerful statement to everyone that this community stands behind there missing. Heather is not here because someone made that choice for her and that person is still out there. What happen to Heather could happen to anyone of us no one is exempt from this happen to their child, grandchildren, mother, wife, son, or to you. Our goal is to remember Heather, to bring her home to her family and friends. This site will give her family and friends a place to visit to remember Heather. But our biggest motivation is Heather’s daughter Serenity. We feel this will make all the difference in the world to Heather’s daughter. It will give Serenity a place to visit to be close to her mother. You will find in the handout a sketch of what we are purposing...

We purposed the following:

10 by 10 area (100 square feet) several feet from where individuals enter the Blackwater to kayak or canoe, this location will be direct off to the right, and will be several feet from the changing facility there. The purposed area will be set off by landscaping timbers that will be nailed to the ground, and within this area black landscaping cloth will be place down first, with small river rock on top of it. A bench will be placed on the front side of this area that overlooks the river with a metal plaque that will be permanently affixed to the bench that states IN HONOR OF HEATHER HODGES MISSING SINCE APRIL 9, 2012, a 2 foot walk way that will allow people to walk through the site to the changing facility or they choose to walk around the site. On the opposite side another bench will be place. The beaches will be cemented in the ground and on each side of the benches, foliage will be placed. We feel the proposed design will go well with the natural beauty of this area.

We are not asking Franklin County to pay for any of this. We will take care of the cost. What we are respectfully requesting is that you make an exception to your policy and allow Heather a place in this county. Thank you. Are there any questions?

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**CONSENT AGENDA**

**APPROVAL OF ACCOUNTS PAYABLE LISTING, APPROPRIATIONS, TRANSFERS & MINUTES FOR – FEBRUARY 17 & 24, & MARCH 3, 2015**

**APPROPRIATIONS**

<u>DEPARTMENT</u>	<u>PURPOSE</u>	<u>ACCOUNT</u>	<u>AMOUNT</u>
Economic Development	Tobacco Loan Repayment	CIP	\$8,375
Local School Funds	School Donations	9106- 59801	\$270
Tourism	Arts Grant	8110- 55810	\$2,500

Public Safety	Course Reimbursement	3505- 55540	\$1,571
Clerk of Court	Part Time Reimbursement	2106- 51003	\$365
Sheriff	USDA Car Replacement Grant	CIP	\$50,000
Animal Control	Animal Friendly License Plates	3501- 55600	\$1,133
			\$64,214
<b>Transfers Between Funds or Capital Accounts</b>			
None			

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**COURTHOUSE PARKING LOT ENTRANCE**

The Franklin County Courthouse/Jail complex is served by a parking lot which contains approximately 255 parking spaces. Currently there are three individual entrances to this lot. There are two entrances/exits on East Court Street and one, three lane exit entrance/exit served from South Main Street just north of Floyd Avenue (adjacent to the Pendleton Building). As stated all three are currently entrances/exits.

The Courthouse Security project is nearing completion. One component of this work was that of creating a fenced area near the front of the Jail (Sallyport). The traffic gate enclosing this area will be controlled at the Franklin County Jail Control Room.

As authorized law enforcement personnel need to access this area (via vehicle), they will pull alongside the intercom (call station) and inform the jail control room of their need. The call station has been situated on the east side of the entrance which is nearest Maple Avenue, about one fourth of the way down the incline.

The Sheriff’s Department is concerned that these vehicles pulling to that side of the entrance may cause congestion, etc. Thereby the request has been made to make this entrance “one way” leading off East Court Street into the area. Signage will be placed near the Jail retaining wall and at a point leaving the small lot directly behind the Goode Building. No physical barriers will be put into place.

**RECOMMENDATION:**

Staff respectfully requests the Board of Supervisors approval to make this entrance “one way” which will be that of traveling from East Court Street into the lot. The remaining two lot entrances/exits will remain as is and should serve the area well.

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**DECLARATION OF SURPLUS PROPERTY**

In keeping with County Policy, the Board of Supervisors is requested to officially declare all property which is taken out of routine service as “surplus”. After this designation, a listing is made available for review among all County Departments in an effort to determine whether any surplus items may be re-assigned. All remaining items are usually offered for sale at public auction.

On a regular basis items such as desks, file cabinets, tables, shelving, etc., is removed from use. Most often the items have worn out and/or replaced due to renovations and changes within office arrangements.

Currently, the County has limited storage area for such items and we have not “purged” surplus for some time.

**RECOMMENDATIONS:**

Staff requests that the Board of Supervisors declare the submitted items as surplus. Items will first be offered to other County Departments. All remaining items will be sold at public auction. The Spring’s auction will be Saturday, April 25, 2015 at the School Bus Garage area. It should

be noted that County employees and their immediate families ARE NOT allowed to bid on such items.

## Surplus Items for School Auction Sale

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- 2 Inflatable boats
- 30 2x4 drop in lights T-8
- 18 Classroom computer desk
  - Treadmill
- 14 Filing cabinets
- 10 Office desks
- 3 Ceiling fans
- 2 Fans
- 14 Office chairs
  - Pedestal sink
- 20 Doors
  - Metal shelf
- 3 Card file drawers
  - Double locker
- 3 Wooden table
- 2 Old vaccum cleaners
  - Paper shredder
  - Typewriter
  - Craftsman cordless tools
  - Box of old door hinges

Old cabinets

3 Two way radio

Courtroom metal detector

Dehumidifier

4 Radio wave satellite dishes

4 Metal tables

Rolltop desk

Old I.T. racks

Misc. other items

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**DEPARTMENT OF SOCIAL SERVICES VEHICLE REQUEST**

The Franklin County Department of Social Services (FCDSS) provides mandated services to the residents of Franklin County through Child Protective Services, Foster Care and Prevention Services. DSS staff are required to make home visits, school visits as well as monthly visits to see foster children who are placed throughout the State of Virginia. These visits are required by State and Federal policy.

FCDSS had a 1999 Jeep that was a total loss due to an accident in 2013 and currently has a 2002 Ford Taurus that has over 157,000 miles and is not dependable for out-of-town travel. Due to the loss of usage of these vehicles there is often a shortage of vehicles for staff to utilize. FCDSS is requesting to purchase two new vehicles to replace the above vehicles to insure that there are adequate vehicles for staff to conduct day-to-day business.

**RECOMMENDATIONS:**

Staff respectfully requests permission to purchase two (2) 2015 Ford Focus SE, Flex Fuel vehicles. The State Contract (Contract # E194-72768) currently lists these vehicles at \$15,713.00 each (\$31,426.00 total). Funding for the vehicles is available in the Vehicle Capital Account for DSS (Acct. # 0115-026-5306-7005).

\*\*\*\*\*

**2015 OUTDOOR OCCASION PERMIT FOR DAVID PHILPOTT**

David Philpott is requesting approval for his 2015 Annual Outdoor Occasion Permit for the racing season. The Outdoor Occasion Permit for Mr. Philpott is submitted for your review and consideration.

All pertinent agencies per County Code Section 13-29.2 have signed off on the 2015 Outdoor Occasion Permit for Mr. Philpott.

Per County Code Section 13-29.4 the fee of \$200.00 has been remitted and deposited with the County Treasurer's Office.

**RECOMMENDATION:**

Staff request Board approval on the 2015 Outdoor Occasion Permit application, as submitted per County Code Section 13-29.1.

\*\*\*\*\*

**COMMUNITY FACILITIES IMPROVEMENT PROGRAM**

The Community Facilities Improvement grant program was started in 2008 to assist non-governmental organizations in the County with construction costs of community park and beautification projects. This grant was suspended in 2009 because of the recession and subsequent County-wide budget reductions, but was recently reactivated on February 18, 2014 due to requests from the community for public park funding.

The Board reactivated the grant with the following changes: 1) clarified requirements for public access to the project site so that "all projects must benefit and be free and open to the general public without restricted use. School grounds that are closed to the public during operating hours are not eligible for funding." 2) The grant funding limit per project was reduced from \$8,000 to \$5,000. 3) The grant process was changed from being offered twice a year to being offered once per year.

This grant was distributed via direct emails and social media in December and was advertised in the Franklin News Post on 12/19/14 (see attachment).

The following three requests were received (see attachments):

- 1) The Franklin County YMCA requested \$5,000 for the renovation of two restrooms at Rocky Mount YMCA picnic shelter. These funds would be used to renovate and reinforce two vandalized restrooms that have been closed due to extensive damage.
- 2) Antioch Church of the Brethren requested \$5,000 for Antioch Community Park. Their request would provide funds for a fireplace at their newly constructed picnic shelter that they funded.
- 3) Monte Vista Church of the Brethren requested \$4,200 for Monte Vista Acres. These funds would allow them to create a master plan for the park to enable them to more efficiently focus their developmental efforts. A portion of these funds would allow them to landscape a portion of the park.

Staff and the Recreation Advisory Commission reviewed these applications and feel as though all three meet the requirements established by the Board of Supervisors and would benefit the community. The Recreation Advisory Commission voted to recommend that all three requests be approved as submitted for funding.

If all requests were approved, the total cost would be \$14,200. There is currently \$35,337.91 in the Community Park Development account (#30300120 57011) for this grant.

#### **RECOMMENDATION:**

The Recreation Advisory Commission and Staff respectfully request the Franklin County Board of Supervisors' consideration of approving all three requests for Community Facility Improvement Grant.

#### **Franklin County Community Facilities Improvement Program**

##### **Program Guidelines**

##### **I. Purpose of the Community Facilities Improvement Program**

The Program is designed to provide the means for nonprofits, neighborhood associations, community park groups, bodies of faith, and the County to join in partnership with each other to make physical improvements that will enrich the lives of our citizens, enhance the identity and quality of life, and encourage a strong sense of community.

The Program provides matching grants for a wide variety of projects and physical improvements. Some examples of eligible projects include the following:

- Park Development
- Public Recreational Facility Improvements
- Streetscape, ROW Beautification
- Engineering and planning studies
- Other items that will improve neighborhood livability and vitality

The Program is generally intended for capital construction projects and studies. The goal is to have projects constructed in a reasonable period so the neighborhood and community can point with pride to a completed project.

Applicants are encouraged to involve the youth of the community in the planning, design, and execution of the improvements. A limited amount of staff design assistance is available to applicants who request it. The design assistance will help the applicant refine the project scope and provide enough detail to receive estimates for fabrication, construction, and/or installation.

##### **II. Eligible Applicants**

Neighborhood Associations, non-profits, bodies of faith, community groups, and private citizens who sign an agreement to manage a facility for general public use are eligible to apply for grants for projects that are **within the county limits**.

Non-profit groups that engage with the purpose of maintaining and developing community recreational facilities should be constituted for the general welfare of and benefit of the residents

in Franklin County. All associations must have written by-laws, hold regularly scheduled meetings, and be open to all residents.

### **III. Eligible Project Types**

#### **1. Park/Recreational Planning and/or Design Project —**

Produce a plan, design, or report outlining specific actions that will serve as a guide for development of a community parks and recreation amenity.

**2. Facility Physical Improvement (Construction) Project —** Build, enhance, or renovate a structure or site that provides a public benefit.

#### **Project examples**

- Landscaping public places
- Beautification projects
- Park improvements
- New playground equipment
- Trails
- Professional Studies or analysis

### **IV. Project Requirements**

Applications for projects must meet the following requirements to be eligible for consideration:

1. Provide a public benefit, resulting in a product that benefits the community. All projects must benefit and be free and open to the general public without restricted use. School grounds that are closed to the public during operating hours are not eligible for funding.
2. All projects must be compatible with adopted County plans and policies.
3. All projects must include a match of 25%. (Match may be either financial or in-kind; if in-kind the tasks and responsibilities must be documented.)
4. The number and size of awards will be limited by the amount of available funding.
5. All projects need to have a concept review by applicable agencies prior to their application. Documentation should be included with application.
6. Any applicable permit fees and approvals that may be required (e.g., street encroachment approval, and sign, building, erosion and soil permits) are the responsibility of the applicant and should be included in the total project cost.
7. Projects to be built on private property must identify an incorporated entity willing to assume all responsibility for project management, ownership and maintenance and all future liability.
8. Long term or routine maintenance must be addressed and provided for.
9. Generally, most projects not completed after three years will be canceled and all monies will go back into the Community Facilities Program budget to be awarded in the next program cycle.
10. Costs associated with social events, such as dinners, special events, lunches, receptions, etc., will not be funded through the Program
11. Costs associated with leasing of private land, equipment, or facilities for general park use will not be eligible. Leasing of equipment for construction purposes shall be an eligible expense.

### **V. Project Selection Criteria**

All applications that meet the eligibility requirements will be evaluated according to a set of criteria. The following criteria for the program are designed to give priority to projects for grant awards. Please keep in mind that we anticipate more projects to be submitted than we can fund.

**Selection/Funding Evaluation Worksheet & Criteria**

POLICY	YES	NO	POINTS (10 POINTS MAX)	COMMENTS
Is the project consistent with the goals and policies of the Franklin County Comprehensive Plan?				
Does the project propose a good approach to a community liability or address a clear and pressing need?				
Will the project address identified parks and recreation system deficiencies in that area of the County?				
Does the project include in-kind contributions or a neighborhood match?				
Is long-term maintenance addressed and provided for?				
Is community support for the project well documented?				
Does the project include opportunities to involve neighbors in shaping and carrying out the project?				
Is the purpose and scope of work of the study clear?				
Does the project implement a specific policy recommendation of the Comprehensive Plan or town/village/overlay district plan?				
Is the land on which the project will be built secured for public access with no restrictions for use?				
<b>Total</b>				

The following “grades” will be used for evaluation:

- 100 to 90 Points      Recommend approval to the Board of Supervisors
- 90 to 80 Points      Recommend partial funding to the Board of Supervisors
- Below 80 Points      Assist the Groups in Refining the Proposals Prior to Board Presentation

**VI. Process**

**A. Application** (see website for annual date)

Applicants will complete an application for grant funds and attach supporting documentation as necessary. The application should address all of the criteria above. Supporting documents that must be included are: Non-Profit status, Board members, by-laws, title of the land on which the proposed improvement are to occur, an agreement by the landowner that permits all improvements, a signed letter of commitment for maintenance and operation of the facility as proposed by the responsible parties.

**B. Review and Selection**

All applications must be submitted to the Department of Parks and Recreation. After meeting with the applicant(s), departmental staff will rank the applications and present their findings to the Recreation Advisory Commission (RAC) for their review and comments. A formal presentation to the Board of Supervisors and the request will be approved, denied, or amended.

**C. Timelines**

Applications will be received once annually.

APPLICANT'S WRITTEN REQUEST TO DEPARTMENT DUE	APPLICANT MEETS WITH COUNTY STAFF ON SITE	STAFF PRESENT APPLICANT RANKINGS TO RAC	FORMAL PRESENTATION TO BOS	GRANTS AWARDED
DECEMBER 31	JANUARY	FEBRUARY	MARCH	APRIL

The Director of Parks and Recreation will have the responsibility to meet with the group to assist them in preparing for a presentation before the Board of Supervisors. County staff will prepare an executive summary of the request for the Board. Applicants will make a formal request for funding to the Board directly.

**D. Project is undertaken**

The payments in this Program are paid to group that submits the application. To receive payment, grantees will submit invoices and or receipts with a signed report from the executive officer that addresses (at a minimum) monies spent, work completed, work in progress, steps to completion of the project and projected completion date.

**E. Tracking**

Grantees will be required to give a status report of incomplete projects on a semi-annual basis. The report will address (at minimum) monies spent, work completed, work in progress, steps to completion of the project and projected completion date.

The Franklin County Finance Department will maintain a record on the fund. Staff shall complete an annual report to the Board of Supervisors on the fund and its projects. Projects not completed within three years will be canceled and monies shall revert to the program budget.

**F. Grant Limits**

Individual grants shall not be awarded in an amount to exceed \$5,000 unless otherwise directed by the Board of Supervisors.

Thank you for this opportunity to reach out to Franklin County Parks & Recreation for assistance in the upcoming grant opportunity for our community improvement project. We are very excited about the potential impact this grant can have on the community.

The park and surrounding grounds that encompass the playground area restroom facilities as well as the walking trail are in need of constant attention. These are also areas that all members of the community have the ability to use and benefit from. Children in the early stages of learning as well as teens and beyond should greatly benefit from having a safe environment to enjoy. The FC YMCA is a firm believer in keeping hands busy and peer pressure away.

Rotary assisted in building the Rocky Mount playground area and has a fantastic sturdy structure. Unfortunate that wear and tear has resulted in desperate need of restroom repair and or upgrades. We have spoken with some contractors and retail companies that are willing to assist in this project and not only fixing the current issues but solving the ongoing problem. With placement of industrial sinks and toilets it would make it more sustainable. A grant toward making this more appealing to the community would be great. We also have many companies in the area that have expressed interest in supporting the FC YMCA. I feel strongly that we should be able to match funds in the way of materials. Upon initial requests we were offered a door as well as a deadbolt. Hopefully these will still be available when the time comes.

The walking trail is a constant with landscaping and trail maintenance. There is opportunity for beautification as well in the way of park benches and trail markers. With the assistance of the Y volunteers we would be able to create a very nice community walking trail. This is not only for the young but also a great ability to keep seniors active.

With the goal being to get the community out and about this grant would assist greatly. We would be more than happy to get you a list of interested volunteers that wish to work on this project. Post projects have included Boy Scout Groups from the community as well as local Realtors that have need for a strong community bond. The Realtors also recognize what this means to families looking to stay or move into the community.

The FC YMCA understands that the restroom will be the responsibility of the YMCA. A schedule of facility use times would be posted. Please note the two facilities male/female will be combined

into one unit. Signage will reflect this change. Cleaning will be the responsibility of the FC YMCA staff on a regular basis. Having the ability to maintain these locations are vital to the community both young and young at heart.

Please do not hesitate to contact me should you need further information or have additional questions.

Thank you,



Andrea Fansler  
Franklin County YMCA

Estimate of Project for one restroom:



- Stainless/Lidless Industrial Toilet.....\$800.00 - actual
- Fully ADA-compliant 18" from floor to top of seat
- Durable stainless steel construction - great for public restrooms
- Front mounted, floor outlet waste
- Satin finish exposed surfaces except for integral seat area
- Integral elongated seat polished to bright mirror finish
- Designed to withstand 5000 lb load weight
- Self-draining flushing rim
- Blowout flushing action
- Uses water saving 1.6 gpf



- Wall mounted actuator.....\$190.00 - actual
- The 9603-1.6 MBFW (metal button fixture wall actuator) includes a wall clamp and threaded rod for through the wall installation for walls up to 8" thick. A spacer is provided for walls less than 2" thick.

Hand sanitizer wall mount (like the ones in the porta potties).		Donated
\$15/hour labor / volunteer hours- Estimated 30 hours...	\$450.00	\$225.00 – donated hrs
Smart Lap Panel or 5/8" Plywood.....	\$355.00	\$175.00 – donated toward
Industrial door with interior lock only.....	\$700.00	Partial Commitment Local interest
Paint & Primer 2 gallons each.....	\$160.00	\$160.00 Local interest
Hardware (dead bolt, interior pull handle).....	\$ 60.00	<u>Dicounted in donation form</u>
	\$2715	\$600 as well as additional materials

The breakdown of the park restroom project grant.  
For the one restroom as noted in the document:

Cost for the rustic renovation of two restrooms is \$5430\*

Donated materials, volunteer hours, labor & maintenance: \$2200 (estimate)

Tools & Equipment: wear & tear on the YMCA & volunteer equipment

Please note this is not including any issues they may encounter during the renovations. While we do have commitments from some businesses in the community to assist with cost of items there will still be the potential for additional materials. We understand that this would not be the responsibility of FCPR.

\*While the total cost to renovate the two facilities will be over the \$5000 grant cap, the FC Family YMCA is requesting a total of \$5000 toward the construction of the renovated facilities.

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**DELTA DENTAL EMPLOYEE INSURANCE RENEWAL AWARD**

Wells Fargo Insurance, the County's employee health advisors, recently completed the bid renewal process for the employee dental insurance. Delta Dental released the renewal with an initial 12.9% increase. However, following negotiations a 10% increase for the 2015-2016 renewal was submitted for a total of \$21,704. Wells Fargo examined the utilization report and notes that such an increase may be reflective of higher cost procedures last year as oral surgery was up 45% and endodontic procedures were up 46%. In an effort to contain overall costs, Delta Dental is recommending a few modifications to their plans for FY '15-'16, such as increase limitations on x-rays and crowns, as well as enhanced cleanings, fluoride treatments, and sealants (note attachment).

Last year, in an effort to soften the significant increases and changes to the employee health insurance, the County significantly reduced its employer support of dental, thereby transferring such dental funds to offset the health insurance costs. The result was an increase to both health and dental employee rates last year. As reviewed last month, the County experienced a much better year for health insurance for FY '15-'16, thereby saving costs. Such cost savings are more than adequate to cover the dental increase for FY '15-'16 and \$21,704 has been budgeted accordingly. As such, employee rates would remain constant for FY '15-'16.

<b>2015-2016 Dental Insurance Monthly Rates</b>	<b>Total Rate</b>	<b>Employer Cost</b>	<b>Employee Cost</b>
<b>Employee Only</b>	\$33.00	\$18.39	\$14.61
<b>Employee + Child</b>	\$51.64	\$26.75	\$24.89
<b>Employee + Spouse</b>	\$53.28	\$27.60	\$25.68
<b>Employee + Family</b>	\$101.40	\$52.53	\$48.87
<b>Annual Cost</b>	\$238,742	\$125,154	\$113,589
<b>\$ Change from Current</b>		<b>\$21,704</b>	

**RECOMMENDATION:**

Staff respectfully requests the Board of Supervisors to approve the employee dental insurance renewal contract with Delta Dental for FY'15-'16 with the aforementioned plan modifications with such rates as listed accordingly.

# 2015 Benefit Recommendations

Having Delta Dental coverage means your employees get the right care, at the right time and with the right frequencies – all based on what the science recommends.

Recently, Delta Dental reviewed more than 90 million claims and discovered that too many at-risk kids were not receiving the recommended care. The consequences of this lack of care can be painful and costly. We used this knowledge to recommend benefit changes going forward.

Sometimes, such as in the case of fluoride, the science recommends adding a benefit. In other instances, the science suggests that benefits are over-used or that the frequencies are out of line. You can count on Delta Dental to know the difference and recommend solutions to you when these situations occur.

It is Delta Dental of Virginia's recommendation that all groups adopt these new benefit options. These changes are cost-neutral to your policy when accepted as a total package and will not affect your premiums. We can calculate the impact on your plan if you wish to make only some of the recommended changes.

Delta Dental of Virginia is committed to offering our clients quality and cost effective benefits that are in line with the most current scientific standards.

Based on our research, we are pleased to offer these new benefit options for your consideration:

- ▶ **PERIODONTAL MAINTENANCE (CLEANINGS) – 2 per benefit year in addition to regular cleanings**  
Deep cleanings are appropriate for members with a history of periodontal treatment – to include scaling and root planing and/or osseous surgery. (Estimated cost +0.5%)
- ▶ **SEALANTS TO AGE 16 – Limitation decrease from once in a lifetime to once every 5 years**  
When applied to the permanent molars of kids between the ages of 6 and 16, sealants have been proven to significantly reduce the risk of cavities. (Estimated cost +0.7%)
- ▶ **FLUORIDE TREATMENTS TO AGE 19 – 2 per benefit year**  
Research suggests that fluoride treatments provided every 6 months are effective in cavity prevention for both primary and permanent teeth in children and adolescents. (Estimated cost +0.8%)
- ▶ **CROWNS AND PROSTHODONTICS – Limitation increase from 5 to 7 years**  
Properly placed crowns and prosthodontics demonstrate a life expectancy of greater than 10 years. (Estimated savings 0.3%)
- ▶ **FULL-MOUTH AND PANORAMIC X-RAYS – Limitation increase from 3 to 5 years**  
Research currently shows that these types of X-rays should only be performed once every 5 years. (Estimated savings 1.7%)



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## **SPONSORSHIP SUPPORT OF THE 50TH ANNIVERSARY OF SMITH MOUNTAIN LAKE**

Next year, Smith Mountain Lake will reach its exciting 50<sup>th</sup> anniversary milestone. To commemorate the occasion, a year-long community celebration is being planned. It will include a series of art, literary and musical events, historical discussions, recreational activities and more organized by numerous clubs and organizations. The goal of the celebration is not only to recognize the history of the lake, but to also promote the lake to a broader audience and to attract visitors and new residents to the area. Though the Smith Mountain Lake Regional Chamber of Commerce is facilitating the 50<sup>th</sup> anniversary activities, the initiative is community-based with an independent steering committee.

The County of Franklin, along with other surrounding jurisdictions, has been asked to monetarily support the 50th anniversary of Smith Mountain Lake and the placement of a historical marker in Franklin County to commemorate the lake's creation.

As a SML 50th Anniversary Silver Sponsor with a commitment of \$2,500, Franklin County would receive the following benefits:

- Press Releases – recognition in select pre- and post-publicity;
- Recognition in Blue Ridge Public Broadcast Documentary Premiere Event Program;
- 6 Complimentary tickets to documentary 'Red Carpet' premiere;
- Listing on 50th Anniversary of SML webpage for 12 months;
- Inclusion in banner ad on the 50th Anniversary of SML webpage for 3 months;
- Silver Sponsor Name recognition in 50th Anniversary section of the 2016 SML Visitor Guide; and
- Inclusion of item in Time Capsule.

- Includes additional Anniversary recognition: Recognition announcement at signature events; and featured mention in pre- and post-event publicity.

Additionally, the County of Franklin has been asked to provide \$1,630 to fund the production and shipment of a Virginia Highway Historical Marker in Franklin County to commemorate the lake's creation.

A total of three historical markers are being proposed – one each in Franklin, Bedford and Pittsylvania Counties. Each county has been asked to fund the cost of its own marker. The proposed text for each marker is unique.

**RECOMMENDATION:**

It is recommended that the Board approve the staff recommendations to provide Silver Sponsorship of \$2,500 in support the 50<sup>th</sup> anniversary of Smith Mountain Lake, and an additional \$1,630 to fund the placement of a historical marker in Franklin County related to the lake's creation. A source for the outlined monetary support has been identified in existing budget funds.

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**RED CROSS PROCLAMATION**

**PROCLAMATION**

**WHEREAS**, March is American Red Cross Month - a special time to recognize and thank our heroes-who volunteer, donate blood, take life-saving courses or provide financial donations to support an organization whose mission is to help those in need; and

**WHEREAS**, we would like to remember those who help all of us here in the County of Franklin by giving their time to help their neighbor and thank our heroes - our volunteers, blood donors, class takers and financial supporters who help us assist those in need; and

**WHEREAS**, in the County of Franklin, the Red Cross works tirelessly through its nine employees and 615 volunteers to help when disaster strikes, when someone needs lifesaving skills or the comfort of a helping hand. It provides 24-hour support to members of the military, veterans and their families and provides training in CPR, aquatics safety and first aid; and

**WHEREAS**, across the country, the American Red Cross responds to nearly 70,000 disasters a year. It provides some 400,000 services to military members, veterans and civilians, collects and distributes about 40 percent of the nation's blood supply and trains more than seven million people in first aid, water safety and other life-saving skills every year; and

**WHEREAS**, our community depends on the American Red Cross, which relies on donations of time, money and blood to fulfill its humanitarian mission. Despite these challenging economic times, the American Red Cross continues to offer help and comfort to those in need.

**NOW BE IT THEREFORE RESOLVED**, we the Franklin County Board of Supervisors, of the County of Franklin and all our citizens do hereby proclaim the month of **March 2015 as American Red Cross Month** and we encourage all Americans to support this organization and its noble humanitarian mission:

**IN WITNESS WHEREOF** I have set my hand and caused the seal of the County of Franklin, Virginia to be affixed on this 17th day of March, 2015.

\*\*\*\*\*

**WESTERN VA. REGIONAL JAIL EXCESS FUNDS RETURNED TO FRANKLIN COUNTY**

In the Fiscal Year 2013-2014 ending last June, the Western Virginia Regional Jail finished the year with revenues in excess of budget and expenditures below budget. The carryover of additional funds was a result of extra revenue not anticipated from non-member use of the Regional Jail (i.e. other localities, state, and federal inmates). In addition, revenue from member localities was above budget as a result of the increased inmate population. As with previous years, the majority of the excess funds is being used to offset the principal payment for the debt which in turns reduces the amount of debt payments. This year, an additional amount is being credited back to the various member localities. As such, Franklin County has received a credit of \$168,190. The Sheriff is requesting the Board to allocate 23% or \$38,684 of this credit into the Sheriff Department's local jail operating budget to be utilized to fund some various jail capital improvements.

Using the portion of credited funds as noted above, the Sheriff's Office seeks to paint the outside of the Jail and Jail Dormitory, install a new air conditioning unit for the Jail Kitchen, and install video visitation equipment as noted on the submitted letter.

**RECOMMENDATION:** The staff respectfully requests the Board to consider the Sheriff's proposal of allocating \$38,684 of credited funds from the Regional Jail budget line item into the local jail operations budget to be utilized for the miscellaneous improvements as outlined accordingly.

W. Q. "Bill" Overton, Jr.  
Sheriff



Tel: (540) 483-6626  
Fax: (540) 483-7757

## Office of the Sheriff County of Franklin

February 2, 2015

Mr. Richard Huff  
County Administrator  
1255 Franklin Street, Suite 112  
Rocky Mount, Virginia 24151

Dear Rick,

As previously discussed, the Western Virginia Regional Jail Authority realized an Operating Fund excess for the fiscal year ending June 30, 2014. Accordingly, the Authority approved \$700,000 of the excess to be returned to member jurisdictions in the form of a credit against inmate housing bills. The total amount of the credit for the County of Franklin is \$168,190. This was issued back to the county through (2) two credits; (1) one in September and (1) one in October.

I would like to request the Board of Supervisors allocate **23% (\$38,684)** of the total credited funds to the Sheriff's Jail Operating Budget FY 2014-2015 to be utilized to fund the following unfunded projects;

<u>PROJECT DESCRIPTION</u>	<u>Amount</u>
Paint the outside of the Jail and Jail Dormitory (includes paint /labor)	\$ 10,000
New air conditioning unit for the jail kitchen	\$ 8,000
Video Visitation Computers to be utilized by locally housed inmates and family; with the new Sally Port and security procedures <b><u>all visitation will be done through video</u></b> ; this equipment will also allow for video visitations to occur from private computers anywhere in the country to an inmate at a cost/per min. FCC is currently studying what those cost should be, and of which, a local charge can be accessed to defray equipment cost. Several localities to include the WVRJ are charging anywhere between .50 to 3.00 per/min. <b>(Video equipment for WVRJ</b>	\$ 20,000

70 East Court Street, Suite 101 • Rocky Mount, Virginia 24151

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### **AUTHORIZATION TO APPLY FOR GED GRANT**

The Franklin Center is partnering with Southside Community College Foundation to obtain funds to offset GED Test costs, which will include:

1. scholarships for test fees (\$120 for full test, \$30 per partial test), a marketing fund to increase awareness and target numbers of certificates
2. funding to increase availability of testing throughout the Southside regions.

The Franklin Center was successful with this grant application whereby such funds were awarded and utilized to market GED and other Franklin Center programs. The grant has allowed numerous citizens to work toward obtaining their GED. Once again, The Franklin Center for Advanced Learning and Enterprise has been encouraged to apply and therefore seeks funding from the TIC to support GED testing services and increase availability of testing opportunities through testing scholarships and marketing of the GED. This joint partnership is a continuation of the pilot project in the Southside Region, which has also been funded for the Southwest Region

for the past several years. Scholarship applicants will be required to pass a Practice GED Test before being awarded a scholarship to take the Official GED Test. The total project cost is estimated at \$80,000. The Franklin Center and Southside partners will provide an in-kind match of approximately \$40,000 to support these expanded credentialing efforts through existing administrative staff support. Tobacco Commission staff has indicated this grant application is a regional Race to GED initiative and therefore, would not jeopardize other Tobacco grant applications.

**RECOMMENDATION:**

The Franklin Center for Advanced Learning and Enterprise-Virginia Workforce Center respectfully requests approval from the Franklin County Board of Supervisors to make joint application and request funds in the amount of \$80,000 from the Virginia Tobacco Indemnification and Community Revitalization Commission to support the expansion of GED Testing in the Southside Region.

\*\*\*\*\*

**(RESOLUTION #02-03-2015)**

BE IT THEREFORE RESOLVED, by the Board of Supervisors to approve the consent agenda items as presented above for the exception of Western Virginia Regional Jail Authority Excess Funds..

MOTION BY: Bob Camicia

SECONDED BY: Ronnie Thompson

VOTING ON THE MOTION WAS AS FOLLOWS:

AYES: Mitchell, Thompson, Wagner, Reynolds, Camicia, Thompson & Brubaker

\*\*\*\*\*

**WESTERN VA. REGIONAL JAIL EXCESS FUNDS RETURNED TO FRANKLIN COUNTY**

In the Fiscal Year 2013-2014 ending last June, the Western Virginia Regional Jail finished the year with revenues in excess of budget and expenditures below budget. The carryover of additional funds was a result of extra revenue not anticipated from non-member use of the Regional Jail (i.e. other localities, state, and federal inmates). In addition, revenue from member localities was above budget as a result of the increased inmate population. As with previous years, the majority of the excess funds is being used to offset the principal payment for the debt which in turns reduces the amount of debt payments. This year, an additional amount is being credited back to the various member localities. As such, Franklin County has received a credit of \$168,190. The Sheriff is requesting the Board to allocate 23% or \$38,684 of this credit into the Sheriff Department's local jail operating budget to be utilized to fund some various jail capital improvements.

Using the portion of credited funds as noted above, the Sheriff's Office seeks to paint the outside of the Jail and Jail Dormitory, install a new air conditioning unit for the Jail Kitchen, and install video visitation equipment as noted on the submitted letter.

**RECOMMENDATION:** The staff respectfully requests the Board to consider the Sheriff's proposal of allocating \$38,684 of credited funds from the Regional Jail budget line item into the local jail operations budget to be utilized for the miscellaneous improvements as outlined accordingly.

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Mr. Mitchell stated he would like for the Board to table the request as presented.

**(RESOLUTION #03-03-2015)**

BE IT THEREFORE RESOLVED, by the Board of Supervisors to table the Sheriff's request to utilize \$38,684 from credited funds from the Regional Jail budget line item into the local jail operations budget, as requested.

MOTION BY: Leland Mitchell

SECONDED BY: Charles Wagner

VOTING ON THE MOTION WAS AS FOLLOWS:

AYES: Mitchell, Thompson, Wagner, Reynolds, Camicia, Thompson & Brubaker

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**MONTHLY FINANCIAL REPORT**

Vincent K. Copenhaver, Director of Finance, presented the monthly financial reports as follows:

**Franklin County**  
**Cash Basis Revenue and Expenditure Summaries (Unaudited)**  
**General Fund and School Fund Only**  
**For The Eight Months Ending February 28, 2015 and 2014**

<b>REVENUES:</b>	<b>Budget and Appropriations Current Year</b>	<b>Actual Year to Date Revenues</b>	<b>Balance To Be Realized</b>	<b>Percent of Budget</b>	<b>Prior Year Actual At This Date</b>
General Property Taxes	47,349,410	47,007,456	(341,954)	99.3%	45,276,089
Other Local Taxes	11,040,728	8,026,104	(3,014,624)	72.7%	6,844,524
Permits, Fees and Licenses	372,000	360,735	(11,265)	97.0%	244,126
Fines and Forfeitures	98,000	113,463	15,463	115.8%	115,383
Revenue from the use of Money and Property	1,139,883	369,701	(770,182)	32.4%	742,444
Charges for Services	2,615,767	1,672,851	(942,916)	64.0%	1,847,505
Miscellaneous Revenue	375,035	552,534	177,499	147.3%	318,272
Recovered Costs	580,390	401,999	(178,391)	69.3%	364,208
Revenue from the Commonwealth	15,619,239	10,967,507	(4,651,732)	70.2%	11,039,878
Federal Government	165,151	106,048	(59,103)	64.2%	70,852
<b>Subtotal</b>	<b>79,355,603</b>	<b>69,578,398</b>	<b>(9,777,205)</b>	<b>87.7%</b>	<b>66,863,281</b>
Carryover Funds	2,109,481				
Total General Fund	<u>81,465,084</u>				

<b>Schools</b>	<b>Budget and Appropriations Current Year</b>	<b>Actual Year to Date Revenues</b>	<b>Balance To Be Realized</b>	<b>Percent of Budget</b>	<b>Prior Year Actual At This Date</b>
Cafeteria, Misc, State, Federal	49,814,309	30,831,447	(18,982,862)	61.9%	30,063,758
Local Funding from County	33,768,223	24,727,286	(9,040,937)	73.2%	23,185,035
Total School Fund	<u>83,582,532</u>	<u>55,558,733</u>	<u>(28,023,799)</u>	<u>66.5%</u>	<u>53,248,793</u>

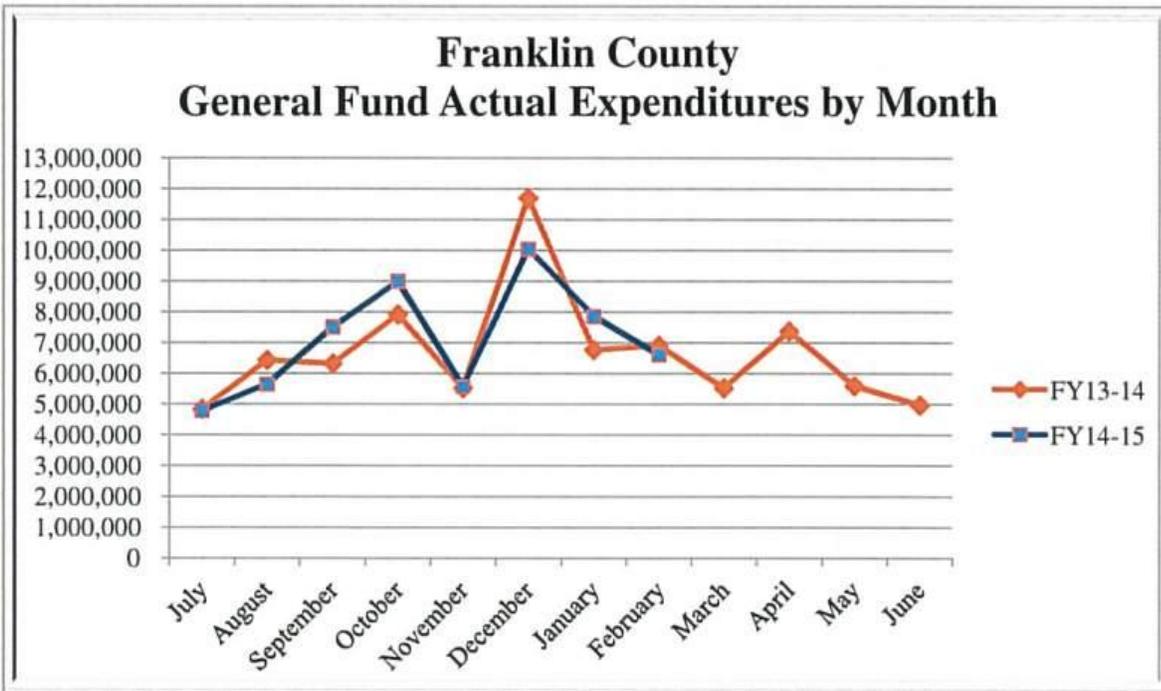
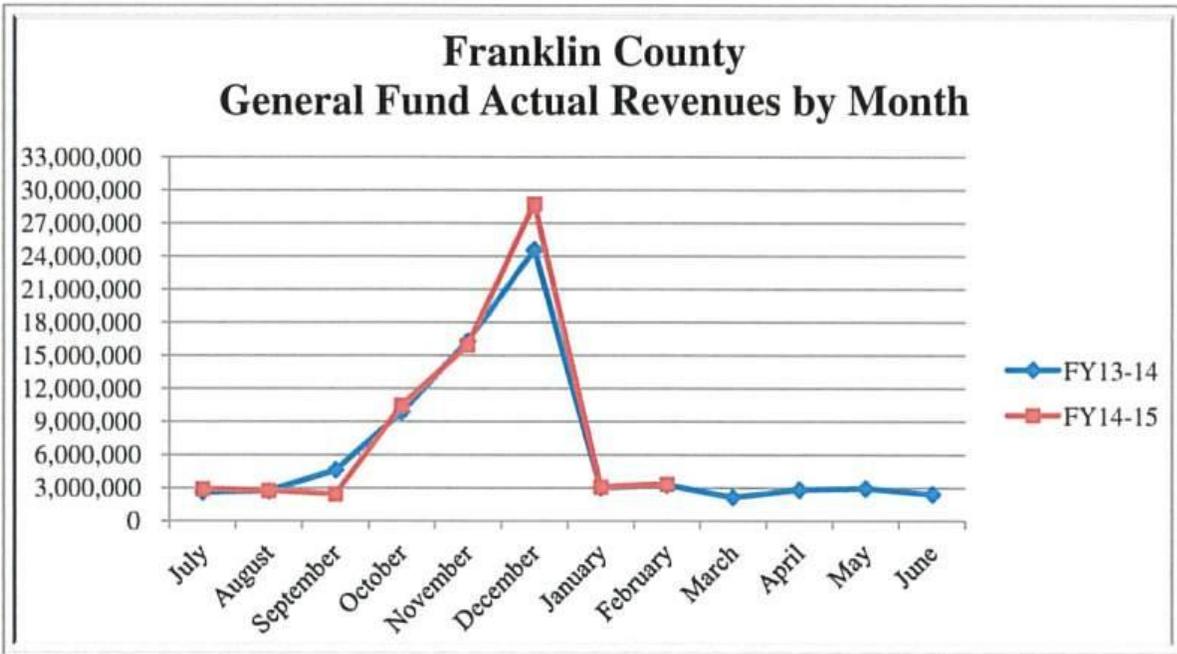
<b>EXPENDITURES:</b>	<b>Budget and Appropriations Current Year</b>	<b>Actual Year to Date Expenditures</b>	<b>Balance To Be Expended</b>	<b>Percent of Budget</b>	<b>Prior Year Actual At This Date</b>
General and Financial Administration	4,444,232	2,979,171	1,465,061	67.0%	2,749,502
Judicial Administration	2,258,402	1,606,749	651,653	71.1%	1,478,757
Public Safety (Sheriff, Corrections, EMS)	13,627,222	8,415,427	5,211,795	61.8%	8,666,383
Public Works	3,671,331	2,041,123	1,630,208	55.6%	2,022,610
Health and Welfare	11,783,847	7,241,127	4,542,720	61.4%	7,168,916
Parks, Recreation, Libraries, Cmty Colleges	2,016,711	1,238,640	778,071	61.4%	1,215,548
Community Development	2,985,966	1,948,057	1,037,909	65.2%	1,743,280
Transfers to Schools, Capital, Debt	40,677,373	31,558,703	9,118,670	77.6%	31,342,648
Total General Fund	<u>81,465,084</u>	<u>57,028,997</u>	<u>24,436,087</u>	<u>70.0%</u>	<u>56,387,644</u>
School Fund	<u>83,582,532</u>	<u>54,954,703</u>	<u>28,627,829</u>	<u>65.7%</u>	<u>52,442,312</u>

**Franklin County**  
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**ASSESSMENT OF PUBLIC UTILITIES**

Vincent Copenhaver, Director of Finance, and Margaret Torrence, Commissioner of Revenue, stated at the January 20, 2015, Board of Supervisors meeting, additional information was

requested regarding the assessment of utilities in Franklin County and specifically regarding Appalachian Power Company.

The State Corporation Commission Division of Public Service Taxation is responsible for the assessment of all property of public service corporations for local taxation. This includes electric, gas, telecommunications and water companies. (State code section 58.1-2627.1 and 58.1-2628). The assessment ratio is the same for all utilities in the State of Virginia.

The assessment formula is:

$$\text{Original Cost Multiplied by State Percent Good Factor Multiplied by Local Sales Ratio} = \text{Assessed Value}$$

For APCO assets, that would be original cost as filed in their annual tax report, depreciate those dollars to get the FMV based on statewide assessments of utilities set every four years and then apply the local annual sales ratio to arrive at the assessed value. This method is different from how other property is assessed only by utilizing the annual local sales ratio in the formula each year which takes advantage of increases or decreases in sales ratios to the reassessment values between reassessments. This process is not within local control but dictated by the state.

Ronnie Thompson, Boone District Supervisor, stated after meeting with the Commissioner of Revenue, he had a much better understanding today than yesterday.

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### **SECONDARY 6-YEAR PLAN UPDATES/HOUSE BILL 2-PRIMARY ROAD PROJECTS**

Mrs. Lisa Cooper presented to the Board of Supervisors an update to House Bill 2 (HB2). She stated this was an important new legislation as it relates to ranking system for the County's Primary Roads-Routes 220, 122, 116, and 40. This is a new initiative of the Commonwealth Transportation Board (CTB) and the purpose of the HB2 is about investing/directing limited state tax dollars toward projects that meet the most critical transportation needs of Virginia's primary roads.

Projects identified in the Commonwealth's long range transportation plan called VTrans 2040. Projects will improve transportation on Corridors of Statewide Significance (Route 220); regional networks and urban development areas. Exempted from scoring are safety projects such as rehabilitating aging pavements and bridges.

Mrs. Cooper stated under HB2, primary roads projects will now be scored according to key factors; which are as follows: Accessibility, Congestion Mitigation, Economic Development, Environmental Quality, Safety, and Land Use and Transportation Coordination in areas over 200,000 in population-this factor does not apply to Franklin County.

VDOT/CTB has the approach to organize weighting through an analysis of transportation and land use/demographic characteristics of each of the combined 36 MPO and PDCs across the state.

The overall intent is for MPOs and PDCs with similar key indicator results to be subject to a similar factor weighting. The findings of the analysis resulted in four typologies described below:

**Category A** – Hampton Roads TPO, Transportation Planning Board (TPB), Northern Virginia Regional Commission (NVRC) and Richmond Regional TPO (RRTPO) are included within this typology.

**Category B** – The regions in this category show a combination of high anticipated growth and above average travel demand. Current population density in these regions is diverse, with some (particularly MPOs) with above average density, while others show low density.

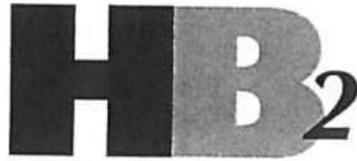
**Category C** – The regions in this category show median population growth, and diverse outcomes on travel demand and existing density. Some of these regions are on edge of the Category A and Category B MPOs.

**Category D** – The regions in this category show below average population growth, travel demand and existing density.

Franklin County would be in Category D. Our region (West Piedmont) shows below average population growth even though Franklin County is growing above average. However, Category D has Economic Development as the highest preliminary draft weighting. See table below:

Factor	Congestion Mitigation	Economic Development	Accessibility	Safety	Environmental Quality	Land Use
Category A	1**		2	3		
Category B	2		1			3
Category C		3	1	2		
Category D		1	3	2		

Factor	Congestion Mitigation	Economic Development	Accessibility	Safety	Environmental Quality	Land Use
Category A	35%**	10%	25%	10%	10%	10%*
Category B	15%	20%	25%	15%	10%	15%
Category C	10%	20%	30%	30%	10%	
Category D	10%	30%	20%	30%	10%	



Funding the Right  
Transportation Projects

## The Facts

January 2015

### About HB2

House Bill Two (HB2) is about investing limited tax dollars in the right projects that meet the most critical transportation needs in Virginia. At the heart of the new law is scoring projects based on an objective process that involves public engagement and input. Once projects are scored, the Commonwealth Transportation Board (CTB) will have the best information possible to select the right projects for funding.

### It's the law

Governor Terry McAuliffe signed HB2 into law in 2014, which directs the CTB to develop and use a scoring process for project selection by July 2016. Candidate projects will be screened to determine if they qualify to be scored. Projects will be scored based on an objective and fair analysis applied statewide. The law will improve transparency and accountability. The public will know how projects scored and the decisions behind the CTB's project selections.

### Projects will be scored according to key factors

The factors are congestion mitigation, economic development, accessibility, safety, environmental quality and land use and transportation coordination (in areas over 200,000 in population). Projects that reduce congestion would rise to the top in traffic-clogged regions like Northern Virginia and Hampton Roads. Projects that stimulate economic growth may be more important for rural and other regions in the state.

### Localities are involved in creating the scoring process

The commonwealth is engaging localities, metropolitan planning organizations, transit authorities and other stakeholders in the development of the scoring process. For each of the key factors, multiple measures will be applied. Stakeholders will provide input on weighing the factors and selecting the measures within each highway construction district. By law, congestion mitigation will be the highest weighted factor in the Northern Virginia and Hampton Roads districts. This information will be provided to the CTB who will make the final decision on the scoring process.

### Certain projects are required to be scored

This includes projects that will address needs as identified in the commonwealth's long-range transportation strategic plan called VTrans 2040. These projects will improve transportation on Corridors of Statewide Significance, regional multi-modal networks and urban development areas. The CTB must consider highway, transit, rail, road operational improvements and transportation demand projects, such as vanpooling and ridesharing.

**Certain funding is required for scoring under HB2**

This applies to state and federal funds, and to funding allocations under the optional CTB formula for high priority projects, public-private partnerships, and smart roadway projects. Statewide discretionary federal funds are also required.

**Some projects are exempted from scoring**

The law excludes safety projects such as rehabilitating aging pavements and bridges. Certain funding sources are exempted, including the Congestion Mitigation and Air Quality, Safety Improvement, Transportation Alternatives, Regional Surface Transportation and Revenue Sharing programs, and secondary/urban formula funds. Scoring will not apply to projects solely funded through the Northern Virginia or Hampton Roads regional revenues. At the discretion of the CTB, projects that are fully funded and have completed environmental review in the Six-Year Improvement Program may be exempt.

**Some projects have already been flagged for scoring**

In preparation to implement the scoring process, \$416 million has been removed from more than 60 projects in the Six-Year Improvement Program. They will be scored because they meet the criteria as described by law under HB2. The projects are not fully funded and have not completed environmental work. Enough funding has been left on these projects to take them to the next milestone, such as completing environmental work. The rest of the allocated funding has been set aside for projects that will be selected for funding once they have been scored.

**The scoring process will be developed in 2015 and implemented in 2016**

Following public engagement, the CTB will release the draft scoring process in March 2015 and adopt the final scoring process in June 2015. There will be a call for candidate projects in the early fall of 2015. Projects will be screened and scored through early 2016. Once the projects are scored and public input received, the CTB will select projects for funding to be included in the draft Six-Year Improvement Program, with the final program adopted in June 2016.

**Getting involved**

Public engagement is critical to the process. The commonwealth is reaching out to localities and regional governments through surveys, meetings and workshops to get their input on the draft scoring process from January to March 2015. Public meetings will be held on the draft scoring process in the spring before the final scoring process is adopted in June 2015. The CTB will consider stakeholder and public input prior to approving and implementing the scoring process to select projects.

*Go to VirginiaHB2.org to learn more and tell us what you think*



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**SIX YEAR SECONDARY ROAD PLAN**

Todd Daniel, VDOT, Residency Administrator, advised the Board each Spring the County works with VDOT to develop the Secondary Six Year Plan (SSYP) for various secondary road construction projects. Mr. Daniel, presented information concerning the FY2016-2021 Secondary Six Year Plan (SSYP). He stated CTB Unpaved Road Funds had expired and for FY2016-2021 there would be \$0 for Unpaved Road Funds. The only funding sources for this year's SSYP would be telefee funding, which will be approximately \$159,000. No priorities would drop from last year's SSYP. He further suggested he would not recommend adding any new projects until all projects on the SSYP are funded.

Mr. Daniel did speak to the Board concerning the existing Rural Addition Funds in the current SSYP of approximately \$75,000. He stated this amount of monies may or may not be adequate to construct a future rural addition road. The Board could place 5 percent of the telefee monies into this account, but it would be years before the account probably could construct a road. The monies from this account could be moved to help fund one of the priorities on the SSYP. Mr. C.

C. B. Reynolds spoke it would be a good idea to move the monies to help other priorities on the SSYP.

Submitted is a copy of the current FY2015-FY2020 Secondary Six Year Plan (SSYP). As you will recall, very few dollars have been available for the SSYP during the last several years. Please note the SSYP allocation for FY20 is \$120,940 coming from CTB Unpaved Road Funds and \$152,256 coming from Telefee Funds (whereby VDOT typically utilize \$42,500 of the Telefee funds in Traffic Services and Engineering each year), thereby leaving a small, balance total of \$230,696.

Should the FY21 allocation match the FY20 allocation, then very few dollars will be left to distribute. Furthermore, VDOT advises Franklin County is currently \$54,834 short on the RTE 691, Bonbrook Road Rural Rustic project (Priority 12 on the SSYP) and \$670,110 short on the RTE 865 Timberline Road Rural Rustic project (Priority 15 on the SSYP). According to this information, the County most likely will not receive enough allocation to completely fund Timberline Road in the next two (2) or three (3) years.

All this said, given few dollars and project balance shortages as noted above, a work session to consider adding any new road projects will likely not be necessary this year. However, a discussion concerning the existing Rural Addition funds in the SSYP may be helpful. The fund has approximately \$75,000, which may or may not be adequate to construct a future rural addition road. VDOT could discuss other options for the monies during a work session.

Another item of importance is new legislation as it relates to a ranking system for primary roads. Known as House Bill Two (HB2), this is a new initiative of the Commonwealth Transportation Board (CTB). The purpose of House Bill Two (HB2) is about investing/directing limited state tax dollars toward projects that meet the most critical transportation needs of Virginia's primary roads.

Under HB2, primary road projects will now be scored according to key factors:

- Safety
- Congestion Mitigation
- Accessibility
- Environmental Quality
- Economic Development
- Land Use and Transportation Coordination in areas over 200,000 in population

The CTB will be accountable for the projects chosen to be placed on the Six-Year Improvement Program of our primary roads. Some projects will be exempted from scoring such as rehabilitating aging pavements and bridges. (Please find a fact sheet submitted on HB2.)

VDOT will work with County staff to prepare an agenda item discussion with the Board to discuss the various items noted in this memorandum at the Board's March 17th meeting. In April staff will request the Board to advertise for a public hearing during the May Board meeting to consider any changes and adoption of the FY' 21 SSYP (Secondary Six Year Plan). In the interim, please let staff know if you have any questions or concerns.

**(RESOLUTION #04-03-2015)**

BE IT THEREFORE RESOLVED, by the Board of Supervisors to authorize the rural addition funds in the amount of \$75,000 be distributed into the existing 6-Year Secondary Road Plan, as presented for other projects within the plan.

MOTION BY: Bob Camicia

SECONDED BY: Ronnie Thompson

VOTING ON THE MOTION WAS AS FOLLOWS:

AYES: Mitchell, Thompson, Wagner, Reynolds, Camicia, Thompson & Brubaker

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**PARKS COMPREHENSIVE PLAN**

Paul Chapman, Director of Parks & Recreation & Kay Saleeby, Recreation Commission stated in 2009, Franklin County commissioned Clough Harbour and Associates LLP (CHA) to conduct a fifteen year comprehensive plan for the Parks and Recreation Department. This thorough and in-depth plan was conducted by 1) inventorying and analyzing Franklin County's parks and recreation system, 2) compiling public opinion by surveying officials, community groups and 932 households 3) and by using established standards and guidelines to make recommendations. The final plan that CHA created made recommendations for improvements of existing parks as

well as the development of future park sites. To implement these recommendations, CHA established a staged schedule over the course of fifteen years.

The CHA's drafted plan was presented to the Board on August 25, 2009 but was never adopted likely due to concerns about the recession of that time.

A Parks and Recreation Master Plan is needed to define priorities and focus the County's efforts so that limited resources can most effectively meet the citizen's recreational needs. A Parks and Recreation Master Plan would serve as the base document for County initiated parks and recreation programs and capital improvements over the next fifteen years.

The Recreation Advisory Commission (RAC) and staff reviewed the drafted comprehensive plan and have found that it is largely still accurate and applicable. Because of this, it was decided that instead of hiring a consultant to develop another master plan, the RAC and staff would update the plan internally. To accomplish this, staff have been making updates to CHA's drafted plan and presenting them to the RAC a chapter at a time for their recommendations and approvals. Revisions to the plan that were made have either been to update statistical information or to update new facilities, such as the Essig Recreation Center, to the facility inventory. Furthermore, no major park development projects were added to this plan; in fact a number of projects, such as a whitewater park on the Pigg River and an instructional golf site at Waid Park, were removed.

It should be noted that this plan would not commit the County to any future capital or operational expenses. This plan is flexible and can be implemented as funds, either County or other, become available.

**RECOMMENDATION:**

The Recreation Advisory Commission and Staff respectfully request the Franklin County Board of Supervisors' review the updated draft of the Parks and Recreation Master Plan, offer any comments, and consider adoption of the document at some point in the future accordingly.

Paul Chapman, Director of Parks & Recreation presented the following PowerPoint for the Board's review and consideration:



## Why is a Master Plan needed

- Provides comprehensive views
- Prioritizes projects
- Focuses staff efforts
- Saves time and money

## Master Plan Process

- In 2009 CHA Consulting completed a 15 Year Comprehensive Plan.
- Due to the downturn in the economy the drafted plan was never acted on by the Board.
- Increased need for Parks and Recreation Master Plan.
- In 2014 Staff and RAC reviewed and updated drafted plan.

## Survey

- CHA conducted a statistically significant citizen survey in 2009.
  - 103-question survey on topics that included: park usage, facility and program quality and park development.
  - Survey mailed to 10,000 homes with 932 returned surveys
  - Surveys were also distributed to all high school students with 109 returned surveys

## Survey Results

What recreational activities citizens participate in:

- Outdoor Activities
  - Jogging / Walking (71%)
  - Fair / Outdoor Festival (65%)
  - Picnicking (65%)
  - Hiking (56%)
  - Fishing (52%)
  - Playground (51%)
  - Swimming (50%)

## Survey Results

Types of parks most requested:

- Trails and Bikeways
- Indoor Recreation / Community Center
- Neighborhood Parks
- Natural Open Space
- Lake and Water Access

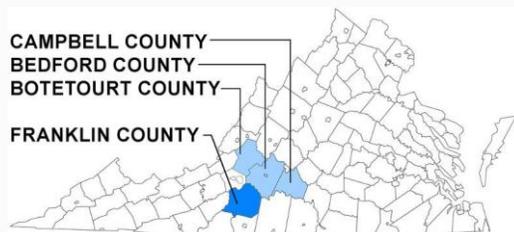
## Benchmarking

**Table 5.5 Population and Land Area**

County	Population 2012	Land Area (sq mi)	Persons Per Sq Mi	Projected Population 2020
Bedford*	75,954	761.39	96.1	83,882
Botetourt	33,154	542.66	61.2	35,235
Campbell	55,163	504.48	108.8	57,834
Franklin	56,411	692.08	81.3	62,412

\* Includes .

Source: Weldon Cooper Center for Public Service – University Of Virginia October 1, 2012



## Benchmarking

County	Total Expenditures	Per Capita Expenditures	Staffing	Park Acres
Bedford	\$2,720,054	\$37.45	12	699
Botetourt	\$1,865,245	\$56.60	14	441
Campbell	\$927,601	\$17.64	9	309
Franklin	\$924,724	\$17.50	11	681

## Identified Recreational Trends

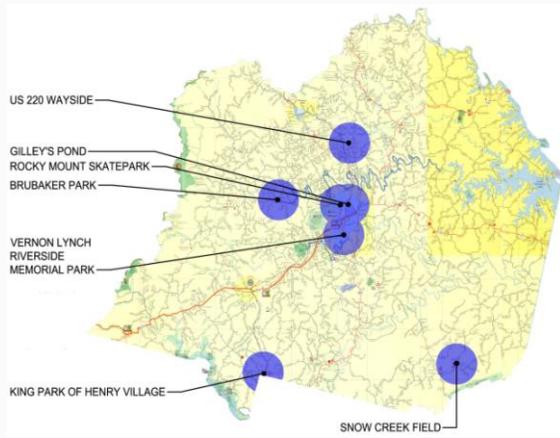
- Population Growth
- Aging of the Population
- Health Trends

## State Guidelines by Park Class

Park Class	STATE GUIDELINE			
	Acres/1,000 pop.	Total Recommended Acres by State Standards	Acres Existing	Deficiencies (Acres)
Neighborhood Park	3	168	28	126
Community Park	3	168	37	131
District Park	4	224	152	72
Regional Park	*	n/a	450	--
State & Federal Lands	10	560	17,000+	--

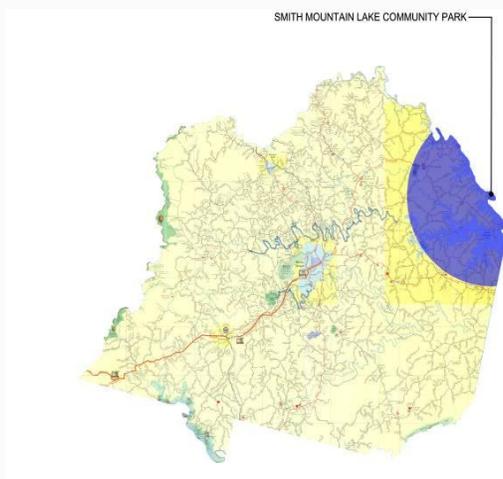
*From the Virginia Department of Conservation and Recreation's Virginia Outdoor Plan.  
\*Considered at a variable rate over and above local area standard*

## Neighborhood Parks (<20 acres)



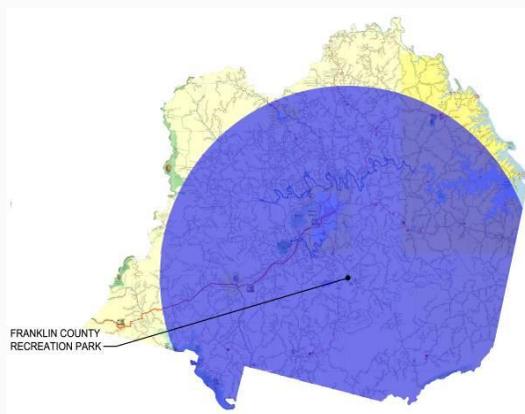
1- 5 mile Radius

## Community Parks (20–50 acres)



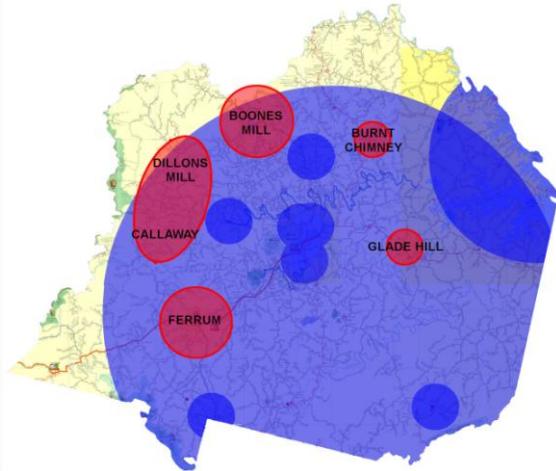
7 mile Radius

## District Parks (50-150 acres)



15 mile Radius

## Expansion Opportunities



## Recommendations

- Guiding Principles
  - Safety
  - Accessibility
  - Sustainability
  - Appropriateness
- General Categories
  - Facilities
  - Amenities
  - Structures
  - Circulation
  - Utilities
  - General Maintenance

## Example of Recommendation

### **Snow Creek Community Field**

This park property would be best served with an expansion into adjacent land and a master plan being developed.

#### *Amenities*

- Replace signage at park entrance to be consistent with uniform county-wide information standards.
- Replace the backstop.

#### *Structures*

- Remove the concrete terraced seating and the accompanying shade structure. Replace the terraces.
- Remove the dugouts. Replace with new concrete block structures and aluminum benches.
- Install one or two picnic shelters along the trails around the field.

#### *Circulation*

- Replace the gravel parking area with an asphalt parking lot, including clearly delineated parking spaces and ADA parking.
- Install an ADA-accessible path from the parking to both the field and the spectator seating.
- Provide walking trails throughout the expanded park area and around the field.



## Example of Implementation Plan

Phases 1- 5

Park Facilities	Phase 1		Phase 2	Phase 3	Phase 4	Phase 5
	Improvement Type	Cost				
Brubaker Park Improvement Cost: \$19,000 Annual Maintenance Cost: \$22,300	Signage Improvements \$2,000 Master Plan \$5,000			Canoe launch \$10,000	Picnic tables and pads \$2,000	
Franklin County Recreation Park Improvement Cost: \$60,000 Annual Maintenance Cost: \$83,200	Signage Improvements \$10,000	Landscaping \$10,000		Trails \$10,000	Replace Playground \$30,000	
Hales Ford Community Park Improvement Cost: \$220,000 Annual Maintenance Cost: \$22,300				Signage \$10,000	Trails \$10,000	Restrooms/Shelter \$200,000 Farmer
LARC Field Improvement Cost: \$402,000 Annual Maintenance Cost: \$22,300		Signage \$2,000			Remove/Upgrade Concession Building \$100,000 Restroom Upgrades \$300,000	
Lion's Field Improvement Cost: \$12,000 Annual Maintenance Cost: \$22,300	Signage \$2,000 Parking Improvements \$10,000					

## Reminder

- It should be noted that this plan would not commit the County to any future capital or operational expenses. This plan is flexible and can be implemented as funds, either County or other, become available.

## Next Steps

- Comments can be sent to staff or RAC
- Staff will bring back for your consideration

## Question?

Thank you for your time today.

General discussion ensued.

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### **WEST PIEDMONT PLANNING DISTRICT COMMISSION UPDATE**

David R. Hoback, Executive Director, WPPDC, shared with the Board the following  
**West Piedmont Planning District Update**

County of Franklin Board of Supervisors Meeting  
 March 17, 2015

- **Personal Introduction of WPPDC Executive Director**
- **History of Planning Districts in Virginia:** In 1968 under the Regional Cooperation Act Virginia was divided into 21 planning districts based on a regional community of interests among its cities, counties and towns.
- **Purpose of Planning Districts:**
  - A PDC is a political subdivision of the Commonwealth. The Commission is made up of local elected officials and citizen members appointed by each member locality.
  - As defined in Section 15.2-4207 of the Code of Virginia the purpose of a planning district is to encourage and facilitate local government cooperation and state-local cooperation in addressing on a regional basis problems of greater than local significance. This charge is intended to facilitate regional opportunities in planning and implementing public policies and services. Planning districts are intended to promote the orderly and efficient development of the physical, social and economic elements of the district by planning, encouraging and assisting localities plan for the future.
  - The West Piedmont Planning District covers the counties of Patrick, Franklin, Henry & Pittsylvania; the cities of Martinsville and Danville and the Town of Rocky Mount.
  - There are 21 members on the Board of Commissioners comprised of 3 representatives from each member locality; two of them are elected officials and one is a citizen appointment.

➤ **Duties of Planning District Commissions**

- PDC's in Virginia provide a variety of technical and program services to member local governments. These services include grant application assistance, regional plan development, land use planning assistance, transportation planning and GIS mapping services. These are only a few of the program areas in which planning districts provide services to localities and to the Commonwealth.

➤ **Highlights of Some Services Currently Provided to the County of Franklin**(also see attachment titled FY 2016 WPPD Work Program for a comprehensive list of services provided)

- **Certified Economic Development Strategy (CEDs):** WPPDC is a designated economic development district by the federal Economic Development Administration and is responsible for preparing an annual update of the region's CED's by virtue of which localities remain eligible to receive grant funding for infrastructure projects.
- **Grant Assistance and Support:** Historically West Piedmont has assisted by providing the County technical support specifically in the areas of GIS mapping and providing various demographic data on grant application projects.
- **Regional Planning Activities:** The WPPDC staff recently served the County by updating the regional hazard mitigation plan. All localities are required to prepare an update annually to address emergency preparedness activities designed to lessen the effects of hazardous weather events. As a result of this regional plan being in place the County is not burdened with the task of preparing and updating this plan.
- **Transportation Planning:** The WPPDC staff has been closely following the development of the House Bill 2 implementation process by the Commonwealth Transportation Board(CTB.) The staff has reviewed a considerable amount of documentation and attended a number of meetings to stay abreast of the developments in this very important transportation initiative. The staff has periodically provided updates to the County Administrator based on the latest information made available by the CTB.
- **Future PDC Planning Support for Franklin County**
  - Update existing Trail Plan adopted by the Board of Supervisors in 2004.

- Assistance in Aging Services i.e. transportation issues and solutions. Evaluate transportation services offered in the County from private, non-profit and governmental agencies for seniors and disabled citizens. Analysis should include identifying service gaps, duplication of services, and efficiencies in service delivery.
- Update the Franklin County Street Map. This map has not been updated since 2008 and the street data is from October 2007. (This was a joint project with Franklin County and West Piedmont in 2008)

➤ **Future Planning District Activities**

- In terms of future activities I foresee the variety of technical assistance projects we currently perform continuing to be a mainstay of our service to member localities.
- However, I do desire and have shared with the Commission my desire to see the PDC become a more active proponent of regional dialogue and approaches to tackling issues of common interest and need. Perhaps this will potentially come in the form of sponsoring conferences or other opportunities for regional public officials to dialogue on issues of common interest. In addition, this may come in the form of the development of a regional strategy on pertinent topics or even a larger effort to address key topics of regional interest or concern.
- In any event, we need your continued help and support in expressing your views and providing your input in regard to how the PDC can most effectively serve the Franklin County Community and the entire region moving forward.

**PLAN OF ACTION:**  
**FRANKLIN COUNTY - WORK PROGRAM ITEMS**  
**FOR INCLUSION IN THE**  
**FY 2016 WPPD WORK PROGRAM/STRATEGY STATEMENT**

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- Completed development of Regional Rural Long-Range Transportation Plan, which all regions of the state were required by VDOT to develop over a four-year period. These rural plans complement those in metropolitan areas of the state and identify needs based on goals and objectives set by the region. The list of recommendations from the plans will continue to be used in the statewide transportation planning process to better quantify the statewide magnitude of needs. The transportation system evaluated was limited to federal functional classified routes of minor collectors and above. Staff worked with the PDC's Transportation Technical Advisory Committee in reviewing various plan components that were developed as well as the identification of Designated Study Locations (DSLs), or "hot spots" for which VDOT's on-call consultant undertook traffic counts/studies. Staff worked with VDOT's on-call consultant in reviewing materials they developed for the final plan document with distribution and review of draft recommendations to local government members. The Plan will continue to be utilized in various planning activities and to assist in obtaining funding for priority projects.
- Completed development of a mandated Regional Hazard Mitigation Plan as requested by the counties and cities in conjunction with the Virginia Department of Emergency Management in 2006. Since then, staff has worked with VDEM and the local government emergency services directors and planners to undertake an update. With the requirement to update the plan every five years, the WPPD localities called on the PDC staff to provide technical assistance in the scheduled revision. The PDC, working with Dewberry and the local emergency services directors from the cities and counties, completed the 2011 Plan Update. The deadline for plan completion was December 31, 2011, with adoption by each participating jurisdiction by February 2012. The next five-year update will be required by February 13, 2017. The PDC will continue to be responsible for monitoring the Plan and submitting annual progress reports to VDEM; the 2014 progress report is underway for submission by January 31, 2015.
- In FY 2010, the PDC staff was asked by the Franklin County administration to assemble and maintain an electronic (i.e., GIS-compatible) Future Land Use Map of the WPPDC region, based on the Comprehensive Plans of member governments. The intent was to allow local governments to coordinate land use decisions and planning across jurisdictional boundaries. Staff continues to maintain the Future Land Use Map.
- PDC staff will continue to work with Philpott Lake officials and County officials on strategies to promote ties between the lake facilities recreational assets and institutions such as Ferrum College. This may result in developing public relations materials that the College can use in its promotional efforts in the future. Extensive photos have been taken of the Ferrum Campus, Lake Philpott facilities, and surrounding areas to use in promotion materials development.
- The staff has developed a land use inventory (acreage/square miles) of the entire multi-regional area and has developed documents to examine residential land use demand and relative ability of localities to absorb residential growth in the future. During 2014, PDC staff updated and analyzed the data to incorporate 2010 Census figures.
- Continue to be available to provide assistance with Comprehensive Plan Update information or followup planning efforts, as requested by County Planning Director
- Technical assistance to the Franklin County Administrator, Franklin County Office of Economic Development, and Roanoke Valley Economic Development Partnership in preparation of statistical information for use in working with industrial/business prospects
- Development of Annual Report for the Regional Comprehensive Economic Development Strategy in conjunction with the Economic Development Administration and work with the County Administrator in developing project proposal list and prioritizing project proposals. This effort will aid in maintaining the Planning District's Economic Development District designation to maintain eligibility for receipt of grant monies from EDA.
- Statistical/computer graphic/geographic information system assistance to town, county, chamber, businesses, industries, and organizations through the PDC's State Data Affiliate Center and Business and Industry Data Center Program (through VEC)
- Ongoing maintenance of Franklin County Street Map first developed in 1999 and updated in 2008 in coordination with Emergency Services Department, Planning Department, and Chamber of Commerce
- Continue to supply 2010 Census data and most current American Community Survey data available, as requested, to the public and private sectors
- Continued technical assistance for 2010 Census dissemination of data and any mapping needs

- Continued planning assistance to local government departments, as requested
- Assistance in development of Regional Legislative Program
- Continued support for funding, constructing I-73 corridor in Franklin County-Rocky Mount area
- General technical assistance to various agencies/organizations including Patrick Henry Community College, the Franklin County School System, Chamber of Commerce, Economic Development Organizations, Longwood Small Business Development Center, Franklin Workforce Development Consortium, West Piedmont Business Development Center, as requested
- Assistance to County staff with development of maps utilizing the PDC's Geographic Information System; assist the County GIS staff in their efforts
- Continue bikeway planning efforts suggested in the Regional Bicycle Plan, update as necessary, and maintain trail inventory within PDC's GIS
- Continue to monitor County Economic Development Plan with County staff, as necessary
- Continue to work with Human Service agencies in the region in conjunction with the Virginia Department of Rail and Public Transportation for grant funding opportunities, to assist in identifying needs for improved and expanded services, and to ensure consistency with the Regional Rural Long-Range Transportation Plan
- Continue to support funding for priority transportation projects
- Continue to monitor and disseminate information regarding MAP-21 federal legislation requirements and Virginia House Bill 2 legislation which will implement a prioritization process for transportation construction projects
- Continue to coordinate with DCR on the regional review and annual update of the Virginia Outdoors Plan and support/development/mapping and technical assistance/promotion of the Beaches to Bluegrass Trail Initiative
- Assist with Comprehensive Plan/Village Plan Level Demographics and age cohort analysis
- Continue outreach with local agricultural community and continue to inventory agribusiness operations for inclusion in the local foods guide and regional interactive Google-based map
- Continue to inventory local attractions for inclusion in a regional interactive Google-based map
- Develop age cohort analysis for the region
- Continue to provide technical assistance for DHCD grant participation/Planning Grants and CDBG assistance
- Continue to serve on CDBG/DHCD project management teams

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#### **BOTETOURT COUNTY REQUEST TO JOIN WESTERN VIRGINIA WATER AUTHORITY**

Richard E. Huff, II, County Administrator, advised the Board Botetourt County has expressed interest in merging its utility operations with the Western Virginia Water Authority by becoming a member locality. The Virginia Water and Waste Authorities Act requires membership expansion be approved by the existing member localities through adoption of a resolution after first conducting a public hearing.

On behalf of Botetourt County and the Western Virginia Water Authority, Mr. McEvoy is requesting a public hearing on May 19, 2015, with the Authority assuming the cost of advertisement of the public hearing.

#### **(RESOLUTION #05-03-2015)**

BE IT THEREFORE RESOLVED, by the Board of Supervisors to authorize staff to advertise for a public hearing to allow Botetourt County to join the Western Virginia Water Authority, as requested during the Board's Tuesday, May 19, 2015 meeting.

MOTION BY: Charles Wagner

SECONDED BY: Ronnie Thompson

VOTING ON THE MOTION WAS AS FOLLOWS:

AYES: Mitchell, Thompson, Wagner, Reynolds, Camicia, Thompson & Brubaker

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#### **2015 OUTDOOR OCCASION PERMIT/FRANKLIN COUNTY SPEEDWAY**

Richard E. Huff, II, County Administrator, requested Board action on the submitted 2015 Outdoor Occasion Permit for Franklin County Speedway, as presented. Mr. Huff stated all required signatures have been received and the application fee has been remitted.

#### **(RESOLUTION #06-03-2015)**

BE IT THEREFORE RESOLVED, by the Board of Supervisors to approve the 2015 Outdoor Occasion Permit for the Franklin County Speedway, as presented.

MOTION BY: Bob Camicia

SECONDED BY: Ronnie Thompson

VOTING ON THE MOTION WAS AS FOLLOWS:

AYES: Mitchell, Thompson, Wagner, Reynolds, Camicia, Thompson & Brubaker

\*\*\*\*\*

#### **ROANOKE GAS REQUEST/LETTER OF SUPPORT**

Richard E. Huff, II, County Administrator, shared with the Board a letter from Roanoke Gas, requesting a letter of support from Franklin County for Roanoke Gas desiring to apply for a certificate of public convenience and necessity with the Virginia State Corporation Commission (SCC). Mr. Huff stated, if approval is obtained, Roanoke Gas will have the right to be the natural gas utility for all of Franklin County.

Mr. Huff stated advised the Board believes the approval would be beneficial to our citizens and our economy as well as a natural extension of your existing certificate, which encompasses the

"220 corridor" from the Roanoke County border through Boones Mill and up to and including the Town of Rocky Mount.

**(RESOLUTION #07-03-2015)**

BE IT THEREFORE RESOLVED, by the Board of Supervisors to authorize staff to forward a letter of support to Roanoke Gas Company for their application to the Virginia State Corporation Commission with the understanding should another LDC wish to serve a portion of the County that is not economically feasible for Roanoke Gas to serve, there is a process in place for the SCC to address such a request.

MOTION BY: Bob Camicia

SECONDED BY: Charles Wagner

VOTING ON THE MOTION WAS AS FOLLOWS:

AYES: Mitchell, Thompson, Wagner, Reynolds, Camicia, Thompson & Brubaker

\*\*\*\*\*

**DAVID R. CUNDIFF/RESOLUTION OF APPRECIATION**

Cline Brubaker, Chairman, presented Tina Cundiff (wife) & Ethan Cundiff (son) a resolution duly adopted by the Board of Supervisors in memory of David R. Cundiff, as follows:

**WHEREAS**, Mr. David Robert Cundiff, was hired in the Franklin County Sheriff's Department on October 1, 1978, and

**WHEREAS**, David provided **29** years of public service with the Franklin County' Sheriff's Department, and

**WHEREAS**, David was elected to the Board of Supervisors November **2007** and re-elected in **2011** serving as the Union Hall District Representative, and served as Chairman to the Board from January **2012** through October **2014**, and

**WHEREAS**, David was appointed in **2010** as Chief of Police for the Town of Rocky Mount, and was held in high esteem by fellow members of the law-enforcement community, and

**WHEREAS**, David was a bold, decisive and valuable leader, elected official, friend, colleague, career law enforcement officer, advocate for enumerable rural and agricultural issues and champion for anything that would make Franklin County a better community for the generations to come, and

**WHEREAS**, he was a fifth-generation farmer, David raised tobacco, beef cattle and grain; he had been president of the Franklin County Cattlemen's Association and was a member of the Virginia Tobacco Indemnification and Community Revitalization Commission, past president of the Glade Hill Rescue Squad and the Franklin County Farm Bureau, and

**WHEREAS**, David did faithfully and steadfastly serve the interests of the citizens and his County, and

**WHEREAS**, God in his infinite wisdom chose to call David home to be with him on Friday, October 24, 2014, and

**BE IT THEREFORE RESOLVED**, the Franklin County Board of Supervisors hereby recognizes Mr. David R. Cundiff's untiring service to the citizens of this great County, and

**BE IT LASTLY RESOLVED**, to express the Board's appreciation to Mr. Cundiff's family along with the County's recognition of their support for Mr. Cundiff's many community efforts.

\*\*\*\*\*

**OTHER MATTERS/SUPERVISORS**

**ROBERT HURT'S MEETING**

Bob Camicia, Gills Creek District Supervisor, asked the Board members which of the events, Senator Robert Hurt was hosting (breakfast/Danville or lunch/Lynchburg) were they attending. General discussion ensued.

\*\*\*\*\*

**COMMENTS FROM PUBLIC**

Ronnie Thompson, Boone District Supervisor, stated he felt it was the Board's responsibility to acknowledge individuals addressing the Board under the Public Comment Section. Mr. Thompson stated for individuals not aware of the Board's procedures, most would leave the Board meeting possibly thinking if the Board heard their request when the Board makes no comments or provides a response .Mr. Thompson shared he felt the Board should acknowledge

the public comment, respond as to the Board's process and procedures, and request staff to follow up, should it be needed.

\*\*\*\*\*

**COYOTE BOUNTY MONTHLY REPORT**

Leland Mitchell, Snow Creek District Supervisor, requested staff to place a monthly report on the number of coyotes turned in each month, YTD and dollars spent to date and budget remaining for fiscal year. Staff will include in the Animal Control Monthly Report.

\*\*\*\*\*

**CLOSED MEETING**  
**(RESOLUTION #08-03-2015)**

BE IT THEREFORE RESOLVED, by the Board of Supervisors to into a closed meeting in accordance with 2.2-3711, a-1, Personnel, a-3, Acquisition of Land, & a-5, Discussion of a Prospective New Business or Industry, of the Code of Virginia, as amended.

MOTION BY: C. B. Reynolds  
SECONDED BY: Ronnie Thompson  
VOTING ON THE MOTION WAS AS FOLLOWS:  
AYES: Mitchell, Thompson, Wagner, Reynolds, Camicia, Thompson & Brubaker

\*\*\*\*\*

SECOND: Charles Wagner MEETING DATE March 17, 2015  
MOTION: Leland Mitchell RESOLUTION: #09-03-2015

WHEREAS, the Franklin County Board of Supervisors has convened an closed meeting on this date pursuant to an affirmative recorded vote and in accordance with the provisions of The Virginia Freedom of Information Act: and

WHEREAS, Section 2.2-3712(d) of the Code of Virginia requires a certification by this Franklin County Board of Supervisors that such closed meeting was conducted in conformity with Virginia law;

NOW, THEREFORE, BE IT RESOLVED, that the Franklin County Board of Supervisors hereby certifies that, to the best of each member's knowledge, (i) only public business matters lawfully exempted from open meeting requirements by Virginia law were discussed in the closed meeting to which this certification resolution applies, and (ii) only such public business matters as were identified in the motion convening the closed meeting were heard, discussed or considered by the Franklin County Board of Supervisors.

VOTE:  
AYES: Mitchell, Thompson, Wagner, Reynolds Camicia, Thompson & Brubaker  
NAYS: NONE  
ABSENT DURING VOTE: NONE  
ABSENT DURING MEETING: NONE

\*\*\*\*\*

**PROPERTY PURCHASE**  
**(RESOLUTION #10-03-2015)**

BE IT THEREFORE RESOLVED, by the Board of Supervisors to purchase approximately 40 acres (identified as a portion of Tax Map Parcel #208-27) from the Virginia Conservation Legacy Fund, Inc. for an amount of \$897,960 and authorize staff to execute such purchase contract and associated documents accordingly..

MOTION BY: Bobby Thompson  
SECONDED BY: Bob Camicia  
VOTING ON THE MOTION WAS AS FOLLOWS:  
AYES: Mitchell, Thompson, Wagner, Camicia, Thompson & Brubaker  
NAYES: Reynolds

\*\*\*\*\*

Chairman Brubaker recessed the meeting for the previously advertise public hearings as follows:

**PETITION FOR SPECIAL USE** – Petition of Stephen E. Brooks and Patricia A. Brooks, Petitioner/Owner requesting a Special Use Permit for "Short Term Tourist Rental of Dwelling" on a +/- 1.011 acre parcel of land, located at 410 Sourwood Drive in the Gills Creek District of Franklin County, and further identified by Franklin County Real Estate records as Tax Map/Parcel # 0130601700. (Case # SPEC-1-15-13717)

Planning staff presented its staff report as follows:

# AGENDA

Call to Order

Welcome

Approval of Minutes

Requests

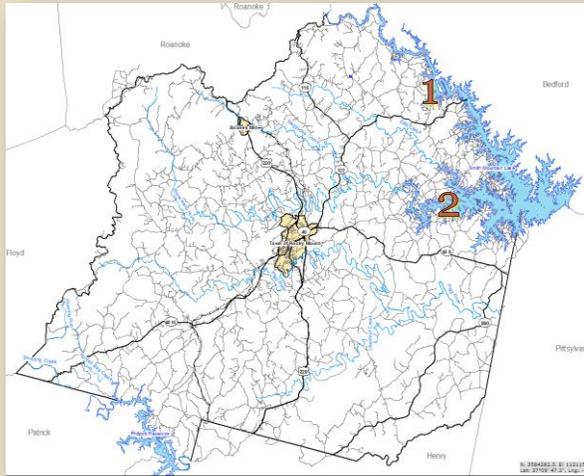
1. SPEC-1-15-13717 – Stephen E. Brooks and Patricia A. Brooks, Petitioners/Owners

- 1. Staff Presentation
- 2. Applicant Statement
- 3. Public Hearing
- 4. Recommendation

2. SPEC-1-15-13715 – Michael Pagans & Sylvia Pagans, Trustees, Petitioners for Pagans Living Trust, Owner

- 1. Staff Presentation
- 2. Applicant Statement
- 3. Public Hearing
- 4. Recommendation

Adjourn



Images from Franklin County Planning Department

Tuesday, March 17, 2015

# SITE DETAILS

Property Identified as:

TM # 13.6-17 - Lot 17, Shore Side

Location

410 Sourwood Dr. [SR 1215] off of Idlewood Road

Future Land Use:

Low Density Residential

Zoned:

A-1, Agricultural District

Size:

1.011 acres

District:

Gills Creek

Applicants/Owners:

Stephen E. Brooks and Patricia A. Brooks



Tuesday, March 17, 2015

SPEC-1-15-13717

3

# FUTURE LAND USE



Tuesday, March 17, 2015

SPEC-1-15-13717

4

5

## ZONING

Tuesday, March 17, 2015 REZO-10-14-13617 5

## STAFF RECOMMENDATION

6

The Planning Commission held a public hearing in consideration of this request at its February 10, 2015, meeting. By vote of 5-0, the Planning Commission recommended the following:

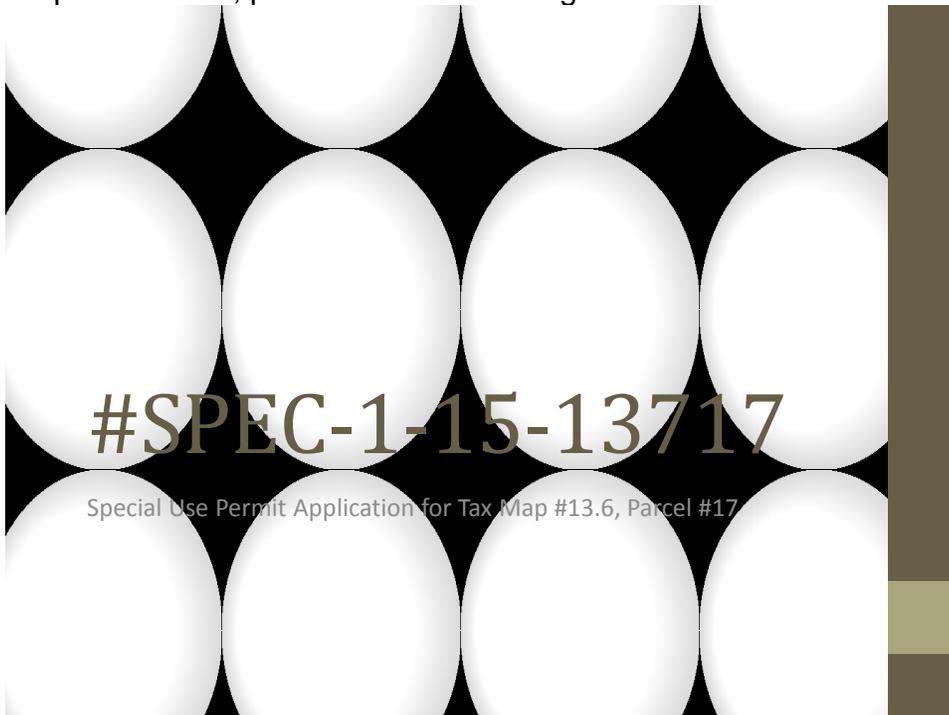
*The Planning Commission recommends that the Board of Supervisors deny the request for Special Use Permit for "short-term tourist rental of a dwelling."*

Tuesday, March 17, 2015 SPEC-1-15-13717 6

Public Hearing was opened.

\*\*\*\*\*

Stephen Brooks, presented the following PowerPoint for the Board's review and consideration:



## Issues with Planning Commission Report

- No comments or concerns expressed by reviewing agencies are found in the #SPEC-1-15-13/17 case file
- The Planning Commission staff report appears to rely more on an interpretation of the Comprehensive Plan in evaluating the application than the actual Zoning Ordinance
- The Planning Commission staff report appears to impose an R1 designation to this property, though it is in fact A1 – and applies the evaluation that the “character of the zoning district will not be changed thereby” to what they perceive it would “best be” zoned rather than what it “is” zoned

## Established Regulation for Special Use, Sec. 25-138

- The Franklin County Zoning Ordinance Sec. 25-178 allows a number of presumed equal or higher uses for this subject property by right, including;
  - Bed and Breakfast Establishments
  - Day Care Center, Day Nursery
  - Dormitories
- Franklin County has already established detailed regulations to govern this Special Use Sec. 25-138, ameliorating any perceived negative effects when the Special Use is permitted
- The practical effect of Sec. 25-138 when granting the Special Use for this subject property will actually be “less use” than what is currently experienced and allowed by right

## How Concerns Will Be Managed

- The Special Use will involve careful screening
  - Quality and quantity of participation will be controlled
  - Price point will serve as a filter
  - Restrictions, contracts will clarify expectations
- The Special Use will be managed directly by the local property owners, rather than handed off to third parties
  - Booking, contracting handled personally
  - Maintenance, cleaning weekly at minimum
  - Inspections during any occupancy 6 days or greater
- The property truly offers much more privacy than what is belied from only an aerial view

- Private Setting – large evergreen landscape buffer both sides



- Private Setting – no view to street from house



- Private Setting – no view of residence to the right (440)



- Private Setting – no view of lot or residence (370) to the left



- Private Setting extends to waterside



## Unique Factors that will Contribute to Success

- This is a former SML “Charity Home Tour” property
  - Supports a higher end price point used as a natural filter
  - Evokes the quality looked for by participants aligned with the screening criteria
  - Promotes the treatment and maintenance of the property to retain that “home tour” level appearance
- The petitioners have 24 years of experience as owners and managers of numerous single family residential rental properties in Bedford County and the City of Lynchburg, VA

## Allow us to “Prove it”

- Approve #SPEC-1-15-13717 even with a condition if desired . . .
- **Duration of Special Use** - #SPEC-1-15-13717 will sunset five years from the date of issue.
- This will serve to;
  - Verify the effectiveness of Sec. 25-138 to regulate this Special Use in the district
  - Afford evaluation of our management of the process in preventing feared negative effects from materializing
  - Bridge to a timeframe when our transition to primary residence in the property becomes more feasible

## Willing to be a “Test Case”

- Don’t forget, we are highly interested property owners and neighborhood members too – therefore we don’t want to see any of the feared negative outcomes either
- The results will inform the Board of Supervisors, the Planning Commission and the community with actual evidence and likely offer insight, guidance for future examples
- This offers a bridge between equal but apparent divided taxpayer interests
- It allows Franklin County the potential to experience many equally viable positive effects

### **THE FOLLOWING PEOPLE SPOKE REGARDING THE PROPOSED PETITION**

John Layton, President, Idlewoods Shore Homeowners Association, encouraged the Board to deny the request for Special Use Permit for Short Term rentals noting concerns of safety and diminishing property values..

Linda Quinn urged the Board to deny the request, as she presented her opposition.

Doug Champion of 3230 Kemp Ford Road stated his remarks would apply for the Brooks & Pagans petitions. Mr. Champion stated his opposition for the proposed short term rental noting various negative effects.

Gale Tyler of 275 Hampton Drive, Union Hall, expressed her opposition for the proposed short term rental special use permit.

Mike Pagans, urged the Board to support the Brooks short term rental SUP petition.

Mathew Pagans, certified appraiser and local realtor, stated short term rentals are allowed by special use permits (SUP) in some zoning districts, such as A-1 zoned areas.

Dale Quinn of Union Hall, expressed opposition to short term rentals, noting just because such use maybe allowed by a special use permit in various districts does not necessarily mean an approval is a good idea for this specific location.

Public Hearing was closed.

\*\*\*\*\*

**(RESOLUTION #11-03-2015)**

**NOW THEREFORE BE IT RESOLVED**, by the Board of Supervisors, that the petition for special use permit for the use "short term tourist rental of a dwelling" be denied, finding that such petition is of substantial detriment to adjacent property and that such use would not aid in the creation of a convenient, attractive, or harmonious community.

MOTION BY: Bob Camicia

SECONDED BY: Ronnie Thompson

VOTING ON THE MOTION WAS AS FOLLOWS:

AYES: Mitchell, Thompson, Wagner, Reynolds, Camicia, Thompson & Brubaker

\*\*\*\*\*

**PETITION FOR SPECIAL USE** – Petition of Michael Pagans & Sylvia Pagans, Trustee, Petitioner and Pagans Living Trust, Owner requesting a Special Use Permit for "Short Term Tourist Rental of Dwelling" on a +/- 7.882 acre parcel of land, located at 3140 Kemp Ford Road located in the Union Hall District of Franklin County, and further identified by Franklin County Real Estate records as Tax Map/Parcel # 0520003610A. (Case # SPEC-1-15-13715)

Neil Holthouser, Planning Director shared the following PowerPoint staff presentation:

7

## SITE DETAILS

**Property Identified as:**  
52-36.10A

**Location**  
3140 Kemp Ford Road [SR 945]

**Future Land Use:**  
Low Density Residential

**Zoned:** A-1, Agricultural District

**Size:** +/- 7.882 acres

**District:** Union Hall

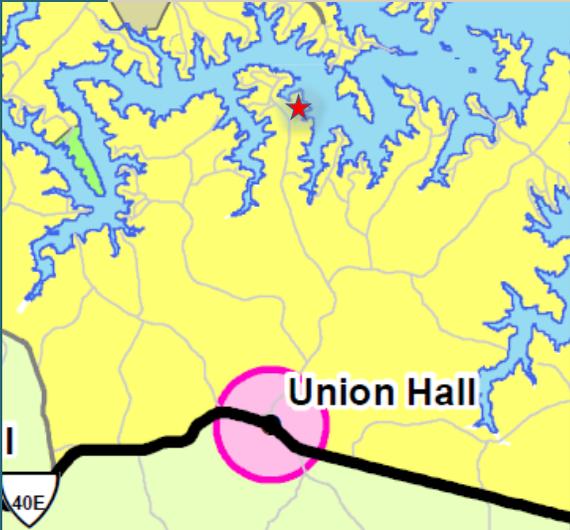
**Applicants/Owners:**  
Michael Pagans & Sylvia Pagans,  
Trustee, Petitioner and Pagans Living  
Trust, Owner



Tuesday, March 17, 2015      SPEC-1-15-13715      7

8

## FUTURE LAND USE



Union Hall

Tuesday, March 17, 2015      SPEC-1-15-13715      8

9

## ZONING

Tuesday, March 17, 2015      SPEC-1-15-13715      9

## STAFF RECOMMENDATION

10

The Planning Commission held a public hearing in consideration of this request at its February 10, 2015, meeting. By vote of 4-1, the Planning Commission recommended the following:

*The Planning Commission recommends that the Board of Supervisors deny the request for Special Use Permit for “short-term tourist rental of a dwelling.”*

The petitioners have requested that the Board defer action upon this request until the April 21, 2015, meeting.

Tuesday, March 17, 2015      SPEC-1-15-13715      10

The petitioners requested that the Board defer the public hearing in consideration of this petition until the Board's April 2015 meeting.

The Board decided to proceed with the public hearing in order to hear from individuals present; and after hearing from those present to decide whether to continue the public hearing until the April 2015 meeting.

Public Hearing was opened.

\*\*\*\*\*

**THE FOLLOWING PEOPLE SPOKE IN OPPOSITION TO THE PETITION:**

- Doug Campion of 3230 Kemp Ford Road stated his opposition.
- Charles Livsey of 810 Summit Road, Union Hall noted safety concerns.
- Dale Quinn of Union Hall opposed the petition request.
- Linda Quinn of Union Hall opposed the petition request.
- Gale Taylor of 275 Hampton Drive, Union Hall opposed the petition request.
- Bernie Wetter, Treasurer of Idlewood Shore subdivision noted he chose to move to Franklin County verses Bedford County for more privacy as a result of the greater restrictions on short term rentals, and therefore opposed the petition request.

**THE FOLLOWING PEOPLE SPOKE IN FAVOR OF THE PETITION**

Stephen Brooks of 410 Sourwood Drive in Gills Creek spoke in support of the petition request.

Petitioner Mike Pagans stated he was against the Planning staff's original recommendation for approval, based on staff's recommended condition of a 50' perpetual buffer along the side property line.

Mr. Matthew Pagans requested that the Board continue the public hearing to allow time to work with Planning staff to develop alternative conditions.

The Board discussed Mr. Pagans' request to continue the public hearing. The Board voted to deny Mr. Pagans' request to continue the public hearing, as follows:

**(RESOLUTION #12-03-2015)**

BE IT THEREFORE RESOLVED, by the Board of Supervisors, that the request to continue the public hearing be denied.

MOTION BY: C. B. Reynolds

SECONDED BY: Bob Camicia

VOTING ON THE MOTION WAS AS FOLLOWS:

AYES: Mitchell, Thompson, Wagner, Reynolds, Camicia, Thompson & Brubaker

\*\*\*\*\*

The public hearing was thereby closed.

The Board then voted to reopen the public hearing in order to hear a presentation by Matthew Pagans, on behalf of the petitioners.

**(RESOLUTION #13-03-2015)**

BE IT THEREFORE RESOLVED, by the Board of Supervisors, that the public hearing be reopened.

MOTION BY: Bob Camicia

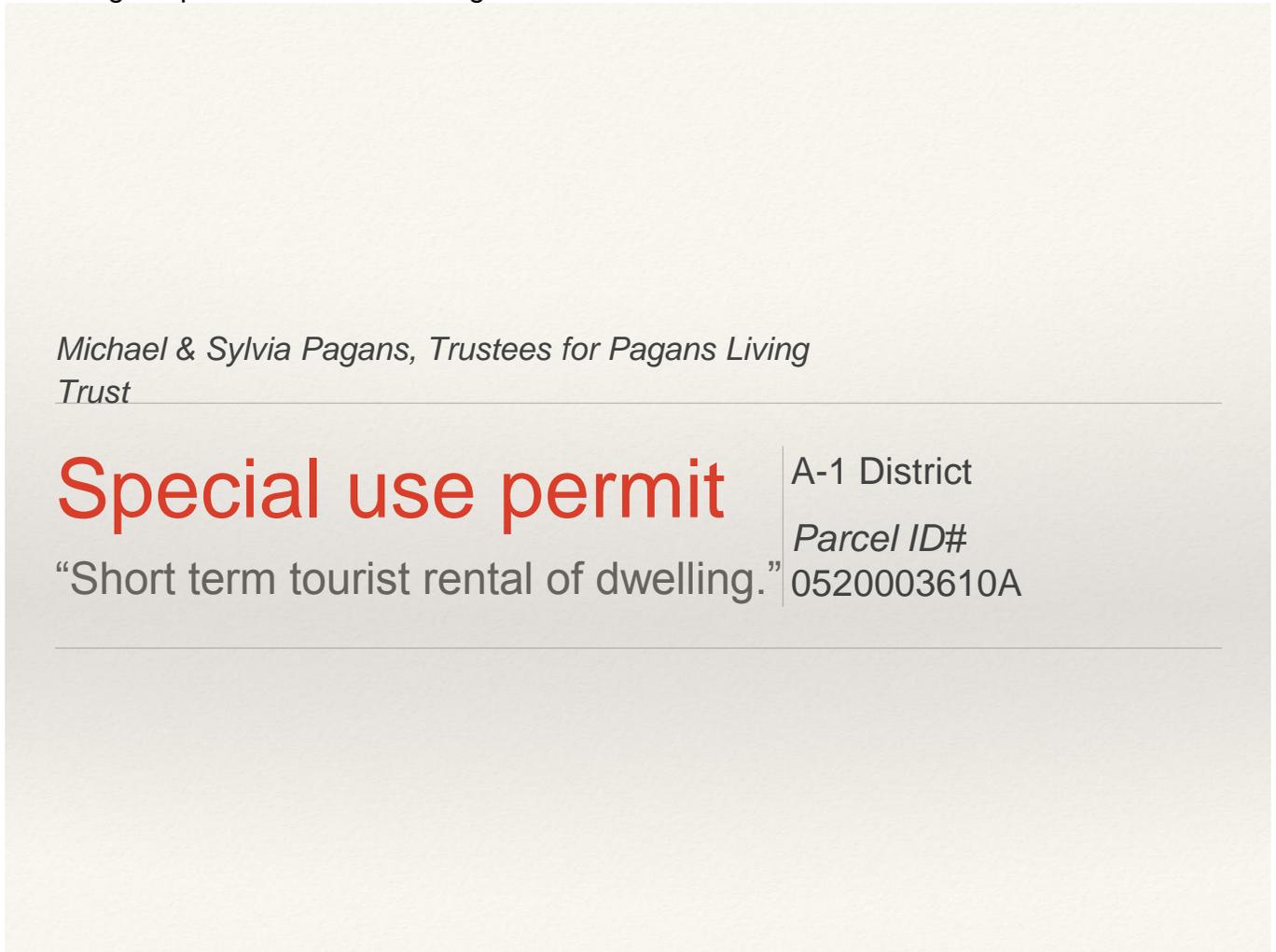
SECONDED BY: Ronnie Thompson

VOTING ON THE MOTION WAS AS FOLLOWS:

AYES: Mitchell, Thompson, Wagner, Reynolds, Camicia, Thompson & Brubaker

\*\*\*\*\*

Matt Pagans presented the following PowerPoint:



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# What has changed?

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Sought Council & Time to Review

Understand the Purpose & Intent of Conditions

Desire to Alleviate & Mitigate Concerns

Willing to Accept Conditions w/ Mutual Language Agreement

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# Special Consideration: Property

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Special & Unique Lake Property

Privacy by Road & Water

Few Surrounding Homes + Face Different Directions of Channel

One of the Widest Sections of the Blackwater

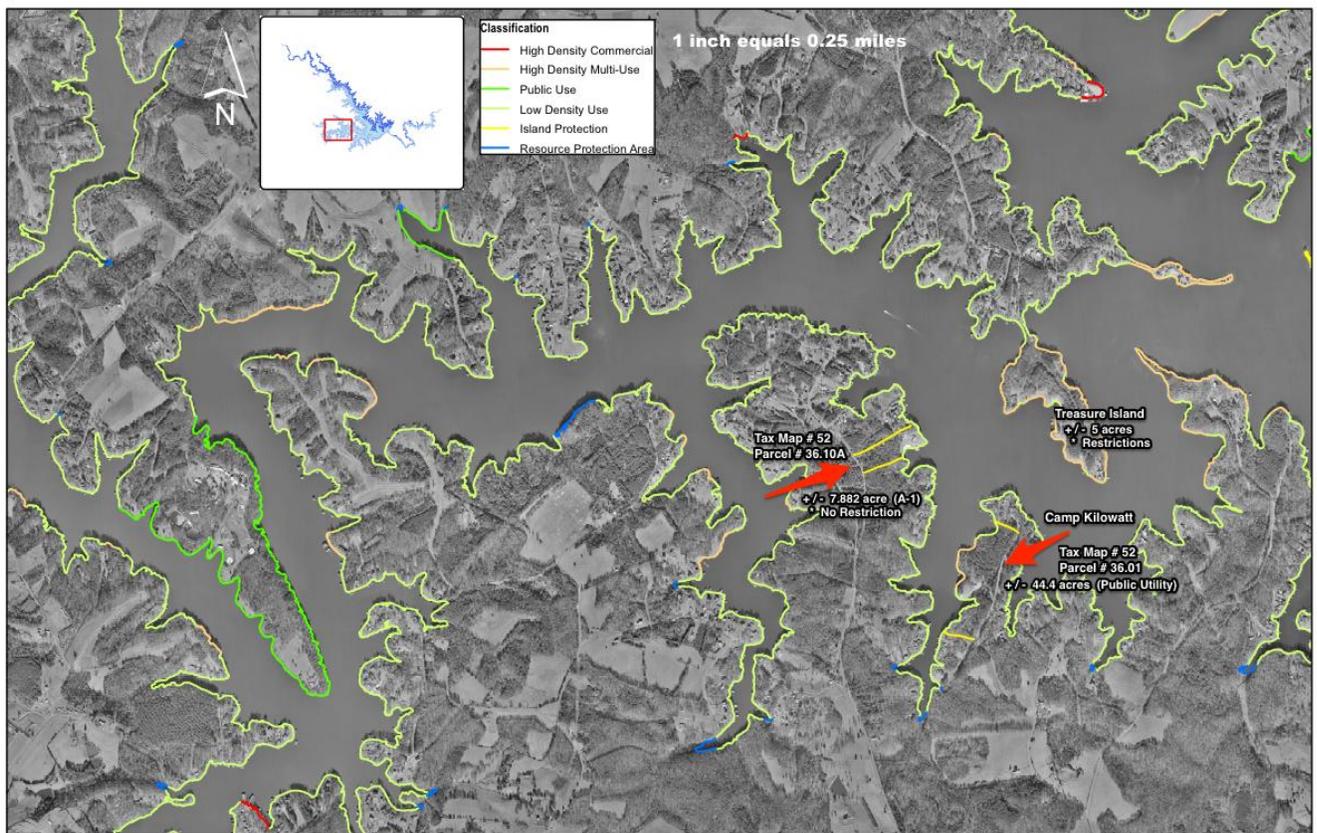
Only Boat Dock in the Area

If You Are Going To Allow Rental Anywhere At The Lake... This Is It!

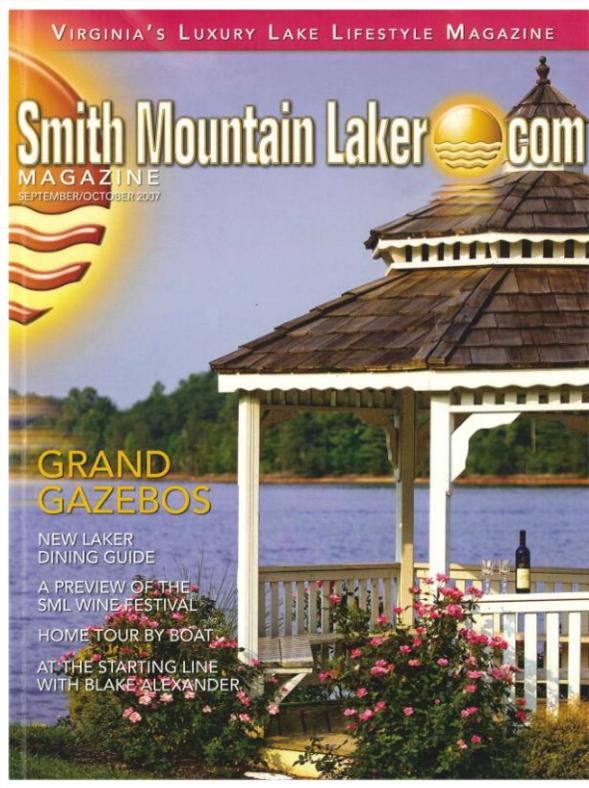




### AEP Shoreline Classification Map







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# Special Consideration: Petitioners

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Ancestors settled before the 1800's

Life-long residents of the area

30 years in Real Estate & Appraisal

Self-employed, No Salary, No Health Insurance, No Worker's Comp

Own another property approximately 4 miles away



**The Pagans Family**

Hello Neighbor,

We are adjoining property owners, I was not sure the best way to get in touch, so we thought we would send you a personal letter. We wanted to let you know that we have applied for a special use permit through the county, and what our current plans are. The reason we are applying is simply because we do not wish to be restricted to rent our property for a minimum of thirty (30) days.

You see, Franklin County currently requires this minimum, except from within a Planned Unit Development (PUD) where short term rental is permitted by right. A-1 zoning (which our property is zoned) allows for renting less than thirty days with a "special use permit". Which is the process we are now going through.

Due to our property's size and orientation we feel there should be little to no impact on the surrounding area. We plan on remaining here the majority of the year and will continue maintaining the property. If we do decide to rent we will be staying just a few miles up the road at another property we own, which will enable us to remain close by to keep a check on things.

We will be attending a public meeting in February for consideration by the Planning Board, and then again in March before the Board of Supervisors. A large sign will be placed by the road and also a notice in the newspaper.

Please let us know if you have any questions, comments or concerns. If you do we would certainly like to hear from you.

Feel free to give us a call or send us a message anytime.

Thank you,

Mike & Sylvia Pagans

3140 Kemp Ford Rd, Union Hall VA 24178 (540) 576-2588

# Why should you approve?

No objection from Adjoining Properties.

Planning Staff Recommended Approval, with Conditions.

Conditions Help Alleviate Future Unknowns and Mitigate Perceived Impacts.

If you are going to allow rental for less than 30 days anywhere at the lake... This is it!

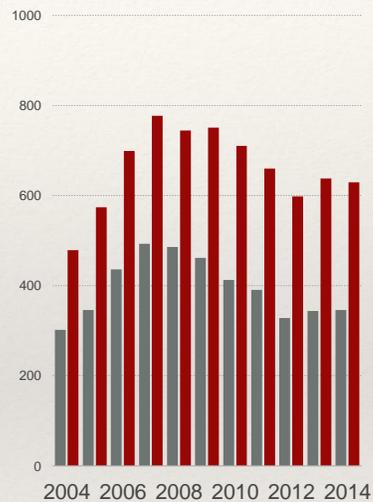
## SMITH MOUNTAIN LAKE MARKET ANALYSIS

Waterfront  
Lake Access  
Lake Community

Year	Bedford	Franklin
2004	302	479
2005	346	574
2006	436	699
2007	493	777
2008	486	744
2009	462	751
2010	413	710
2011	413	710
2012	413	710
2013	413	710
2014	413	710

### DETACHED SINGLE FAMILY HOMES

#### FOR SALE



Market Analysis Performed By: Matthew Thomas Pagans; REALTOR, Certified Real Estate Appraiser, Eagle Scout, Franklin County High 99', Roanoke Valley Governor's School for Science and Technology 99', James Madison University;

# Landscape Requirements

## Sec. 25-101. - Guidelines for landscaping between building sites and zoning districts.



(a) The chart of landscape requirements below identifies the required perimeter landscaping for sites that adjoin land with a different zoning classification. To determine the requirement, read down the first column to find the zoning classification of the adjoining property. Next read across the top row to find the zoning classification of the site being developed. The intersection of the row and the column on the chart determines the type of perimeter landscaping required. Refer to [section 25-100](#)

(b) Chart of perimeter landscape requirements.

Zoning District: Adjoining Site	Zoning District of the Building Site		
	<i>RMF, RPD</i>	<i>B-1, B-2, PCD</i>	<i>M-1, M-2</i>
<i>A-1, R-E</i>	A	A	A
<i>R-1, R-2, RC-1</i>	A	B	C
<i>RMF, RPD</i>	A	B	C
<i>B-1, B-2, PCD</i>	B	-	B
<i>M-1, M-2</i>	C	A	-

(Ord. of 7-16-02(1))

## Criteria SUP to be Judged Upon

### Considerations for Granting a Special Use Permit:

The Planning Commission and the Board of Supervisors consider the following in reviewing requests for special use permits:

- The effect of the proposed use on adjacent property
- The effect of the proposed use on the character of the existing zoning district
- The effect of the proposed use on the transportation network
- The agreement of the proposed use with the purpose and intent of the zoning ordinance and other uses permitted by right in the district
- The effect of the proposed use on public health, safety, and welfare

“Franklin County, Virginia -- appreciating its rural, scenic Blue Ridge landscape and rich cultural and agricultural heritage is a uniquely balanced, highly educated, prosperous, and diverse land of families, businesses, and communities of faith who thrive amongst interconnected neighborhoods where personal responsibility and community interdependence are cherished.”

*–Board of Supervisor’s 2025 VISION*



Mr. Matthew Pagans concluded his comments.

There were no further speakers

The public hearing was closed.

The Board held a general discussion about the petition.

**(RESOLUTION #14-03-2015)**

**NOW THEREFORE BE IT RESOLVED**, by the Board of Supervisors, that the petition for special use permit for the use "short term tourist rental of a dwelling" be denied, finding that such petition is of substantial detriment to adjacent property and that such use would not aid in the creation of a convenient, attractive, or harmonious community.

MOTION BY: C. B. Reynolds  
 SECONDED BY: Charles Wagner  
 VOTING ON THE MOTION WAS AS FOLLOWS:  
 AYES: Mitchell, Thompson, Wagner, Reynolds, Camicia, Thompson & Brubaker

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***PUBLIC NOTICE  
 PROPOSED LEASE OF REAL ESTATE***

In accordance with the provisions of Section 15.2-1800 of the Code of Virginia, as amended, notice is hereby given to all interested parties that the Board of Supervisors of the County of Franklin, Virginia will conduct a public hearing on the proposed lease of real estate. Property is located at 2455 Sontag Road, Rocky Mount, Virginia and consists of approximately 1.001 acre, a house with approximately 1,653 square feet of finished space, and is further identified as Franklin County Tax Map/Parcel #0830007302. The estimated monthly rent is between \$500-\$800.

Public Hearing was opened.

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Brian Hodges, current resident requested the Board to renew the advertised lease at the current rate on the property located at 2455 Sontag Road, Rocky Mount, Virginia, as advertised.

No one else spoke for or against the petition.

Public Hearing was closed.

**(RESOLUTION #15-03-2015)**

**BE IT THEREFORE RESOLVED**, by the Board of Supervisors to approve the aforementioned advertised lease of \$500.00 to Brian Hodges with the option for an additional 1 year of renewal for the 2455 Sontag Road property.

MOTION BY: Bob Camicia  
 SECONDED BY: Charles Wagner  
 VOTING ON THE MOTION WAS AS FOLLOWS:  
 AYES: Mitchell, Thompson, Wagner, Reynolds, Camicia, Thompson & Brubaker

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**(RESOLUTION #16-03-2015)**

**BE IT THEREFORE RESOLVED**, by the Board of Supervisors to direct staff to forward to the Planning Commission a request from the Board requesting a specific recommendation from the Planning Commission regarding the appropriateness of the use "Short Term Tourist Rental of a Dwelling" in various zoning classifications, specifically around Smith Mountain Lake.

MOTION BY: Bob Camicia  
 SECONDED BY: Ronnie Thompson  
 VOTING ON THE MOTION WAS AS FOLLOWS:  
 AYES: Mitchell, Thompson, Wagner, Reynolds, Camicia, Thompson & Brubaker

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**WESTERN VIRGINIA WATER AUTHORITY LINE EXTENSION/ST. RT. 116**

**(RESOLUTION #17-03-2015)**

**BE IT THEREFORE RESOLVED**, by the Board of Supervisors to approve the requested 3,000 foot water line extension, requested by Western Virginia Water Authority, along Booker T. Washington Highway to be paid for exclusively by the Department of Environmental Quality to serve some petroleum contaminated properties along State Route 122.

MOTION BY: Bob Camicia  
 SECONDED BY: Ronnie Thompson  
 VOTING ON THE MOTION WAS AS FOLLOWS:  
 AYES: Mitchell, Thompson, Wagner, Reynolds, Camicia, Thompson & Brubaker

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Chairman Brubaker recessed the meeting until Tuesday, Mach 24, 2015 @ 6:00 P.M.

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CLINE BRUBAKER  
 CHAIRMAN

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SHARON K. TUDOR, MMC  
 COUNTY CLERK