

THE FRANKLIN COUNTY BOARD OF SUPERVISORS HELD THEIR REGULAR MONTHLY MEETING ON TUESDAY, OCTOBER 20, 2015, AT 1:30 P.M., IN THE BOARD OF SUPERVISORS MEETING ROOM LOCATED IN THE GOVERNMENT CENTER, 1255 FRANKLIN STREET, SUITE 104, ROCKY MOUNT, VIRGINIA.

THERE WERE PRESENT: Cline Brubaker, Chairman
Charles Wagner, Vice-Chairman
Bob Camicia
Ronnie Thompson
C. B. Reynolds
Bobby Thompson
Leland Mitchell

OTHERS PRESENT: Brent Robertson, County Administrator
Christopher Whitlow, Deputy Co. Administrator
B J. Jefferson, County Attorney
Sharon K. Tudor, MMC, Clerk

Cline Brubaker, Chairman, called the meeting to order.

Invocation was given by Supervisor Bobby Thompson.

Pledge of Allegiance was led by Supervisor Ronnie Thompson.

PUBLIC COMMENT:

❖ **GLENN LOVELESS - MOUNTAIN VALLEY PIPELINE**

Topic: Landowner Opposition to the Proposed Mountain Valley Pipeline.

I. Introduction

II. Key Points/Reasons for Opposition.

A. Public Safety Concerns

B. Real Estate Value Depreciation

C. Final comments

Good afternoon,

My name is Glenn Loveless and my wife and I have resided in Franklin County for the past six years. We are threatened by the Mountain Valley Pipeline which could well encroach on our property and we are vehemently opposed to it for the following principal reasons, in order of importance:

I. Threat to Public Safety.

The thought of being forced to live with a 42 in. diameter transmission pipeline 3 feet underground, which carries liquefied natural gas (LNG) under high pressure (1,500 - 2,000 pounds per sq. in.) at a daily rate of 2 billion cu. ft. is nothing short of terrifying.

Shut-off valves for this pipeline will be 10 mi. apart.

If that pipeline explodes, everything within roughly 1/2 mile on either side of the pipeline will be obliterated and people like myself would be "toast." The blast would leave a crater four stories deep.

First responders will be powerless to cope with a disaster of such magnitude. Other than initiating evacuation procedures, firefighters will have to wait until the gas burns out.

To put it into perspective: Should there be an explosion, this monster pipeline will have an effect similar to the "Daisy Cutter" bomb, which is the largest conventional bomb in the U.S. military's arsenal.

II. Real Estate Value Depreciation.

My question to each of you is this: Who among you is willing to contribute a minimum of \$100,000 of your personal wealth to the furtherance of Virginia's "progress" and "economic development???"

That's precisely what I'll be doing if the MVP project has its way, because the value of our real estate holdings will plummet by at least 25% and likely more. I know this because realtor associations and real estate appraisers confirm it. What's more, with the MVP invoking the right of eminent domain, there's not a bloody thing I can do to prevent it! Now, I ask you...what's wrong with that picture?

How does a privately-owned corporation such as EQT Midstream Partners - who describes itself as a "growth-oriented limited partnership...whose principal business objective is to increase the quarterly cash distribution that we pay to our unit holders (shareholders) over time..." acquire such unmitigated power, giving them carte blanche to strip individual property owners of their rights to their land, which they have bought and paid for with their hard-earned money??

The money which I will forfeit to the MVP project - which I have scraped together over a lifetime of hard work - will be utilized by a multi-billion dollar corporation to "increase the quarterly cash distribution" to its shareholders! To me, that is nothing short of grand larceny under the pretext of law!

To add insult to injury, I have yet to see any tangible proof that this proposed transmission pipeline will provide any material benefit to this region; to the contrary, it seems to be fraught with numerous pitfalls which would affect our neck of the woods in the worst, negative ways; beginning with its construction and forever after.

Finally, lest you think that we who oppose the MVP are members of a radical, lunatic fringe movement guided by emotion rather than facts, permit me to remind you that the overwhelming majority of us are property owners and taxpayers in Franklin County who fiercely love our homes and deeply resent this intrusion by private corporations intent on pulling the rug out from under us to satisfy their boundless greed!

Personally, among other things, I have behind me a 23-year long, progressively responsible career in local law enforcement (FCPD); prior to which I served better than 4 years in the U.S. military.

I have always been seen by others as a pragmatist and - until Alzheimer's sets in - hope to remain one.

Please do the right thing and resolve to make your stand in opposition to this obscenity called the MVP!

Thank you very much.

❖ **SHARON PONTON - FOIA REQUEST**

To: Franklin County Board of Supervisors

The members of Preserve Franklin have entrusted The Blue Ridge Environmental Defense League (BREDL) with the task of obtaining public records of communication between Franklin County and The Mountain Valley Pipeline, LLC and Roanoke Gas. The process was initiated on August 27th. The "advance deposit" of \$4800 requested by your offices for what rightfully belongs to the public is exorbitant and unreasonable.

According to the Virginia Freedom of Information Act Council, "Public records maintained by a public body in an electronic data processing system, computer database, or any other structured collection of data shall be made available to a requester at a **reasonable** cost, not to exceed the actual cost in accordance with subsection F. When electronic or other databases are combined or contain exempt and nonexempt records, the public body may provide access to the exempt records if not otherwise prohibited by law, but shall provide access to the nonexempt records as provided by this chapter."¹

¹ <http://foiacouncil.dls.virginia.gov/ref/FOIACCharges.pdf>

An email was sent to Brent Robertson, Franklin County Administrator, on Friday, October 2, 2015, and the question was raised as to why the electronic data search would require the many hours of labor that had been described. A local IT expert shared the following suggestion to structure the collection of data. He said: "Their Exchange Administrator should be able to run a 'Multi-Mailbox Search' and export to a 'Discovery Mailbox'. This is a great tool for any eDiscovery requests. If the admin is unable to do that then he should be able to run 'Search-Mailbox' on the users to find the information needed. Worst case scenario? The admin or appointed folks can open the mailbox remotely and do the searches from their own computers which would remove the need to travel to the various users and disrupt their normal day to day activities. Using the Multi-Mailbox Search, it should take one admin no more than 1-2 hours to complete the request."

Surveys conducted by The National Freedom of Information Coalition have shown troubling incidents of public bodies asking for exorbitant fees so as to dissuade the requesters from pursuing the FOIA request. This is a statement collected from one of their surveys: "We have a bad case in our jurisdiction that says if a public body grants the request but tells you it will cost a lot to search and separate exempt from nonexempt and make copies--that you do not recover attorney fees if you challenge the fee amount because you only get fees if the request is denied and you prevail in recovering the records. So you see a lot more public bodies trying that trick--we will grant the FOIA request but it will cost you \$x. Then you have a decision-- pay the fee or sue to challenge it but know you are unlikely to recover attorney fees for doing so. And in our tough economic times, public bodies know that there is a good chance the matter will just be dropped."

We want to assure the Franklin County Government that Preserve Franklin's FOIA request for public records will not simply be dropped. Though we believe that the public deserves to have these records without cost, we understand that there may be reasonable costs involved. We do not, however, believe that the "advance deposit" fees quoted to BREDL in Brent Robertson's letter of September 4th are actually reasonable or necessary.

As an example, according to FOIAdvocates, a project of FOIA attorneys David Bahr & Daniel Stotter: "FOIA's fee standard mandates a waiver or reduction of fees associated with a request if "disclosure of the information is in the public interest because it is likely to contribute significantly to public understanding of the operations or activities of the government and is not primarily in the commercial interest of the requester."² We assert that sharing public records with Preserve Franklin is undoubtedly "in the public interest."

Any and all records regarding such a destructive project, where private land ultimately could be taken against landowner's will, should be held to the highest standards of openness and transparency. It is also of great concern that meetings have been held in small groups out of the public eye. It creates the appearance of collusion, whether intended or not, by the Board of Supervisors and the partners in the proposed MVP, LLC.

The Franklin Board of Supervisors has a sacrosanct trust with the people of Franklin County whom they serve. It is their duty to protect their constituents' health, safety, and welfare. It is their job to act as a representative government and to honor the citizens they serve by listening and volunteering information. Instead, that trust has been obliterated because the citizens of Franklin County feel that the government which is intended to represent them is instead hiding behind closed doors and charging exorbitant fees for records that belong to the people.

Though we hope that this case is not one that must be taken to court, we're prepared to defend our request if necessary. There are many precedents set in which the citizens have proved their right to freedom of information. In the case of Pansy v. Borough of Stroudsburg, 23 F.3d 772, 792 (3rd Cir. 1994), it was determined that: "Reviewing courts should undertake their analysis of FOIA requests by "recognizing the enduring beliefs underlying freedom of information laws: that an informed public is desirable, that access to information prevents governmental abuse and helps secure freedom, and that, ultimately, government must answer to its citizens."³

Similarly, it was pointed out in Favish v. OIC, (9th. Cir., July 12, 2000) that: "democracy cannot function unless the people are permitted to know what their government is up to."⁴ It is obvious that the people of Franklin County do not feel as if they "know what their government is up to." It is up to you to change that.

² <http://www.foiadvocates.com/fees.html#2>

³ <https://casetext.com/case/pansy-v-borough-of-stroudsburg>

⁴ <http://www.justice.gov/osg/brief/oic-v-favish-petition>

In closing, it is essential to point out that this FOIA request would not have been necessary if the Franklin Board of Supervisors had shown respect or concern for the citizens they represent. Over the last year, as citizens have attended meeting after meeting with the board and written letter after letter to the board, the board has consistently ignored their concerns.

Preserve Franklin is committed to protecting and preserving Franklin County from a ill-conceived, dangerous and ultimately devastating project which is not in the best interest of Franklin County, the Commonwealth of Virginia, the United States of America or the world. They have set aside personal ideologies in the interest of their common goal, worked together to educate themselves about the proposed MVP and repeatedly tried to work with the Franklin County government to effectively address this issue.

The board could take action right now, upon the conclusion of this meeting, to show in good faith their intention to prioritize the needs of their community over the demands of a corporation that has lied, misrepresented their intentions and will continue to do so in the future. It's up to you. We strongly urge the board to cooperate with our FOIA request for public records to the very best of your abilities rather than continuing to stonewall our attempts to retrieve what rightfully belongs to the people.

❖ **JUDY RAUCHLE - ECONOMIC ISSUES & CONCERNS OF FRANKLIN COUNTY
TAXPAYERS**

Living here in Franklin County is a privilege, and a responsibility! As taxpayers, we also have a right to clean air and water. We are entrusted to protect our county for the future generations. We are provided with a change of seasons, moderate temperatures, two great lakes, amazing waterways, unspoiled deciduous forests, and the grand mountains of the Blue Ridge. I come here today as a voter and taxpayer concerned about our future in Franklin County.

The strategies to manage future growth in the region directly support the County's motto of "A Natural Setting for Opportunity". I am concerned with the direction our county seems to be taking while supposedly following the County's 2025 Comprehensive Plan. You gentlemen were elected in your position of supervisor to represent the various districts you serve in Franklin County. Elected to serve the people in your districts in public office. But there's a reason they call it public office. Government ought to conduct its business in the open. Few would disagree with that statement. Governments exist to do our business, and our taxes pay the bill. It's hard to argue against transparency, yet there are constantly efforts to weaken public record and open meeting requirements, or work around them. The temptation is pretty strong. It's sometimes easier and more efficient to make decisions at informal meetings, but that doesn't mean it's necessarily a good idea to do things that way—particularly for the people we elected to manage our county. I have several concerns I want to address with the Franklin County Board of Supervisors today. I would like answers to the following questions:

Most of these questions relate to the Franklin County 2025 Comprehensive Plan:

17.0 What has the County done to investigate the development of standards to preserve natural vegetation concerning residential and commercial development?

17.0c Have you identified and mapped wetland areas, and have you developed public policies that ensure adequate protection of our wetlands?

17.0d As to groundwater recharge areas, have you mapped aquifer and groundwater recharge areas? Have you taken appropriate steps to protect critical areas?

17.0e What are you doing to protect water supply watersheds? Have you promoted conservation areas that are to remain in natural vegetation?

17.0f What are you doing to protect the water quality of our lakes?

17.0g Are you protecting our air, soil, and water from new developments that introduce hazardous wastes into the atmosphere, soil, and water?

17.0h Does the County have trained staff in place to ensure compliance with erosion and sediment control standards?...both for review of plans and inspection disturbed sites? If not, why are you not following the Comprehensive Plan? The statement in the Comprehensive Plan falls in direct compliance with the resolution you were presented.

17.0i Are you requiring storm water management plans which require that the post-development runoff does not exceed the pre-development runoff?

17.0j Are you protecting the floodways to ensure no rise in the 100 year storm due to land disturbing construction/developments?

18.0 What has the County done to develop a public education program to improve and encourage conservation of the County's air, water, and soil?

22.ob What have you done to develop ordinances to establish and preserve viewsheds, wildlife corridors, greenways and blueways?

What steps will be taken, as you follow the 2025 comprehensive plan to ensure public safety and environmental integrity if MVP is approved?

What will the BOS do to regulate the amount of access roads and traffic from the construction of the MVP? How will the county pay for damage to the County's road system?

How have you validated the economic impact as proposed by the MVP? The recent economic impact study released in the Roanoke Times on Oct. 6th is in stark contrast to the information provided by MVP.

How do taxpayers and citizens of Franklin County get board meetings scheduled during evening hours? when citizens can actually attend?

What is being done in accordance with the Franklin County Comprehensive Plan to prepare for the infrastructure damage which will be caused by the MVP equipment?

How is the BOS preparing to handle the increased public safety/fire/emt needs arising from the MVP...in accordance with the Comprehensive Plan?

Questions submitted to the Franklin County Board of Supervisors, October 20, 2015

Relating to the Franklin County 2025 Comprehensive Plan:.....What has the County done to develop standards to preserve natural vegetation concerning residential and commercial development?

Have you identified, mapped, and developed policies to ensure adequate protection of wetlands?

Have you mapped and taken steps to protect critical aquifer and groundwater recharge areas?

What are you doing to protect water supply watersheds? Have you promoted conservation areas that are to remain in natural vegetation?

What are you doing to protect the water quality of our lakes?

What about protection from new developments that introduce hazardous wastes into the atmosphere, soil, and water? (as the Plan states)?

Does the County have trained staff in place to ensure compliance with erosion and sediment control standards?

Both for review of plans and inspection of disturbed sites? If not, why are you not following your Comprehensive Plan?

Are you requiring storm water management plans so that the post-development runoff does not exceed the pre-development runoff?

Are you protecting the floodways to ensure no rise in the 100 year storm due to land-disturbing construction and development?

What has the County done to develop ordinances to establish and preserve viewsheds, wildlife corridors, greenways, and blueways?

What steps will be taken, as you follow your plan, to ensure public safety and environmental integrity if MVP is approved?

What will the BOS do to regulate the amount of access roads and traffic from the construction of the MVP?

How have you validated the economic impact as proposed by the MVP? The recent economic impact study released in the Roanoke Times on Oct. 6th is in stark contrast to the information provided by MVP.

How do taxpayers and citizens of Franklin County get board meetings scheduled during evening hours? When citizens can actually attend?

What is being done in accordance with the Comprehensive Plan to prepare for the infrastructure damage which will be caused by the MVP equipment?

How is the BOS preparing to handle the increased public safety/fire/EMT needs arising from the MVP in accordance with the Comprehensive Plan?

Has the BOS made a tentative deal in your private meetings with MVP regarding development of the "Sink Farm"? If so, what are the details of this arrangement? When do the taxpayers get a public meeting concerning this development deal?

And then will Roanoke Gas pay for a reduction station at this property and for all the infrastructure to supply gas to the remaining areas of the county and the town of Rocky Mount?

Why are you so hesitant to state your public positions Pro/Con concerning the pipeline?...with the exception of a couple of members?

Early last Fall when MVP shifted their initial route from the Floyd area farther west into Franklin County, was a deal struck by our former Administrator, Rick Huff, this BOS, and MVP? It seems highly unlikely by pure coincidence that the MVP is now touching the corner of the "Sink Farm".

And speaking of that, the BOS has proposed a massive investment in the Sink Farm for a business park and also claimed that the proposed MVP will provide gas and jobs. We taxpayers deserve a clear and transparent business case for these claims. No business can borrow money or invest without providing clear, fact-based projections for return on investment. Taxpayers expect you to provide answers to the following questions:

How did you arrive at a price for the Sink Farm, which seems considerably higher than market value?

How do you propose to fund the purchase of the Sink Farm without increasing taxes for County taxpayers?

How many businesses have already expressed an interest in the proposed business park? Will you show taxpayers any signed letters of intent from businesses committed to locating there?

And if no businesses have expressed interest, how can you guarantee there will be tenants?

Are you aware that Tazewell County created a similar business park and has yet to land a single tenant?

What do you propose to do differently from other Virginia localities that have funded failed business parks?

How much new tax revenue do you project this park will generate, how many jobs will it create, and what is the projected average wage for these jobs?

What is the multiplier you're using to calculate the county's return on investment? That is, for every dollar the county invests, how many additional dollars do you project will be generated in increased real estate tax revenue? In sales tax revenue? In increased activity for existing county businesses?

In addition to the purchase price, the county will be forced to invest in infrastructure on this steep, hilly farmland. roads, water and sewer, power connections, etc. How much additional money will be required beyond the purchase price, and how will you pay for that without increasing taxes?

You've claimed in the past that one business rejected locating in Franklin County, because there was no natural gas. What was the identity of that business? Where did it locate? What factors other than gas played a role in the eventual choice?

The city of Roanoke is located on an interstate, has significant rail capacity, water and sewer, adequate power and natural gas, plus the most crucial ingredient a robust telecommunications network...and yet it continues to lose jobs to larger metropolitan areas. Are you aware of nationwide demographic trends that show population and jobs growing only in large, urban centers? If you're not aware, why not? And if you are, why do you believe businesses will travel 15 miles from Roanoke down a winding, often congested highway to locate on steep, hilly farmland?

If you build this park and there are no tenants, how will you guarantee county taxpayers won't be paying for this bad investment for years to come?

The Native Americans used to roam our Blue Ridge Mountains, these valleys in Franklin County and the Blackwater River. I will leave you with this CreeProverb: "Only when the last tree has died, the last river has been poisoned, the last fish been caught will we realize we cannot eat (and I would add we cannot drink) money."

BUD GOEHRING - YMCA FUNDING,

Mr. Goehring, stated he was a Board member of the YMCA, locally. Mr. Goehring shared with the Board how important the YMCA has been in his life, especially the aquatics program. Mr. Goehring stated they've got to be taught before it's too late, before they are 6 or 7 or 8, to be safe in the water, and help others in needs. They've got to be carefully taught. With the help of our YMCA, this might well be the theme of our Franklin County School System. It is happening right now, but will only continue if our supervisors make it so. But if not our YMCA, what will take its place?

BACKGROUND

- For 164 years the UMCA movement helped America's youth stay morally straight and mentally alert
- During the four civil war years the YMCA name was changed to the Christian Commission and served much as the Red Cross does today. See comment by Walt Whitman.
- Following reconstruction, physical training took on greater emphasis to help our youth stay on the straight and narrow path.
- During the past eighty years the present YMCA emphasis, particularly aquatics, has provided an essential life-long skill for many of us. Read on and count the ways.

CONSENT AGENDA

APPROVAL OF ACCOUNTS PAYABLE LISTING, APPROPRIATIONS, TRANSFERS & MINUTES FOR – AUGUST 18, 2015

APPROPRIATIONS

DEPARTMENT	PURPOSE	ACCOUNT	AMOUNT
Sheriff	Overtime Reimbursement from Bedford Co.	3102- 51002	\$21,714
Sheriff	Vehicle Insurance Reimbursement	3102- 53004	\$1,624
Landfill	Litter Control Grant	4203- 55467	\$15,964
Parks and Rec	Health and Wellness Grant	7102- 53004	\$4,500
Clerk of Court	Part Time Reimbursement	2106- 51003	\$258
Tourism	Ag Fair Registrations	8110- 55903	\$3,476
Tourism	Harvest Tour Registrations	8110- 55902	\$1,200
Social Services	Credit Card Rebate	5306- 55701	\$3,279
Economic Development	Re-Pay Tobacco Grant	CIP	\$1,000
Public Safety	Fire Programs Grant	CIP	\$145,820
Public Safety	Insurance Reimb for Tom's Knob Damage	3507- 53005	\$16,485
Library	Capital Campaign Donation	7301- 57002	\$1,808

Library	Book Sales, Donations	7301- 57025	\$77
Library	Capital Campaign Donation	7301- 57025	\$3,331
Library	Book Sales, Donations	7301- 55411	\$1,425
	Total		\$221,961
Transfers Between Funds, Departments or Capital Accounts			(Decrease), Increase
Planning-Stormwater	Transfer funds to EnerGov Project for		(13,000)
EnerGov CIP Project	additional report services		13,000
Non-Departmental	Transfer funds to Parks and Rec to budget		(\$1,890)
Parks and Recreation	for contractual adjustments		\$1,890

NATIONAL BUSINESS WOMEN'S WEEK

**NATIONAL BUSINESS WOMEN'S WEEK®
October 19-23, 2015
Proclamation for the
NATIONAL BUSINESS WOMEN'S WEEK®**

WHEREAS, working women constitute 72 million, or almost half, of the nation's workforce and strive to serve their communities, their states and their nation in professional, civic and cultural capacities; and

WHEREAS, women-owned businesses account for 30% percent of all U.S. business, generating \$1.9 trillion in sales and employing \$9.2 million people; and

WHEREAS, working women should be applauded for their contributions to the workplace and the financial stability of their families especially during the economic downturn when more women have become their family's breadwinner; and

WHEREAS, the major goal of Business and Professional Women's Foundation is to promote equity for all women and to help create better conditions for working women through the study and advocacy of social, educational and economic issues impacting women in the workplace; and

WHEREAS, since 1928, National Business Women's Week® has honored the contributions of working women and employers who support working women and their families.

NOW, THEREFORE BE IT RESOLVED, by the Franklin County Board of Supervisors to publicly proclaim October 19 thru October 23 as

NATIONAL BUSINESS WOMEN'S WEEK®

Date

Signed

RABIES CLINIC/FREEDOM'S LAST CHANCE/NOVEMBER 7, 2015

The prevention of the spread of rabies to humans through contact with companion animals is a primary objective for animal control. Franklin County holds an annual rabies clinic each year in October in order to make rabies vaccinations conveniently available and affordable to dog and cat owners and local animal welfare groups have conducted off site rabies vaccination clinics with great success in recent years. 3.2-651 of the Code of Virginia outlines the conditions that must be met prior to conducting a rabies clinic. It states that a canine or feline can only be vaccinated outside the controlled environment of a certified veterinary facility after meeting two conditions. First, approval must be granted by the local health department. Second, the local governing body must declare the holding of such a clinic is for the health, safety, and welfare of the citizens to reduce the potential threat of rabies transmission in the area.

The local health department has confirmed numerous cases of rabies in the area primarily in wildlife animals. Within the past two years there have been two human exposures to rabies

through contact with companion animals when they were exposed to rabies through contacts with wildlife. These cases typically result in post exposure rabies treatments as rabies is fatal to humans. In light of the public response to previous rabies clinics held in recent years, "Freedom's Last Chance", a local non-profit animal welfare and rescue agency has requested permission to conduct a rabies vaccination clinic this month at Tractor Supply Company on November 7th 2015 from 1:30 pm – 3:30 pm. Dr. Virginia Tatum will be the veterinarian that will administer the vaccinations. Rabies vaccination clinics for pets will help to reduce the potential spread of the rabies virus to humans by vaccinating companion animals. If permission is granted by the Board of Supervisors, the Health Department will approve the application to conduct the off-site rabies vaccination clinic sponsored by "Freedom's Last Chance".

RECOMMENDATION: Staff respectfully recommends that the Board of Supervisors approve the request from "Freedom's Last Chance" to hold the off-site rabies clinic at Tractor Supply Co on November 7th, 2015 to promote the health, safety, and welfare of the citizens to reduce the potential threat of rabies transmission in the area.

CROOKED ROAD: VA'S HERITAGE MUSIC TRAIL APPOINTMENT

Franklin County has been a long-term partner with The Crooked Road: Virginia's Heritage Music Trail (TCR). As a financial contributor to this organization, Franklin County can appoint an individual to the group's Board of Directors. The Board of Directors is made up of representatives of both public and private entities. Franklin County currently has a vacant seat on the Board.

Historically, the County's Tourism Manager has filled the County seat on TCR Board of Directors. TCR is an important economic development asset to the county. Mr. David Rotenizer, Franklin County's new Tourism Development Manager, has significant experience with the staff and operations of TCR prior to joining the County Economic Development team. He was involved in the initial development and implementation of TCR and has solid background and expertise in heritage cultural tourism. Given his position and expertise, it seems that Mr. Rotenizer would be an excellent choice to fill the vacant Franklin County seat and represent the County when it comes to regional cultural heritage tourism development and promotion activities.

RECOMMENDATION:
County staff respectfully asks that the Board appoint Mr. David Rotenizer, Franklin County Tourism Development Manager, to the Franklin County seat on The Crooked Road: Virginia's Heritage Music Trail Board of Directors.

PUBLIC SAFETY RADIO SYSTEM LEASES

The Board of Supervisors approved replacement of the current communications system in December 2014. The improvements to the system require the addition of four additional tower sites in the county. These sites will be the backbone of the communications system that will serve the citizens of the county for decades. The two sites that are the subject of this summary will require approval of a new lease agreement as well as approval of amendments to a current site lease.

The Blue Ridge Communications Tower site located in the Scruggs community is needed to improve communications coverage in the Westlake, Scruggs, Glade Hill, and Penhook area both on and around Smith Mountain Lake. The site must be developed as there is no tower currently located on the property. The 200 foot by 155 foot parcel being leased will contain a 195 foot lattice style tower as well as a communications building to house electronic radio equipment necessary for the site to properly function and will accommodate up to three additional future carriers. The site has completed the Planning and Zoning Approval process as well as several public hearings as well as a review by the county attorney. The terms of a lease agreement have been agreed to by both the landowners, Blue Ridge Group LLC, and Franklin County. Specific terms request a monthly lease of \$1500.00 with a 25% share of any revenues generated by future carriers to be paid to the landowner. Specific details are outlined in the attached proposed lease agreement.

The Tom's Knob Communications Tower site is part of the current Public Safety Communications system that serves Franklin County. The site was developed in 2007 to serve the southern portions of the county as a "receive only" tower site. There have been considerable improvements made to the site in recent years that involved the installation of commercial power and the construction of a new access road to the property. The site also provides internet service to the southern portions of the county where no cellular or DSL service currently available. There is already a lease in place between Audrey Mitchell, the current landowner, and Franklin County.

Expansion of the site is necessary to accommodate a new tower that will be constructed as part of the new public safety communications system. Plans are to construct a 195 foot lattice style tower on the site as well as a new communications building. The current 30 foot by 30 foot leased space will need to be expanded to a 150 foot by 100 foot site to accommodate the necessary communications facilities. The proposed tower will hold the necessary antennas and microwave equipment for the new communications system as well as an additional three future carriers as required by county ordinance of any newly constructed communications tower. The current tower will remain at the site and may be used by additional communications carriers to provide internet service and other communications to serve the public. Tom's Knob will become a vital part of the new system. The site will serve as the primary gateway for all communications to and from the 9-1-1 dispatch center through direct microwave connections to the Virgil Goode Building. The proposed tower construction has completed the required Planning and Zoning approval process as well as approval by the county attorney. Specific terms of the lease agreement request a monthly lease of \$1500.00 with a 25% share of any revenues generated by future carriers to be paid to the landowner. Specific details are outlined in the attached proposed lease agreement.

RECOMMENDATION: Staff respectfully recommends that the Board of Supervisors approve both proposed leases with the Blue Ridge Group LLC, and Audrey Mitchell for the communications sites.

REVENUE SHARING PROGRAM/BAY TREE COURT

At the August 18th Board of Supervisors' afternoon session, the Board of Supervisors granted permission for staff to advertise for revenue sharing candidates for FY2017. Staff advertised in the Franklin News Post and Smith Mountain Eagle from September 2nd–September 30th seeking application submittal for revenue sharing to improve private roads and bring the roads into the State Highway System.

The County has an adopted policy in place on use of Revenue Sharing Funds. Applicants must submit their request along with a check for \$2,500 to the County Treasurer and a guarantee to provide the right-of-way to the County. The funds are held in escrow until it is determined whether the project will go forward. If it goes forward, the \$2,500 is held in an escrow account until the project is completed and the applicants pay one-half the construction cost and any other costs that arise. Their funds must be deposited with the County prior to advertisement of the project.

Staff has received one request for revenue sharing for the FY2017 funding year. The request is from Striper's Landing POA for the subdivision road listed below:

Bay Tree Court/Striper's Landing/Part of Sections 6 and 8:

Revenue Sharing funding is requested for Bay Tree Court, which is a 50-foot right of way. There are four (4) residences and three (3) vacant lots on Bay Tree Court. At this time there is one middle school student riding the bus. Striper's Landing Comprehensive POA provided a check for \$2,500 along with their letter of application from Striper's Landing POA President. (See letter attached.)

VDOT estimates the cost of the road improvements to bring the road into the State system at approximately \$40,000.00. Striper's Landing POA will be responsible for half of the cost for an approximate cost of \$40,000.00. (See VDOT estimate and letter attached.)

RECOMMENDATION:

Staff respectfully recommends the Board of Supervisors consider Bay Tree Court as a revenue sharing project application and authorize the County Administrator, County staff, and VDOT staff to proceed to request funding from the Commonwealth Transportation Board by the October 31st deadline with the Local Assistance Division of VDOT. It is further recommended that should funding be allocated by the State to this revenue sharing application, that the Board authorize the County Administrator to proceed to implement the project according to County policy and collect all required funds and rights-of-way or easements required prior to advertising the project.

Also, staff respectfully requests that the Board of Supervisors adopt by resolution the FY2017 Revenue Sharing project for Bay Tree Court located in Striper's Landing.

*****|;

LANDILL CELL #2 BID AWARD

Franklin County operates a solid waste collection service and landfill for the residents and businesses of Franklin County. The old unlined landfill is operating under State permit #72 and must be closed and capped by June 30, 2021. In 2012 the County constructed the first of six new

landfill cells under new State permit # 577 that will handle the solid waste requirements of Franklin County for decades. Currently we are landfilling waste in the new #577 Cell 1. We will continue to work in #577 Cell 1 until November of this year (2015). At that time we will have a well drained pad constructed across the entirety of #577 Cell 1 which then gives us the right opportunity to move back to the old #72 landfill and finish filling its remaining space. We are anticipating an additional year and a half of capacity in the old #72 landfill. This year and a half gives us the time to finish constructing and lining the new #577 Cell 2. We also have a year and a half of capacity remaining in #577 Cell 1 but it will be accessed and used much more efficiently if #577 Cell 2 is already constructed.

After reviewing these timelines, staff began making inquiries to suppliers about the availability of supplies as there were some material shortage problems encountered in the construction of #577 Cell 1 due to the rush that it was completed in. The new #577 Cell 2 has an additional half the floor surface area of #577 Cell 1. This will require 32,000 tons of #57 granite stone for its drainage layer. #577 Cell 1 required 21,000 tons. In speaking to the local quarries none said they would or could provide that quantity of stone if it was required to be delivered all at one time. They do not have room to stockpile the stone or the dust generated while crushing it. The quarries all responded that if they were allowed time to crush and haul at their pace they would like to bid the stone and could do so at a savings to the County. By allowing the liner contractor to try to get the stone as with #577 Cell 1 there is a contractor price markup and the County absorbs unnecessary sales tax. Staff has identified an area on site that could easily be prepared to stockpile 20,000 tons of the stone with the remaining quantity delivered as the cell liner is prepared. The quarry awarded the contract would be allowed to begin stockpiling after January 1, 2016 and would be paid monthly only for stone delivered

RECOMMENDATION: Staff respectfully requests the Board of Supervisors to allow the advertisement for bids for the purchase and delivery of the stone drainage layer material for the Construction of permit #577 Cell 2. Funding is found in the New Landfill Construction Capital Account 30-00-036-0172-57011.

HEALTH DEPARTMENT CARRY OVER FUNDS

The Franklin County Health Department has \$12,134 remaining in grant funds for the fiscal year ended June 30, 2015.

The Health Department would like to utilize the remaining grant funds in fiscal year 2015-2016 as additional local match funds towards new FY15-16 state funding of \$110,000. Any additional state funds must be matched at the local level (13% match rate).

Additional local funds of \$2,432 are also being requested at this time as additional match for the new state funding of \$110,000.

RECOMMENDATION:

Staff respectfully requests the Board of Supervisors allow the Health Department to keep the remaining grant funds of \$12,134 to offset additional state funding of \$110,000. Staff also recommends waiting on the additional appropriation request of \$2,432 until the end of the fiscal year when year-end balances are available from all funding sources.

BUILDING INSPECTION VEHICLE PURCHASE

Franklin County Building Inspections Department is responsible to perform building construction inspections associated with approved building permits throughout the County. Each inspector travels between 100 and 120 miles each day in order to provide this service.

The inspection vehicle in current need of replacement is a 2012 Chevrolet Malibu and has a history of major repair issues as a result of a couple of accidents and poor mechanical history. Continued structural and mechanical problems necessitate expensive repairs, whereby the reliable life of the vehicle has been surpassed. The vehicle has approximately 78,000 miles and does not meet the 150,000 miles replacement threshold criteria. The Malibu was involved in a major accident during its first year of service and since then the vehicle has not been a reliable inspection vehicle. This vehicle was struck a second time. This occasion was a hit in the rear by another vehicle that damaged the rear bumper, taking out the spoiler. The vehicle has not been in good operational condition since the initial accident and has been plagued by repair issues ever since. Currently, the anti lock braking system works intermittently and the transmission is in need of replacement. Approximately three to four set of tires have been installed on the vehicle

since the accident, thereby indicating structural frame issues. After reviewing this matter with the Director of General Properties, the conclusion is vehicle surplus replacement.

The replacement vehicle recommended is a compact, sport utility 2016 Jeep Compass with a state contract price of \$19,800.00. A compact SUV, which provides increased ground clearance, traction, and durability is needed due to the varied conditions met on job sites (i.e. stream crossings, remote locations, dirt paths, steep grades etc.). The Building Inspection Department will not be increasing its fleet and the funds are budgeted and appropriated for the purchase.

RECOMMENDATION:

Staff respectfully requests the Board to authorize the purchase of a Jeep Compass for \$19,800.00; including delivery as noted above, thereby designating the existing vehicle as surplus. Funds are currently available in the Building Inspectors Vehicle Account (# 30-02-0008-57005).

(RESOLUTION #01-10-2015)

BE IT THEREFORE RESOLVED, by the Board of Supervisors to approve the consent agenda items as presented above.

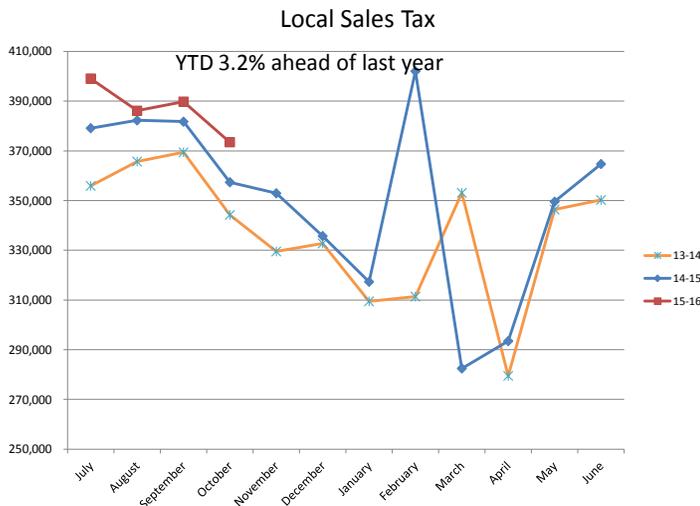
MOTION BY: Bob Camicia
 SECONDED BY: Charles Wagner
 VOTING ON THE MOTION WAS AS FOLLOWS:
 AYES: Mitchell, Thompson, Wagner, Reynolds, Camicia, Thompson & Brubaker

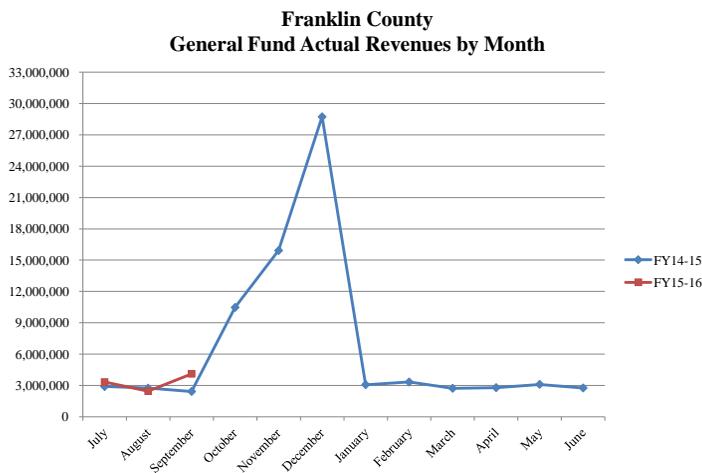
MONTHLY FINANCIAL REPORT

Vincent K. Copenhaver, Director of Finance, presented the monthly financial reports as follows:

Franklin County

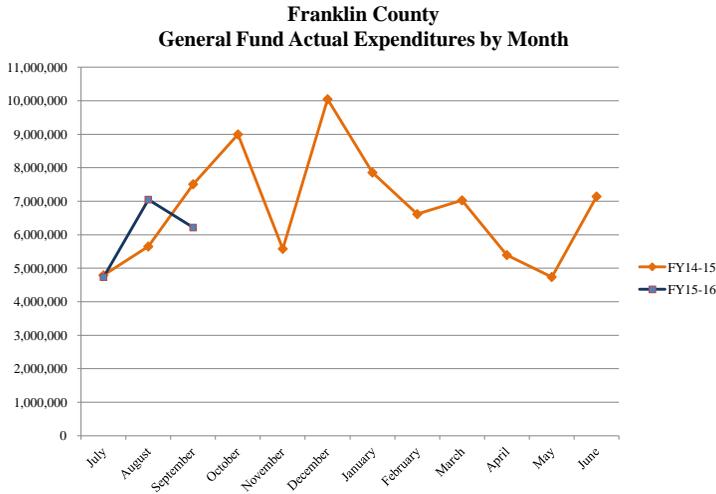
October 2015 Finance Report





General Property Taxes

- Includes Real Estate, Personal Property, Machinery and Tools, Merchant’s Capital
- Collected as of 9-30-15: \$2,072,292.
- Last Year only \$1,027,174 collected by the end of September 2014.



General Fund Expenditures

	Budget and Appropriations	Actual Year to Date Expenditures	Percent of Budget
General and Financial Administration	4,336,223	1,416,063	32.7%
Judicial Administration	2,642,469	610,128	23.1%
Public Safety (Sheriff, Corrections, EMS)	13,242,621	3,142,206	23.7%
Public Works	3,741,726	667,789	17.8%
Health and Welfare	11,681,657	2,708,609	23.2%
Parks, Recreation, Libraries, Cmty Colleges	1,960,790	494,324	25.2%
Community Development	3,309,236	891,367	26.9%
Transfers to Schools, Capital, Debt	40,686,130	8,066,193	19.8%
Total General Fund	81,600,852	17,996,679	22.1%
Risk Management (Included in General and Financial Administration)	395,221	263,767	66.7%

**Franklin County
General Fund Cash Balance
(in Million of Dollars, as of Month-End)**

	FY11-12	FY12-13	FY13-14	FY14-15	FY15-16
July	13.2	16.0	16.1	13.9	14.1
August	12.3	15.4	12.3	10.9	9.2
September	8.1	10.3	10.8	6.0	6.9
October	12.5	5.8	12.6	7.3	
November	22.8	18.7	23.5	17.8	
December	34.8	38.1	36.3	32.8	
January	31.2	34.6	32.1	31.7	
February	27.2	30.8	28.9	28.4	
March	24.7	28.9	25.5	24.1	
April	24.1	26.4	20.9	21.5	
May	21.5	23.0	18.3	19.8	
June	17.6	18.5	15.9	16.6	

MOUNTAIN VALLEY PIPELINE RESOLUTION

Steve Sandy, Senior Planner, Short Range, Planning & Community Development, stated on September 15, 2015, the Board was presented with an overview of the Mountain Valley Pipeline project proposed to transect Franklin County. Steven Sandy discussed some actions from other localities as well as a resolution that Roanoke County was prepared to adopt at their September

meeting. The resolution from Roanoke County petitions the Governor of Virginia to take some specific actions related to erosion and sediment control and storm water management review of this project, including:

1. The Governor of VA to provide adequate direction and resources to VA DEQ to adequately oversee and manage the project.
2. VA DEQ to require project-specific Erosion and Sediment Control and Storm water Management Plans for project.
3. Prior to construction, VA DEQ to require MVP officials and their inspectors to meet with local officials to discuss implementation of plans.

The Board discussed the matter and requested staff to prepare a similar resolution for their consideration. The Board also requested staff to prepare an estimate of potential costs to the County to provide review and inspection activities related to the pipeline construction in Franklin County.

One concern of the Board of Supervisors and citizens in the case of the proposed Mountain Valley Pipeline seems to be that, if linear multi-jurisdictional land disturbance is permitted at the state level, such permit will be general in nature and lack thorough review and monitoring. Staff has determined that the project will be reviewed under an annual general permits issued and monitored by VA DEQ. Staff has reviewed the resolution adopted by Roanoke County that requests that the state assure local governments that a thorough environmental review will be conducted. Staff is in agreement with the language of the resolution to require adequate oversight of project, require project specific plans and allow local input into review of plans and inspection process. Therefore, staff has prepared a draft resolution modeling the Roanoke County resolution for consideration and adoption.

This resolution does not request that the State of Virginia grant local authority in the review, approval and/or inspection of this project. However, if VA DEQ requires MVP officials and their inspectors to meet with local officials and discuss implementation of the plan as requested in the resolution, additional staff time will be required to be devoted to this project. At this point, the amount of involvement and staff requirements are unknown.

Staff has prepared some draft cost estimates for inspections of the pipeline if authority was granted. Three possible scenarios are outlined for informational purposes only.

RECOMMENDATION: Adopt the attached resolution requesting further action by the Governor of Virginia and VA DEQ. Furthermore, staff recommends that this resolution be sent to state legislators representing Franklin County.

**RESOLUTION OF THE BOARD OF SUPERVISORS OF
THE COUNTY OF FRANKLIN, VIRGINIA
REQUESTING THE GOVERNOR OF VIRGINIA TO REQUIRE THE VIRGINIA DEPARTMENT
OF ENVIRONMENTAL QUALITY (DEQ) TO PROVIDE APPROPRIATE PLAN REVIEW AND
CONSTRUCTION OVERSIGHT OF THE MOUNTAIN VALLEY PIPELINE PROJECT TO
PROTECT SURFACE AND GROUNDWATER RESOURCES**

WHEREAS, the proposed Mountain Valley Pipeline (MVP) project is a natural gas pipeline system that spans approximately 300 miles from north-western West Virginia to southern Virginia – and, as an interstate pipeline, will be regulated by the Federal Energy Regulatory Commission (FERC). The MVP will be constructed and owned by Mountain Valley Pipeline, LLC, which is a joint venture of EQT Midstream Partners, LP; NextEra US Gas Assets, LLC; WGL Midstream; and Vega Midstream MVP LLC. EQT Midstream Partners will operate the pipeline and own a majority interest in the joint venture. The MVP project will potentially impact six Virginia Counties, including Franklin County.

WHEREAS, sedimentation caused by accelerated erosion from land-disturbing activities during construction is a significant contributor to pollution of the surface waters of Virginia and the United States; and

WHEREAS, many miles of the proposed Mountain Valley Pipeline (MVP) project would traverse highly erodible soils with very steep slopes in Franklin County; and

WHEREAS, Franklin County is required by the Virginia Department of Environmental Quality to implement a comprehensive stormwater management and erosion and sediment control program to reduce the environmental impacts of development projects within the County; and

WHEREAS, Franklin County has been assigned a Total Maximum Daily Load (TMDL) for sediment in the Roanoke River and is required by the Virginia Department of Environmental Quality to implement an action plan to lower sediment loads to the Roanoke River to meet the TMDL; and

WHEREAS, the required amount of land-disturbance associated with the MVP excavation far exceeds the area of all land disturbing activities in a typical year for Franklin County and has the potential to cause severe erosion in the County's steep mountainous terrain and sedimentation in County's lakes, rivers and streams; and

WHEREAS, many Franklin County citizens rely on untreated groundwater from wells or springs for their domestic water supplies; and

WHEREAS, without very careful engineering and construction oversight, erosion and sediment from the construction of the proposed Mountain Valley Pipeline could have severe negative consequences for the County's lakes, streams, and rivers as well as its domestic, agricultural, and business water supplies; and

WHEREAS, the outdoor beauty and unspoiled nature of Smith Mountain Lake and its tributaries is integral to the County's ability to attract tourism and recreation to the region; and

WHEREAS, the Virginia Department of Environmental Quality has the authority to require the submission of site-specific erosion and sediment control plans and stormwater management plans, the authority to review and approve these plans, and the authority to conduct inspections and enforcement of these plans during the construction of the Mountain Valley Pipeline; and

WHEREAS, the Freedom of Information Act can be used to obtain public and local government access to such plans, but only if the Virginia Department of Environmental Quality requires the submission of the plans to the agency by the pipeline developer.

WHEREAS, the Virginia Department of Environmental Quality has publicly stated that it does not have sufficient resources to provide adequate oversight to linear construction projects, including pipeline projects such as the Mountain Valley Pipeline.

NOW, THEREFORE, BE IT RESOLVED by the Board of Supervisors of the County of Franklin, in consideration of the points made above, request that:

1. The Governor of Virginia provide adequate direction and resources to the Virginia Department of Environmental Quality to execute its role laid out in the Code of Virginia to adequately oversee and manage the environmental aspects of the construction of the Mountain Valley Pipeline project; including reviewing plans, conducting inspections, enforcing regulations, and when appropriate, reviewing the project-specific plans for the proposed Mountain Valley Pipeline; and

2. The Virginia Department of Environmental Quality is petitioned to require project-specific Erosion and Sediment Control and Stormwater Management Plans for environmentally sensitive areas of the proposed Mountain Valley Pipeline project that meet all Virginia standards, and that these plans be made available to the County and to the public for review and comment prior to project approval and that the approved plans be made available to the County and the public prior to construction; and

3. Prior to construction, the Virginia Department of Environmental Quality is petitioned to require Mountain Valley Pipeline, LLC officials and third-party inspectors to meet with local officials to discuss the implementation of the project-specific Erosion and Sediment Control and Stormwater Management Plans.

AND BE IT FURTHER RESOLVED that the Board of Supervisors of the County of Franklin, Virginia hereby directs the County Administrator to transmit this resolution to: the Governor of Virginia Terry McAuliffe with copies to the Federal Energy Regulatory Commission (FERC) for

inclusion in pre-filing Docket Number PF-15-3-00, Virginia Senators Newman and Stanley, Virginia Delegates Byron and Poindexter, of the Virginia Secretary of Natural Resources Molly Ward, and Virginia Department of Environmental Quality Director David Paylor as well as the County Administrators of the other affected Virginia Counties.

(RESOLUTION #02-10-2015)

BE IT THEREFORE RESOLVED, by the Board of Supervisors to adopt the aforementioned resolution as presented.

MOTION BY: Ronnie Thompson

SECONDED BY: C. B. Reynolds

VOTING ON THE MOTION WAS AS FOLLOWS:

AYES: Mitchell, Thompson, Wagner, Reynolds, Camicia, Thompson & Brubaker

Brent Robertson, County Administrator, thanked Steve Sandy, Lisa Cooper & Ronnie Wilson for all of the time and effort presented in the adopted resolution regarding the MVP.

Mr. Ronnie Thompson, Supervisor Boone District, requested the Deputy County Administrator to address the training for field E & S staff should the pipeline be approved. Mr. Chris Whitlow advised the Board that EQT (MVP Company) has noted that if the MVP project is approved, such associated field safety training would be project specific, whereby the training will be made available to County field staff and likely held locally just prior to construction.

J & D COURT 2ND COURTROOM

Mike Thurman, General Properties Director, shared with the Board Section 4.4 of the Franklin County Strategic Plan relates to the subject of jail and courts security.

During the most recent session of the Virginia General Assembly, a fourth Juvenile and Domestic Relations Judge was approved to serve the 22nd Judicial District, which includes Franklin County.

Judge Timothy W. Allen was appointed and began serving July 1, 2015.

The appointment of a fourth Judge for the District was necessary due to the increasing caseloads within the District and subsequently an entire second Juvenile and Domestic Relations Court facility must be created for Franklin County.

At its May 19, 2015 meeting, the Franklin County Board of Supervisors approved moving forward with plan development and the ultimate bidding of the project.

Of three (3) options presented, the Board approved "OPTION 2" for the work. Option 2 will locate the new Courtroom and its related facilities on the first floor level of the Franklin County Courthouse in space previously occupied by the Commissioner of Revenue.

The initial cost estimate for this work was placed at \$554,527. It should be noted that in addition to actual construction monies, this figure included costs for such things as furnishings, audio/video equipment, architectural fees and contingency monies?

Upon receiving Board approval to move forward, staff began working in conjunction with the architectural firm of Thompson-Litton, both Judge Allen and Judge Rice, representatives of the Sheriff's Department and the Clerk of the Court in order to develop construction documents.

The project was advertised and those bids were received at 4:00 p.m. on September 29, 2015. Three contractors submitted bids (Thor Construction, Inc., Price Buildings, Inc. and Lionberger Construction Co.).

The official bid form required the contractors to price the work as follows:

Base Bid Part A - Lump sum price for all interior work.

Base Bid Part B - Lump sum price for all work associated with a covered concrete walkway leading from the

Jail directly to the holding cell area.

Alternate No. 1 - Changing CMU partitions in holding cells to steel security wall panels.

Alternate No. 2 - Add pneumatic delivery system between Courts.

Obviously Base Bid "Part A" is the "core" of work. The work contained in Base Bid "Part B" allows the transport of prisoners to and from the Courts' holding cells without being subject to the public. This has been a number one priority of the Sheriff's Department with all recent work regarding Courthouse security upgrades.

Alternate No. 1 was included in an attempt to eliminate major structural upgrades to the existing decking which would support the holding cell walls. Between the time the project was advertised and the date of receiving bids, the architect reconfigured the holding cell area thus making Alternate No. 1 unnecessary.

Alternate No. 2 is the installation of a Pneumatic Delivery System. This system is similar to that which is used at "DRIVE-IN" bank stations and will deliver documents between the two Courts. The Clerk requested this system in lieu of having to have additional personnel.

The bid results are shown on the attachment to this summary.

Base Bid Part A is obviously a "must" for this project. Given the need to isolate prisoners from the public and Base Bid Part B is critical as well. With these and the Courts' strong desire to have in place a system to transport documents between the two Courts, Lionberger Construction Co. is the apparent low bidder at a total cost of \$533,900.

Upon receiving the bids and realizing Lionberger's low bid was well above earlier (construction cost) estimates, the company was contacted. Discussions were started to see what, if any, cost savings could be realized. This is a process commonly undertaken in such situations and is often referred to as "value engineering."

While a number of issues were identified, the following are ones which staff feels will not jeopardize the finished project and thereby are recommended for consideration:

1) Eliminate the secure steel panel ceilings in the Holding Cells and replace with 1-layer 5/8"GWB on 18ga, 3-5/8" metal ceiling joists, 1-layer metal lath, 1-layer of 5/8" impact resistant GWB.

This is a supervised, short-time holding area. No person being held in these cells should have the unsupervised time or the means to make an effort to escape. The steel ceilings are unnecessary in these conditions. Deduct: \$3,700.00

2) Eliminate the face brick on the exterior retaining wall. The brick is to be painted. As part of this VE item, we will paint the exposed concrete wall in an effort to conform to the building exterior. Deduct: \$3,000.00

Total VE: \$6,700.00

The original cost estimate included a project contingency of \$72,300. After discussions with the architect it is suggested this be "reduced" to \$50,000.

RECOMMENDATIONS:

Upon receiving bids and having discussions with the apparent low bidder, Lionberger Construction Co., staff recommends that the Board of Supervisors consider moving forward with the project.

It is further recommended that the County Administrator be authorized to enter into a contractual agreement with Lionberger based on the base bid (\$524,000), acceptance of Alternate #2 (\$9,000) and deduction for "Value Engineering" (\$6,700).

The final contract amount will thereby be set at \$527,600.

This amount reflects the necessity of an additional funding requirement of \$108,073.

BIDS RECEIVED FORM

PROJECT: FRANKLIN COUNTY COURTHOUSE SECOND JUVENILE & DOMESTIC (J&DR) COURTROOM AND OFFICE SUITE
 OWNER: FRANKLIN COUNTY GOVERNMENT CENTER
 BIDS OPENED: SEPTEMBER 29, 2015 AT 4:00 P.M. - T&L PROJECT NO. 13046-04

CONTRACTORS	VA REG. NO.	BID SEC.	ADDENDA NOS. 1 & 2 REC'D?	BASE BID PART A Lump sum price for construction inside the building perimeter	BASE BID PART B Lump sum price for the site work and work associated with new covered entrance	TOTAL BASE BID AMOUNT (SUM OF PARTS A & B)	ALTERNATE NO. 1 Change CMU partitions at Holding 232 and 233 to steel security wall panel system as indicated.	ALTERNATE NO. 2 Add Pneumatic Delivery System as indicated.
BLAIR CONSTRUCTION, INC.								
F&S BUILDING INNOVATIONS, INC.								
FRITH CONSTRUCTION CO., INC.								
LIONBERGER CONSTRUCTION CO.	2705 128289A	✓	✓✓	\$ 455,500	\$ 69,400	\$ 524,900	\$ 36,000	\$ 9,000
PRICE BUILDINGS, INC.	2791 033883A	✓	✓✓	\$ 487,000	\$ 90,000	\$ 577,000	\$ 32,000	\$ 10,000
Thompson & Litton	2701007916	✓	✓✓	\$ 541,000	\$ 62,000	\$ 603,000	\$ 6,300	\$ 11,600

THOMPSON & LITTON

(RESOLUTION #03-10-2015)

BE IT THEREFORE RESOLVED, by the Board of Supervisors to authorize staff to enter into a contractual agreement with Lionberger based on the base bid (\$524,000), acceptance of Alternate #2 (\$9,000) and deduction for "Value Engineering" (\$6,700) with the final contract amount will thereby be set at \$527,600 with the requested \$108,073 to come from the Board's Contingency.

MOTION BY: Charles Wagner
 SECONDED BY: Ronnie Thompson
 VOTING ON THE MOTION WAS AS FOLLOWS:
 AYES: Mitchell, Thompson, Wagner, Reynolds, Camicia, Thompson & Brubaker

VACO VOTING CREDENTIALS FOR ANNUAL BUSINESS MEETING

Brent Robertson, County Administrator, requested the Board to select a representative to vote at the Annual VACO meeting in November, 2015

(RESOLUTION #04-10-2015)

BE IT THEREFORE RESOLVED, by the Board of Supervisors to appoint Bob Camicia as the Voting Representative for the Board of Supervisors at the Annual VACO meeting in November 2015 at The Homestead, Bath County.

MOTION BY: Ronnie Thompson
 SECONDED BY: Charles Wagner
 VOTING ON THE MOTION WAS AS FOLLOWS:
 AYES: Mitchell, Thompson, Wagner, Reynolds, Thompson & Brubaker
 ABSTAIN: Camicia

BOARD MATTERS:

Leland Mitchell, Snow Creek District Supervisor, inquired regarding the remaining budget balance within the Coyote Bounty and requested additional funding be placed in the Coyote Bounty Fund. This item will be discussed in November.

Ronnie Thompson, Boone District Supervisor, requested staff to follow-up on Ms. Rauchel's previous questions (presented earlier in the meeting) to insure any pertinent documentation is on the County's website. Mr. Thompson requested staff to assure all of the County's web pages are accurate for the County citizens to refer to.

Bob Camicia, Gills Creek District Supervisor, requested staff to bring back an updated policy concerning when the Board will hold its public hearing concerning Rezoning and Special Use Permit (SUP) petitions. More specifically, such policy should provide that the Board will not hear such petitions until the following month of the Planning Commission's recommendation (approval or denial) unless the Board agrees to fast track or waive such process.

FOIA REQUEST UPDATE

Brent Robertson, County Administrator, gave the Board an update regarding the recent FOIA made to his office regarding the Mountain Valley Pipeline. Mr. Robertson stated the initial FOIA request was so voluminous it would tie up the County's IT Department for hours/days. Mr. Robertson advised the Board after meeting with the IT department and the FOIA requestor, that a trimmed version of the original FOIA request could likely be obtainable.

**FRANKLIN, VIRGINIA
 ANNOUNCEMENT OF PUBLIC HEARING
 TO CONSIDER GRANTING OF OPTION TO PURCHASE COUNTY PROPERTY**

In accordance with the provisions of Section 15.2-1800 of the Code of Virginia, as amended, notice is hereby given to all interested parties that the Board of Supervisors of the County of Franklin, Virginia will conduct a public hearing on a proposed option to purchase property located at 244 Corporate Drive, Rocky Mount, Virginia with said property identified as a portion of Franklin County Tax Map # 0820013811; which tract contains approximately 30.541 acres of the 53.502 acre tract recorded in the Franklin County Circuit Court Clerk's Office in Deed Book 814, at Page 1494. The graded building pad located thereon contains a total of approximately 9.5 acres. The County of Franklin is interested in granting an option to purchase right through October 20, 2016 for the above-mentioned tract to Stik-Pak Solutions, Inc.

Mike Burnette, Economic Development Director, advised the Board for several months, the Franklin County Office of Economic Development has been working with Stik-Pak Solutions, Inc, a Franklin County company, on a potential expansion project. The proposed expansion, if it occurs, would take place on the 9.5-acre pad located on Site 1 at the Franklin County Commerce Center. The company would like to secure an option to purchase the property for this expansion to give it time to complete designs and cost estimates for its potential project without the worry of having the property sold while it is in its due diligence phase. This option would run from October 20, 2015 to October 20, 2016. An option to purchase the 30.5-acre property for this project by Stik-Pak Solutions is being proposed.

Staff is proposing the execution of an option to purchase agreement with Stik-Pak Solutions, Inc. that will allow them the right to purchase for \$1 approximately 30.541 acres of the 53.502 acre tract recorded in the Franklin County Circuit Court Clerk's Office in Deed Book 814, at Page 1494 and known as Franklin County Commerce Center Site 1. This includes a graded building pad located thereon containing a total of approximately 9.5 acres. This option agreement would run from October 20, 2015 through October 20, 2016. If exercised, the Company will purchase the above-mentioned site for \$1 as an incentive and in return for a currently undisclosed expansion project that will bring new jobs and investment to Franklin County. As a matter of law, the Board must hold a public hearing before entering into such an agreement to dispose of County-owned property. A public hearing has been scheduled for 3:00PM on Tuesday, October 20, 2015 during the Board's regular meeting time to hear citizen comments regarding this proposed option to purchase agreement. After hearing from the public, the Board can consider the proposed agreement and can approve its execution if it so chooses. Staff believes that this proposal will be advantageous to the County and its citizens and, therefore, recommends that the Board approve the proposed option to purchase agreement with Stik-Pak Solutions, Inc.

RECOMMENDATION

Staff respectfully requests the Board hear public comment on this proposed agreement and then consider approval of the option to purchase agreement with Stik-Pak Solutions, Inc.

OPTION AGREEMENT

Optionor is the County of Franklin, a political subdivision of the Commonwealth of Virginia, its office located at 1255 Franklin Street, Suite 112 (County Administrator), Rocky Mount, Virginia 24151, hereinafter referred to as "County". Optionee is Stik-Pak Solutions, Inc., a Virginia corporation, having its principal office at 60 Commerce Road, Rocky Mount, Virginia 24151, and its registered agent is Nicholas C. Conte, 110 South Jefferson Street, Suite 1400, Roanoke, Virginia 24011, hereinafter referred to as "Company".

RECITALS:

1. County as a benefit to its citizens provides incentives to businesses, which entities create jobs for local citizens.
2. Company is interested in creating job opportunities in Franklin County on land located in the Franklin County Commerce Center, Route 220 South, Rocky Mount, Virginia. County, according to the terms of the option agreement hereinafter set out, is willing to provide land to Company according to the terms of the option agreement, but the provision of the land will be subject to a written agreement that will in all respects survive closing (transfer of the land) as hereinafter set forth, which agreement is intended to protect the citizens of Franklin County as to its investment in the Company effort to create job opportunities and expand the tax base for Franklin County. The terms of this agreement will not be disclosed to the public until the option is exercised and will be at a time agreed upon by County and Company. This is done to protect Company from any negative impacts to which it might be

exposed by letting any competitors know what Company may be intending to do over any given period of time.

NOW, THEREFORE,

WITNESSETH:

THIS OPTION AGREEMENT is made this the ___ day of October, 2015, by and between County and Company. County does hereby grant and give to Company the right to purchase Site 1 containing approximately 30.514 acres of the Franklin County Commerce Center according to that two page plat dated March 4, 2015, made by Earth Environmental and Civil, which plat is attached hereto and thereby referenced as part of this agreement for the purchase price of ONE DOLLAR (\$1.00). Company is given the exclusive right to purchase the property for the sum of One Dollar (\$1.00) from October 20, 2015 through October 20, 2016. The purchase agreement must be executed on or before October 20, 2016, which is the end of the option period and closing must then occur prior to August 31, 2017. Company will agree to the terms of and be bound by the terms of the agreement referenced in Recital # 2 at the time of execution of the purchase agreement. Performance standards will be released at a time agreed upon by County and Company.

COUNTY OF FRANKLIN, VIRGINIA

W. Brent Robertson, Administrator

STIK-PAK SOLUTIONS, INC.

Public Hearing was opened.

No speakers.

Public Hearing was closed.

(RESOLUTION #05-10-2015)

BE IT THEREFORE RESOLVED, by the Board of Supervisors to approve the option agreement to purchase said County property, to Stik-Pak Solutions, Inc., as advertised.

MOTION BY: Bob Camicia

SECONDED BY: Ronnie Thompson

VOTING ON THE MOTION WAS AS FOLLOWS:

AYES: Mitchell, Thompson, Wagner, Reynolds, Camicia, Thompson & Brubaker

WORK SESSION

FERRUM PEDESTRIAN BRIDGE CONSTRUCTION FUNDING

Mike Burnette, Economic Development Director, shared with the Board the following PowerPoint:



PROJECT OVERVIEW

- County project for over 15 years
- Revenue Sharing grant received last year to fund project
- Engineer hired earlier this year to review options and provide cost estimate
- Engineer has determined two alternatives, of five presented, seem to work
 - Option 2 - a standard width sidewalk hung on the bridge
 - Option 4 - a two span, 10' clear stand-alone structure, probably on the south side of the existing bridge.
- Next step is to determine funding source

PROJECT NEED

- Public Safety
 - Over 1500 Ferrum College students and many local residents cross the current bridge on a regular basis with no separation or protection from vehicles
 - Thousands of pedestrians use the bridge to access events in the community each year (over 10,000 for the Folklife Festival alone)
 - Over the past nine and one-half years there has been an average of **one accident with injury** and **two accidents without injury per year** on the bridge
- Economic Development
 - Connecting community and students/faculty to business district will drive up sales and potentially lead to more businesses and jobs

FUNDING OPTIONS

OPTION 1 - REVENUE SHARING	OPTION 2 - MAP-21	OPTION 3 - HSIP
Description: Using already approved VDOT Revenue Sharing dollars to move forward with the project	Description: Use of MAP-21 program with \$1-\$1.5 million available to the entire Salem district annually that requires only a 20% match	Description: Use of a \$3.5 million statewide fund for the project which has only a 10% match
Cost:	Cost:	Cost:
VDOT Revenue Sharing: \$ 900,000	VDOT MAP-21 (Year 1): \$ 900,000	VDOT HSIP (Year 1): \$ 900,000
Ferrum College: \$ 450,000	VDOT MAP-21 (Year 2): \$ 240,000	VDOT HSIP (Year 2): \$ 405,000
County Share: \$ 150,000	VDOT MAP-21 (Year 3): \$ 240,000	Ferrum College: \$ 45,000
	Ferrum College: \$ 90,000	County Share: \$ 45,000
Likelihood: 100% CERTAIN	Likelihood: No better than 50/50 (denied for this project last year)	Likelihood: Smallest of the three options (only \$3.5 million available for ENTIRE state each year)
Pros: Design and construction can begin immediately; no uncertainty of funding; state funded so it bypasses more expensive federal regulations thus making it the cheapest overall option	Pros: Less expense to County than Revenue Sharing	Pros: Least expensive to County; shorter timeline than MAP-21
Cons: Most expensive option to the County	Cons: Odds of getting are no better than even; longest timeline option; requires deallocating Revenue Sharing before applying; denied application last year; federal funding increases requirements and costs	Cons: Least probable to receive due to limited funds and statewide eligibility; longer timeline than Revenue Sharing requires deallocating Revenue Sharing grant before applying; federal funding increases requirements and costs

Over the past fifteen years, Franklin County has worked to obtain funding from various sources to execute a number of improvement projects in the Ferrum community. Over the past two years, the highest priority among these projects has become the construction of a pedestrian bridge on Route 40 over the Norfolk-Southern railway. This project has been identified by Staff and Ferrum College as crucial for pedestrian safety, especially for students making their way into downtown

Ferrum to shop and eat. Additionally, the community has vocally supported the need for such a bridge as a safety measure for area residents and for the thousands of visitors that come to the village during the year for events such as the Blue Ridge Folklife Festival. The bridge project is estimated to cost \$850,000 to \$950,000, though final estimates are needed. While the County has already received \$709,000 in VDOT Revenue Sharing grant dollars, this funding source requires a 1:1 cash match for each dollar spent. County officials have been working to identify and secure other grant funds that require a smaller match to make the project a reality. The 2015 MAP-21 has been identified but does require a wholesale transition in funding.

In mid-2014, Franklin County was successful in obtaining a Virginia Department of Transportation (VDOT) Revenue Sharing grant in the amount of \$709,000 for proposed pedestrian safety improvements along Route 40 in Ferrum. Unfortunately, applications for additional funding for the project through the VDOT Transportation Enhancement Program (also known as MAP-21) and the Department of Housing and Community Development were not successful. As part of the VDOT Revenue Sharing guidelines, the project must have been initiated by July 1, 2015 or the County was at risk of losing the grant.

To move the project forward, an engineer was procured to create the design of the project, to obtain necessary rights-of-way, and get all appropriate project permits to cross the Norfolk Southern railway. Once these items are in hand, the County will be in a position to apply for various types of funding that could reduce the amount needed in local dollars. Basic information, such as whether this walkway could be an expansion of the existing bridge or must be a stand-alone structure, is now being finalized by the engineer.

The great need for this project is two-fold: public safety and economic development. As to public safety, the constant pedestrian use of the existing bridge mixed with the ever-growing vehicular traffic volume has the potential to be a lethal combination. While researching the unsuccessful CDBG application last year, it was found that accident data over the past nine and one-half years from the Franklin County Sheriff's Office indicates an average of one accident with injury and two accidents without injury per year on the bridge. Many, if not most, of Ferrum's approximately 1,500 students and many life-long Ferrum residents walk to the Ferrum Business District over the existing bridge at all times of the day and night with very little space and no barrier between themselves and oncoming traffic. Additionally, thousands of area residents and visitors make this same unsafe trek when coming to visit the College or for the many festivals that occur each year (especially the Blue Ridge Folklife Festival that draws over 10,000 attendees annually).

As for the economic development aspect of the project, it is a basic concept that the more safely the walking public can enter the Ferrum Business District the more trips they will make and the more money they will spend with local merchants. Going a step further it should be expected that safety and access to services are significant factors that are weighed when a prospective student evaluates attending Ferrum College. The safer and easier it is to get around the community, the better the College's chances to continue its already impressive rise in the size of the student body. As more and more students attend College here, they will bring ever increasing amounts of dollars with them that will be spent at Ferrum businesses and businesses throughout the County. Students at Ferrum come from twenty-five (25) different states and a dozen countries and bring with them untold numbers of visiting family members and friends. This obviously represents a huge market for new and existing businesses to tap. The College has spent approximately \$50 million in the last decade for upgrades to campus buildings, construction of additional dormitories, creation of the Ferrum Mercantile, expansions to house the YMCA, and many other improvements to the campus and its vicinity that are enjoyed by both students and residents alike. In addition to these many improvements, the College has added approximately one hundred (100) new high-skilled, high-paying jobs on and around campus over this time. It now stands as one of the top five employers in Franklin County with over three hundred (300) employees and a total annual payroll of \$17 million. The total economic impact to Franklin County and the region is estimated at \$93 million annually. In so many ways, Ferrum College and its surrounding Business District are ever-growing economic drivers for the Franklin County economy and with the right assistance and investment, such as with the proposed pedestrian bridge, can become an even more potent economic engine.

The issue now before the County is whether to move forward with the project using VDOT Revenue Sharing funds or to apply for MAP-21 grant monies. Given an estimated \$900,000 project cost, using the Revenue Sharing option will cost the County \$450,000 to build the bridge. It is expected that Ferrum College will provide approximately \$150,000 of this leaving a cost to the Board of \$300,000. If the Board decides to move forward with a MAP-21 application for

funding, the grant could pay as much as \$720,000 (80% of the total cost), though it is expected that this amount may be too high to be funded in its entirety. This is due to the fact that the entire Salem District has only \$1 million or so to fund all projects in the region. If fully funded, the bill to the locality would be approximately \$180,000 with Ferrum College putting in one-half of this match, leaving the County to pay approximately \$90,000. While the MAP-21 option seems to be by far the best, it does come with significant risk. As of now, VDOT considers the project fully funded due to the Revenue Sharing award and will not entertain a MAP-21 application. To be considered for MAP-21, the County must vacate its Revenue Sharing award leaving the project unfunded. In addition, the MAP-21 grant is very competitive and there is no guarantee that an award can be obtained. In short, going after MAP-21 funds will mean losing the funding the County already has in the hopes that it can obtain MAP-21 grant dollars that are uncertain at best. The Board needs to make a decision on this funding issue as the deadline for MAP-21 applications for 2015 is November 1st.

It is recommended that the Board look at the amount it is willing to put into this project to guide its decision making. If the Board is willing to fund the match need for the Revenue Sharing option, then its safest and best course of action is to continue pursuing the project under the Revenue Sharing program. If this local investment is too high, then the County should forego the Revenue Sharing award and make application for MAP-21 dollars with the knowledge that success is anticipated to be uncertain at best.

RECOMMENDATION:

Staff respectfully recommends that the Board review its grant match ability and determine which funding source to pursue. If the Board decides to proceed with MAP-21 funding, approval should be given for Staff to make such an application and to submit any resolutions and/or documents necessary to this end.

Kim Blair, Ferrum College, stated Ferrum College is willing to improve their contribution from \$150,000 to \$175,000 stating it is crucial for the safety of the students, County citizens and other pedestrians within the County.

(RESOLUTION #06-10-2015)

BE IT THEREFORE RESOLVED, by the Board of Supervisors to authorize staff to move forward with Option 1 (Revenue Sharing) with Ferrum College funding \$175,000 and \$275,000 for the County's portion.

MOTION BY: Ronnie Thompson

SECONDED BY: Bob Camicia

VOTING ON THE MOTION WAS AS FOLLOWS:

AYES: Mitchell, Thompson, Wagner, Reynolds, Camicia, Thompson & Brubaker

STRATEGIC PLANNING & BUDGET DEVELOPMENT

Brent Robertson, County Administrator, shared with the Board the following 2013 Strategic Plan for the Board of Supervisors as follows:

Linking Budget Development and Strategic Planning

County of Franklin
BOS Work Session
October 20, 2015

Current State

- “Economic recovery” has occurred
- Fundamental shift in economy and revenues
- Little help from State and Federal expected
- Structural deficit exists for operations
- Significant capital projects identified
- Organization has down-sized since 2007
- Demands for services have not gone down

On the Drawing Board

- New Business Park
- Landfill Expansion
- Schools – CTE Expansion
- Tourism Initiatives
- Public Safety Demands
- Other Infrastructure Needs
 - Solid Waste, Water/Sewer, Natural Gas, VDOT
- Organizational development
- Fleet and Equipment

Challenges or Opportunities?

- Chance to reinvent ourselves
- Economic development opportunities
- Good regional partnerships
- Tourism gaining significant momentum
- Excellent school system
- Exceptional staff
- Engaged community
- Strong human service network

Essential Characteristics: Strategic Budget Process (Best Practices)

- Long-term perspective
- Links resources to organizational goals
- Focuses decisions on results/outcomes
- Promotes effective communication with stakeholders

Strategic Budgeting and Service Planning: Process Elements

- Strategic Priorities
 - Key Focus Areas; Community Indicators
- Long-Range Financial Planning
 - Surplus/deficit strategies; policy development
- Operational Business Planning
 - Establishing types and levels of service (Departmental); performance targets
- Capital Improvements Planning
 - Infrastructure investment

Strategic Alignment

- **Organizational Strategic Plan**
 - BOS and Community Values
 - Community Results/Outcomes
 - **Strategic Focus Areas**
 - Community Services
 - Public Safety
 - Human Services
 - Operations/Organization
 - Education
- **Business Planning–Departments**
 - Goals, Objectives, Performance metrics
- **Capital Programming**
 - Infrastructure development



Strategic Alignment

- **Organizational Strategic Plan**
 - BOS and Community Values
 - Community Results/Outcomes
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 - Community Services
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 - Operations/Organization
 - Education
- } Goals
- **Business Planning–Departments**
 - Goals, Objectives, Performance metrics
 - **Capital Programming**
 - Infrastructure development

Board of Supervisors Strategic Outcome Areas - 2013

- **INFRASTRUCTURE**
 - Water/sewer, broadband, cell towers, EMS, natural gas, roads, and landfill capacity and enforcement
- **ECONOMIC DEVELOPMENT/JOB CREATION**
 - Economic development site/park, other amenities needed to attract business, industrial development, business support, and support of existing businesses
- **FINANCIAL STABILITY**
 - How we finance the future, new/dedicated revenue streams, different funding mechanisms, long range planning
- **MANAGED GROWTH**
 - tools to manage growth effectively, village centers, ordinances, how to get the type of growth that we want, impact fees, addressing the aging population, and working with demographics/population changes
- **STAFFING NEEDS**
 - retention, development, competitive compensation, additional staffing to provide capability, human capital, and succession planning
- **SCHOOLS**
 - workforce development, career/technical education, child support services

Next Steps

November 4-5, 2015

- **BOS Planning Sessions**
 - Conversations regarding strategic planning needs
 - Approach for setting priorities/community outcomes
 - Strategic Focus Areas and Future Aspirations
 - Begin discussion on Franklin County 2016-2025
 - FY15-16 Budget and CIP Development
 - 10-year planning window; process outline
 - Stakeholder involvement
 - Public participation and civic engagement

2013
Franklin County
Strategic Plan
Adopted August 20, 2013



Franklin County Government Center

Prepared by the Franklin County Staff
with assistance from
A. Tyler St.Clair
205 Madison Street
Lynchburg, Virginia 24504
434-846-2428
ats6t@virginia.edu



FRANKLIN COUNTY
2013 DRAFT STRATEGIC PLAN
Franklin County Government Center

Strategic Planning:

Strategic planning in local government involves a structured, analytical approach that results in the formulation of a framework that can lead to the articulation of goals and associated integrated strategies. Strategic planning extends beyond arbitrary administrative boundaries and traditional thinking. Strategic planning is often defined as "a disciplined effort to produce fundamental decisions and actions that shape and guide what an organization is, what it does and why it does it". This process involves research, development and consideration of strategic alternatives and places an emphasis on the future impacts of current decisions.

Background:

Franklin County (population approx. 56,616) is one of the fastest growing counties in Western Virginia. Development and growth demands continue to augment various local government policies and decisions. The purpose of developing a strategic plan is to assist the County in establishing and keeping a focus on those policy-making decision items that are critical to the positive growth of the community. Without a strategic focus, the path of the County will run the risk of meandering from issue to issue without consensus on what objectives must be addressed in order for the community to enjoy positive growth and development. In an effort to operate more strategically, the County Board of Supervisors initially developed a strategic plan in 2004 and adopted a plan again in 2008. During the last four years, the nation has gone through tremendous change. The economic effects of the great recession has reduced revenues at the national, state, and local levels. Most local governments have been forced to make cuts and defer important investments and maintenance. Franklin County has been no exception. Since 2008, the County has lost approximately 15% of its property values and reduced its workforce by approximately 7%. Despite these challenges, the County has improved its AA Bond Ratings contrary to the national norm. The County's population and subsequent service demands continue to increase, whereby the County is considering new strategic investments and economic development initiatives. Franklin County historically has demonstrated an ability to look to the future and plan accordingly. The Board of Supervisors serves as the County's most significant leadership body. In uncertain times, citizens depend upon elected officials to provide a positive vision and to make strategic decisions that support that future. In the Fall of 2012, the Board of Supervisors worked to create such a vision. The Board worked to develop a plan to support their vision, whereby such plan was adopted on August 20, 2013.

Process:

The Franklin County Board of Supervisors conducted a priority setting work session at the Franklin County Government Center on November 29, 2012 that focused on several results, which included:

- Environmental scan of external trends, historical characteristics, core successes, organizational strengths, community supports, and critical issues
- Development of a collective leadership picture of the vision and direction that the Board hopes to achieve for the County
- Identification of specific outcome areas which include: Infrastructure, Schools, Economic Development/Job Creation, Financial Stability, Staffing Needs, and Managed Growth
- Identification of Board strategic goals which will be most critical to achieving the vision

The Board of Supervisors took the initial steps to define a preliminary core vision, vision outcome areas and related goals. Subsequently, various members of the Leadership Team conducted a strategic planning work session on December 12th and 13th at the Franklin County Government Center to review the Board's priorities. The strategic planning session provided staff the opportunity to draft a framework of key tasks and strategic activities to support the Board's stated vision and goals.

The Leadership Team completed the following activities at their work session:

- Developed an understanding of the Board's work session process and results; developed an interpretation that was meaningful for the staff in further enhancing a useful strategic plan
- Gained a framework for strategic planning that will be helpful to the staff over the long term in responding to the Board in an effective and efficient way
- Completed an environmental scan that depicts current and future environmental trends
- For each of the Board's vision goals, the staff developed:
 - >Action Strategies
 - >Key Champions and support staff that it would take to achieve the goal
 - >Target Dates to achieve goals and strategies

Since the Leadership Team work session, staff has reviewed and refined the goals and action strategies. Collectively, the Board of Supervisors priorities and the Leadership Team's subsequent action strategies are merged into this document – **2013 Franklin County, Virginia Strategic Plan.**

Working Strategically:

A Strategic Plan is only good as long as it is implemented, utilized, reviewed and updated. There are many steps in developing and using a Strategic Plan and the "system" can be built incrementally. A few of these steps are listed as follows:

- Endorse the Strategic Plan
- Base policy and operating decisions on the Strategic Plan
- Link the Strategic Plan to other Planning Documents (i.e. Budgets, Capital Improvement Plan, Comprehensive Plan, Departmental Work Plans, etc.)
- Incorporate the Strategic Plan into the Budget Process to ensure compliance with the Vision
- Associate the Strategic Plan with Departmental / Staff Performance Reviews
- Integrate performance report of the Strategic Plan into reports
- Engage Board, Staff, and Citizens in Achieving Action Strategies
- Celebrate and Report Successes
- Review and Update the Strategic Plan at least every three to four years



**FRANKLIN COUNTY BOARD OF SUPERVISORS
VISION**

Over the next 3 years, Franklin County's core vision, which describes its identity and distinguishes it from its neighbors, includes these aspirations . . .

- The County is progressive and others desire to use what the County is doing right.
- The County is financially stable and healthy.
- The County continues to be beautiful even while we enhance progress. Our agricultural land and scenic views are still here. We have used the land wisely by concentrating growth in well-planned villages.
- The County has moved from being a great place to live to a great place to live and work. We have increased opportunities for people to work right within the County.
- Many people are enjoying our remarkable recreation, including opportunities to experience our natural assets, events, heritage, culture, and special venues.
- The County has maintained award-winning schools with great ratings as a result of vision, creative foresight, excellent management, dedicated employees, and support. We have excellent career-technical education and job training opportunities for students at a young age.
- We have healthy economic development and job creation. We have higher paying jobs, clean businesses, and have pursued our target sectors advantageously. The County's quality of life is perceived to be an asset in locating a business here. Businesses come here because their employees have a mindset that they want to live in Franklin County.
- We have provided what we need in order to have good diverse growth in the County. We have provided more capabilities to follow our dreams and to insure implementation of what we want to have happen. We have dedicated staffing, the right infrastructure, clear ideas about where we want things, and an aggressive and competitive strategy.

FRANKLIN COUNTY BOARD OF SUPERVISORS STRATEGIC OUTCOME AREAS

Using the critical issues identified in the environmental scan, the Board achieved consensus on 6 Strategic Outcome Areas in which progress must be made to achieve its 3 year Core Vision. These outcome areas have clear goals to address each of them in the Strategic Plan.

INFRASTRUCTURE

Includes water/sewer, broadband, cell towers, EMS, natural gas, roads, and landfill capacity and enforcement

SCHOOLS

Includes workforce development, career/technical education, child support services

ECONOMIC DEVELOPMENT/JOB CREATION

Includes economic development site/park, looking at other amenities needed to attract business, industrial development, business support, and structure for support of existing businesses

FINANCIAL STABILITY

Includes how we finance the future, new revenue streams, dedicated revenue streams, different funding mechanisms, long range planning

STAFFING NEEDS

Includes retention, development, competitive compensation, additional staffing to provide capability, human capital, and succession planning for pending retirements

MANAGED GROWTH

Includes having tools to manage growth effectively, village centers, ordinances, how to get the type of growth that we want, impact fees, addressing the aging population, and working with demographics/population changes

CLOSED MEETING
(RESOLUTION #07-10-2015)

BE IT THEREFORE RESOLVED, by the Board of Supervisors to into a closed meeting in accordance with 2.2-3711,a-1, Personnel, a-3, Acquisition of Land, of the Code of Virginia, as amended.

MOTION BY: Leland Mitchell
SECONDED BY: Charles Wagner
VOTING ON THE MOTION WAS AS FOLLOWS:
AYES: Mitchell, Thompson, Wagner, Reynolds, Camicia, Thompson & Brubaker

MOTION: Ronnie Thompson **RESOLUTION: #08-10-2015**
SECOND: Bob Camicia **MEETING DATE** October 20, 2015
WHEREAS, the Franklin County Board of Supervisors has convened an closed meeting on this date pursuant to an affirmative recorded vote and in accordance with the provisions of The Virginia Freedom of Information Act: and

WHEREAS, Section 2.2-3712(d) of the Code of Virginia requires a certification by this Franklin County Board of Supervisors that such closed meeting was conducted in conformity with Virginia law;

NOW, THEREFORE, BE IT RESOLVED, that the Franklin County Board of Supervisors hereby certifies that, to the best of each member's knowledge, (i) only public business matters lawfully exempted from open meeting requirements by Virginia law were discussed in the closed meeting to which this certification resolution applies, and (ii) only such public business matters as were identified in the motion convening the closed meeting were heard, discussed or considered by the Franklin County Board of Supervisors.

VOTE:

AYES: Mitchell, Thompson, Wagner, Reynolds Camicia, Thompson & Brubaker

NAYS: NONE

ABSENT DURING VOTE: NONE

ABSENT DURING MEETING: NONE

APPOINTMENTS

AG BOARD	Daniel Austin	5688 Old Forge Road Rocky Mount, VA 24151	Crops	OPEN	12/15/2015
AG BOARD	Lynn Satalino	220 Mallard Point Road Wirtz, Va 24184	Equine	OPEN	12/15/2015
AG BOARD	Connell McEnheimer	4999 Sontag Road Rocky Mount, VA 24151	Tobacco	OPEN	12/15/2015
AG BOARD	Jason Thurman	703 Woodman Road Rocky Mount, VA 24151	At Large Member		12/15/2017
AG BOARD	Mark Woods	4111 Wades Gap Road Boones Mill, VA 24065	Produce		12/15/2017
AG BOARD	Stephen Bray	511 Heritage Hollow Lane Penhook, Virginia 24137	Dairy		12/15/2016
AG BOARD	David Craun	905 Kenwod Road Glade Hill, VA 24096	Horticulture		12/15/2017
AG BOARD	Ethan Cundiff	1712 Novelty Road Penhook, VA 24137	At Large Member		12/15/2015
AG BOARD	Davis Torrence	2801 McNeil Mill Road Rocky Mount, VA 24151	Cattle		12/15/2015
AG BOARD	Katherine Adams	1045 Kinsey Lane Boones Mill, VA 24065	Orchard		12/15/2015
F. C. IDA	George McCall	1829 Deepwoods Road Hardy, Virginia 24101	Boone	4-Year	11/18/2015
F. C. IDA	Peter Coriasco	180 Windmere Trail Moneta, VA 24121	Gills Creek	4-Year	11/18/2015
FERRUM WATER & SEWER AUTHORITY	Jeffrey Gring	Post Office Box 1000 Ferrum, VA 24088	RESIGNED	4 - Year	2/1/2019
STEP, INC.	Joey Cornwell	Post Office Box 411 Ferrum, VA 24088		3-Year	6/30/2015
HOUSING REHAB BOARD	Charles Wagner	330 Riverview St. Rocky Mount, VA 24151		1-Year	12/31/2015
HOUSING REHAB BOARD	William O. Helm	2174 S. Main Street Rocky Mount, VA 24151		1-Year	12/31/2015
HOUSING REHAB BOARD	Mike Thurman	445 Franklin Street Rocky Mount, VA 24151		1-Year	12/31/2015
HOUSING REHAB BOARD	Hubert Quinn	12684 Franklin Street Rocky Mount, VA 2451		1-Year	12/31/2015
HOUSING REHAB BOARD	Neil Holthouser	1255 Franklin Street Rocky Mount, VA 24151		1-Year	12/31/2015
HOUSING REHAB BOARD	Don Smith	1255 Franklin Street Rocky Mount, VA 24151		1-Year	12/31/2015
SO. AREA AGENCY ON AGING	Maggie Gray	129 Leeward Drive Moneta, VA 24121	Blue Ridge	3-Year	12/31/2015
WEST PEIDMONT PLANNING COMMISSION BOARD	Leland Mitchell	4180 Sontag Road Rocky Mount, VA 24151	BOS Rep	1-Year	12/31/2015
WEST	Bobby	Post Office Box 40	BOS Rep	1-Year	12/31/2015

PIEDMONT PLANNING COMMISSION BOARD	Thompson	Ferrum, VA 24088			
WESTERN VA REGIONAL JAIL AUTHORITY	Charles	330 Riverview Street Rocky Mount, VA 24151	BOS Rep	1-Year	12/31/2015
WESTERN VA REGIONAL JAIL AUTHORITY	Christopher Whitlow	1255 Franklin Street Rocky Mount, VA 24151	Admin. Rep	1-Year	12/31/2015
WESTERN VA. INDUSTRIAL DEVELOPMENT AUTHORITY	Mike Burnette	1255 Franklin Street Rocky Mount, VA 24151	Alternate	2-Year	12/31/2015
WESTERN VA. INDUSTRIAL DEVELOPMENT AUTHORITY	Don Smith	1255 Franklin Street Rocky Mount, VA 24151	Alternate	2-Year	12/31/2015

FERRUM WATER & SEWER AUTHORITY

(RESOLUTION #09-10-2015)

BE IT THEREFORE RESOLVED, by the Board of Supervisors to appoint Sam Moran to fill the unexpired term of Jeffrey Gring on the Ferrum Water & Sewer Authority with said term to expire 2/1/2019..

MOTION BY: Bobby Thompson

SECONDED BY: Bob Camicia

VOTING ON THE MOTION WAS AS FOLLOWS:

AYES: Mitchell, Thompson, Wagner, Reynolds, Camicia, Thompson & Brubaker

HOUSING REHAB BOARD

(RESOLUTION #10-10-2015)

BE IT THEREFORE RESOLVED, by the Board of Supervisors to re-appoint Hubert Quinn to serve on the Housing Rehab Board with said term to expire 12/31/2016.

MOTION BY: Bobby Thompson

SECONDED BY: Charles Wagner

VOTING ON THE MOTION WAS AS FOLLOWS:

AYES: Mitchell, Thompson, Wagner, Reynolds, Camicia, Thompson & Brubaker

LIBRARY BOARD

(RESOLUTION #11-10-2015)

BE IT THEREFORE RESOLVED, by the Board of Supervisors to appoint Nona Bowman to fill the unexpired term of Ruth Cook on the Library Board with said term to expire 6/30/2018.

MOTION BY: C. B. Reynolds

SECONDED BY: Charles Wagner

VOTING ON THE MOTION WAS AS FOLLOWS:

AYES: Mitchell, Thompson, Wagner, Reynolds, Camicia, Thompson & Brubaker

(RESOLUTION #11-10-2015)

BE IT THEREFORE RESOLVED, by the Board of Supervisors to authorize the County Administrator, Deputy County Administrator and County Attorney to prepare and execute pertinent purchasing documents to procure Track 1, Lakewatch property in the amount of approximately \$125,000.

MOTION BY: C. B. Reynolds

SECONDED BY: Charles Wagner

VOTING ON THE MOTION WAS AS FOLLOWS:

AYES: Mitchell, Thompson, Wagner, Reynolds, Camicia, Thompson & Brubaker

Chairman Brubaker adjourned the meeting.

CLINE BRUBAKER
CHAIRMAN

SHARON K. TUDOR, MMC
COUNTY CLERK