

THE FRANKLIN COUNTY BOARD OF SUPERVISORS HELD THEIR REGULAR MONTHLY MEETING ON TUESDAY, JANUARY 19, 2016 AT 1:30 P.M., IN THE BOARD OF SUPERVISORS MEETING ROOM LOCATED IN THE GOVERNMENT CENTER, 1255 FRANKLIN STREET, SUITE 104, ROCKY MOUNT, VIRGINIA.

THERE WERE PRESENT: Cline Brubaker, Chairman  
Charles Wagner, Vice-Chairman  
Bob Camicia  
Ronnie Thompson  
Leland Mitchell  
Tommy Cundiff  
Tim Tatum

OTHERS PRESENT: Brent Robertson, County Administrator  
Christopher Whitlow, Deputy Co. Administrator  
B. J. Jefferson, County Attorney  
Sharon K. Tudor, MMC, Clerk

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Cline Brubaker, Chairman, called the meeting to order.

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Invocation was given by Supervisor Charles Wagner.

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Pledge of Allegiance was led by Supervisor Tim Tatum.

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**PUBLIC COMMENT:**

❖ Dave Werner - New Industrial Park

My wife and I retired almost five years ago and moved to Franklin County from Ocala, Florida. We moved here to enjoy the Blue Ridge Mountains, farms, and rural nature of this area. In 2012 we purchased a small home with 1 acre that is adjacent to the former Sink farm which is now owned by the County and proposed for development to a business park.

While I appreciate the Board of Supervisors’ reasoning—to provide a place to attract companies who will hire our local people (and keep our kids here)—I question the role of government being involved in private real estate development using taxpayer dollars. The Virginia Statute shown below brings to question the “public use” of a business park:

**§ 15.2-1800Purchase, sale, use, etc., of real property.**

A. A locality may acquire by purchase, gift, devise, bequest, exchange, lease as lessee, or otherwise, title to, or any interests in, any real property, whether improved or unimproved, within its jurisdiction, for **any public use**. Acquisition of any interest in real property by condemnation is governed by Chapter 19 (§ [15.2-1901](#) et seq.). The acquisition of leasehold or other interest in a telecommunications tower, owned by a nongovernmental source, for the operation of a locality’s wireless radio communications systems shall be governed by this chapter.

If these farms, which would need to be rezoned (requiring a public hearing, I assume), are to be for public use, how could parcels be sold to factories, office buildings, etc. owned by private corporations or individuals be considered “public use”?

During my 30 year commercial banking career in North Central Florida, I was deeply involved with economic development serving on our local council which was a public-private partnership. I am all for the private development of business parks in properly zoned areas to attract desired industry. I am also for the use of economic incentives such as tax abatement, infrastructure contribution, utility provisions, construction grants, etc. to attract good companies that will provide a return on investment through job creation, property and utility tax revenues, etc. In my experience, however, government does not and should not be involved in land development because this is a highly specialized, risky, and, generally, a long term project that exceeds the vision of a group of locally-elected officials who might remain together for four years. One such public university-owned project in Gainesville, Florida has been in place over 25 years and still has parcels available for sale. That is an economic drag on taxpayers.

On behalf of all taxpayers in Franklin County, I ask you to reconsider the long term commitment to using taxpayer funds to bear the cost of infrastructure and maintenance of a proposed business park for many years to come.

Sincerely,

David J. Werner  
  
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**CONSENT AGENDA**  
**APPROVAL OF ACCOUNTS PAYABLE LISTING, APPROPRIATIONS, TRANSFERS & MINUTES FOR – DECEMBER 15, 2015 & JANUARY 4, 2016**  
**APPROPRIATIONS**

<b><u>DEPARTMENT</u></b>	<b><u>PURPOSE</u></b>	<b><u>ACCOUNT</u></b>	<b><u>AMOUNT</u></b>
Sheriff	Domestic Violence Grant	3105- 51001	\$35,390
Sheriff	Insurance Proceeds	3102- 53004	\$847
Parks and Rec	Donation	CIP	\$1,597
Animal Control	Animal Friendly License Plates	3501- 55600	\$1,035
Economic Development	Tobacco Grant for Burnt Chimney		
	Water Tank	CIP	\$33,397
Economic Development	Proceeds from Ag Fair	8110- 55903	\$17,258
Economic Development	Rain Insurance for Ag Fair	8110- 55903	\$25,000
Economic Development	Tobacco Grant Repayment	CIP	\$8,376
Economic Development	Business Park Grant	CIP	\$20,000
Economic Development	Artesian/Harvest Festival Registration	8110- 55810	\$100

Social Services	Additional Funds for IV-E Adoptions	5307- 55812	\$129,000
Social Services	Add'l Funds for Special Needs Adoptions	5307- 55817	\$62,200
Clerk of Court	Part Time Reimbursement	2106- 51003	\$729
Library	Capital Campaign Donation	7301- 57002	\$5,425
Library	Refund	7301- 55425	\$1,027
Library	Book Sales, Donations	7301- 55411	\$1,334
	Total		\$342,715
<b>Transfers Between Funds, Departments or Capital Accounts</b>			<b>(Decrease), Increase</b>
Public Safety Station Construction			(20,000)
Ferrum Fire Dept County Allocation			20,000
To move Capital Funds to General Fund to assist with Roof Repairs			
Landfill - Fuel			(\$100,000)
Landfill - Leachate Hauling			(\$100,000)
Landfill Capital Reserve			\$200,000
To move funds from the General Fund to Capital Fund			
General Properties			(\$4,521)
YMCA Capital Maintenance Account			\$4,521
To move Carryover funds from the General Fund to Capital Fund			
	<b>Total Transfers</b>		<b>\$0</b>

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**CALLAWAY FIRE DEPARTMENT PURCHASE OF FIRE APPARATUS**

An urban interface engine is a specialty vehicle designed to access areas where conventional fire apparatus cannot safely respond. It is designed on a smaller chassis than a structural fire engine but is equipped with a pump that is capable of fighting structure fires. There are 79 homes in the Callaway Volunteer Fire District that cannot be accessed with large fire apparatus due to bridge crossings and/or narrow access roads and driveways according to the district Fire Chief. Some roads in the Callaway area become impassable to conventional fire apparatus after minor rain storms and are only accessible by four-wheel drive vehicles following winter storms. A typical urban

interface engine is equipped with 4 wheel drive, a 500-750 gallon-per-minute fire pump, a 300-500 gallon water tank.

The truck specifications were approved to be advertised for bids in November 2015. Two vendors responded to the advertisement and those bids were opened on December 20, 2015.

The specifications for this vehicle were developed by Callaway Volunteer Fire Department and Public Safety Staff and were advertised to perspective vendors in November. The county received two replies to the bid request by the December 20, 2015 deadline from Vest's Sales and Service and Atlantic Emergency Systems. Both bids met the specifications outlined in the Request for Bids. The lowest bid received was \$207,796.00 from Vest's Sales and Service located in Floyd County and there are adequate funds allocated in the FY 15 – 16 CIP budget in line item 30230147 57005.

**RECOMMENDATION:** Staff respectfully recommends the Board of Supervisors awards the contract to Vests Sales and Service to manufacture the vehicle as outlined in this summary.

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#### **CPMT APPOINTMENT**

Virginia code section 2.2-5205. Community policy and management teams; membership; immunity from liability. Reads as follows. "The community policy and management team to be appointed by the local governing body shall include, at a minimum, at least one elected official or appointed official or his designee from the governing body of a locality that is a member of the team, and the local agency heads or their designees of the following community agencies: community services board established pursuant to §37.2-501, juvenile court services unit, department of health, department of social services and the local school division".

Lois Hodges was the Department of Health representative on the CPMT for 2015. In December 2015 Ms. Hodges retired from the Virginia Department of Health. Ms. Verna M. Burnette is the staff person that the Virginia Department of Health is offering to serve as Ms. Hodges replacement on the CPMT. Ms. Burnette has indicated that she is willing to serve on the Franklin County Community Policy and Management if it be the pleasure of the Franklin County Board of Supervisors to appoint her.

#### **RECOMMENDATION:**

The C.P.M.T. membership recommends that the Franklin County Board of Supervisors appoint Ms. Verna M. Burnette to serve on the Franklin County Community Policy and Management Team as Virginia Department of Health representative the to begin on January 27th 2016.

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#### **ACCEPTANCE OF URBAN/VILLAGE DEVELOPMENT AREA PLANNING GRANT FUNDING**

On December 15, 2015, the Board gave unanimous approval directing Planning Staff to make an application for a funding opportunity for an Urban/Village Development Area Planning Grant from the Virginia Office of Intermodal Planning and Investment (OIPI) . Planning staff proposes to use this funding opportunity to assist in the development of the

Westlake/Hales Ford Village Plan and revisions to zoning and subdivision ordinances in 2016/2017.

The OIPI and the grant program review committee, consisting of Virginia Department of Rail & Public Transportation (DRPT) and Virginia Department of Transportation (VDOT) representatives, reviewed the County of Franklin's grant application and approved up to \$65,000 in direct on-call consultant support from OIPI. This funding is in the form of consultant services paid by OIPI and requires no local matching funds or receipt of government funds by Franklin County. The committee has selected Michael Baker International as the prime consultant and Renaissance Planning Group as sub-consultant to complete this Urban/Village Development Area work..

The funding award requires executing the attached agreement with OIPI. OIPI agrees to provide funding not to exceed \$ 65,000.00 for consultant services to provide technical assistance and the County agrees to complete any of the following:

1. Analyze future growth patterns
2. Create a public involvement process
3. Adopt an amendment to the Comprehensive Plan to designate (*or modify and update*) at least one area as an urban/village development area, in accordance with [§15.2-2223.1](#) of the Code of Virginia, to accommodate higher density compact mixed use development.
4. Adopt amendments to the zoning ordinance as necessary to create at least one district classification and the associated subdivision ordinance that will allow development according to the principles of traditional neighborhood design.

In addition, the funding award requires the development of a steering committee that must include one member from the Planning Commission and one member from the Board of Supervisors.

**RECOMMENDATION:**

Staff recommends that the Board of Supervisors accept the award in the amount of \$65,000 in direct on-call consultant support, authorize the County Administrator to sign attached agreement on behalf of the County and appoint a steering committee consisting of Bob Camicia, Board of Supervisors, Jim Colby, Planning Commission, Steven Sandy, Director of Planning & Community Development and Lisa Cooper, Principle Planner to oversee the work.

**CONSULTANT SUPPORT TO FACILITATE DESIGNATION OF URBAN DEVELOPMENT AREAS AND APPROPRIATE ORDINANCES**

This Agreement, made this \_\_\_\_\_ day of \_\_\_\_\_ in the year two thousand and sixteen, by and between the Commonwealth of Virginia, Office of Intermodal Planning and Investment, hereinafter called the Office, and the **County** of **Franklin**, hereinafter called the County.

The goal of this initiative is to provide technical assistance in the form of direct on-call consultant support to assist local governments in one or more of the following: plan for and designate at least one urban/village development area in their comprehensive plan, revise as appropriate applicable land use ordinances (including appropriate zoning classifications and subdivision ordinances) to incorporate the principles of traditional neighborhood design (see [§15.2-2223.1](#) of the Code of Virginia), assist with public participation processes, and other related tasks.

The County has expressed a need to utilize these consultant services for technical assistance to facilitate the designation of urban/village development areas for higher density compact mixed use development and revision to applicable land use ordinances.

The Office agrees to provide funding not to exceed \$ 65,000.00 for consultant services to provide technical assistance and the County agrees to complete any or all of the following:

1. Analyze future growth patterns
2. Create a public involvement process
3. Adopt an amendment to the Comprehensive Plan to designate (*or modify and update*) at least one area as an urban/village development area, in accordance with [§15.2-2223.1](#) of the Code of Virginia, to accommodate higher density compact mixed use development.
4. Adopt amendments to the zoning ordinance as necessary to create at least one district classification and the associated subdivision ordinance that will allow development according to the principles of traditional neighborhood design.

Copies of all applicable documents shall be provided to the Office.

The County will work cooperatively with the Office on the above effort and make available to the Office copies of all associated timelines/schedules. The Office agrees to begin the planning process via the planning consultant immediately upon approval of this Agreement to initiate the use of these funds, and to schedule the completion of all work related to these funds by October 1, 2017.

The County will provide a progress report on the work outlined above to the Office on a bi-monthly basis, to begin after the execution of this Agreement. The progress report shall contain the status and expenditures for each of the tasks in the Scope of Work.

The County agrees to provide the Office a final summary of the use of these funds and an accomplishment report upon the completion of the project.

If the said urban/village development area is not adopted in the County's comprehensive plan within one year of study completion, and appropriate applicable land use ordinances (including appropriate zoning classifications and subdivision ordinances) not revised also within one year of study completion, the County agrees to repay the planning grant in full to the Office within one year of that deadline (ie. within two years of study completion).

The Chief Administrative Officer for the County has reviewed this Agreement with the Chairmen of the Governing Body and the Planning Commission and received their support to participate in this Agreement.

The Governing Body and the Planning Commission shall each appoint one member of their respective group to serve on a planning grant steering committee to oversee the above effort.

EXECUTION: The parties have caused the Agreement to be duly executed intending to be bound thereby.

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**County of Franklin**

\_\_\_\_\_ Date: \_\_\_\_\_  
 W. Brent Robertson, County Administrator

**Commonwealth of Virginia  
 Office of Intermodal Planning and Investment**

\_\_\_\_\_ Date: \_\_\_\_\_

**RESOLUTION ACCEPTING URBAN/VILLAGE DEVELOPMENT AREA PLANNING  
 GRANT FUNDING AND APPOINTMENT OF A STEERING COMMITTEE**

WHEREAS, the Office of Intermodal Planning and Investment of the Secretary of Transportation has offered grants for technical assistance to establish and support Urban/Village Development Area; and

WHEREAS, the technical assistance is offered to local governments in the form of direct on-call consultant support to assist local governments in planning of development areas, revising ordinances to incorporate principles of traditional neighborhood design and assist with public participation processes; and

WHEREAS, Franklin County has designated growth areas identified as towns and villages in its 2007 Comprehensive Plan that require further development of small area plans and ordinance development; and

WHEREAS, Franklin County made application for a Tier 1 (localities under 130,000 population per 2010 Census) grant in the amount of \$65,000; and

WHEREAS, on January 7, 2016, the Office of Intermodal Planning and Investment notified Franklin County of approval of the application in the requested amount; and

WHEREAS, the funding approval requires the Franklin County to sign an agreement accepting funding and agreeing to terms in addition to appointing a steering committee that shall include one member of the board of supervisors and planning commission to oversee the project; and

WHEREAS, the County Administrator recommends that the steering committee consist of Supervisor Bob Camicia (Gills Creek), Planning Commissioner Jim Colby, Planning Director Steven Sandy and Principal Planner, Lisa Cooper.

NOW, THEREFORE, BE IT RESOLVED, By the Board of Supervisors of the County of Franklin, Virginia that the Board of Supervisors hereby authorizes and directs the County Administrator to execute the agreement with the Office of Intermodal Planning and Investment to accept funding of \$65,000 in direct on-call consultant services and appoints the steering committee for this project consisting of Supervisor Bob Camicia, Planning Commissioner Jim Colby, Planning Director Steven Sandy and Principal Planner Lisa Cooper.

ATTEST: \_\_\_\_\_

Sharon K. Tudor, MMC  
Clerk, Franklin County Board of Supervisors

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**APPROVAL FOR DANCE HALL PERMIT/FRANK R. ERHARTIC, JR./FERRUM, VIRGINIA**

*In accordance with Section 3-16, Public Dance Halls, staff has received a dance hall application from Frank R. Erhartic, Jr. as submitted. The following Code Section 3-16 states the definition of a public dance hall, as follows:*

**Sec. 3-16. - Defined.**

For the purposes of this article the term "public dance hall" includes any dance hall or other place where there is dancing and which is open to members of the public upon the payment of an admission fee or any other form of compensation to the operator. (Ord. of 12-19-77)

*Mr. Erhartic, has received the required pertinent signatures from the Planning & Zoning, Public Safety and Sheriff's Departments, in accordance with Section 3-19, as follows:*

**Sec. 3-19. - Permit.**

(a) It shall be unlawful for any person to own, operate or maintain a public dance hall within the county, unless he has a permit so to do issued pursuant to this section.

(b) Application for a permit required by this section shall be filed with the county administrator, who shall, within thirty (30) days thereafter, conduct such investigation as he deems necessary and report the results thereof to the board of supervisors.

(c) Upon receipt of the report referred to in subsection (b) above, the board of supervisors shall either approve or disapprove the permit application. If the application is approved by the board, the county administrator shall issue a signed permit to the applicant. If the application is disapproved by the board, the permit shall be denied.

(d) Upon receipt of approved county dance hall license from the board of supervisors, it shall be displayed next to the existing ABC License within the establishment.

(Ord. of 12-19-77; Res. No. 24-12-91, 12-17-91)

State Law reference— Authority of county to require dance hall permit, Code of Virginia, § 18.2-433

**RECOMMENDATION:**

Staff respectfully requests Board approval of the submitted Dance Hall Permit for Frank Erhartic, Jr and to authorize staff to process payment (\$100.00/annual dance hall fee) and approval letter to the Commissioner of Revenue for the issuance of said Dance Hall License, per Code Section 3: 38-39, as follows:

**Sec. 3-38. - Fee.**

The annual fee for a license required by this division shall be one hundred dollars (\$100.00); provided, however, that such fee shall be prorated as follows, if the initial license is obtained after the beginning of the license year:

- (1) If obtained during the first quarter of the year, the fee shall be one hundred dollars (\$100.00).
- (2) If obtained during the second quarter of the year, the fee shall be seventy-five dollars (\$75.00).
- (3) If obtained during the third quarter of the year, the fee shall be fifty dollars (\$50.00).
- (4) If obtained during the last quarter of the year, the fee shall be twenty-five dollars (\$25.00).

The fee prescribed by this section shall be paid to the county treasurer.

(Ord. of 12-19-77)

Cross reference— License taxes, § 20-151 et seq.

State Law reference— Authority of county to impose license tax on dance halls, Code of Virginia, § 18.2-433.

**Sec. 3-39. - Issuance.**

Upon proper application, payment of the fee prescribed by Section 3-38 and compliance with all applicable provisions of this article, the county administrator shall issue the license for a public dance hall; provided, however, that no such license shall be issued until such time as the board of supervisors has approved such application.

(Ord. of 12-19-79; Res. No. 39-01-91, 1-22-91)

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**(RESOLUTION #01-01-2016)**

BE IT THEREFORE RESOLVED, by the Board of Supervisors to approve the consent agenda items as presented for the exception of Acceptance of Urban/Village Development Area Planning Grant Funding and Approval for Dance Hall Permit/Frank R. Erhartic, Jr./Ferrum, Virginia, to be discussed later in the meeting.

MOTION BY: Bob Camicia

SECONDED BY: Charles Wagner

VOTING ON THE MOTION WAS AS FOLLOWS:

AYES: Mitchell, Thompson, Wagner, Cundiff, Camicia, Tatum & Brubaker

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The fee prescribed by this section shall be paid to the county treasurer.

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**Sec. 3-39. - Issuance.**

Upon proper application, payment of the fee prescribed by Section 3-38 and compliance with all applicable provisions of this article, the county administrator shall issue the license for a public dance hall; provided, however, that no such license shall be issued until such time as the board of supervisors has approved such application.

(Ord. of 12-19-79; Res. No. 39-01-91, 1-22-91)

General discussion ensued with the Board requesting written reports from the departments signing off on the submitted application.

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**(RESOLUTION #02-01-2016)**

BE IT THEREFORE RESOLVED, by the Board of Supervisors to table the Dance Hall Permit for Frank R. Erhartic, Jr./Ferrum, Virginia to have questions answered and brought back to the Board with the Building Official being included in the review process.

MOTION BY: Charles Wagner

SECONDED BY: Ronnie Thompson

VOTING ON THE MOTION WAS AS FOLLOWS:

AYES: Mitchell, Thompson, Wagner, Cundiff, Camicia, Tatum & Brubaker

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**ACCEPTANCE OF URBAN/VILLAGE DEVELOPMENT AREA PLANNING GRANT FUNDING**

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The OIPI and the grant program review committee, consisting of Virginia Department of Rail & Public Transportation (DRPT) and Virginia Department of Transportation (VDOT) representatives, reviewed the County of Franklin’s grant application and approved up to \$65,000 in direct on-call consultant support from OIPI. This funding is in the form of consultant services paid by OIPI and requires no local matching funds or receipt of government funds by Franklin County. The committee has selected Michael Baker International as the prime consultant and Renaissance Planning Group as sub-consultant to complete this Urban/Village Development Area work..

The funding award requires executing the attached agreement with OIPI. OIPI agrees to provide funding not to exceed \$ 65,000.00 for consultant services to provide technical assistance and the County agrees to complete any of the following:

- 5. Analyze future growth patterns
- 6. Create a public involvement process
- 7. Adopt an amendment to the Comprehensive Plan to designate (*or modify and update*) at least one area as an urban/village development area, in accordance with [§15.2-2223.1](#) of the Code of Virginia, to accommodate higher density compact mixed use development.

8. Adopt amendments to the zoning ordinance as necessary to create at least one district classification and the associated subdivision ordinance that will allow development according to the principles of traditional neighborhood design.

In addition, the funding award requires the development of a steering committee that must include one member from the Planning Commission and one member from the Board of Supervisors.

**RECOMMENDATION:**

Staff recommends that the Board of Supervisors accept the award in the amount of \$65,000 in direct on-call consultant support, authorize the County Administrator to sign attached agreement on behalf of the County and appoint a steering committee consisting of Bob Camicia, Board of Supervisors, Jim Colby, Planning Commission, Steven Sandy, Director of Planning & Community Development and Lisa Cooper, Principle Planner to oversee the work.

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Copies of all applicable documents shall be provided to the Office.

The County will work cooperatively with the Office on the above effort and make available to the Office copies of all associated timelines/schedules. The Office agrees to begin the planning process via the planning consultant immediately upon approval of this Agreement to initiate the use of these funds, and to schedule the completion of all work related to these funds by October 1, 2017.

The County will provide a progress report on the work outlined above to the Office on a bi-monthly basis, to begin after the execution of this Agreement. The progress report shall contain the status and expenditures for each of the tasks in the Scope of Work.

The County agrees to provide the Office a final summary of the use of these funds and an accomplishment report upon the completion of the project.

If the said urban/village development area is not adopted in the County's comprehensive plan within one year of study completion, and appropriate applicable land use ordinances (including appropriate zoning classifications and subdivision ordinances) not revised also within one year of study completion, the County agrees to repay the planning grant in full to the Office within one year of that deadline (ie. within two years of study completion).

The Chief Administrative Officer for the County has reviewed this Agreement with the Chairmen of the Governing Body and the Planning Commission and received their support to participate in this Agreement.

The Governing Body and the Planning Commission shall each appoint one member of their respective group to serve on a planning grant steering committee to oversee the above effort.

EXECUTION: The parties have caused the Agreement to be duly executed intending to be bound thereby.

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**County of Franklin**

\_\_\_\_\_ Date: \_\_\_\_\_  
W. Brent Robertson, County Administrator

**Commonwealth of Virginia**  
**Office of Intermodal Planning and Investment**

\_\_\_\_\_ Date: \_\_\_\_\_

**RESOLUTION ACCEPTING URBAN/VILLAGE DEVELOPMENT AREA PLANNING  
GRANT FUNDING AND APPOINTMENT OF A STEERING COMMITTEE**

WHEREAS, the Office of Intermodal Planning and Investment of the Secretary of Transportation has offered grants for technical assistance to establish and support Urban/Village Development Area; and

WHEREAS, the technical assistance is offered to local governments in the form of direct on-call consultant support to assist local governments in planning of development areas, revising ordinances to incorporate principles of traditional neighborhood design and assist with public participation processes; and

WHEREAS, Franklin County has designated growth areas identified as towns and villages in its 2007 Comprehensive Plan that require further development of small area plans and ordinance development; and

WHEREAS, Franklin County made application for a Tier 1 (localities under 130,000 population per 2010 Census) grant in the amount of \$65,000; and

WHEREAS, on January 7, 2016, the Office of Intermodal Planning and Investment notified Franklin County of approval of the application in the requested amount; and

WHEREAS, the funding approval requires the Franklin County to sign an agreement accepting funding and agreeing to terms in addition to appointing a steering committee that shall include one member of the board of supervisors and planning commission to oversee the project; and

WHEREAS, the County Administrator recommends that the steering committee consist of Supervisor Bob Camicia (Gills Creek), Planning Commissioner Jim Colby, Planning Director Steven Sandy and Principal Planner, Lisa Cooper.

NOW, THEREFORE, BE IT RESOLVED, By the Board of Supervisors of the County of Franklin, Virginia that the Board of Supervisors hereby authorizes and directs the County Administrator to execute the agreement with the Office of Intermodal Planning and Investment to accept funding of \$65,000 in direct on-call consultant services and appoints the steering committee for this project consisting of Supervisor Bob Camicia, Planning Commissioner Jim Colby, Planning Director Steven Sandy and Principal Planner Lisa Cooper.

ATTEST: \_\_\_\_\_

Sharon K. Tudor, MMC  
Clerk, Franklin County Board of Supervisors

Steven Sandy, Director of Planning and Community Development, highlighted the Urban/Village Development Area Planning Grant process for the Board for a clearer understanding of the Grant application.

**(RESOLUTION #03-01-2016)**

BE IT THEREFORE RESOLVED, by the Board of Supervisors to approve the Urban/Village Development Area Planning Grant Funding, as presented with an

addendum to the process for the planning committee to include the County Supervisor from the particular district receiving such grant funding. .

MOTION BY: Bob Camicia

SECONDED BY: Ronnie Thompson

VOTING ON THE MOTION WAS AS FOLLOWS:

AYES: Mitchell, Thompson, Wagner, Cundiff, Camicia, Tatum & Brubaker

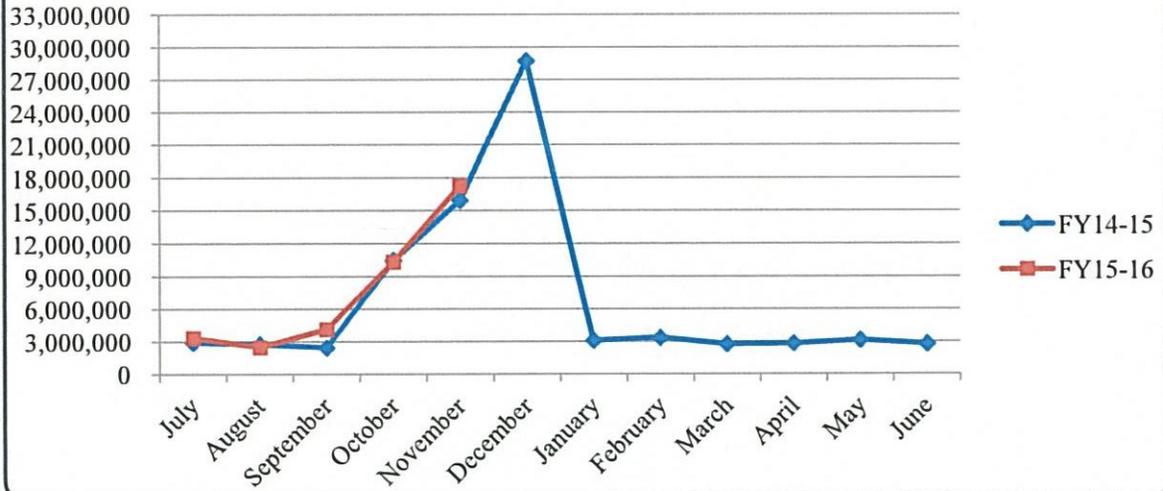
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**FINANCE MONTHLY REPORT**

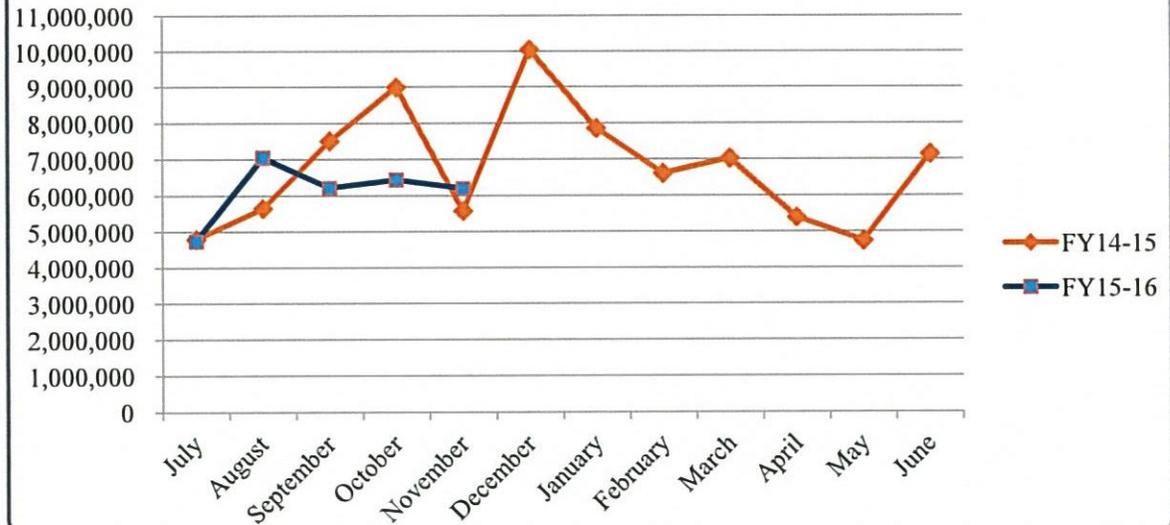
Vincent Copenhaver, Director of Finance, shared with the Board the following monthly financial update:

Franklin County Cash Basis Revenue and Expenditure Summaries (Unaudited) General Fund and School Fund Only For The Six Months Ending December 31, 2015				
REVENUES:	Budget and Appropriations Current Year	Actual Year to Date Revenues	Balance To Be Realized	Percent of Budget
General Property Taxes	48,250,204	46,328,703	(1,921,501)	96.0%
Other Local Taxes	11,238,734	6,579,349	(4,659,385)	58.5%
Permits, Fees and Licenses	377,000	163,839	(213,161)	43.5%
Fines and Forfeitures	110,000	19,975	(90,025)	18.2%
Revenue from the use of Money and Property	710,560	290,285	(420,275)	40.9%
Charges for Services	2,511,085	1,238,137	(1,272,948)	49.3%
Miscellaneous Revenue	757,763	842,339	84,576	111.2%
Recovered Costs	545,806	336,613	(209,193)	61.7%
Revenue from the Commonwealth	15,563,581	8,594,582	(6,968,999)	55.2%
Federal Government	170,904	59,122	(111,782)	34.6%
<b>Subtotal</b>	<u>80,235,637</u>	<u>64,452,944</u>	<u>(15,782,693)</u>	80.3%
Fund Balance/Carryover Funds	1,223,350			
Total General Fund	<u>81,458,987</u>			
<b>Schools</b>				
Cafeteria, Misc, State, Federal	49,640,164	21,750,629	(27,889,535)	43.8%
Local Funding from County	33,984,994	17,585,978	(16,399,016)	51.7%
Total School Fund	<u>83,625,158</u>	<u>39,336,607</u>	<u>(44,288,551)</u>	47.0%
<b>EXPENDITURES:</b>	<b>Budget and Appropriations Current Year</b>	<b>Actual Year to Date Expenditures</b>	<b>Balance To Be Expended</b>	<b>Percent of Budget</b>
General and Financial Administration	4,436,223	2,513,786	1,922,437	56.7%
Judicial Administration	2,647,049	1,287,740	1,359,309	48.6%
Public Safety (Sheriff, Corrections, Fire, EMS)	13,294,917	6,210,931	7,083,986	46.7%
Public Works	3,757,690	1,360,023	2,397,667	36.2%
Health and Welfare	11,684,936	5,567,391	6,117,545	47.6%
Parks, Recreation, Libraries, Community Colleges	1,974,793	952,057	1,022,736	48.2%
Community Development	3,334,404	1,550,107	1,784,297	46.5%
Transfers to Schools, Capital, Debt	40,328,975	24,498,084	15,830,891	60.7%
Total General Fund	<u>81,458,987</u>	<u>43,940,119</u>	<u>37,518,868</u>	53.9%
School Fund	<u>83,625,158</u>	<u>38,725,752</u>	<u>44,899,406</u>	46.3%

### Franklin County General Fund Actual Revenues by Month



### Franklin County General Fund Actual Expenditures by Month





## **Finance Report**

January 19, 2016



## **Real Estate Collections**

- Collected through December 2015 = 97.8% of Budget
- Collected through December 2014 = 97.1% of Budget



## Personal Property Collections

- Collected through December 2015 = 93.3% of Budget
- Collected through December 2014 = 91.9% of Budget

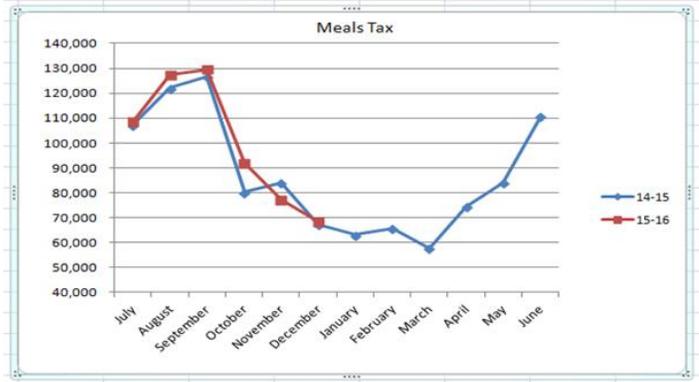


## Expenditures by Major Category Through December 31, 2015

EXPENDITURES:	Budget and	Actual	Balance	
	Appropriations	Year to Date	To Be	Percent
	Current Year	Expenditures	Expended	of Budget
General and Financial Administration	4,436,223	2,513,786	1,922,437	56.7%
Judicial Administration	2,647,049	1,287,740	1,359,309	48.6%
Public Safety (Sheriff, Corrections, Fire, EMS)	13,294,917	6,210,931	7,083,986	46.7%
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Transfers to Schools, Capital, Debt	40,328,975	24,498,084	15,830,891	60.7%
Total General Fund	81,458,987	43,940,119	37,518,868	53.9%



## Meals Tax



Meals Tax	11-12	12-13	13-14	14-15	15-16
December	60,505	64,642	67,198	67,370	68,401



## Transient Occupancy Tax

	11-12	12-13	13-14	14-15	15-16
July	12,501	10,502	11,148	13,552	11,013
August	23,179	22,709	21,369	20,487	26,061
September	16,254	16,451	15,719	17,725	23,079
October	11,012	9,151	8,535	6,370	10,019
November	4,735	5,609	5,140	4,687	5,046
December	3,464	3,041	2,404	2,129	4,560
Total Through Dec 15	71,145	67,463	64,315	64,950	79,778



Local Sales Tax	11-12	12-13	13-14	14-15	15-16
January	289,789	322,259	309,473	317,328	335,785

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**PROPOSED AMENDMENTS TO CHAPTERS 7 & 27 OF FRANKLIN COUNTY CODE REGARDING STORM WATER MANAGEMENT & EROSION AND SEDIMENT CONTROL**

Steven Sandy, Director of Planning & Community Development, advised the Board on July 1, 2014, new state regulations went into effect governing stormwater, runoff, and water quality related to land development. Due to the new state regulations the Board of Supervisors held a public hearing and repealed the existing Chapter 7 in the Franklin County Code and adopted a new Chapter 7: Erosion and Sediment Control and Stormwater Management on April 15, 2014. Additionally, June 17, 2014, the Board of Supervisors held a public hearing and adopted revisions to Chapter 27: Land Use Development Fee Schedule for new stormwater management fees.

During the previous meetings, the Board of Supervisors was informed there may be further changes to Chapter 7 and Chapter 27 possible at a later date.

Staff has been working with Department of Environmental Quality (DEQ) on revisions effecting the state regulations concerning Erosion and Sediment Control and Stormwater Management. The following request for changes in the documents listed below will allow us to be in compliance with DEQ at this time.

1. Revisions to Chapter 7: Erosion and Sediment Control and Stormwater Management
2. Additions and revisions to Chapter 27: Land Use Development Fee Schedule
3. To negotiate Memorandum of Understanding (MOU) between the County and the Town of Rocky Mount and the County and the Town of Boones Mill.

Please find submitted draft copies of Chapter 7 and 27 for your review. Additions to the ordinance and fee schedule are bold and underlined. Deletions to the ordinance and fee schedule are strike through marks.

**RECOMMENDATION:**

Staff respectfully requests the Board of Supervisors schedule a public hearing on Tuesday, February 16, 2016, to consider adopting revisions to Chapter 7: Erosion and Sediment Control and Stormwater Management and Chapter 27: Land Use Development Fee Schedule to comply with DEQ regulations concerning the erosion and sediment and stormwater management programs. Additionally, staff respectfully requests the Board of Supervisors to authorize the County to negotiate and Memorandum of Understanding with the Town of Rocky Mount and the Town of Boones Mill to bring back to the Board for approval at a later date.

**Chapter 7.**

**Erosion and Sediment Control and Stormwater Management**

**Article I. In General**

**Division 1. Authority**

- Sec. 7-1. Title of Article
- Sec. 7-2. Purpose of Article
- Sec. 7-3. Authority of Article
- Sec. 7-4. Local Control Program Established
- Sec. 7-5. Geographic Applicability
- Sec. 7-6. Severability
- Sec. 7-7. Standards to be used in preparation and consideration
- Secs. 7-8 - 7-9 Reserved

**Division 2. Administration**

- Sec. 7-10. Permits
- Sec. 7-11. Fees
- Sec. 7-12. Reference Documents
- Sec. 7-13. Appeals
- Sec. 7-14. Reserved

**Division 3. Definitions**

- Sec. 7-15. General Usage Terms
- Secs. 7-16 - 7-19. Reserved

**Article II. Erosion and Sediment Control**

- Sec. 7-20. Exemptions
- Sec. 7-21. Permit required for land disturbing activities
- Sec. 7-22. Erosion and Sediment Control Plan Required
- Sec. 7-23. Erosion Impact Areas
- Sec. 7-24. Submission and approval of Plans
- Sec. 7-25. Responsibility of property owner when work is being done by a contractor
- Sec. 7-26. Approval or Disapproval
- Sec. 7-27. Variances
- Sec. 7-28. Changing an approved erosion and sediment control plan
- Sec. 7-29. Performance Bond
- Sec. 7-30. Long term maintenance of permanent facilities
- Sec. 7-31. Closure of Erosion and Sediment Control Permit

Sec. 7-32. Monitoring and Inspections

Sec. 7-33. Enforcement

Secs. 7-34 - 7 - 39 Reserved

**Article III. Alternative Inspection Program**

Sec. 7-40. Alternative Inspection Program

Secs. 7-41 - 7-49 Reserved.

**Article IV: Stormwater Management**

Sec. 7-50. Exemptions

**Sec. 7-51. Permit required for land disturbing activities**

**Sec. 7-52. Stormwater Management permit required**

Sec. 7-51 **53.** Submission and Approval of Plans

Sec. 7-52 **54.** Stormwater Pollution Prevention Plan

Sec. 7-53 **55.** Stormwater Management Plan

Sec. 7-54 **56.** Pollution Prevention Plan

Sec. 7-55 **57.** Review of Stormwater Management Plan

Sec. 7-56 **58.** Technical Criteria for Regulating Land Disturbing Activity

Sec. 7-57 **59.** Performance Bond

Sec. 7-58 **60.** Long term maintenance of Permanent Stormwater Facilities

Sec. 7-59 **61.** Closure of Land Disturbing Activities

Sec. 7-60 **62.** Monitoring and Inspections

Sec. 7-61 **63.** Enforcement

Sec. 7-62 **64.** Reserved

**ARTICLE I. - IN GENERAL**

**Division 1 Authority**

**Sec. 7-1. Title of article.**

This article shall be known as the “Erosion and Sediment Control and Stormwater Management Ordinance of Franklin County, Virginia.”

**Sec. 7-2. Purpose of article.**

The purpose of this article is as follows:

1. Erosion and Sediment Control (**ESC**) conserves the land, water, air and other natural resources of Franklin County and the State of Virginia and promotes the health, welfare and convenience of county residents by establishing requirements for the control of erosion and sedimentation and by establishing procedures by which these requirements can be administered and enforced.
2. Stormwater Management provides the framework for the administration, implementation and enforcement of the Virginia Stormwater Management Act (**VASWM Act**) and to delineate the procedures and requirements to be followed in connection with state permits issued by a Virginia Stormwater Management Program (VSMP) Authority, while at the same time providing flexibility for innovative solutions to stormwater management issues.

**Sec. 7-3. Authority for article.**

This article is adopted pursuant to the following:

1. Code of Virginia, 1950, as amended, Title 62.1, [3.1](#), Chapter 3.1, Article 2.4 (§62.1-15:51 et seq.), known as the "Erosion and Sediment Control Law."
2. Code of Virginia, 1950, as amended, Title 62.1, Chapter 3.1, Article 2.3 (§62.1-15:24 et seq.) known as the "Stormwater Management Law."
3. Virginia Administrative Code Chapter 840 Erosion and Sediment Control Regulations (9VAC25-840-10 et seq.)
4. Virginia Administrative Code Chapter 850 Erosion and Sediment Control and Stormwater Management Certification Regulations (9VAC25-850-10 et seq.)
5. Virginia Administrative Code Chapter 870 Virginia Stormwater Management Program (VSMP) Regulation (9VAC25-870-10 et seq.)
6. Virginia Administrative Code Chapter 880 General Permit for Discharges of Stormwater from Construction Activities (9VAC25-880-1 et seq.)

Such laws provide for a comprehensive statewide program, with standards and guidelines to control erosion and sedimentation and stormwater quantity and quality, which are implemented on a local level.

**Sec. 7-4. Local control program established.**

In accordance with the authority granted by the State of Virginia (**62.1-44.15:27**), Franklin County hereby establishes the following local control programs:

1. Effective April 15, 2014, a Virginia Erosion and Sediment Control Program (**VESCP**) shall be in the effective to control of soil erosion, sediment deposition and nonagricultural runoff which must be met to prevent the degradation of properties, stream channels, waters and other natural resources. Franklin County hereby adopts this article, any regulations promulgated by the Virginia State Water Control Board pursuant to the Code of Virginia, as amended; and the Virginia Erosion and Sediment Control (**VESC**) Handbook as currently in effect and amended from time to time. Franklin County hereby designates the ~~Department Planning and Community Development~~ **Development Review Coordinator** as the Administrator of its Virginia Erosion and Sediment Control Program.
2. Effective July 1, 2014, a Virginia Stormwater Management Program (VSMP) for land-disturbing activities and adopts the applicable regulations that specify standards and specifications for VSMP's promulgate by the Virginia State Water Control Board pursuant to the Code of Virginia, as amended; and the Virginia Stormwater Management Handbook as currently in effect and amended from time to time. Franklin County hereby designates the ~~Department Planning and Community Development~~ **Development Review Coordinator** as the Administrator of its Virginia Stormwater Management Program (**VSMP**).

**Sec. 7-5. Geographic Applicability.**

This chapter shall apply to any land-disturbing activity in Franklin County and the incorporated Towns of Boones Mill and Rocky Mount, **unless they choose to administer their own program.**

**Sec. 7-6. Severability.**

If any section, subsection, sentence, clause or phrase of this chapter is for any reason held illegal, invalid, or unconstitutional by the decision of any court of competent jurisdiction, such decision shall not affect the validity of the remaining portions hereto. The Franklin County Board of Supervisors hereby declares that it would have enacted this chapter and each section, subsection, sentence, clause, and phrases hereof, irrespective of the fact that any one or more sections, subsections, sentences, clauses, or phrases be declared illegal, invalid, or unconstitutional.

**Sec. 7-25 7. Standards to be used in preparation and consideration.**

- (A) The most recent edition of the Virginia Erosion and Sediment Control (**VESC**) Handbook and Virginia Erosion and Sediment Control **and Stormwater Management (SWM)** Regulations and the Virginia Stormwater Management (**VSMP**) Handbook shall be available at the program administrators office as well as online and shall be used in preparing the Erosion and Sediment Control **and Stormwater Management Plans** required by this article. The county, in considering the adequacy of such Erosion and Sediment Control **and Stormwater Managment Plans**, shall be guided by the standards set forth in state regulations, or otherwise included in the Virginia Erosion and Sediment Control Handbook, the Virginia Stormwater Management Handbook, or the local program manual.
- (B) In areas governed by American Electric Power's (**AEP**) Smith Mountain Lake Shoreline Management Plan **adopted as of January 30, 2014, as amended; any land disturbing activities** shoreline rip-rap shall be installed according to the following specifications, and subject to AEP approval:
- (1) ~~Materials and design as part of an engineered plan, based on standards in the handbook and VDOT manual and approved by the county; or,~~
  - (2) ~~In the case of separate individual residential lots involving five hundred (500) feet or less of shoreline, the following minimum materials and design standards may be used:~~
    - a. ~~Stone—Class B erosion stone, VDOT Class I, or equivalent~~
    - b. ~~Plastic filter cloth—Exxon GTF-400 Geotextile or equivalent.~~
    - c. ~~Temporary and permanent seeding, fertilization, and mulching rates as specified by the Virginia Erosion and Sediment Control Handbook.~~
    - d. ~~Maximum slope ratio for riprap area—2.5 to 1.~~
    - e. ~~Minimum vertical face height—Thirty-six (36) inches above full pond level (795-foot contour) or to the prevailing cut line.~~
    - f. ~~Terrace width (if needed at top of rip rap slope) shall have a minimum width of twelve (12) feet.~~

g. ~~Terrace back slope ratio Maximum 2:1.~~

h. ~~Minimum thickness of rip rap layer Twelve (12) inches.~~

- (C) All installation of materials shall be according to the VESC Handbook and manufacturers specifications.

**Secs. 7-8 - 7-9 Reserved**

**Division 2. Administration**

**Sec. 7-10. Permits.**

The following **land disturbing** permits may be issued pursuant to this chapter:

1. Erosion and Sediment Control Permit.
2. Stormwater Management Permit.

**Sec. 7-11. Fees.**

- (A) There shall be a reasonable fee charged for the processing of erosion and sediment control permit application(s). The permit application review fee shall be due at the time of initial submittal of the erosion and sediment control ~~plan/~~ agreement in lieu of plan application.
- (B) The application review fee shall cover costs associated with the implementation of the **VSMP and** VESCP related to land disturbing activities as listed on the **Land Use Development** Fee Schedule, **Chapter 27 of the Franklin County Code** for Planning & Community Development. ~~which can be obtained from the Department of Planning and Community Development. Incomplete payments will be deemed as non-payments.~~
- (C) There shall be a reasonable fee charged for the processing of stormwater management permit application(s). The permit application review fee **a minimum of fifty (50%) percent** shall be due at the time of initial submittal of the stormwater management plan **application**.
- ~~(D) The application review fee shall cover costs associated with the implementation of the VSMP related to land disturbing activities as listed on the Fee Schedule for Planning & Community Development, which can be obtained from the Department of Planning and Community Development. Incomplete payments will be deemed as non-payments. Interests may be charged on late payments, as a 10% late payment fee may be applied to delinquent accounts.~~
- (D) All incomplete payments will be deemed as non-payments, and the applicant shall be notified of any incomplete payments. Interest may be charged for late payments at the underpayment rate set forth in the Code of Virginia § 58.1-15 and will be calculated on a monthly basis at the applicable periodic rate. A ten (10%) percent late fee shall be charged to any delinquent (over 90 days past due) account. The county shall be entitled to all remedies available under the Code of Virginia in collecting any past due amount.**

**Sec. 7-12. Reference Documents.**

In administering this chapter, the local program authority may refer to any document, manual, handbook or guideline recognized by the state of Virginia related to Erosion and Sediment Control and/or Stormwater Management. In addition, the local program authority may develop and reference a local program manual to establish policies and procedures for program administration, plan review, inspections and enforcement related to this chapter.

**Sec. 7-62 13. Appeals.**

Final decisions of the program administrator under this article shall be subject to review by the Franklin County Board of Supervisors, provided an appeal is filed within thirty (30) days from any written decision by the program administrator which adversely affects the rights, duties or privileges of the person engaging in or proposing to engage in land-disturbing activities.

Final decisions of the Board of Supervisors under this article shall be subject to review by Circuit Court of Franklin County, provided an appeal is filed within thirty (30) days from the date of any written decision by the Franklin County Board of Supervisors which adversely affects the rights, duties or privileges of the person engaging in or proposing to engage in land-disturbing activities.

**7-14. Reserved.**

**Division 3. Definitions**

**Sec . 7-15. General Usage Terms.**

As used in this article, the following words and terms shall have the meanings ascribed to them in this section unless the context clearly indicates otherwise:

**"Administrator"** means the VESCP & and/or VSMP Administrator, hereby designated as the Development Review Coordinator . ~~Franklin County Department of Planning and Community Development.~~

**"Adequate channel"** means a watercourse that will convey the designated frequency storm event without overtopping its banks or causing erosive damage to the bed, banks and overbank sections of the same.

**"Agreement in lieu of a plan"** means a contract between the VESCP authority and the owner that specifies conservation measures that must be implemented in the construction of a single-family residence; this contract may be executed by the VESCP authority in lieu of an erosion and sediment control plan.

**"Agreement in lieu of a stormwater management plan"** means a contract between the VSMP authority and the owner or permittee that specifies the methods that shall be implemented to comply with the requirements of a VSMP for the construction of a single-family residence; such contract may be executed by the VSMP authority in lieu of a stormwater management plan.

**"Applicant"** means any person submitting an application for a permit or requesting issuance of a permit under this Ordinance.

**"Best management practice" or "BMP"** means schedules of activities, prohibitions of practices, maintenance procedures, and other management practices, including both structural and non-structural practices, to prevent or reduce the pollution of surface waters and groundwater systems from the impacts of land-disturbing activities.

**"Board or State Board"** means the State Water Control Board

**"Channel"** means a natural stream or manmade waterway.

**"Certification"** means the process whereby the Board, on behalf of the Commonwealth, issues a certificate to persons who have completed board-approved training programs and met any additional eligibility requirements of 9VAC25-850-50 related to the specified classifications (9VAC25-850-40) within the areas of ESC or SWM or in other ways demonstrated adequate knowledge and experience in accordance with the eligibility requirements of 9VAC25-850-50 in the specified classifications within the areas of ESC or SWM.

**"Certified combined administrator for ESC"** means an employee or agent of a VESCP authority who holds a certificate of competence from the Board in the combined ESC classifications of program administrator, plan reviewer, and project inspector in the area of ESC.

**"Certified combined administrator for SWM"** means an employee or agent of a VSMP authority who holds a certificate of competence from the Board in the combined classifications of program administrator, plan reviewer, and project inspector in the area of SWM.

**"Certified project inspector for ESC"** means an employee or agent of a VESCP authority who holds a certificate of competence from the Board in the classification of project inspector in the area of ESC.

**"Certified project inspector for SWM"** means an employee or agent of a VSMP authority who holds a certificate of competence from the Board in the classification of project inspector in the area of SWM.

**"Certified plan reviewer for ESC"** means an employee or agent of a VESCP authority who: (i) holds a certificate of competence from the Board in the classification of plan reviewer in the area of ESC; or (ii) is a professional registered in the Commonwealth pursuant to Article 1 (§ [54.1-400](#) et seq.) of Chapter 4 of Title 54.1 of the Code of Virginia; or (iii) is a professional soil scientist as defined in Chapter 22 (§ [54.1-2200](#) et seq.) of Title 54.1 of the Code of Virginia.

**"Certified plan reviewer for SWM"** means an employee or agent of a VSMP authority who (i) holds a certificate of competence from the Board in the classification of plan reviewer in the area of SWM, or (ii) is a professional registered in the Commonwealth pursuant to Article 1 (§ [54.1-400](#) et seq.) of Chapter 4 of Title 54.1 of the Code of Virginia.

**"Certified program administrator for ESC"** means an employee or agent of a VESCP authority who holds a certificate of competence from the Board in the classification of program administrator in the area of ESC.

**"Certified program administrator for SWM"** means an employee or agent of a VSMP authority who holds a certificate of competence from the Board in the classification of program administrator in the area of SWM.

**"Classification"** refers to the four specific certificates of competence classifications within the areas of ESC or SWM that make up activities being performed (program administrator, plan reviewer, project inspector, and combined administrator).

**"Combined administrator for ESC"** means anyone who is responsible for performing the combined duties of a program administrator, plan reviewer and project inspector of a VESCP authority.

**"Combined administrator for SWM"** means anyone who is responsible for performing the combined duties of a program administrator, plan reviewer and project inspector of a VSMP authority.

**"Clearing"** means any activity which removes the vegetative ground cover including, but not limited to, root mat removal and/or topsoil removal.

**"Clean Water Act" or "CWA"** means the federal Clean Water Act (33 U.S.C §1251 et seq.), formerly referred to as the Federal Water Pollution Control Act or Federal Water Pollution Control Act Amendments of 1972, Public Law 92-500, as amended by Public Law 95-217, Public Law 95-576, Public Law 96-483, and Public Law 97-117, or any subsequent revisions thereto.

**"Common plan of development or sale"** means a contiguous area where separate and distinct construction activities may be taking place at different times on different schedules. ~~The "plan" in a common plan of development or sale is broadly defined as any announcement or piece of documentation (including a sign, public notice or hearing, sales pitch, advertisement, drawing, permit application, zoning request, computer design, etc.) or physical demarcation (including boundary signs, lot stakes, surveyor markings, etc.) indicating that construction activities may occur on a specific plot.~~ "Common plan of development or sale" does not include any residential, commercial, or industrial lot recorded in the Franklin County Clerk of the Circuit Court's office on or before July 1, 2004.

**"Control measure"** means any best management practice or stormwater facility, or other method used to minimize the discharge of pollutants to state waters.

**"County"** means The County of Franklin.

**"Denuded"** means a term applied to land that has been physically disturbed and no longer supports vegetative cover.

**"Department" or "DEQ"** means the Virginia Department of Environmental Quality.

**"Development"** means land disturbance and the resulting landform associated with the construction of residential, commercial, industrial, institutional, recreation, transportation

or utility facilities or structures or the clearing of land for non-agricultural or non-silvicultural purposes.

**"Director"** means the Director of the Virginia Department of Environmental Quality.

**"District" or "soil and water conservation district"** means a political subdivision of the Commonwealth organized in accordance with the provisions of Article 3 (§ 10.1- 506 et seq.) of Chapter 5 of Title 10.1 of the Code of Virginia.

**"Dormant"** refers to denuded land that is not actively being brought to a desired grade or condition.

**"ESC"** means erosion and sediment control.

**"ESC Act"** means the Erosion and Sediment Control Law, Article 4 (§ 62.1-44.15:51 et seq.) of Chapter 3.1 of Title 62.1 of the Code of Virginia.

**"Erosion and Sediment Control Plan" or "ESC plan"** means a document containing material for the conservation of soil and water resources of a unit or group of units of land. It may include appropriate maps, an appropriate soil and water plan inventory and management information with needed interpretations, and a record of decisions contributing to conservation treatment. The plan shall contain all major conservation decisions and all information deemed necessary by the plan-approving authority to assure that the entire unit or units of land will be so treated to achieve the conservation objectives. All erosion and sediment control plans must be prepared by a professional registered in the Commonwealth pursuant to Article 1 (§ [54.1-400](#) et seq.) of Chapter 4 of Title 54.1 of the Code of Virginia, or a professional soil scientist as defined in Chapter 22 (§ [54.1-2200](#) et seq.) of Title 54.1 of the Code of Virginia.

**"Erosion and Sediment Control Agreement"**. – An agreement authorized by the program administrator to be provided in lieu of a performance bond on single family home construction. See agreement in lieu of plans.

**"Erosion Impact Area"** An area of land not associated with current land-disturbing activity but subject to persistent soil erosion resulting in the delivery of sediment onto neighboring properties or into state waters. This definition shall not apply to any lot or parcel of land 10,000 square feet or less used for residential purposes or to shorelines where the erosion results from wave action or other coastal processes.

**"Excavating"** Any digging, scooping or other method of removing earth materials.

**"Filling"** Any depositing or stockpiling of earth materials.

**"General permit"** means the state permit titled general permit for discharges of stormwater from construction activities found in Chapter 880 (9VAC25-880-1 et. seq.) of the Regulations authorizing a category of discharges under the CWA and the Act within a geographical area of the Commonwealth of Virginia.

**"Grading"** Any excavating or filling of earth materials or any combination thereof, including the land in its excavated or filled condition.

**"Land disturbance or Land disturbing activity"** – means any man-made change to the land surface that may result in soil erosion from water or wind and the movement of sediments into state waters or onto lands in the Commonwealth, or that potentially

changes its runoff characteristics including, but not limited to, clearing, grading, and excavation, transporting and filling of land except that the term shall not include those exemptions specified elsewhere in this chapter.

**“Land Disturbing Activity Permit”** – See Permit for Land Disturbing Activity

**“Layout”** means a conceptual drawing sufficient to provide for the specified stormwater management facilities required at the time of approval.

**“Licensed professional” or “professional registered in the Commonwealth of Virginia”** means a person registered to engage in the practice of engineering, land surveying, or landscape architecture pursuant to Article 1 (§ 54.1-400 et seq.) of Chapter 4 of Title 54.1 of the Code of Virginia, or a professional soil scientist as defined in Chapter 22 (§ [54.1-2200](#) et seq.) of Title 54.1 of the Code of Virginia. .

**“Live watercourse”** means a definite channel with bed and banks within which concentrated water flows continuously.

**“Local program manual”** means a reference document developed by the local program authority to document policies and procedures for program administration, plan review, inspections or enforcement related to Erosion and Sediment Control and/or Stormwater Management.

**“Locality”** means Franklin County, including the incorporated towns of Boones Mill and Rocky Mount.

**“Minor modification”** means an amendment to an existing general permit before its expiration not requiring extensive review and evaluation including, but not limited to, changes in EPA promulgated test protocols, increasing monitoring frequency requirements, changes in sampling locations, and changes to compliance dates within the overall compliance schedules. A minor general permit modification or amendment does not substantially alter general permit conditions, substantially increase or decrease the amount of surface water impacts, increase the size of the operation, or reduce the capacity of the facility to protect human health or the environment.

**“Natural stream”** means nontidal watercourses that are part of the natural topography. They usually maintain a continuous or seasonal flow during the year and are characterized as being irregular in cross-section with a meandering course. Constructed channels such as drainage ditches or swales shall not be considered natural streams. Channels designed utilizing natural design concepts may be considered natural streams.

**“Non-erodible”** means a material, e.g., riprap, concrete, plastic, etc., that will not experience surface wear due to natural forces.

**“Operator”** means the owner or operator of any facility or activity subject to regulation under this Ordinance.

**“Owner”** The owner or owners of the freehold of the premises or lesser estate therein, a mortgagee or vendee in possession, assignee of rents, receiver, executor, trustee, lessee or other person, firm or corporation in control of a property.

**“Permit” or “VSMP Authority Permit”** means an approval to conduct a land-disturbing activity issued by the Administrator for the initiation of a land-disturbing activity, in

accordance with this Ordinance, and which may only be issued after evidence of general permit coverage has been provided by the Department where applicable.

**“Permit for Land Disturbing Activity”** A permit issued by the county authorizing the applicant to undertake a land-disturbing activity in accordance with the provisions of the VESCP or VSMP programs.

**“Permittee”** means the person to whom the permit authorizing the land-disturbing activities is issued or the person who certifies that the approved erosion and sediment control plan and/or stormwater management plan will be followed.

**“Person”** means any individual, partnership, firm, association, joint venture, public or private corporation, trust, estate, commission, board, public or private institution, utility, cooperative, county, city, town or other political subdivision of the Commonwealth, governmental body, including a federal or state entity as applicable, any interstate body, or any other legal entity.

**“Program administrator”** means the person or persons responsible for administering and enforcing the VESCP or VSMP of a VESCP authority or a VSMP authority as may be applicable in the areas of ESC or SWM.

**“Project inspector”** means anyone who, as a representative of a VESCP authority or a VSMP authority, is responsible for periodically examining the ESC or SWM activities and premises of a land-disturbing activity for compliance with the ESC Act and Regulations or the SWM Act and Regulations as may be applicable.

**“Plan approving authority”** The Department of Planning and Community Development of Franklin County.

**“Post-development”** refers to conditions that may be reasonably expected or anticipated to exist after completion of the land development activity on a specific site or tract of land.

**“Pre-development”** refers to conditions that exist at the time the erosion and sediment control plan is submitted to the VESCP authority or plans for land development are submitted to the VSMP authority. Where phased development or plan approval occurs (preliminary grading, roads and utilities, etc.), the existing conditions at the time the erosion and sediment control or land development plans for the initial phase is submitted for approval shall establish pre-development conditions.

**“Program Authority”** refers to Franklin County, Virginia.

**“Regulations”** include, but are not limited to, the Virginia Stormwater Management Program (VSMP) Permit Regulations, 9VAC25-870 and 9VAC25-880, as amended; and the Virginia Erosion and Sediment Control Program (VESCP) Regulations 9VAC25-840, as amended.

**“Responsible Land Disturber” or RLD**, An individual from the project or development team who will be in charge of and responsible for carrying out a land-disturbing activity covered by an approved Erosion and Sediment Control Plan or an Erosion and Sediment Control Agreement, who (i) holds a responsible land disturber certificate of competence, or (ii) holds a current certificate of competence from the board in the areas of combined administration, program administration, inspection, or plan review, or (iii) holds a current

contractor certificate of competence for erosion and sediment control, or (iv) is registered as a professional in the Commonwealth pursuant to Article 1 (Code of Virginia, § 54.1-400 et seq.) of [Chapter 4](#) of Title 54.1, or (v) is a professional soil scientist as defined in Chapter 22 (§ [54.1-2200](#) et seq.) of Title 54.1 of the Code of Virginia.

**"Single-family residence"** A noncommercial dwelling unit that is occupied exclusively by one family.

**"Site"** means the land or water area where any facility or land-disturbing activity is physically located or conducted, including adjacent land used or preserved in connection with the facility or land-disturbing activity. Areas channel ward of mean low water in tidal Virginia shall not be considered part of a site.

**"Stabilized"** means land that has been treated to withstand normal exposure to natural forces without incurring erosion damage.

**"State"** means the Commonwealth of Virginia.

**"State Board"** means the State Water Control Board.

**"State Permit"** means an approval to conduct a land-disturbing activity issued by the State Board in the form of a state stormwater individual permit or coverage issued under a state general permit or an approval issued by the State Board for stormwater discharges from an MS4. Under these state permits, the Commonwealth imposes and enforces requirements pursuant to the federal Clean Water Act and regulations, the Virginia Stormwater Management Act and the Regulations.

**"State Water Control Law"** means Chapter 3.1 (§62.1-44.2 et seq.) of Title 62.1 of the Code of Virginia.

**"State Erosion and Sediment Control Program" or "VESCP" or ~~State Program.~~** means the program administered by the Department of Environmental Quality pursuant to the state code including regulations designed to minimize erosion and sedimentation.

**"State Waters"** means all water, on the surface and under the ground, wholly or partially within or bordering the Commonwealth or within its jurisdiction, including wetlands.

**"Stormwater Detention"** means the process of temporarily impounding runoff and discharging it through a hydraulic outlet structure to a downstream conveyance system.

**"Stormwater Maintenance Facility"** – means a control measure that controls stormwater runoff and changes the characteristics of that runoff including but not limited to, the quantity and quality, the period of release or velocity of flow.

**"Stormwater Management Plan" or "SWM plan"** means a document containing material describing methods for complying with the requirements of a VSMP and the SWM Act and its attendant regulations.

**"Stormwater"** means precipitation that is discharged across the land surface or through conveyances to one or more waterways and that may include stormwater runoff, snow melt runoff, and surface runoff and drainage.

**"Stormwater Pollution Prevention Plan" or "SWPPP"** means a document that is prepared in accordance with good engineering practices and that identifies potential sources of pollutants that may reasonably be expected to affect the quality of stormwater

discharges from the construction site, and otherwise meets the requirements of this Ordinance. In addition the document shall identify and require the implementation of control measures, and shall include, but not be limited to the inclusion of or the incorporation by reference of, an approved erosion and sediment control plan, an approved stormwater management plan, and a pollution prevention plan.

**"Surface Water"** means all water, at or above the land's surface including, but not limited to springs, streams, rivers, lakes, ponds, wetlands, and artificially created water bodies.

**"SWM"** means stormwater management.

**"Total Maximum Daily Load" or "TMDL"** means the sum of the individual waste load allocations for point sources, load allocations for nonpoint sources, natural background loading and a margin of safety. TMDLs can be expressed in terms of either mass per time, toxicity, or other appropriate measure. The TMDL process provides for point versus nonpoint source trade-offs.

**"Town"** An incorporated town.

**"Transporting"** Any movement of earth material from one place to another, when such movement results in destroying the vegetative cover, either by tracking or the buildup of earth materials, to the extent that erosion and sedimentation will result from the area over which such transporting occurs.

**"Virginia Erosion and Sediment Control Program" or "VESCP"** means a program approved by the Board that has been established by a VESCP authority for the effective control of soil erosion, sediment deposition, and nonagricultural runoff associated with a land-disturbing activity to prevent the unreasonable degradation of properties, stream channels, waters, and other natural resources and shall include such items where applicable as local ordinances, rules, permit requirements, annual standards and specifications, policies and guidelines, technical materials, and requirements for plan review, inspection, enforcement where authorized in the ESC Act and this article, and evaluation consistent with the requirements of the ESC Act and this article.

**"Virginia Erosion and Sediment Control Program authority" or "VESCP authority"** means an authority approved by the Board to operate a Virginia Erosion and Sediment Control Program. An authority may include a state entity, including the department; a federal entity; a district, county, city, or town; or for linear projects subject to annual standards and specifications, electric, natural gas and telephone utility companies, interstate and intrastate natural gas pipeline companies, railroad companies, or authorities created pursuant to § [15.2-5102](#) of the Code of Virginia.

**"Virginia Stormwater Management Act" or "SWM Act"** means Article 2.3 (§62.1-44.15:24 et seq.) of Chapter 3.1 of Title 62.1 of the Code of Virginia.

**"Virginia Stormwater BMP Clearinghouse website"** means a website that contains detailed design standards and specifications for control measures that may be used in Virginia to comply with the requirements of the Virginia Stormwater Management Act and associated regulations.

**"Virginia Stormwater Management Program" or "VSMP"** means a program approved by the Board after July 1, 2013, that has been established by a VSMP authority to

manage the quality and quantity of runoff resulting from land-disturbing activities and shall include such items as local ordinances, rules, permit requirements, annual standards and specifications, policies and guidelines, technical materials, and requirements for plan review, inspection, enforcement, where authorized in the SWM Act and associated regulations, and evaluation consistent with the requirements of the SWM Act and associated regulations.

***“Virginia Stormwater Management Program authority” or “VSMP authority”*** means an authority approved by the Board after July 1, 2013, to operate a Virginia Stormwater Management Program or, until such approval is given, the department. An authority may include a locality; state entity, including the department; federal entity; or, for linear projects subject to annual standards and specifications in accordance with subsection B of § 62.1-44.15:31 of the Code of Virginia, electric, natural gas, and telephone utility companies, interstate and intrastate natural gas pipeline companies, railroad companies, or authorities created pursuant to § [15.2-5102](#) of the Code of Virginia.

**Secs. 7-16 - 7-19. Reserved.**

**Article II Erosion and Sediment Control**

**Sec. 7-20. Exemptions.**

- (A) Except as provided herein, no person may engage in any land-disturbing activity until an erosion and sediment control permit has been issued by the Administrator in accordance with the provisions of this Ordinance.
- (B) Notwithstanding any other provisions of this Ordinance, the following activities are exempt, unless otherwise required by federal law:
  - (1) Minor activities such as home gardens and individual home landscaping, repairs and maintenance work;
  - (2) Individual utility service connections;
  - (3) Installation, repair and maintenance of any underground public utility lines when such activity occurs on an existing hard surfaced road, street or sidewalk provided the activity is confined to the area of the road, street or sidewalk which is hard surfaced;
  - (4) Septic tank lines or drainage fields unless included in an overall plan for land-disturbing activity relating to construction of the building to be served by the septic tank system;
  - (5) Permitted surface or deep mining operations and projects, or oil and gas operations and projects conducted pursuant to Title 45.1 **of the Code of Virginia**;
  - (6) Tilling, planting, or harvesting of agricultural horticultural, or forest crops, or livestock feedlot operations, or as additionally set forth by the Board in regulation, including engineering operations as follows: construction of terraces, terrace outlets, check dams, desilting basins, dikes, ponds, ditches, strip cropping, lister furrowing, contour cultivating, contour

furrowing, land drainage and land irrigation; however, this exception shall not apply to harvesting of forest crops unless the area on which harvesting occurs is reforested artificially or naturally in accordance with the provisions of Chapter 11(10.1-1100 et seq.) **of Title 10.1 of the Code of Virginia** or is converted to bona fide agricultural or improved pasture use as described in subsection B of **Section 10.1-1163 of Article 9 of Chapter 11 of Title 10.1 of the Code of Virginia**;

- (7) Repair or rebuilding of the tracks, right-of-way, bridges, communication facilities and other related structures and facilities of a railroad company;
- (8) Agricultural engineering operations, including but not limited to the construction of terraces, terrace outlets, check dams, desilting basins, dikes, ponds not required to comply with the provisions of the Dam Safety Act, Article 2 ( 10.1-604 et seq.) of Chapter 6, ditches, strip, cropping, lister furrowing, contour cultivating, contour furrowing, land drainage and land irrigation;
- (9) Disturbed land areas of less than 3,000 square feet in size. See section 7-49 **21** for clarification as to when a permit is required;
- (10) Installation of fence and sign posts or telephone and electric poles and other kinds of posts or poles;
- (11) Shoreline erosion control projects on tidal waters when all of the land-disturbing activities are within the regulatory authority of and approved by local wetlands boards, the Marine Resources Commission or the United States Army Corps of Engineers; however, any associated land that is disturbed outside of this exempted area shall remain subject to this article and the regulations adopted pursuant thereto; and
- (12) Emergency work to protect life, limb or property and emergency repairs; however, if the land-disturbing activity would have required an approved erosion and sediment control plan, if the activity were not an emergency, then the land area disturbed shall be shaped and stabilized in accordance with the requirements of the VESCP authority.

**Sec. 7-21. Permit required for land-disturbing activities.**

- (A) Except as otherwise provided in this article, no land disturbing activity shall commence prior to the issuance of an Erosion and Sediment Control permit by the Department of Planning and Community Development.
- (B) A Erosion and Sediment Control permit is required if:
  - (1) The area of land disturbance is ten thousand (10,000) square feet or greater; or
  - (2) The area of land disturbance is three thousand (3,000) square feet or greater; and the area of land disturbance is located within two hundred (200) feet of any surface water.
- (C) A Erosion and Sediment Control permit is not required if:
  - (1) The area of land disturbance is less than ten thousand (10,000) square feet, and such area is located more than two hundred (200) feet from any surface water; or

- (2) The area of land disturbance is less than three thousand (3,000) square feet, and such area is located within two hundred (200) feet of any surface water.
- (3) Any land disturbance in accordance with Section 7-20(B) shall be exempt.**

**Sec. 7-22. Erosion and Sediment Control Plan required.**

- (A) Except as otherwise provided in this article, no erosion and sediment control permit for land-disturbing activity shall be issued without an approved Erosion and Sediment Control Plan.
- (B) An Agreement in lieu of **a plan** may be substituted for an Erosion and Sediment Control Plan under the following conditions:
  - (1) The land-disturbing activity is associated with the construction of a single family residence ~~that is not part of a common plan of development or sale;~~ and
  - (2) The area of land disturbance is less than ~~one (1) acre~~ **five (5) acres;** and
  - (3) No additional proffers or conditions are required as part of a rezoning or special use permit which require low impact development techniques.

**Sec. 7-23. Erosion Impact Areas.**

In order to prevent further erosion, the program administrator may identify any land, whether or not disturbed by the building process, as an erosion impact area as defined above and require an approved Erosion and Sediment Control plan and Erosion and Sediment Control permit.

**Sec.7-24. Submission and approval requirements.**

- (A) Except as otherwise specifically provided, no person shall engage in any land-disturbing activity until an **Erosion and Sediment Control Plan (ESC plan)** has been submitted and approved by the county, and a permit has been issued by the program administrator.
- (B) Any person whose land-disturbing activity involves lands which extend into the jurisdiction of another local erosion and sediment control program may submit an erosion and sediment control plan to the Department of Environmental Quality **(DEQ)** for review and approval, rather than submission to each jurisdiction concerned. In such events, the applicant shall obtain permits for the land-disturbing activity from each jurisdiction.
- (C) No grading, land-disturbing activity, building or other permit shall be issued by the county for any work which involves land-disturbing activity for which permit is required unless the applicant submits with his application an ~~Erosion and Sediment Control Plan~~ **ESC plan** for approval (unless otherwise exempted by this Ordinance), and certifies, after approval, that the ~~Erosion and Sediment Control Plan~~ **ESC plan** will be followed.

- (D) Where the land-disturbing activity results from the construction or location of a single-family residence, an Agreement in lieu of plans may be substituted for an ~~Erosion and Sediment Control Plan~~ **ESC plan in accordance with Section 7-22(B)** if executed by the plan approving authority.
- (E) Prior to the issuance of any permit for land-disturbing activity, the person responsible for carrying out the ~~Erosion and Sediment Control Plan~~ **ESC plan** or agreement in lieu of plan shall provide the name of the responsible land disturber who will be in charge of and responsible for the projects land disturbance.
- (F) Electric, natural gas and telephone utility companies, interstate and intrastate natural gas pipeline companies and railroad companies shall file general erosion and sediment control specifications annually with the ~~Department of Environmental Quality~~ **DEQ** for review and approval prior to performing work in Franklin County. The specifications shall apply to:
- (1) Construction, installation or maintenance of electric, natural gas and telephone utility lines and pipelines; and
  - (2) Construction of the tracks, rights of way, bridges, communication facilities and other related structures and facilities of the railroad company.

**Sec. 7-26 25. Responsibility of property owner when work is being done by a contractor.**

Whenever a land-disturbing activity is proposed to be conducted by a contractor performing construction work pursuant to a construction contract, the preparation, submission and approval of the required ~~Erosion and Sediment Control Plan~~ **ESC plan** shall be the responsibility of the owner of the land.

**Sec. 7-27 26. Approval or disapproval.**

- (A) Upon receipt of an erosion and sediment control plan submitted under this article, together with the required fees, the program administrator shall act on such erosion and sediment control plan within forty-five (45) days, by either approving the Erosion and Sediment Control Plan in writing or by disapproving the Erosion and Sediment Control Plan in writing and giving specific reasons for disapproval. The program administrator shall approve the Erosion and Sediment Control Plan if the Erosion and Sediment Control Plan meets the conservation standards of the county ~~E&S~~ **ESC** program and if the person responsible for carrying out the Erosion and Sediment Control Plan certifies that he will properly perform the erosion and sediment control measures included in the Erosion and Sediment Control Plan and will comply with all provisions of this article. If a temporary sediment basin, a permanent stormwater detention basin or any other permanent feature is a part of the approved Erosion and Sediment Control Plan, this same person must designate, in writing the person who will be liable for necessary long-term maintenance on these structures.
- (B) If an Erosion and Sediment Control Plan is disapproved, the program administrator shall specify such modifications, terms and conditions as will permit approval of the

Erosion and Sediment Control Plan and shall communicate such requirements to the permit applicant.

- (C) If no action is taken by the plan approving authority within the time specified in subsection (a) above, the Erosion and Sediment Control Plan shall be deemed approved and the program administrator shall issue the land-disturbing permit.
- (D) If action is taken by the plan approving authority within the time specified in subsection (a) above, and the Erosion and Sediment Control Plan is deemed disapproved, the applicant must resubmit within six (6) months following the date of disapproval, or the Erosion and Sediment Control Plan shall be deemed abandoned. If an Erosion and Sediment Control Plan is deemed abandoned, the applicant may resubmit the Erosion and Sediment Control Plan after the six (6) month period, however, the following shall apply:
  - (1) The Erosion and Sediment Control Plan will be subject to a new review and all applicable fees must be paid.
  - (2) The Erosion and Sediment Control Plan will be reviewed under the current Department of Environmental Quality regulations in place at the time of resubmittal.
- (E) Should a land-disturbing activity not begin within **one hundred eighty (180)** days following Erosion and Sediment Control Plan approval, or after the Erosion and Sediment Control Plan is ready for approval but the plan approval authority has not received the required performance bond, the plan will be considered abandoned. If an Erosion and Sediment Control Plan is deemed abandoned, the following shall apply:
  - (1) The Erosion and Sediment Control Plan will be subject to a new review and all applicable fees must be paid.
  - (2) The Erosion and Sediment Control Plan will be reviewed under the current Department of Environmental Quality regulations in place at the time of re-submittal.
- (F) Should a land-disturbing activity cease for more than one hundred eighty (180) days, the plan approval authority may evaluate the existing approved Erosion and Sediment Control Plan to determine whether the Erosion and Sediment Control Plan still satisfies local and state erosion and sediment control criteria and to verify that all design factors are still valid. Should the plan approval authority determine the Erosion and Sediment Control Plan is no longer valid, the Erosion and Sediment Control Plan shall be deemed abandoned. If an Erosion and Sediment Control Plan is deemed abandoned, the following shall apply:
  - (1) The Erosion and Sediment Control Plan will be subject to a new review and all applicable fees must be paid.
  - (2) The Erosion and Sediment Control Plan will be reviewed under the current Department of Environmental Quality regulations in place at the time of re-submittal.

**Sec. 7-28 27. Variances.**

The VESCP authority may waive or modify any of the minimum standards that are deemed inappropriate or too restrictive for site conditions, by granting a variance. A variance may be granted under the following conditions:

1. At the time of plan submission, an applicant may request a variance to become part of the approved erosion and sediment control plan. The applicant shall explain the reasons for requesting variances in writing. Specific variances which are allowed by the VESCP authority shall be documented in the plan.
2. During construction, the person responsible for implementing the approved plan may request a variance in writing from the VESCP authority. The VESCP authority shall respond in writing either approving or disapproving such a request. If the VESCP authority does not approve a variance within ten (10) days of receipt of the request, the request shall be considered to be disapproved. Following disapproval, the applicant may resubmit a variance request with additional documentation.
3. The VESCP authority shall consider variance requests judiciously, keeping in mind both the need of the applicant to maximize cost effectiveness and the need to protect off-site properties and resources from damage.

**Sec. 7-29-28. Changing an approved erosion and sediment control plan.**

An Erosion and Sediment Control Plan that has been approved under this article may be changed by the program administrator in the following cases:

1. Where inspection has revealed that the Erosion and Sediment Control Plan is inadequate to satisfy applicable regulations.
2. Where the person responsible for carrying out the approved Erosion and Sediment Control Plan finds that because of changed circumstances or for other reasons the Erosion and Sediment Control Plan cannot be effectively carried out, and proposed amendments, consistent with the requirements of this article, are agreed to by the program administrator and the person responsible for carrying out the plan.

**Sec. 7-30. Reserved.**

**Sec. 7-31 29. Performance Bond Surety.**

Except as otherwise provided in this article, no erosion and sediment control permit for land-disturbing activity shall be issued without the submittal and approval of a reasonable performance bond surety to secure the required erosion and sediment control measures. Such bond surety may take the form of ~~surety~~, cash escrow, letter of credit, insurance bond, any combination thereof, or such legal arrangement acceptable to the ~~program administrator~~ County Attorney. Such bond surety shall be held by the program authority. In the event that the applicant fails to initiate or maintain appropriate conservation actions which may be required of him by the approved Erosion and Sediment Control Plan, the county may utilize said bond surety to implement the appropriate conservation actions.

If the county takes such conservation action upon failure by the applicant or owner, the county may collect from the applicant or owner for the difference should the amount of the reasonable cost of such action exceed the amount of the security held. Within sixty (60) days of the achievement of adequate stabilization of the land-disturbing activity, such ~~bond~~ **surety**, cash escrow, letter of credit, **insurance bond**, or other legal arrangement or the unexpended or unobligated portion thereof, shall be refunded to the applicant or owner or terminated. These requirements are in addition to all other provisions of law relating to the issuance of such permits and are not intended to otherwise affect the requirements for such permits.

For land-disturbing activities that are associated with the construction or location of a single-family residence, an Erosion and Sediment Control Agreement may be substituted for a ~~performance bond~~ **surety** to secure the required erosion and sediment control measures. The Erosion and Sediment Control Agreement shall include the following:

1. The title of the Erosion and Sediment Control Plan;
2. The name of the plan preparer;
3. The date the plan was prepared;
4. The name and license number of the Responsible Land Disturber; and
5. The signature of the property owner.

**Sec. 7-32 30. Long term maintenance of permanent facilities.**

(A) The Administrator shall require the provision of long-term responsibility for and maintenance of permanent Erosion and Sediment Control facilities. Such requirements shall be set forth in an instrument recorded in the local land records prior to general permit termination or earlier as required by the Administrator and shall at a minimum:

- (1) Be submitted to the Administrator for review and approval prior to the approval of the Erosion and Sediment Control plan;
- (2) Be stated to run with the land;
- (3) Provide for all necessary access to the property for purposes of maintenance and regulatory inspections;
- (4) Provide for inspections and maintenance and the submission of inspection and maintenance reports to the Administrator; and
- (5) Be enforceable by all appropriate governmental parties.

(B) At the discretion of the Administrator, such recorded instruments need not be required for Erosion and Sediment Control facilities designed to accommodate runoff primarily from an individual residential lot on which they are located, provided it is demonstrated to the satisfaction of the Administrator that future maintenance of such facilities will be addressed through an enforceable mechanism at the discretion of the Administrator.

**Sec. 7-33 31. Closure of Erosion and Sediment Control Permit.**

Post-construction record documents, also known as "as-built" drawings, are required for all development projects that include permanent facilities for Erosion and Sediment Control. Such post-construction record documents shall be sealed and signed by a professional registered in the Commonwealth of Virginia pursuant to Article 1 (54.1-400 et. seq.) of Chapter 4 of Title 54.1, and shall include language on the record documents certifying that the permanent facilities are in conformance with the approved Erosion and Sediment Control plan.

**Sec. 7-34 32. Monitoring and Inspections.**

- (A) The program administrator shall provide for periodic inspections of land-disturbing activity either through the district or through county personnel. The district may inspect, monitor and make reports to the county, but enforcement shall be the responsibility of the program administrator. The program administrator may require monitoring and reports from the person responsible for carrying out the ESC plan or Agreement in Lieu of plans to ~~insure~~ **ensure** compliance with the approved plan and to determine whether the measures required in the approved plans are effective in controlling erosion and sediment. The owner, occupier or operator shall be given notice of the inspection and an opportunity to accompany the inspectors. Inspections shall be performed in accordance with the Virginia State Soil and Water Conservation Board's approved Alternative Inspection Program (AIP) for Franklin County, approved February 1, 2008. See Article III.
- (B) If the program administrator determines that there is a failure to comply with the ESC plan or Agreement in Lieu of plans, notice shall be served upon the permittee or person responsible for carrying out the ESC plan or Agreement in Lieu of plans by registered or certified mail to the address specified in the permit application or in the plan certification, or by delivery, to the site of the land-disturbing activities, to the agent or employee supervising such activities. The notice shall specify the measures needed to comply with the ESC Plan or Agreement in Lieu of plans and shall specify the time within which such measures shall be completed. Upon failure to comply within the time specified, the permit may be revoked and the permittee or person responsible for carrying out the ESC Plan or Agreement in Lieu of plans shall be deemed to be in violation of this article, and upon conviction shall be subject to the penalties provided herein.
- (C) Upon receipt of a sworn complaint of a substantial violation of this article from a designated inspector of the county or the district, the program administrator may, in conjunction with or subsequent to a notice to comply as specified in subsection (b) above, issue an order requiring that all or part of the land-disturbing activities permitted on the site be stopped until the specified corrective measures have been taken, or, if land-disturbing activities have commenced without an approved erosion and sediment control plan or Agreement in Lieu of plan, requiring that all of the land-disturbing activities be stopped until an approved ESC plan or Agreement in Lieu of plan, or any required permits are obtained. Where the alleged noncompliance is causing, or is in imminent danger of causing, harmful erosion of lands or sediment deposition in waters within the watersheds of the commonwealth, or where the land-disturbing activities have commenced without an approved ESC plan, or any required permits, such an order may be issued whether or not the alleged violator has been issued a notice to comply order. The order shall be served in the same manner as a notice to comply and shall remain

in effect for seven (7) days from the date of service, pending application by the enforcing authority or alleged violator for appropriate relief to the Circuit Court of Franklin County. Within seven (7) days from the service of the order, it shall be the responsibility of the owner to retain the services of a plan preparer to prepare and submit the required Erosion and Sediment Control Plan, and notify the program administrator that a plan preparer has been retained. Within this seven (7) day period temporary corrective measures shall be installed to prevent harmful erosion of lands or sediment deposition in waters within the watersheds of the commonwealth. Such temporary corrective measures shall be maintained until an approved ESC plan and any required permits have been obtained. If the alleged violator has not obtained a plan preparer and/or installed the necessary temporary corrective measures within seven (7) days from the date of service of the order, the program administrator may issue an order to the owner requiring that all construction and other work on the site, other than corrective measures, be stopped until an approved Erosion and Sediment Control Plan and any required permits have been obtained.

- (D) The required Erosion and Sediment Control Plan shall be submitted within (30) thirty days from the date of service of the order, unless otherwise agreed to by the program administrator. If the alleged violator has not submitted the required erosion and sediment control plan within the time period authorized by the program administrator, the program administrator may issue an order to owner requiring that all construction and other work on the site, other than corrective measures, be stopped until an approved erosion and sediment control plan and any required permits have been obtained.

**Sec. 7-35 33. Enforcement.**

(A) A violation of any provision of this article shall be deemed a Class 1 misdemeanor.

(B) The county, district, or board may apply to the Circuit Court of Franklin County for injunctive relief to enjoin a violation or a threatened violation of the article, without the necessity of showing that there is not an adequate remedy at law. Without limiting the remedies which may be obtained in this section, any person violating or failing, neglecting or refusing to obey any injunction, mandamus or other remedy obtained pursuant to this section shall be subject, in the discretion of the court, to a civil penalty not to exceed two thousand dollars (\$2,000.00) for each violation.

(C) Civil penalties:

1. A civil penalty in the amount listed on the schedule below shall be assessed for each violation of the respective offenses:
2. Commencement of a land-disturbing activity without an approved land-disturbing permit shall be not less than \$100.00/day and no more than (\$1,000.00)/day.
3. Failure to comply with the vegetative measures, structural measures, watercourse measures or underground utility measures of the minimum standards found in the Virginia Erosion and Sediment Control Handbook shall be up to one hundred dollars (\$100.00)/violation/day.

4. Failure to obey a stop work order shall be up to one hundred dollars (\$100.00)/day.
  5. Failure to stop work when a permit is revoked shall be up to one thousand dollars (\$1,000.00)/day.
- (D) Each day during which the violation is found to have existed shall constitute a separate offense. However, in no event shall a series of specified violations arising from the same operative set of facts result in civil penalties which exceed a total of ten thousand dollars (\$10,000.00), except that a series of violations arising from commencement of land-disturbing activities without an approved Erosion and Sediment Control Plan or an approved Erosion and Sediment Control Agreement for any site shall not result in civil penalties which exceed a total of ten thousand dollars (\$10,000.00). The assessment of civil penalties according to this schedule shall be in lieu of criminal sanctions and shall preclude the prosecution of such violation as a misdemeanor under subsection (a) of (§ 62.1-44.15:54).
- (E) Individuals who hold a Responsible Land Disturber Certification as issued by the State Water Control Board and administered by the Virginia Department of Environmental Quality (DEQ) are hereby considered to be the person responsible for carrying out the plan and upon repeated violations, will be reported to DEQ for revocation of their certification. A Responsible Land Disturber is also accountable for any and all sanctions included in this article and is subject to the same penalties as the owner of the property.
- (F) Any civil penalties assessed by the court shall be paid into the treasury of Franklin County, except that where the violator is the county itself, or its agent, the court shall direct the penalty to be paid into the state treasury.
- (G) With the consent of any person who has violated or failed, neglected or refused to obey any regulation or order of the program administrator, or any condition of a permit or any provision of this article, the administrator may provide, in an order issued by the program administrator against such persons, for the payment of civil charges for violations in specific sums not to exceed the limit specified in paragraph (B) of this section. Such civil charges shall be in lieu of any appropriate civil penalty which could be imposed under paragraphs (B) and (C).
- (H) Except when land disturbance requiring a permit has begun without a permit, or when in the opinion of the administrator, conditions pose an imminent danger to life, limb, property, or to the waters of the commonwealth, this article shall be enforced as follows:
1. Issue a field correction notice listing the violations noted during inspection and the required corrective action.
  2. Send a notice to comply by certified mail, return receipt required, identifying the violations noted in the correction letter which have not yet been corrected and allowing ten (10) days after the receipt of the notice for the implementation of the corrective actions.
  3. Issue a stop work order by certified mail, return receipt required; requiring that all work on the site should be stopped until the corrective measures noted in the notice to comply are implemented. A maximum period of seven

- (7) days after the receipt of the order shall be allowed to correct the violations. In addition, the land-disturbing permit may be revoked during this period until the corrective actions are taken. Should this permit be revoked, all construction work on the site shall be stopped. Upon the completion of the corrective actions, the stop work order is rescinded and the permit is reinstated.
4. Imposition of criminal or civil penalties. Either, but not both, of these penalties may be imposed if the seven-day period in the stop work order passes without the implementation of necessary corrective actions. The time frame for computing the number of days in violation shall not begin until the seven (7) days allowed for corrective action has expired unless work was not stopped as ordered.
  5. Such orders shall be issued in accordance with the ~~Stormwater Management and Erosion Control Manual~~ **Erosion and Sediment Control and Stormwater Management Manual.**

**Sec. 7-36 34. Appeals.**

~~Final decisions of the program administrator under this article shall be subject to review by the Franklin County Board of Supervisors, provided an appeal is filed within thirty (30) days from any written decision by the program administrator which adversely affects the rights, duties or privileges of the person engaging in or proposing to engage in land-disturbing activities.~~

~~Final decisions of the board of supervisors under this article shall be subject to review by Circuit Court of Franklin County, provided an appeal is filed within thirty (30) days from the date of any written decision by the Franklin County Board of Supervisors which adversely affects the rights, duties or privileges of the person engaging in or proposing to engage in land-disturbing activities.~~

**Secs. 7-37 7-34 - 7-39. Reserved.**

**Article III Alternative Inspection Program for Erosion and Sediment Control**

**Sec. 7-40. Alternative Inspection Program.**

PURPOSE: The alternative inspection program described herein for the County of Franklin is designed to provide the oversight of urban land-disturbing activities by effectively utilizing local staff to meet specific urbanization trends while addressing specific environmental conditions within the locality.

AUTHORIZATION: 62.1-44.15:52 of Title 62.1, Chapter 3.1 Article 2.4 of the Code of Virginia and 9VAC25 840-60 of the Erosion and Sediment Control Regulations.

POLICY: To most effectively utilize local staff and protect the resources of the County of Franklin and the Commonwealth, the County of Franklin will implement an alternative inspection program based on a system of priorities. The system of priorities will be based upon the amount of disturbed project area, site conditions, stages of construction, and site conditions noted on previous inspections.

IMPLEMENTATION:

1. The erosion and offsite environmental impact potential of regulated projects shall be determined by an evaluation of the topography soil characteristics, acreage disturbed, proximity to water resources, and proximity to adjacent property lines.
2. After plan review and a site visit, the plan reviewer and the program administrator will assign a classification number to the project.
3. Classification numbers will be assigned to projects which address site specific erosion potential and offsite environmental impact. These classification numbers will be used to determine the frequency of inspections. The classification numbers will range from one to three, one (1) requiring a less frequent inspection schedule and three (3) requiring a more frequent inspection schedule.
4. The classification of a project may be adjusted to a higher or lower classification by the program administrator based upon complaints, violations, inspections, and stages of construction.
5. The classification number shall be included on the approved plan, written on the file folder, written on the building permit application, and made a part of the project database.

**BASIS FOR CLASSIFICATION:** Project classifications shall be assigned to projects based on a preliminary site visit, plan review, and utilizing the Tabular Rating System:

CLASS (LOW)	1	Projects typically with total acres disturbed under two acres; greater than 150 foot buffer between disturbed area and any property lines, water resources, or public streets; slopes are 0-7 percent and less than or equal to 300 feet; weighted soil K-factor is less than .23 within the limits of disturbance.
CLASS (MED)	2	Projects typically with total acres disturbed under two acres; disturbed area is 50 feet to 150 feet from any property lines, water resources, or public streets; slopes are 7-15 percent and less than or equal to 150 feet; weighted soil K-factor is between .23 and .36 within the limits of disturbance.
CLASS (HIGH)	3	Projects typically with total acres disturbed over two acres; disturbed area is less than 50 feet from any property lines, water resources, or public streets; slopes are greater than 15 percent and less than or equal to 75 feet; weighted soil K-factor is greater than .36 within the limits of disturbance.

**FREQUENCY OF INSPECTIONS:**

1. All permitted land-disturbing activities will be inspected at a minimum frequency according to the following schedule:

CLASS 1	At the beginning and completion of the project and every eight weeks.
CLASS 2	At the beginning and completion of the project and at least every five weeks.

CLASS 3	At the beginning and completion of the project and at least every two weeks.
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2. All inspections will be documented on an inspection log maintained as a part of each project file. Project owners will receive copies of inspection reports with noted violations.
  
3. Inspection return frequency is not limited to the above schedule and will increase in frequency due to runoff producing storm events or documented violations.

**TABULAR RATING SYSTEM - EROSION AND SEDIMENT CONTROL  
FRANKLIN COUNTY, VIRGINIA**

<b>TOTAL DISTURBED ACREAGE</b>	<b>CHECK</b>	<b>RATING</b>	<b>DISTANCE WATERCOURSE TO</b>	<b>CHECK</b>	<b>RATING</b>
Less than ½ acre		0	0—50 feet		5
½ acre to one acre		3	50—100 feet		3
1 to 2 acres		5	150—300 feet		1
>2 acres- Must inspect every two weeks			Greater than 300 feet		0
(High Priority)					
<b>Soil Erodibility (base on K-Factor)</b>			<b>Distance—Downstream Adjacent Property</b>		
Low (0.23 and lower)		1	Less than 50 feet		5
Moderate (0.24—.036)		3	50 feet to 150 feet		3
High (.037 and higher)		5	Greater than 150 feet		1

<b>Buffer Condition</b>	<b>Vegetation</b>			<b>Width of Buffer</b>		
Very Good (Dense, grass, hayfield)		0		0—50 feet		5
Good (Avg. grass, forest good pasture)		1		50—150 feet		3
Fair (poor grass, fair pasture)		3		150—300 feet		1
Poor (Bare soil, pavement)		5		Greater than 300 feet		0
<b>Critical Slope</b>				<b>Crossing Water Course</b>		
Does the slope meet or exceed the following criteria				Yes—inspect every two weeks (High Priority)		
Grade of slope—0—7%, slope length>300 feet OR				No		0
Grade of slope—7—15%, slope length>150 feet OR						
Grade of slope—15%, slope length>75 feet						
If yes to any of these slope conditions, rating 3						

If no, rating 0					
OVERALL RATING	INSPECTION RETURN FREQUENCY				
(TOTAL OF THE ABOVE CATEGORIES)					
If _____ is 26-33 then	_____Once every two (2) weeks				
If _____ is 20-26 then	_____Once every five (5) weeks				
If _____ is 13-19 then	_____Once every eight (8) weeks				
If _____ is 12 or less then	_____Frequency based on criteria below				

Note: Inspection return frequency is not limited to the above schedule and will increase in frequency due to run-off producing storm events or documented violations. Also, an inspection will be performed at the beginning and completion of all projects, regardless of rating.

Project Name: \_\_\_\_\_ Approved By: \_\_\_\_\_  
 Date: \_\_/\_\_/\_\_\_\_

**Secs. 7-41 - 7-49. Reserved.**

**Article IV. Stormwater Management**

**Sec. 7-50. Exemptions**

- (A) Except as provided herein, no person may engage in any land-disturbing activity until a [Virginia Stormwater Management Program](#) or VSMP authority permit has

been issued by the Administrator in accordance with the provisions of this Ordinance.

- (B) Notwithstanding any other provisions of this Ordinance, the following activities are exempt, unless otherwise required by federal law:
- (1) Permitted surface or deep mining operations and projects, or oil and gas operations and projects conducted under the provisions of Title 45.1 of the Code of Virginia;
  - (2) Clearing of lands specifically for agricultural purposes and the management, tilling, planting, or harvesting of agricultural, horticultural, or forest crops, livestock feedlot operations, or as additionally set forth by the State Board in regulations, including engineering operations as follows: construction of terraces, terrace outlets, check dams, desilting basins, dikes, ponds, ditches, strip cropping, lister furrowing, contour cultivating, contour furrowing, land drainage, and land irrigation; however, this exception shall not apply to harvesting of forest crops unless the area on which harvesting occurs is reforested artificially or naturally in accordance with the provisions of Chapter 11 (§ 10.1-1100 et seq.) of Title 10.1 of the Code of Virginia or is converted to bona fide agricultural or improved pasture use as described in Subsection B of § 10.1-1163 of Article 9 of Chapter 11 of Title 10.1 of the Code of Virginia;
  - (3) Single-family residences separately built and disturbing less than one **(1)** acre and not part of a larger common plan of development or sale, including additions or modifications to existing single-family detached residential structures.
  - (4) Land disturbing activities that disturb less than one **(1)** acre of land area ~~except for~~ **or** activities that are part of a larger common plan of development or sale that is one acre or greater of disturbance;
  - (5) Discharges to a sanitary sewer or a combined sewer system;
  - (6) Activities under a State or federal reclamation program to return an abandoned property to an agricultural or open land use;
  - (7) Routine maintenance that is performed to maintain the original line and grade, hydraulic capacity, or original construction of the project. The paving of an existing road with a compacted or impervious surface and reestablishment of existing associated ditches and shoulders shall be deemed routine maintenance if performed in accordance with this Subsection; and
  - (8) Conducting land-disturbing activities in response to a public emergency where the related work requires immediate authorization to avoid imminent endangerment to human health or the environment. In such situations, the

Administrator shall be advised of the disturbance within seven days of commencing the land-disturbing activity and compliance with the administrative requirements of Subsection (A) is required within 30 days of commencing the land-disturbing activity.

**Sec. 7-51. Permit required for land-disturbing activities.**

- (A) Except as otherwise provided in this article, no land disturbing activity shall commence prior to the issuance of a Stormwater management permit by the Department of Planning and Community Development.**
- (B) A Stormwater Management permit is required if:**
- (1) The area of land disturbance in one (1) acre or greater; or**
  - (2) The area of land disturbance as part of a common plan of development or sale not covered by an active stormwater management permit.**
  - (3) Any land disturbance in accordance with Section 7-50(B) shall be exempt.**
- (C) A Stormwater Management permit is not required if:**
- (1) The area of land disturbance is less than one (1) acre; or**
  - (2) The area of land disturbance as part of a common plan of development or sale covered by an active stormwater permit.**

**Sec. 7-52. Stormwater Management**

- (A) Except as otherwise provided in this article, no stormwater management permit for land disturbing activity shall be issued without an approved stormwater management plan.**
- (B) An Agreement in lieu of a Stormwater Management plan may be substituted for a stormwater management plan under the following conditions:**
- (1) The land disturbing activity is associated with the construction of a single family residence; and**
  - (2) The area of land disturbance is less than five (5) acres; and**
  - (3) No additional proffers or conditions are required as part of a rezoning or special use permit which require low impact development techniques.**

**Sec. 7-54 53. Submission and Approval of Plans; Prohibitions.**

- (A) No VSMP authority permit shall be issued by the Administrator, until the following items have been submitted to and approved by the Administrator as prescribed herein:
- (1) A permit application that includes a general permit registration statement, **if such statement is required;**
  - (2) An Erosion and Sediment Control Plan approved in accordance with the Franklin County Erosion and Sediment Control Ordinance Section 7-23 ~~24~~, and;
  - (3) A Stormwater Management Plan that meets the requirements of ~~Section 7-50~~ **Sections 7-53 and 7-54** of this Ordinance.
- (B) No VSMP authority permit shall be issued until evidence of general permit coverage is obtained.
- (C) No VSMP authority permit shall be issued until the appropriate fees have been paid and a performance bond has been submitted and approved.
- (D) No VSMP authority permit shall be issued unless and until the permit application and attendant materials and supporting documentation demonstrate that all land clearing; construction, disturbance, land development and drainage will be done according to the approved permit.
- (E) No grading, building or other local permit shall be issued for a property unless a VSMP authority permit has been issued by the Administrator unless otherwise exempted by this ordinance.

**Sec. 7-52 54. Stormwater Pollution Prevention Plan; Contents of Plans.**

- (A) The Stormwater Pollution Prevention Plan (SWPPP) shall include the content specified by Section 9VAC25-870-54 and must also comply with the requirements and general information set forth in Chapter 880 General Permit for Discharges of Stormwater from Construction Activities 9VAC25-880-4 et seq ~~-70~~.
- (B) The SWPPP shall be amended by the operator whenever there is a change in design, construction, operation, or maintenance that has a significant effect on the discharge of pollutants to state waters which is not addressed by the existing SWPPP.
- (C) The SWPPP must be maintained by the operator at a central location onsite. If an onsite location is unavailable, notice of the SWPPP's location must be posted near

the main entrance at the construction site. Operators shall make the SWPPP available for public review in accordance with Section II of the general permit, either electronically or in hard copy.

**Sec. 7-53 55. Stormwater Management Plan; Contents of Plan.**

- (A) The Stormwater Management Plan, as required by this Article, must apply the stormwater management technical criteria set forth in this Article to the entire land-disturbing activity, consider all sources of surface runoff and all sources of subsurface and groundwater flows converted to surface runoff, **individuals lots in new residential, commercial, or industrial developments shall not be considered separate land disturbing activities,** and include the following information including but not limited to any additional information as required by the VSMP Permit Regulations (9VAC25-870-55) and the Franklin County Stormwater Management and Erosion Control Manual:
- (1) Information on the type and location of stormwater discharges; information on the features to which stormwater is being discharged including surface waters or karst features, if present, and the predevelopment and post development drainage areas;
  - (2) Contact information including the name, address, and telephone number of the owner and the tax reference number and parcel number of the property or properties affected;
  - (3) A narrative that includes a description of current site conditions and final site conditions;
  - (4) A general description of the proposed stormwater management facilities and the mechanism through which the facilities will be operated and maintained after construction is complete;
  - (5) Information on the proposed stormwater management facilities, including but not limited to:
    - (a) The type of facilities;
    - (b) Location, including geographic or state plain coordinates;
    - (c) Acres treated, and;
    - (d) The surface waters or karst features, if present, into which the facility will discharge.
  - (6) Hydrologic and hydraulic computations, including runoff characteristics;
  - (7) Documentation and calculations verifying compliance with the water quality and quantity requirements of this Article and the Franklin County Stormwater Management and Erosion Control Manual.
  - (8) A map or maps of the site that depicts the topography of the site and includes at a minimum:

- (a) All contributing drainage areas;
  - (b) Existing streams, ponds, culverts, ditches, wetlands, other water bodies, and floodplains;
  - (c) Soil types, geologic formations if karst features are present in the area, forest cover, and other vegetative areas;
  - (d) Current land use including existing structures, roads, and locations of known utilities and easements;
  - (e) Sufficient information on adjoining parcels to assess the impacts of stormwater from the site on these parcels;
  - (f) The limits of clearing and grading, and the proposed drainage patterns on the site;
  - (g) Proposed buildings, roads, parking areas, utilities, and stormwater management facilities; and
  - (h) Proposed land use with tabulation of the percentage of surface area to be adapted to various uses, including but not limited to planned locations of utilities, roads, and easements.
- (B) If an operator intends to meet the water quality and/or quantity requirements set forth in ~~this s~~ Section 7-53 of ~~this the o~~ Ordinance through the use of off-site compliance options, where applicable, then a letter of availability from the off-site provider must be included. Approved off-site options must achieve the necessary nutrient reductions prior to the commencement of the applicant's land-disturbing activity except as otherwise allowed by § 62.1-44.15:35 of the Code of Virginia.
- (C) Elements of the stormwater management plans that include activities regulated under Chapter 4 (§54.1-400 et seq.) of Title 54.1 of the Code of Virginia shall be appropriately sealed and signed by a professional registered in the Commonwealth of Virginia pursuant to Article 1 (§ 54.1-400 et seq.) of Chapter 4 of Title 54.1 of the Code of Virginia.
- (D) A construction record drawing for permanent stormwater management facilities shall be submitted to the Administrator except for stormwater management facilities for which maintenance agreements are not required pursuant to this Article. The construction record drawing shall be appropriately sealed and signed by a licensed professional registered in the Commonwealth of Virginia, pursuant to Article 1 (§ 54.1-400 et seq.) of Chapter 4 of Title 54.1 of the Code of Virginia certifying that the stormwater management facilities have been constructed in accordance with the approved plan.

**Sec. 7-54 56. Pollution Prevention Plan; Contents of Plans.**

- (A) Pollution Prevention Plan, required by 9VAC25-870-56, shall be developed, implemented, and updated as necessary and must detail the design, installation, implementation, and maintenance of effective pollution prevention measures as specified in 40 CFR 450.21 (d) to minimize the discharge of pollutants. At a

minimum, such measures must be designed, installed, implemented, and maintained to:

- (1) Minimize the discharge of pollutants from equipment and vehicle washing, wheel wash water, and other wash waters. Wash waters must be treated in a sediment basin or alternative control that provides equivalent or better treatment prior to discharge;
  - (2) Minimize the exposure of building materials, building products, construction wastes, trash, landscape materials, fertilizers, pesticides, herbicides, detergents, sanitary waste, and other materials present on the site to precipitation and to stormwater; and
  - (3) Minimize the discharge of pollutants from spills and leaks and implement chemical spill and leak prevention and response procedures.
- (B) The pollution prevention plan shall include effective best management practices to prohibit the following discharges in accordance with 40 CFR 450 21 (e):
- (1) Wastewater from washout of concrete, unless managed by an appropriate control;
  - (2) Wastewater from washout and cleanout of stucco, paint, form release oils, curing compounds, and other construction materials;
  - (3) Fuels, oils, or other pollutants used in vehicle and equipment operation and maintenance, and;
  - (4) Soaps or solvents used in vehicle and equipment washing.
- (C) Discharges from dewatering activities, including discharges from dewatering of trenches and excavations, are prohibited unless managed by appropriate controls in accordance with 40 CFR 45.21 (c).

**Sec. 7-55 57. Review of Stormwater Management Plan.**

- (A) The Administrator or any duly authorized agent of the Administrator shall review stormwater management plans and shall approve or disapprove a stormwater management plan according to the following:
- (1) The Administrator shall determine the completeness of a plan in accordance with this Article, and shall notify the applicant, in writing, of such determination, within 15 calendar days of receipt. If the plan is deemed to be incomplete, the above written notification shall contain the reasons the plan is deemed incomplete.
  - (2) The Administrator shall have an additional 60 calendar days from the date of the communication of completeness to review the plan, except that if a determination of completeness is not made within the time prescribed in

subdivision (1), then plan shall be deemed complete and the Administrator shall have 60 calendar days from the date of submission to review the plan.

- (3) The Administrator shall review any plan that has been previously disapproved, within 45 calendar days of the date of resubmission.
  - (4) For plans not approved by the Administrator, all return comments shall be addressed by the applicant within 90 calendar days. Plans that are not resubmitted within this time period will be subject to a new application fee and review for current regulations.
  - (5) During the review period, the plan shall be approved or disapproved and the decision communicated in writing to the person responsible for the land-disturbing activity or his designated agent. If the plan is not approved, the reasons for not approving the plan shall be provided in writing. Approval or denial shall be based on the plan's compliance with the requirements of this Ordinance and the ~~Stormwater Management and Erosion Control~~ **Erosion and Sediment control and Stormwater Management** Manual.
  - (6) If a plan meeting all requirements of this Ordinance is submitted and no action is taken within the time provided above in subdivision (2) for review, the plan shall be deemed approved.
- (B) Approved stormwater plans may be modified as follows:
- (1) Modifications to an approved stormwater management plan shall be allowed only after review and written approval by the Administrator. The Administrator shall have 60 calendar days to respond in writing either approving or disapproving such request.
  - (2) The Administrator may require that an approved stormwater management plan be amended, within a time prescribed by the Administrator, to address any deficiencies noted during inspection.
- (C) The Administrator shall require the submission of a construction record drawing for permanent stormwater management facilities. The Administrator may elect not to require construction record drawings for stormwater management facilities for which recorded maintenance agreements are not required pursuant to this Article.

**Sec. 7-56 58. Technical Criteria for Regulated Land Disturbing Activities.**

- (A) All land-disturbing activities shall comply with the technical criteria outlined in the ~~Stormwater Management and Erosion and Control Plan~~ **Erosion and Sediment Control and Stormwater Management** Manual, latest edition.
- (B) **Any land-disturbing activity shall be considered grandfathered by the VSMP authority and shall be subject to the Part II C (9VAC25-870-93 et seq.) technical criteria of the article provided:** ~~Until June 30, 2019, any land-~~

~~disturbing activity for which a currently valid proffered or conditional zoning plan, preliminary or final subdivision plat, preliminary or final site plan or zoning with a plan of development, or any document determined by Franklin County as being equivalent thereto, was approved by the Franklin County prior to July 1, 2012, and for which no coverage under the general permit has been issued prior to July 1, 2014, shall be considered grandfathered by the Administrator and shall not be subject to the technical criteria of Part II B [of the Regulations], but shall be subject to the technical criteria of Part II C [of the Regulations] for those areas that were included in the approval, provided that the Administrator finds that such proffered or conditional zoning plan, preliminary or final subdivision plat, preliminary or final site plan or zoning with a plan of development, or any document determined by the Locality as being equivalent thereto, (i) provides for a layout and (ii) the resulting land-disturbing activity will be compliant with the requirements of Part II C. In the event that the Locality-approved document is subsequently modified or amended in a manner such that there is no increase over the previously approved plat or plan in the amount of phosphorus leaving each point of discharge of the land-disturbing activity through stormwater runoff, and such that there is no increase over the previously approved plat or plan in the volume or rate of runoff, the grandfathering shall continue as before.~~

- (1) **A proffered or conditional zoning plan, zoning with a plan of development, preliminary or final subdivision plat, preliminary or final site plan, or any document determined by the locality to be equivalent thereto (i) was approved by the locality prior to July 1, 2012, (ii) provided a layout as defined in 9VAC25-870-10, (iii) will comply with the Part II C technical criteria of this chapter, and (iv) has not been subsequently modified or amended in a manner resulting in an increase in the amount of phosphorus leaving each point of discharge, and such that there is no increase in the volume or rate of runoff;** ~~Until June 30, 2019, for local, state, and federal projects for which there has been an obligation of local, state, or federal funding, in whole or in part, prior to July 1, 2012, or for which the Department has approved a stormwater management plan prior to July 1, 2012, such projects shall be considered grandfathered by Franklin County and shall not be subject to the technical requirements of Part II B of the Regulations, but shall be subject to the technical requirements of Part II C of the Regulations for those areas that were included in the approval.~~
  - (2) **A state permit has not been issued prior to July 1, 2014; and** ~~For land-disturbing activities grandfathered under this Subsection, construction must be completed by June 30, 2019, or portions of the project not under construction shall become subject to the technical requirements of Part II B.~~
  - (3) **Land disturbance did not commence prior to July 1, 2014.**
- (C) **Locality, state, and federal projects shall be considered grandfathered by the VSMP authority and shall be subject to the Part II C technical criteria of this article provided:** ~~In cases where governmental bonding or public debt financing~~

has been issued for a project prior to July 1, 2012, such project shall be subject to the technical requirements Part IIC of the Regulations.

- (1) There has been an obligation of locality, state, or federal funding in whole or in part, prior to July 1, 2012, or the department has approved a stormwater management plan prior to July 1, 2012;
  - (2) A state permit has not been issued prior to July 1, 2014; and
  - (3) Land disturbance did not commence prior to July 1, 2014.
- (D) Land disturbing activities grandfathered under subsections A and B of this section shall remain subject to the Part II C technical criteria of the article for one additional state permit cycle. After such time, portions of the project not under construction shall become subject to any new technical criteria adopted by the board. The Administrator may grant exceptions to the technical requirements of Part II B or Part II C of the Regulations, provided that (i) the exception is the minimum necessary to afford relief, (ii) reasonable and appropriate conditions are imposed so that the intent of the Act, the Regulations, and this Ordinance are preserved, (iii) granting the exception will not confer any special privileges that are denied in other similar circumstances, and (iv) exception requests are not based upon conditions or circumstances that are self-imposed or self-created. Economic hardship alone is not sufficient reason to grant an exception from the requirements of this Ordinance.
- (1) ~~Exceptions to the requirement that the land-disturbing activity obtain required VSMP authority permit or required state permits shall not be given by the Administrator, nor shall the Administrator approve the use of a BMP not found on the Virginia Stormwater BMP Clearinghouse Website, or any other control measure duly approved by the Director except where allowed under Part II C of the regulations.~~
  - (2) ~~Exceptions to requirements for phosphorus reductions shall not be allowed unless offsite options otherwise permitted pursuant to 9VAC25-870-69 have been considered and found not available.~~
- (E) In cases where governmental bonding or public debt financing has been issued for a project prior to July 1, 2012, such project shall be subject to the technical criteria of Part II C.
- (F) Nothing in this Section shall preclude an operator from constructing to a more stringent standard at their discretion.

**Sec. 7-57 59. Performance Bond Surety.**

Prior to issuance of any permit, the Applicant shall be required to submit a reasonable ~~performance bond with~~ surety, cash escrow, letter of credit, insurance bond or any combination thereof, or such other legal arrangement acceptable to the county attorney,

to ensure that measures could be taken by the County of Franklin at the Applicant's expense should he/she fail, after proper notice, within the time specified to initiate or maintain appropriate actions which may be required of him/her by the permit conditions as a result of his/her land disturbing activity. If the County of Franklin takes such action upon such failure by the Applicant, the Locality may collect from the Applicant for the difference should the amount of the reasonable cost of such action exceed the amount of the security held, if any. Within sixty (60) days of the completion of the requirements of the permit conditions, such ~~bond~~ surety, cash escrow, letter of credit, insurance bond or other legal arrangement, or the unexpended or unobligated portion thereof, shall be refunded to the Applicant or terminated.

**Sec. 7-58 60. Long-term Maintenance of Permanent Stormwater Facilities.**

- (A) The Administrator shall require the provision of long-term responsibility for and maintenance of stormwater management facilities and other techniques specified to manage the quality and quantity of runoff. Such requirements shall be set forth in an instrument recorded in the local land records prior to general permit termination or earlier as required by the Administrator and shall at a minimum:
- (1) Be submitted to the Administrator for review and approval prior to the approval of the stormwater management plan;
  - (2) Be stated to run with the land;
  - (3) Provide for all necessary access to the property for purposes of maintenance and regulatory inspections;
  - (4) Provide for inspections and maintenance and the submission of inspection and maintenance reports to the Administrator; and
  - (5) Be enforceable by all appropriate governmental parties.
- (B) At the discretion of the Administrator, such recorded instruments need not be required for stormwater management facilities designed to treat stormwater runoff primarily from an individual residential lot on which they are located, provided it is demonstrated to the satisfaction of the Administrator that future maintenance of such facilities will be addressed through an enforceable mechanism at the discretion of the Administrator.
- (C) If a recorded instrument is not required pursuant to ~~Subsection 7-55~~ **Section 7-60(B)**, the Administrator shall develop a strategy for addressing maintenance of stormwater management facilities designed to treat stormwater runoff primarily from an individual residential lot on which they are located. Such a strategy may include periodic inspections, homeowner outreach and education, or other method targeted at promoting the long-term maintenance of such facilities. Such facilities shall not be subject to the requirement for an inspection to be conducted by the Administrator.

**Sec. 7-59 61. Closure of Land Disturbing Activities.**

Post-construction record documents, also known as "as-built" drawings, are required for all development projects that include permanent facilities for Stormwater Management; **excluding individual residential lot improvement (agreement in lieu of plan)**. Such post-construction record documents shall be sealed and signed by a professional registered in the Commonwealth of Virginia pursuant to Article 1 (54.1-400 et. seq.) of Chapter 4 of Title 54.1, and shall include language on the record documents certifying that the permanent facilities are in conformance with the approved Stormwater Management plan.

**Sec. 7-60 62. Monitoring and Inspections.**

(A) The Administrator or any duly authorized agent of the Administrator shall inspect the land-disturbing activity during construction for:

- (1) Compliance with the approved erosion and sediment control plan;
- (2) Compliance with the approved stormwater management plan;
- (3) Development, updating, and implementation of a stormwater pollution prevention plan; and
- (4) Development and implementation of any additional control measures necessary to address a TMDL.

**(B) The VSMP authority shall establish an inspection program that ensures that stormwater management facilities are being adequately maintained as designed after completion of land disturbing activities. Inspection programs shall:**

- (1) Be approved by the board;**
- (2) Ensure that each stormwater management facility is inspected by VSMP authority, or its designee, not to include the owner, except as provided in subsections C and D of this section, at least once every five years; and**
- (3) Be documented by records.**

**(C) The Virginia Stormwater Management Program (VSMP) authority may utilize the inspection reports of the owner of a stormwater management facility as part of an inspection program established in subsection B of this section if the inspection is conducted by a person who is licensed as a professional engineer, architect, landscape architect, or land surveyor pursuant to Article I (Section 54.1-400 et. seq.) of Chapter 4 of Title 54.1; a person who works under the direction and oversight of the licensed professional engineer, architect, landscape architect, or land surveyor; or a person who holds an appropriate certificate of competence from the board.**

**(D) If a recorded instrument is not required pursuant to 9VAC25-870-112, a VSMP authority shall develop a strategy for addressing maintenance of stormwater management facilities designed to treat stormwater runoff primarily from an individual residential lot on which they are located. Such a strategy may include periodic inspections, homeowner outreach and education, or other method targeted at promoting the long-term maintenance of such facilities. Such facilities shall not be subject to the requirement for an inspection to be conducted by the VSMP authority.**

**(E)(B)** The Administrator or any duly authorized agent of the Administrator may, at reasonable times and under reasonable circumstances, enter any establishment or upon any property, public or private, for the purpose of obtaining information or conducting surveys or investigations necessary in the enforcement of the provisions of this Ordinance.

**(F)(C)** In accordance with a performance bond with surety, cash escrow, letter of credit, any combination thereof, or such other legal arrangement or instrument, the Administrator may also enter any establishment or upon any property, public or private, for the purpose of initiating or maintaining appropriate actions which are required by the permit conditions associated with a land-disturbing activity when a permittee, after proper notice, has failed to take acceptable action within the time specified.

**(G)(D)** Pursuant to § 62.1-44.15:40 of the Code of Virginia, the Administrator may require every VSMP authority permit applicant or permittee, or any such person subject to VSMP authority permit requirements under this Ordinance, to furnish when requested such application materials, plans, specifications, and other pertinent information as may be necessary to determine the effect of his discharge on the quality of state waters, or such other information as may be necessary to accomplish the purposes of this Ordinance.

~~(E) Post-construction inspections of stormwater management facilities required by the provisions of this Ordinance shall be conducted by the Administrator or any duly authorized agent of the Administrator pursuant to the Locality's adopted and State Board approved inspection program, and shall occur, at minimum, at least once every five (5) years except as may otherwise be provided for in this Article.~~

### **Sec. 7-64 63. Enforcement.**

(A) If the Administrator determines that there is a failure to comply with the VSMP authority permit conditions or determines there is an unauthorized discharge, notice shall be served upon the permittee or person responsible for carrying out the permit conditions by any of the following: verbal warnings and inspection reports, notices of corrective action, consent special orders, and notices to comply. Written notices shall be served by registered or certified mail to the address

specified in the permit application or by delivery at the site of the development activities to the agent or employee supervising such activities.

- (1) The notice shall specify the measures needed to comply with the permit conditions and shall specify the time within which such measures shall be completed. Upon failure to comply within the time specified, a stop work order may be issued in accordance with Subsection (B) or the permit may be revoked by the Administrator.
  - (2) If a permittee fails to comply with a notice issued in accordance with this Section within the time specified, the Administrator may issue an order requiring the owner, permittee, person responsible for carrying out an approved plan, or the person conducting the land-disturbing activities without an approved plan or required permit to cease all land-disturbing activities until the violation of the permit has ceased, or an approved plan and required permits are obtained, and specified corrective measures have been completed.
- (B) Such orders shall be issued in accordance with the ~~Stormwater Management and Erosion Control~~ **Erosion and Sediment Control and Stormwater Management** Manual. Such orders shall become effective upon service on the person by certified mail, return receipt requested, sent to his address specified in the land records of the locality, or by personal delivery by an agent of the Administrator. However, if the Administrator finds that any such violation is grossly affecting or presents an imminent and substantial danger of causing harmful erosion of lands or sediment deposition in waters within the watersheds of the Commonwealth or otherwise substantially impacting water quality, it may issue, without advance notice or hearing, an emergency order directing such person to cease immediately all land-disturbing activities on the site and shall provide an opportunity for a hearing, after reasonable notice as to the time and place thereof, to such person, to affirm, modify, amend, or cancel such emergency order. If a person who has been issued an order is not complying with the terms thereof, the Administrator may institute a proceeding for an injunction, mandamus, or other appropriate remedy in accordance with this Article.
- (C) In addition to any other remedy provided by this Ordinance, if the Administrator or his designee determines that there is a failure to comply with the provisions of this Ordinance, they may initiate such informal and/or formal administrative enforcement procedures in a manner that is consistent with the Franklin County ~~Stormwater Management and Erosion Control~~ **Erosion and Sediment Control and Stormwater Management** Manual.
- (D) Any person violating or failing, neglecting, or refusing to obey any rule, regulation, ordinance, order, approved standard or specification, or any permit condition issued by the Administrator may be compelled in a proceeding instituted in Franklin County Circuit Court by the Locality to obey same and to comply therewith by injunction, mandamus or other appropriate remedy.

- (E) Any person who violates any provision of this Ordinance or who fails, neglects, or refuses to comply with any order of the Administrator, shall be subject to a civil penalty not to exceed \$32,500 for each violation within the discretion of the court. Each day of violation of each requirement shall constitute a separate offense.
- (1) Violations for which a penalty may be imposed under this Subsection shall include but not be limited to the following:
    - (a) No state permit registration;
    - (b) No SWPPP;
    - (c) Incomplete SWPPP;
    - (d) SWPPP not available for review;
    - (e) No approved erosion and sediment control plan;
    - (f) Failure to install stormwater BMPs or erosion and sediment controls;
    - (g) Stormwater BMPs or erosion and sediment controls improperly installed or maintained;
    - (h) Operational deficiencies;
    - (i) Failure to conduct required inspections;
    - (j) Incomplete, improper, or missed inspections; and
    - (k) Discharges not in compliance with the requirements of Section 9VAC25-880-70 of the general permit.
  - (2) The Administrator may issue a summons for collection of the civil penalty and the action may be prosecuted in the appropriate court.
  - (3) In imposing a civil penalty pursuant to this Subsection, the court may consider the degree of harm caused by the violation and also the economic benefit to the violator from noncompliance.
  - (4) Any civil penalties assessed by a court as a result of a summons issued by Franklin County shall be paid into the treasury of the Franklin County to be used for the purpose of minimizing, preventing, managing, or mitigating pollution of the waters of the locality and abating environmental pollution therein in such manner as the court may, by order, direct.
- (F) Notwithstanding any other civil or equitable remedy provided by this Section or by law, any person who willfully or negligently violates any provision of this Ordinance, any order of the Administrator, any condition of a permit, or any order of a court shall, be guilty of a misdemeanor punishable by confinement in jail for not more than 12 months or a fine of not less than \$2,500 nor more than \$32,500, or both.

**Sec. 7-62. Appeals.**

~~Final decisions of the program administrator under this article shall be subject to review by the Franklin County Board of Supervisors, provided an appeal is filed within thirty (30) days from any written decision by the program administrator which adversely affects the rights, duties or privileges of the person engaging in or proposing to engage in land-disturbing activities.~~

~~Final decisions of the board of supervisors under this article shall be subject to review by Circuit Court of Franklin County, provided an appeal is filed within thirty (30) days from the date of any written decision by the Franklin County Board of Supervisors which adversely affects the rights, duties or privileges of the person engaging in or proposing to engage in land-disturbing activities.~~

**Sec. 7-62. Reserved**

\*Cross references - Erosion and sediment control, ch. 7; subdivision, ch. 19; water and sewer systems, ch. 22; zoning, ch. 25; PUD

<b>SUBDIVISIONS (Chapter 19)</b>	
Minor Subdivisions <del>Family Divisions, Subdivisions of 2 lots or less, Boundary Line Adjustments, etc.</del>	\$75.00
<b><u>Family Divisions, Boundary Line Adjustments,</u></b> Vacations, etc.	\$50.00
Vacations requiring Public Hearing	\$200.00
Major Subdivisions 3 lots or greater	\$125.00 + \$10.00 per lot
<b><u>Large Lot Subdivisions 5 to 15 acres</u></b>	<b><u>\$10.00 per lot</u></b>
<b>ZONING PERMITS (Chapter 25)</b>	
Single Family Dwellings, <b><u>Temporary Events</u></b>	\$35.00
Multi-Family Dwellings	\$35.00 per unit
Docks, Piers, etc. (2 or less slips)	\$50.00
Docks, Piers, etc. (3 or greater slips)	\$50.00 + \$5.00 per slip
All other Accessory Uses	\$25.00
Additions to Primary Structures	\$35.00
Signage	\$40.00

district

ordinance,

app.

A

<b>SITE PLAN REVIEW (Chapter 25)</b>	
Planned Developments	\$250.00 + \$10.00 per acre
All Others	\$200.00 + \$10.00 per acre
<b>PUBLIC WATER &amp; SEWER REVIEW (CHAPTER 22/§ 22-36(D))</b>	
Public Water & Sewer (Residential)	\$200.00 + \$5.00 per structure/unit
Public Water or Public Sewer (Residential)	\$100.00 + 2.50 per structure/unit
Public Water & Sewer (Commercial/Industrial)	\$200.00 + \$5.00 per 1,500 sq. ft. of floor space of structures
Public Water or Sewer (Commercial/Industrial)	\$100.00 + \$2.50 per 1,500 sq. ft.
<b>REZONINGS (Chapter 25)</b>	
Planned Developments	\$300.00 + \$10.00 per acre
Residential/Agricultural	\$250.00 + \$5.00 per acre
Commercial & Industrial	\$250.00 + \$5.00 per acre

<b>SPECIAL USE PERMITS (Chapter 25)</b>			
Planned Developments <b>and Conformance Review</b>		\$300.00 + \$5.00 per acre	
Residential/Agricultural		\$250.00 + \$5.00 per acre	
Commercial & Industrial		\$250.00 + \$5.00 per acre	
<b>BOARD OF ZONING APPEALS (Chapter 25)</b>			
Appeal		\$200.00	
Variance		\$200.00	
<b>EROSION &amp; SEDIMENT CONTROL &amp; STORMWATER</b>			
Agreement in Lieu of Plan <b>for ESC</b>		\$100.00	
E & S <b>ESC</b> Plan Review		\$200.00 + \$20.00 per acre	
<b>STORMWATER MANAGEMENT FEE TYPE</b>	TOTAL FEE <b>Registration/Coverage</b> <b>9VAC25-870-820 - Coverage under General Permit for discharge of stormwater from construction activities</b>	V/SMP Authority (Franklin County) per <b>Modification/Transfer</b> <b>9VAC25-870-825</b>	VA Department of Environmental Quality (DEQ) portion <b>Annual Permit Maintenance</b> <b>9VAC25-870-830</b>
General / Stormwater Management – Detached Single family home construction with land disturbance acreage less than five (5) acres <b>(agreement in lieu of Plan)</b> .	\$209.00 <b>(state portion \$0)</b>	<b>\$0.00</b>	<b>\$0.00</b>
General / Stormwater Management – Small Construction Activity / Land Clearing (areas within common plans of development or sale) with land disturbance acreage less than one (1) acre, <b>except single family detached</b> .	\$290.00 <b>(state portion \$81.00)</b>	<b>\$20.00 (No state portion)</b>	<b>\$50.00 (No state portion)</b>
General / Stormwater Management – Small Construction Activity / Land Clearing <b>(sites or areas within common plans of development or sale)</b> with land disturbance acreage greater than or equal to one (1) acre but less than five (5) acres.	\$2,700.00 <b>(state portion \$700.00)</b>	<b>\$200.00 (No state portion)</b>	<b>\$400.00 (No state portion)</b>
General / Stormwater Management – Large Construction Activity / Land Clearing <b>(sites or areas within common plans of development or sale)</b> with land disturbance greater than or equal to five (5) acres but less than ten (10) acres.	\$3,400.00 <b>(state portion \$900.00)</b>	<b>\$250.00 (No state portion)</b>	<b>\$500.00 (No state portion)</b>
General / Stormwater Management – Large Construction Activity / Land Clearing <b>(sites or areas within common plans of development or sale)</b> with land disturbance greater than or equal to ten (10) acres but less than fifty (50) acres.	\$4,500.00 <b>(state portion \$1,200.00)</b>	<b>\$300.00 (No state portion)</b>	<b>\$650.00 (No state portion)</b>
General / Stormwater Management – Large Construction Activity / Land Clearing <b>(sites or areas within common plans of development or sale)</b> with land disturbance greater than or equal to fifty (50) acres but less than one hundred (100) acres.	\$6,100.00 <b>(state portion \$1,708.00)</b>	<b>\$450.00 (No state portion)</b>	<b>\$900.00 (No state portion)</b>
<b>ADDITIONAL FEES</b>			
Zoning Compliance Letter	\$75.00		
<b>Manufactured, Home Park (Chapter 10)</b>	<b>\$35.00 + \$3.50 per lot</b>		
Re-Inspect failed inspection	\$100.00		

**Application fees are hereby waived for the following:**

1. **Franklin County School Board.**
2. **Fire and rescue companies serving Franklin County.**
3. **Any agency, board or division acting in the name of the Board of Supervisors of Franklin County.**

(ORD. of 8-19-03; Res. No. 18-06-05; Amend of 3-25-05(6); Res. No. 10-06-2014, 6-17-14) **Draft January 8, 2016**

**MEMORANDUM OF**  
**UNDERSTANDING BETWEEN**  
**FRANKLIN COUNTY AND THE TOWN OF ROCKY**  
**MOUNT**  
**FOR PROVIDING STORMWATER MANAGEMENT &**  
**EROSION AND SEDIMENT CONTROL PLAN REVIEW**  
**AND INSPECTION SERVICES**

I. **PARTIES AND PURPOSE**

This Memorandum of Understanding (MOU) is made and entered into this \_\_\_\_\_ day of \_\_\_\_\_, 20\_\_ by and between the County of Franklin, Virginia, a political subdivision of the Commonwealth of Virginia, hereinafter referred to as the "County", and the Town of Rocky Mount, a political subdivision of the Commonwealth of Virginia, hereinafter referred to as the "Town" for the purpose of providing stormwater management plan and erosion and sediment management plan review services and inspections to the Town of Rocky Mount.

The Rocky Mount Town Council recognizes that in order to maintain a high quality level of customer service to its development/construction community and comply with federal, state, and local requirements of the stormwater management and erosion and sediment control regulations, a close working relationship with the County is desirable and will be made possible through this MOU.

II. **SCOPE OF WORK**

The County and the Town desire to cooperatively work together to continue to provide an optimum level of customer service to the development/construction community. Therefore, in accordance with Code of Virginia Section 62.1-44.15:27b and 62.1-44.15:54 the Town is entering into this MOU to contract with the County Department of Planning and Community Development so that projects

within the Town may be brought under the County's stormwater management and erosion and sediment control regulations found in Chapter 7 of the Franklin County Code, as amended. The Town understands that the County has full control of this program to obtain stormwater management and erosion and sediment plan review services for the review of construction plans, concept stormwater management and erosion and sediment control plans, site stormwater management and erosion and sediment control plans and all or any documents including associated stormwater management and erosion and sediment control reports related to the issuance of Virginia Stormwater Maintenance Program (VSMP) and/or Virginia Erosion and Sediment Control (VESC) permit(s). In addition, the County would conduct all inspection services during construction and post-construction inspection services of stormwater management facilities.

For the period hereinafter set forth, the County and Town will provide the necessary personnel, materials, services, facilities, funds, and otherwise perform all things necessary for or incidental to this MOU.

A. Responsibilities of the Town Planning and Zoning Department:

1. Accept site and subdivision development plans for projects located in the Town and distribute for review and approval to the appropriate Town and County departments; in a timely manner. Plans should be delivered to County within three (3) business days of submittal to Town;
2. Collect all fees payable to The County of Franklin associated with the project; including stormwater management and erosion and sediment control review and inspection services in accordance with Franklin County Code Chapter 7 Erosion & Sediment Control and Stormwater Management & Chapter 27 Fee Schedule;
3. Submit initial permit fees collected to the County for the stormwater management and erosion and sediment control plan review and inspection services as specified hereinafter;
4. Coordinate and attend pre-review, pre-construction and/or any needed meetings with all parties involved in the review and approval of the Plans;
5. Facilitate all appropriate and/or needed meetings;
6. Confirm zoning of property is appropriate for intended use; and
7. Act as primary point of contact for development review process until plan approval or disapproval has occurred.

B. Responsibilities of the County Planning and Community Development Services:

1. Attend pre-review, pre-construction and/or any needed meetings with all parties involved in the review and approval of

the plans; and,

2. Review stormwater management and erosion and sediment control plans for projects in the Town; in accordance with Chapter 7 of Franklin County Code, as amended; and provide recommendations on whether a project proposal meets environmental design to the maximum extent practicable;
3. Review construction plans as they pertain to stormwater and erosion and sediment control;
4. Review stormwater management and erosion and sediment control plans design revisions;
5. Review stormwater management and erosion and sediment control plan studies;
6. Review construction revisions to "issued permits" and manage modification of existing permits;
7. Coordinate all plan review comments and approval/disapprovals with Town zoning administrator;
8. Review all design calculations including stormwater management, erosion and sediment control, hydraulic, hydrology, structural, etc.;
9. Approve/disapprove plans and enter the necessary information into the Department of Environmental Quality (DEQ) web based stormwater permitting system, as appropriate;
10. Collect, administer, maintain, reduce, and release development surety necessary for all construction projects; and,
11. Transmit appropriate fees and reports to State of Virginia as required by the Code of Virginia.

### III. FEE AND PAYMENT

The County shall provide project review for all projects requiring review in accordance with Chapter 7 of Franklin County Code. The Town shall collect all necessary fees payable to The County of Franklin from the applicant at the time of initial application in accordance with Chapter 27, Fee Schedule, of Franklin County Code and transmit the fees along with the required plans and supporting documentation. All surety related to stormwater and/or erosion and sediment control shall be held by County. Any fees necessary after initial plan submittal shall be collected by the County.

### IV. PERIOD OF AGREEMENT AND MODIFICATIONS

This MOU will be effective for TWO (2) years, commencing on the \_\_\_\_\_ day of \_\_\_\_\_, 20\_\_\_\_ and terminating on the \_\_\_\_\_ day of

\_\_\_\_\_, 20\_\_\_\_. The MOU may be modified, extended, or terminated at any time by mutual consent of the parties hereto, or may be terminated by either party by giving 90 days written notice to the other party.

IN WITNESS WHEREOF, the parties have executed this Memorandum of Understanding on the day, month, and year indicated:

**FOR** \_\_\_\_\_ **FRANKLIN** \_\_\_\_\_ **COUNTY:**

BOARD OF SUPERVISORS OF  
COUNTY OF FRANKLIN, VIRGINIA

Approved as to  
Form:

By:

\_\_\_\_\_

— **W. Brent Robertson**  
**County Administrator**

\_\_\_\_\_

\_\_\_\_\_  
B. James Jefferson  
County Attorney

STATE OF VIRGINIA  
COUNTY OF FRANKLIN, to wit:

The foregoing instrument was acknowledged before me this \_\_\_\_ day of \_\_\_\_\_, 20\_\_, by W. Brent Robertson, County Administrator on behalf of the County of Franklin.

Registration #: \_\_\_\_\_  
My Commission expires: \_\_\_\_\_

**FOR TOWN OF ROCKY MOUNT:**  
\_\_\_\_\_ Notary Public

Approved as to Form:

\_\_\_\_\_  
John Boitnott  
Town Attorney

TOWN COUNCIL OF TOWN OF ROCKY MOUNT, VIRGINIA

By: \_\_\_\_\_  
**C. James Ervin**  
**Town Manager**

STATE OF VIRGINIA  
TOWN OF ROCKY MOUNT, to wit:

The foregoing instrument was acknowledged before me this \_\_\_\_ day of \_\_\_\_\_, 20\_\_, by C. James Ervin, Town Manager on behalf of the Town of Rocky Mount, Virginia.

Registration #: \_\_\_\_\_  
My Commission expires: \_\_\_\_\_

\_\_\_\_\_ Notary Public

**(RESOLUTION #04-01-2016)**

BE IT THEREFORE RESOLVED, by the Board of Supervisors to schedule a public hearing on Tuesday, February 16, 2016, to consider adopting revisions to Chapter 7: Erosion and Sediment Control and Stormwater Management and Chapter 27: Land Use Development Fee Schedule to comply with DEQ regulations concerning the erosion and sediment and stormwater management programs. Additionally, staff respectfully requests the Board of Supervisors to authorize the County to negotiate and Memorandum of Understanding with the Town of Rocky Mount and the Town of Boones Mill to bring back to the Board for approval at a later date to appoint.

MOTION BY: Charles Wagner

SECONDED BY: Bob Camicia

VOTING ON THE MOTION WAS AS FOLLOWS:

AYES: Mitchell, Thompson, Wagner, Cundiff, Camicia, Tatum & Brubaker

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**ELECTRONIC POLL BOOKS**

Kay Chitwood, Registrar, introduced Jodi Brown, Secretary of Electoral Board requesting Board concurrence to recent developments in Virginia law and ELECT policies lead us to request an addition to our equipment budget to enable us to transition to electronic pollbooks by the March primary election. Understanding some of the background for this request will clarify why we should make this change now.

1. Virginia law, Section 24-2-611, states “Notwithstanding any other provision of this title, for any election held on or after November 1, 2010, all pollbooks provided by the State Board shall be in electronic form only.” We have been converting this electronic file to paper pollbooks since that date. That process is not only difficult but also is subject to error as late changes to the records in the electronic files from State Board must be entered manually. As we look ahead to the November 2016 elections, we anticipate that including the very latest information on all eligible voters will be important to conducting a fair and equitable election.

2. ELECT policy now requires Voter Turnout Statistics within 7 days of each election. Formerly, that report had to be submitted within 60 days of the election. Clearly, having certifiable electronic data will make meeting this deadline workable.

Moving to electronic pollbooks will provide several additional benefits to local voters and the local election process.

1. Electronic pollbooks reduce the time necessary for Officers of Election to check in voters and improve the ability of Officers of Election to direct voters to correct polling places.
2. Electronic pollbooks use voter receipt printers. With these printers, the Officers of Election will be able to manage better the complications of split jurisdictions within single precincts that occur in state and local elections as well as handle any dual primary throughout Franklin County.
3. Electronic pollbooks also improve the accuracy of determining voter eligibility as absentee voters are less likely to be allowed to cast a second vote and voters who have cast ballots earlier on election day are more likely to be identified.
4. Electronic pollbooks produce turnout numbers and lists of who voted which makes analysis of voting more accurate and allows timely preparation of these records.

We appreciate the fact that we are asking you to make an early adjustment to the Registrar's budget. Given the significant training we will need to conduct with several Officers of Elections within each precinct and the preparations we will need to make to use them effectively by November 2016, we need to place an order for them as soon as possible. Training of the Officers of Election will need to begin in February of 2016. The March primary will provide practical experience for the Officers of Election and many of the voters so that the November 2016 election will run more efficiently.

We have examined both the system from BEC and from ELECT. ELECT has had to decertify its software close to elections twice. BEC has a good record nationally and has been a reliable partner with Franklin County for several years.

We own enough laptop computers to run electronic pollbook software. Each precinct will have at least two machines; some of the larger precincts will have three. Each workstation will need a Barcode Printer. We would like to provide portable scanners as well although we can make the system work without these devices. They do facilitate accurately and quickly entering data from drivers' licenses, which are the most common form of picture ID that voters present at the polls.

**RECOMMENDATION:**

**The Franklin County Electoral Board respectfully requests to use our unspent capital improvement funds of \$17,305.00 and request additional funds of \$38,256.60 for a total project cost of \$55,561.60. The bid we have from BEC for 55 workstations, printers, scanners, annual license fees, in county BEC support for four elections, installation of the software, and training of election officials is \$55,561.60. Since we need the laptops to be programmed in January to prepare for training in February, we are requesting approval of this addition to the capital improvement fund now.**

**We certainly appreciate your commitment to providing free, fair, and secure elections and look forward to working with you to make this transition to completing Franklin County's move to electronic equipment in all phases of the election process.**

\*\*\*\*\*

**(RESOLUTION #05-01-2016)**

BE IT THEREFORE RESOLVED, by the Board of Supervisors to approve unspent capital improvement funds of \$17,305.00 and to authorize additional funds of \$38,256.60 (to come from the Board's Contingency Fund) for a total project cost of \$55,561.60, BE IT FURTHER RESOLVED, by the Board to award the contract to BEC, as presented.

MOTION BY: Bob Camicia

SECONDED BY: Ronnie Thompson

VOTING ON THE MOTION WAS AS FOLLOWS:

AYES: Mitchell, Thompson, Wagner, Cundiff, Camicia, Tatum & Brubaker

\*\*\*\*\*

**LETTER REQUEST STATE TROOPER VACANCIES BE FILLED IN FRANKLIN COUNTY**

Brent Robertson, County Administrator, advised the Board he would forward a letter requesting of Colonel Flaherty, Virginia State Police to come and speak with the Board regarding the current staff shortage of troopers to handle responsibilities typically assigned to the Virginia State Police

contingent here. As you know, Franklin County is normally assigned twelve troopers and we only have ten troopers assigned at this time. The reduction of the available manpower is not a desirable situation and certainly puts intense pressure on other resources. The Board concurred with the request.

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**WALKING TRAILS IN SNOW CREEK BALL PARK**

Brent Robertson, County Administrator, advised the Board Paul Chapman, Director of Parks & Recreation, will take into consideration upgrades to the Snow Creek Ball Park, during the upcoming budget process.

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**STRATEGIC PLAN UPDATE**

Brent Robertson, County Administrator, briefly updated the Board on the Strategic Plan, as follows:



***FC 2025***  
*"The Community's Strategic Plan"*  
 Board of Supervisors Update  
 January 19, 2016



## *FC 2025*

- **FC 2025**

“Planting the Seeds.....necessary to sustain and improve our community”

- A “community-based” strategic process
  - Involve citizens, businesses, non-profits, schools, etc.
- What we want the community to look like in 10 years
  - Decisions and actions to make it a reality
  - Develop consensus of all stakeholders

## A Great Start.....

- **Process began in 2012**

- BOS developed/adopted initial strategic plan in early 2013
  - Developed “core vision” statements
  - Identified Strategic Outcome Areas
  - Established short-term goals (2-3 years)
  - Environmental Scan

## FC 2025: Structure

- **Community Values & Strategic Direction**
  - I. Vision Statements
  - II. **Strategic Focus Areas**
    - 1) **Goals and Objectives**
    - 2) Desired community results/outcomes
- **Linking Resources to Community Expectations**
  - III. Long-Range Financial Planning
  - IV. Capital Investment Planning
  - V. Departmental Business Planning
  - VI. Citizen Participation Planning

## Vision Statements: 2012

- *Defines desired future state and guidance of what we want to achieve over time*
  - The County is progressive
  - The County is financially stable
  - The County continues to be beautiful; while enhancing progress. We have used the land wisely
  - A great place to live and work; increased opportunities for people to work within the County.

## Vision Statements (continued)

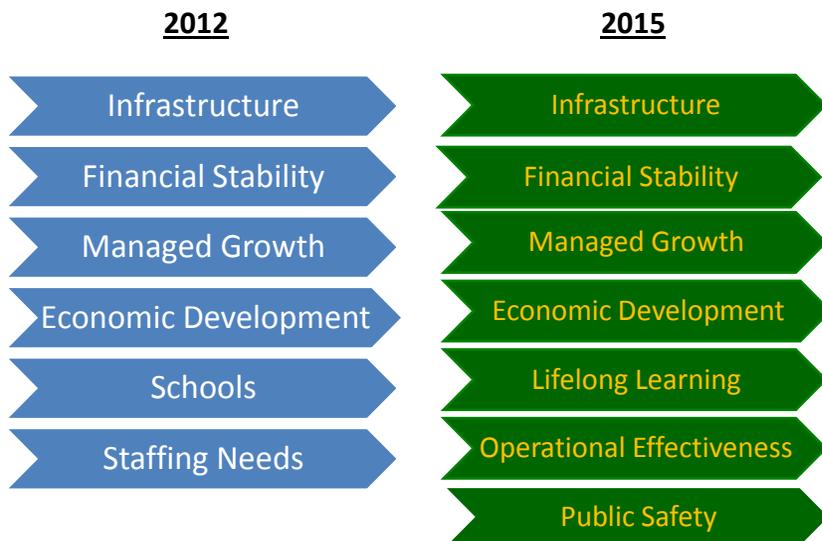
- Remarkable recreation; opportunities to experience our natural assets, events, heritage, culture, and special venues.
- Maintained award-winning schools; excellent career-technical education and job training.
- We have healthy economic development and job creation; higher paying jobs, clean businesses. Quality of life is perceived to be an asset
- We have provided.....good diverse growth. We have the right infrastructure, clear ideas about where we want things, and an aggressive and competitive strategy.

## Strategic Focus Areas - 2012

- Provides focus on what we will do “best” and to help keep from getting distracted by other opportunities or less important problems that come along.



## Strategic Focus Areas - 2015



### Infrastructure: Goals & Objectives/Strategies

- **Zoning**
  - Consistency; citizen input
- **Water & Sewer**
  - Targeted development (cost v. effectiveness)
- **Broadband & Cellular Service**
  - Improve access, speed, and reliability
- **Development**
  - Business Centers
- **Transportation**
  - Improve safety and relieve congestion on 220, 40, 122
  - Planning in anticipation of I-73 corridor

### Financial Stability: Goals & Objectives/Strategies

- **Improve/Maintain Bond Ratings**
  - **Long-term Financial Planning**
    - Tie into FC 2025
  - **Comprehensive Capital Planning**
    - Tie into FC 2025
  - **Policy Development & Evaluation**
    - Purchasing, debt, etc.
- **Diversify Revenue Streams**
- **Investigate Special Tax Districts**

## **Managed Growth: Goals & Objectives/Strategies**

- **Anticipate demographic changes**
  - Particularly growth in senior citizens
- **Targeted Zoning**
  - Consistency between residential, commercial, agricultural, and villages
  - Consider new zoning categories; citizen input
- **Consistent Planning**
  - Complete village plans
- **Link infrastructure planning to growth planning** through areas such as zoning

## **Economic Development: Goals & Objectives/Strategies**

- **Enhance relationships with partners**
- **Business Park**
  - Host events, provide recreational and lifelong learning opportunities through venues
- **Tourism Infrastructure**
  - Capitalize on natural and historical assets
- **Increase “Soft Infrastructure”**
  - Recreation, cultural opportunities, restaurants, nightlife.
- **Diversify commercial and industrial base**
- **Promote agribusiness growth**
- **Retiree Growth**

## **Education: Goals & Objectives/Strategies**

- **Investing in Young People**
  - Leverage and increase scholarships
  - Align enrollment projections with capital planning
  - Create/maintain partnerships to support education programs
  - Additional focus on “special needs” citizens
- **Promote policies to support education programs**
  - CTE expansion
  - Utilize the Business Park to facilitate education & lab opportunities
  - Continue lifelong learning opportunities
  - Support effective classroom environment
  - Strengthen families

## **Operational Effectiveness:**

### Goals & Objectives/Strategies

- **Attract & retain employees and volunteers that best fit the Franklin County culture, in order to provide effective services**
  - Competitive compensation
  - Support career progression
  - Succession planning
  - Staff professional development
  - Enhance and improve community volunteerism
- **Organizational Flexibility**
  - Evaluate policies and service provision
  - Determine appropriate resources to ensure services meet community expectations

## **Public Safety:**

### Goals & Objectives/Strategies

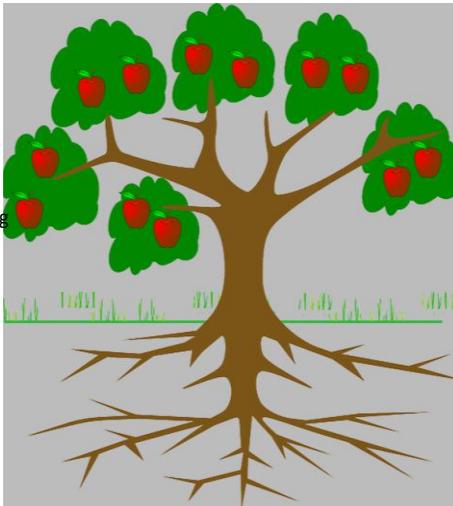
- **Determine appropriate resources to ensure services align with projected needs**
  - Retain volunteers
  - Encourage long-term volunteer training
  - Incentivize volunteer training
  - Improve relations between paid and volunteer personnel
- **Reduce response times**
  - Strategic infrastructure placement
  - Improve incident response training

## **FC 2025: Next Steps**

- **Community Values & Strategic Direction**
  - Board of Supervisors and Community
- **Linking Resources to Community Expectations**
  - Strategic Budget Process(es)
    - III. Long-Range Financial Planning
      - Work Session – 1/19/16
    - IV. Capital Investment Planning
    - V. Departmental Business Planning
    - VI. Citizen Participation Planning

# Growing the Tree

- **Roots:** Build on strengths
  - Strategic Vision
- **Trunk:** Implementation Design
  - Long-Range Financial Planning
  - Capital Investment Planning
  - Departmental Business Planning
  - Citizen Participation Planning
- **Branches:** Focus Areas
  - Infrastructure
  - Financial Stability
  - Managed Growth
  - Economic Development
  - Lifelong Learning
  - Operational Effectiveness
  - Public Safety
- **Fruit:** Outcomes
  - Community Legacy



## FC 2025 & FY16-17 Budget Development

Questions?

General discussion ensued

\*\*\*\*\*

### **OTHER MATTERS BY SUPERVISORS**

#### **LISTING OF VACANT COUNTY OWNED PROPERTY**

Ronnie Thompson, Boone District Supervisor, requested staff to compile a list of all County owned property and the intended use of said property. Mr. Thompson, stated should time become an issue in the collection of this data, then staff could focus on vacant property only.

\*\*\*\*\*

#### **BUSINESS LICENSES/SURROUNDING JURISDICTIONS**

Ronnie Thompson, Boone District Supervisor, requested staff to poll surrounding localities on their processes for business licenses and report findings back to the Board.

Ronnie Thompson, Boone District Supervisor, stated the need for a directory of current businesses in Franklin County.

General discussion ensued.

\*\*\*\*\*

#### **LOCAL JAIL /WESTERN VIRGINIA REGIONAL JAIL NUMBERS**

Bob Camicia, Gills Creek District Supervisor, asked if there was a problem the Board could assist the Constitutional Offices with due to the low numbers reflected in current the Western Virginia Regional Jail and local jail incarcerations.

\*\*\*\*\*

#### **WORKSESSION**

#### **WESTERN VIRGINIA WATER AUTHORITY UTILITIES UPDDATE**

Mike Burnette, Economic Development Director, introduced Shirley Holland, Franklin County Representative, Gary Robertson, Executive Director, Water, and Mike McEvoy, Waste Water Director, Western Virginia Water Authority.

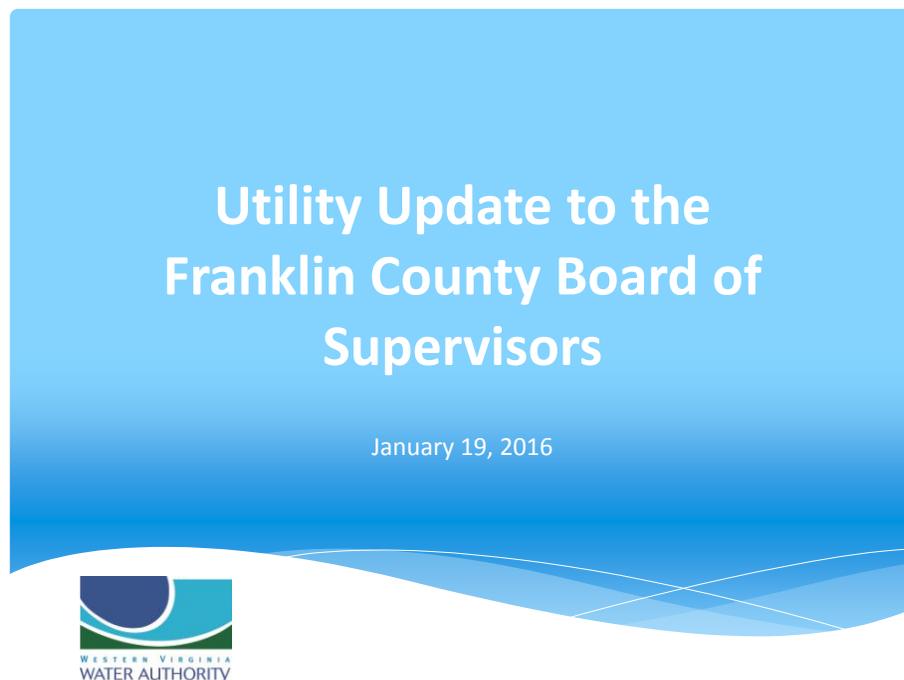
Mike Burnette, Economic Development Director, stated for a number of years, Franklin County has partnered with the Western Virginia Water Authority (WVWA) to provide public water and sewer services to areas of need within the County and to places of high economic growth potential. Projects have included such extensions as the Burnt Chimney Water Line, 220 Water Line, and various systems in the Westlake area. During the Board work session, a representative from the Western Virginia Water Authority will review the overall WVWA structure and highlight recent projects and news. Additionally, a discussion will take place with the Board on moving forward with the extension of sewer service by WVWA from the County's new business park into the Town of Rocky Mount.

The Franklin County Board of Supervisors recently purchased property at the intersection of U.S. Route 220 and Brick Church Road for the purpose of creating a new business park to advance the community. A major reason why this site was chosen was the ease and low cost of extending all necessary utilities to the new park as it already boasts fiber, high-voltage electricity, and WVWA water service. A major utility lacking is public sewer service. Thanks to a tri-party agreement in 2014 between the County, Town of Rocky Mount, and WVWA, a sewer service extension has been pre-approved and the funding formula decided. All that must be done to begin design and construction is an approval by the Board of Supervisors. Now that a majority of the new park property has been purchased, discussion should be held with WVWA to authorize the project to move forward. The total project cost is estimated at \$2,000,000 - \$3,000,000 with the County paying for 75% of the debt service and the WVWA paying for 25%. The Authority would operate and maintain the line. If approved to move forward, the project should be completed by the end of calendar year 2016 or early 2017.

**RECOMMENDATION:**

Staff respectfully requests that the Board of Supervisors hold a work session to discuss and consider approval of moving forward with the WVWA public sewer line to serve the new Franklin County business park.

Gary Robertson, presented the following PowerPoint Presentation:





## History

- Franklin County joined the Western Virginia Water Authority in November, 2009.
- Great Relationship that has benefited both Agencies.
- Completed a number of Projects with Franklin County.
  - Purchase of the Westlake and Wirtz Wastewater Systems
  - US Route 220 Water Line Project (with Roanoke County)
  - Scruggs Road Water Line Project
  - Westlake/Burnt Chimney Water Line Project
  - Burnt Chimney Water Storage Tank Project

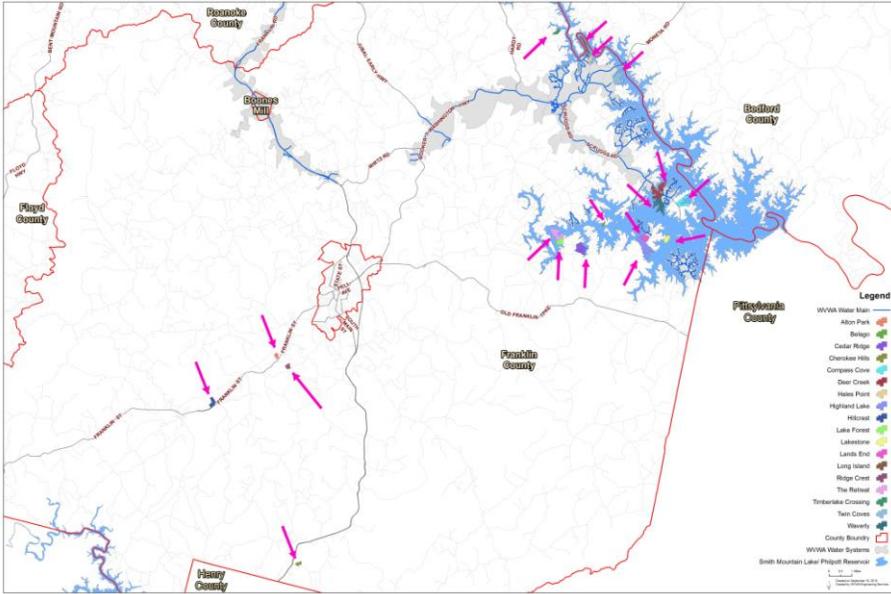


## Burnt Chimney Water Storage Tank Project

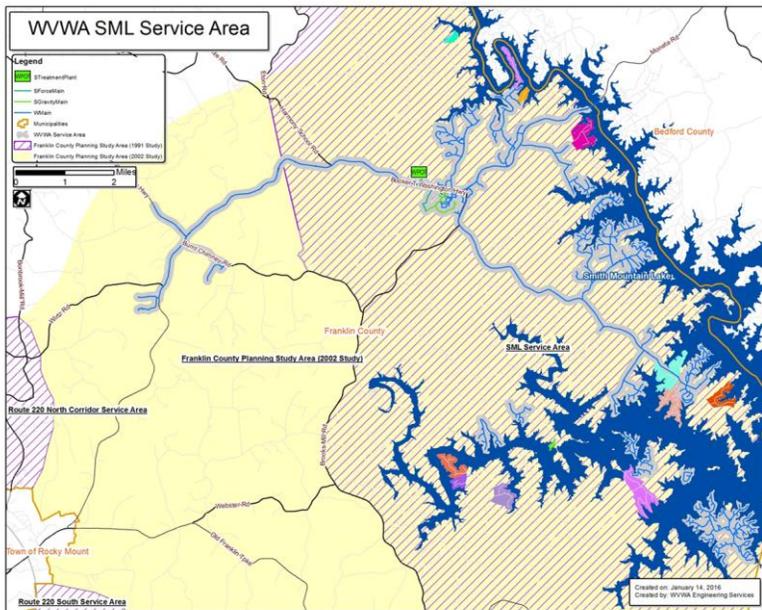


## Water Summary

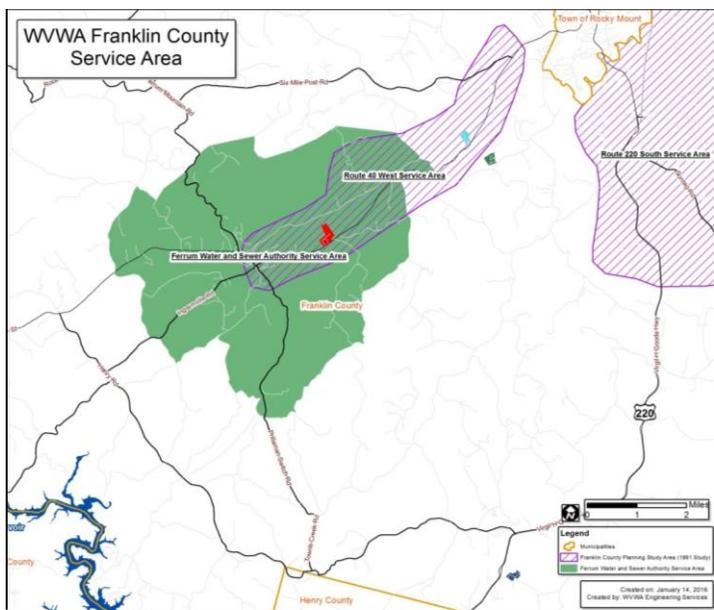
- Water system development has focused on supporting both existing residential communities as well as future residential and commercial centers in accordance with the County's comprehensive plan.
- Currently serve 2063 water customers in Franklin County.
- Water rates have decreased over the last 5 years.
- The WVWA and Bedford Regional Water Authority are partnering on the new SML Water Treatment Facility.



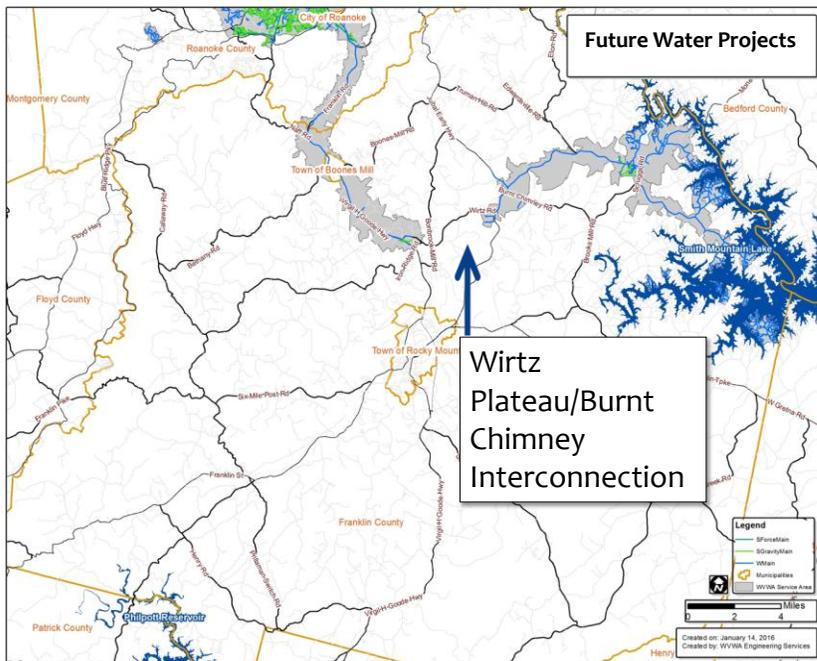
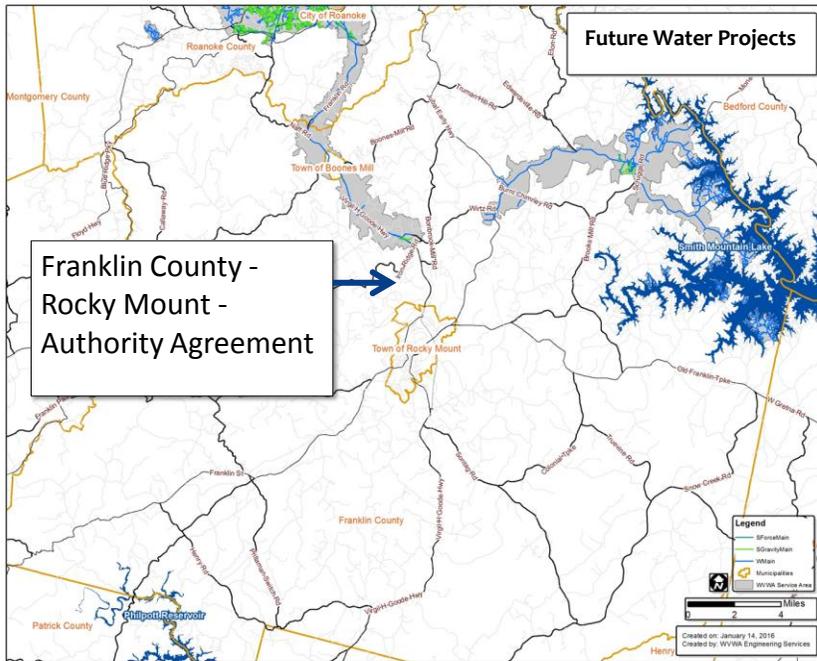
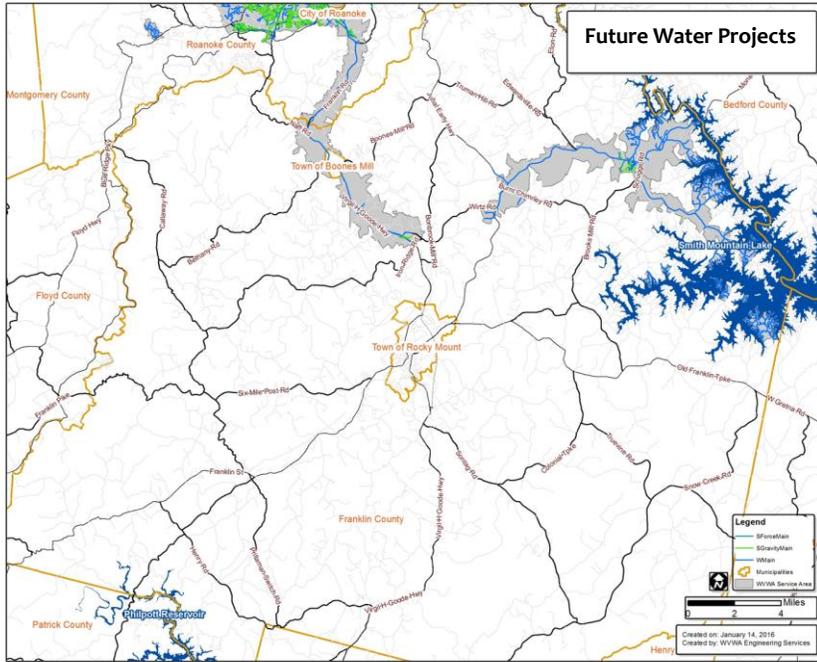
The Authority's Board of Directors recently approved the purchase of 18 Franklin County water systems from Petrus Environmental.

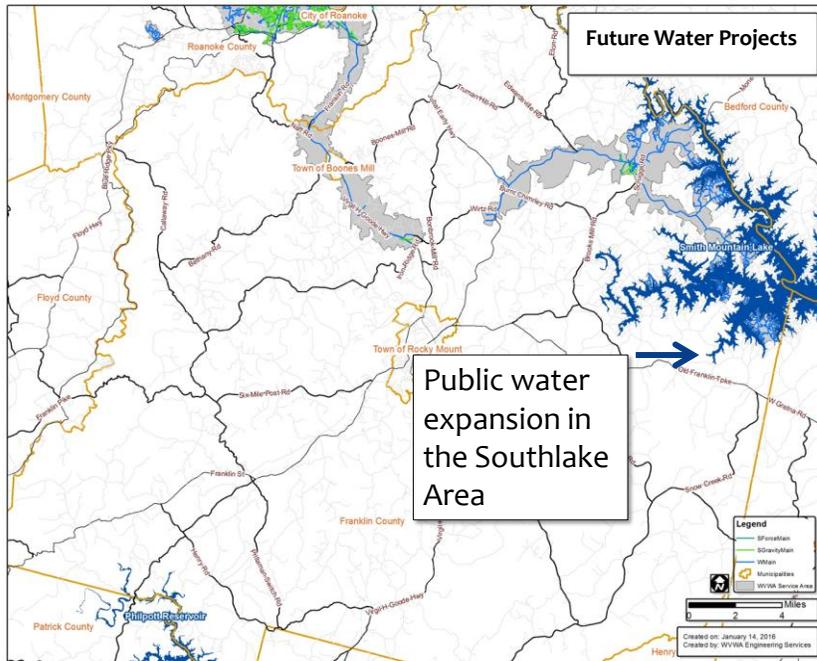


Petrus water systems in the SML Service Area



Petrus water systems in the Route 40 West/ 220 South service area





Mike McEvoy, Waste Water Director, shared with the Board a Wastewater Summary PowerPoint as follows:

**Wastewater Summary**

- Wastewater system development has focused on support of existing and future commercial centers in accordance with the County’s comprehensive plan
  - Residential sewer is very expensive to retrofit into established neighborhoods.
  - Franklin County has good soils to support septic tanks.
- Sewer service is available in the Westlake and Wirtz Plateau commercial areas of Franklin County.
- Current Sewer Customer Base is 38.
- Sewer rates have remained unchanged over last 5 years

**Wastewater Summary**

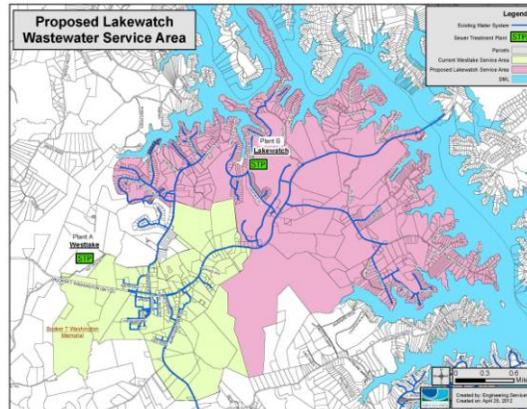
- Westlake WWTP has 50,000 gallons per day (gpd) capacity.
  - Expandable to 100,000 gpd.
  - Average daily flow is 19,800 gpd.
  - Discharges to a Drainfield.





## Wastewater Summary

- The Authority is acquiring the LakeWatch Wastewater Treatment System as part of the Petrus Environmental purchase.
- Will add 100,000 gpd capacity
- Discharges to Drainfield
- Adds 28 customers



## Wastewater Summary

- Wirtz WWTP has 20,000 gpd (gpd) capacity.
  - Expandable to 39,900 gpd.
  - Average daily flow is 2,200 gpd.
- Franklin County / Rocky Mount / Authority Contact
  - Allows for connection to the Town's wastewater system.
  - May discharge up to 400,000 gallons per day as a bulk customer.

Envision a lift station forcemain system being constructed in the 220 corridor to relieve the Wirtz plant.



## Wastewater Summary

- Sewer Improvements needed to support the new 220 Commerce Park.
  - Water is available from the 220 Water Main Project
  - Wirtz Plant can support some limited development
- Need a sewage lift station and forcemain to Rocky Mount.
  - Target 100,000 gpd capacity
  - Estimated Capital Cost between \$2M-\$3M
  - Likely will phase construction to complement Commerce Park development
  - Contract Cost Split is 75% County / 25% Authority
  - Authority handles the O&M costs and bulk fee to Rocky Mount



## Wastewater Summary

- Timeline
  - Have an Engineer under contract by end of January
  - Application to the Virginia Resources Authority in February
  - Preliminary Engineering Report by April
  - Bid Construction in July
  - Complete Construction of Phase 1 end of 2016 / early 2017
  
- Also plan to design 220 Water Main extension to Rocky Mount



Gary Robertson, requested the Planning Department to review any sewer line documents making sure such documents are ready to go as related to expanding the Western Virginia Water Authority sewer service area when the Board directs staff to move forward.

Hearing no objection, the consensus of the Board was to allow the Water Authority move forward with the planning and financing of the proposed, Wirtz sewer line along the U.S. 220 north corridor.

\*\*\*\*\*

### **FY' 2016-2017 BUDGET REVIEW**

Brent Robertson, County Administrator, presented and highlighted the following PowerPoint presentation for the Board's review:



## Long-term Financial Planning

January 19, 2016



## General Comments

- This Presentation is a Very High Level Overview
- Much can Change – tomorrow or at any point in the future
- Sets the Stage for Future Budgetary Discussions



The Foundation of Long-term Financial Planning

## FISCAL ENVIRONMENT ANALYSIS

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## SWOT Analysis

### Strengths (internal)

- No services eliminated, tax rates constant, layoffs avoided, and capital improvements made.
- The new Business Park is a long-term economic development investment.
- Franklin County has a *significantly* low debt level.
- Home ownership rate well above the state average.

### Opportunities (external)

- GDP is slowly improving.
- Engaging others can help lessen service provision burdens.
- Increased tourism can stimulate the economy, provide employment, and expand infrastructure.
- Opening more blueway access points can spur economic development and tourism.



## SWOT Analysis

### Weaknesses (internal)

- Severe salary compression.
- The recession, inflation, and minimal revenue growth have increased caseloads, reduced facility hours, limited hiring, minimized professional development, and passed costs to citizens.
- Departmental purchasing power is below 2013 levels.
- **Existing revenue sources must be reexamined for sufficiency because a structural imbalance is looming.**

### Threats (external)

- Inflation is absorbing many effects of economic growth, while adding to service costs and regulatory compliance. **A structural imbalance appears imminent.**
- Growing national debt and elastic revenue streams in Virginia could lead to inconsistent intergovernmental funding.
- Slow economic growth seems to be "the new normal."
- Virginia may require localities to increase VRS contributions, adding to labor costs.

Vincent Copenhaver, Director of Finance, presented the Revenue Assumptions as follows:



## Revenue Assumptions:

- General Property Taxes will increase 1/4% per year from new construction
- Sales and Meals Tax will increase 1/2% per year
- Hotel and Motel Taxes will increase 1/4% per year
- At this point, the projection does not show any future tax increases for capital projects such as the Business Park, Landfill Expansion and the Career and Technical Center

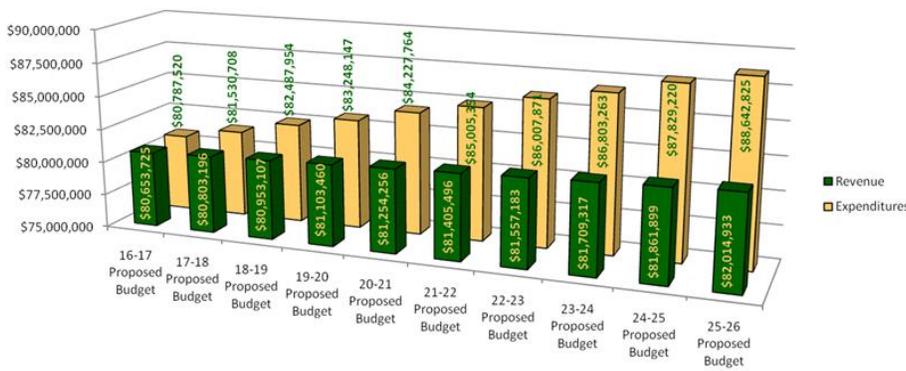


## Expenditure Assumptions:

- For this projection, Department expenditures including local school funds are forecast to increase by an inflation factor of 1% per year
- Debt Service will remain level funded throughout the ten years and does not take into consideration any future capital projects such as the Business Park, Landfill Expansion and Career and Technical Center
- For planning purposes we are budgeting a Cost of Living Increase of 2% every other fiscal year beginning FY16-17



## Ten-Year Projections



## Summary

- Strong growth for Sales and Meals tax may or may not continue in future years
- Will property values increase in 2020?
- Difficult to know the impact of future Federal and State funding streams – these revenues are shown as the same amount throughout the ten years

\*\*\*\*\*

### BUDGET DEVELOPMENT CALENDAR

Brent Robertson, County Administrator presented a proposed draft budget calendar for the Board's consideration. General discussion ensued with the Board accepting the draft calendar of proposed dates and times would be determined and the Board would be notified.

\*\*\*\*\*

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**CLOSED MEETING**  
**(RESOLUTION #06-01-2016)**

BE IT THEREFORE RESOLVED, by the Board of Supervisors to enter into a closed meeting in accordance with 2.2-3711, a-1, Personnel, a-3, Acquisition of Land & a-5, Discussion of a Prospective New Business or Industry or Expansion or Retention of an Existing One of the Code of Virginia, as amended.

MOTION BY: Bob Camicia  
 SECONDED BY: Tim Tatum  
 VOTING ON THE MOTION WAS AS FOLLOWS:  
 AYES: Mitchell, Thompson, Wagner, Cundiff, Camicia, Tatum & Brubaker

\*\*\*\*\*

MOTION: Ronnie Thompson **RESOLUTION: #07-01-2016**  
 SECOND: Tim Tatum MEETING DATE January 19, 2016

WHEREAS, the Franklin County Board of Supervisors has convened an closed meeting on this date pursuant to an affirmative recorded vote and in accordance with the provisions of The Virginia Freedom of Information Act: and

WHEREAS, Section 2.2-3712(d) of the Code of Virginia requires a certification by this Franklin County Board of Supervisors that such closed meeting was conducted in conformity with Virginia law;

NOW, THEREFORE, BE IT RESOLVED, that the Franklin County Board of Supervisors hereby certifies that, to the best of each member's knowledge, (i) only public business matters lawfully exempted from open meeting requirements by Virginia law were discussed in the closed meeting to which this certification resolution applies, and (ii) only such public business matters as were identified in the motion convening the closed meeting were heard, discussed or considered by the Franklin County Board of Supervisors.

VOTE:  
 AYES: Mitchell, Thompson, Wagner, Cundiff, Camicia, Tatum & Brubaker  
 NAYS: NONE  
 ABSENT DURING VOTE: NONE  
 ABSENT DURING MEETING: NONE

\*\*\*\*\*

**APPOINTMENTS:**

COMMITTEE	NAME	ADDRESS	DISTRICT	YEAR	TERM EXPIRES
AG BOARD	Daniel Austin	5688 Old Forge Road Rocky Mount, VA 24151	Crops	OPEN	12/15/2015
AG BOARD	Lynn Satalino	220 Mallard Point Road Wirtz, Va 24184	Equine	OPEN	12/15/2015
WEST PIEDMONT PLANNING COMMISSION BOARD	Bobby Thompson	Post Office Box 40 Ferrum, VA 24088	BOS Rep	1-Year	12/31/2015
TLAC	Robert Camicia	143 Charlotte Lane Hardy, VA 24101	BOS Rep	1-Year	1/31/2017
TLAC	Lori Smith		Citizen	1-Year	1/31/2017
TLAC	Randy Stow		Citizen	1-Year	1/31/2017
PLANNING COMMISSION	James M. Colby	80 Coveport Place Moneta, VA 24121	Gills Creek	4-Year	3/30/2020

**(RESOLUTION #08-01-2016)**

BE IT THEREFORE RESOLVED, by the Board of Supervisors to appoint Bob Camicia, Lori Smith and Randy Stow to serve on the TLAC Board with said terms to expire January 31, 2017.

MOTION BY: Ronnie Thompson  
 SECONDED BY: Tim Tatum  
 VOTING ON THE MOTION WAS AS FOLLOWS:  
 AYES: Mitchell, Thompson, Wagner, Cundiff, Camicia, Tatum & Brubaker

\*\*\*\*\*

**(RESOLUTION #09-01-2016)**

BE IT THEREFORE RESOLVED, by the Board of Supervisors to appoint Tim Tatum to serve on the CPMT Board replacing Leland Mitchell.

MOTION BY: Bob Camicia  
 SECONDED BY: Leland Mitchell  
 VOTING ON THE MOTION WAS AS FOLLOWS:  
 AYES: Mitchell, Thompson, Wagner, Cundiff, Camicia, Tatum & Brubaker

\*\*\*\*\*

Chairman Brubaker recessed the meeting for the previously advertise public hearing as follows:

**PUBLIC NOTICE**

The Franklin County Board of Supervisors hereby gives notice of a meeting to receive public comment regarding the Federal Energy Regulatory Commission (FERC) Application for Certificate of Public Convenience and Necessity (Docket #CP-16-10) submitted by Mountain Valley Pipeline, LLC. to construct approximately thirty-seven (37) miles of a proposed interstate natural gas pipeline and associated facilities within Franklin County. The public comment time will be held on **Tuesday, January 19, 2016 at 6:00 pm** in the Franklin County Board of Supervisors Meeting Room located in the Franklin County Government Center, 1255 Franklin Street, Suite 104, Rocky Mount, VA 24151. Information on the proposed pipeline can be accessed from the following website: <http://www.franklincountyva.gov/mountain-valley-gas-pipeline>.

Steven Sandy, Director of Planning & Community Development, shared with the Board the following PowerPoint Presentation:

## Franklin County Board of Supervisors



January 19, 2016

### MVP Pipeline

- 300 mile pipeline in West VA and Virginia
- 42-inch natural gas pipeline
- Permitted by FERC, US ACOE & VA DEQ
- Current route transects Giles, Pulaski, Montgomery, Franklin and Pittsylvania Counties in Virginia
- Public meetings were held in Elliston & Chatham
- Construction begin early 2017; In service late 2018 (MVP website)

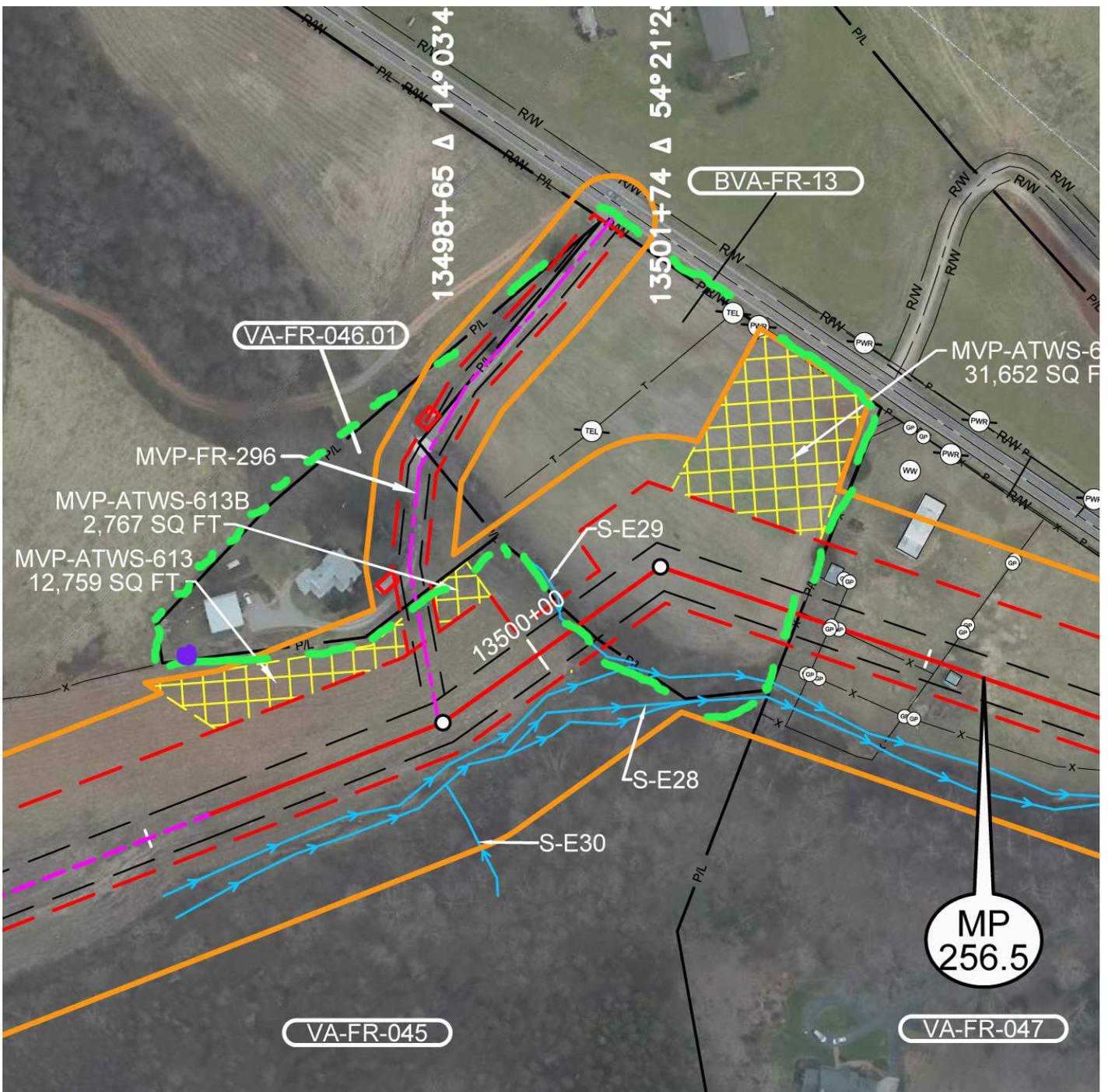
## Background

- October 2014 MVP Pre-filed case with FERC; initial presentation to BOS
- Dec 14/Jan 15 – MVP held public meetings
- April 2015 – Notice of Intent to Prepare EIS
- June 2015 – BOS Passed Resolution to FERC Requesting Extension of Public Comment Period
- October 2015 – BOS Passed Resolution to DEQ & Governor

## Background

- September 2015 - MVP Officials met with County staff to discuss environmental concerns
- October 2015 - Franklin County BOS passed resolution
- October 2015 - MVP filed application with FERC for certificate of public convenience and necessity
- December 2015 - Franklin County filed as an Intervener in FERC application process
- January 2016 – Franklin Co. held public hearing

Public Hearing was opened.



**THE FOLLOWING PEOPLE EXPRESSED THEIR OPPOSITION TO THE PROPOSED MOUNTAIN VALLEY PIPELINE:**

Mavis Boone  
 Blair Boone  
 Evelyn Reilly  
 Jonas Reilly  
 Josh Wingfield  
 Mike Wingfield  
 Carl Brumfield  
 Ian Reilly  
 Marvin Mitchell  
 Sandy Arthur  
 Grace Terry  
 Kathleen Taylor  
 Ann Rogers  
 Guy Buford  
 Jo Ann D. Boone  
 Roberta Bondurant, Preserve Bent Mountain  
 Pete Korpady  
 Diane Wray  
 Dan Crawford  
 Glenn Loveless  
 Chris Carter  
 Judith Rauchle

Tom McDeavitt  
 Janice Murray  
 Betty Werner  
 Alden Dudley  
 Gretchen Dudley  
 Anne & Steve Bernard  
 Carl Secrest  
 John Lipscomb  
 Holly Lipscomb  
 Susan Crenshaw, Representing Preserve Craig  
 Lacy MaCauley, Representing Preserve Floyd  
 Rev. David Denham  
 Anne Denham  
 Michael Byrd  
 Wendell Flora  
 Dawn Rorrer  
 Mike Carter, Representing Preserve Franklin County  
 Carolyn Reilly  
 Edward Murray  
 Natasha Laity Snyder  
 Davis Pursey  
 "Walt" Richard M. McDearmon, III  
 James Oyler  
 Alvin Wray  
 Christine Klepeis  
 Reed Embrey  
 Brad Dulaney  
 Charles Flora  
 Kathy Merkle  
 Darlene Hines  
 Mark Joyner, Representing The Association for the Study of Archaeological Properties, LLC  
 David Werner  
 \*\*\*\*\*  
 Public Hearing was closed.  
 \*\*\*\*\*  
 Chairman Brubaker adjourned the meeting.

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CLINE BRUBAKER  
CHAIRMAN

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SHARON K. TUDOR, MMC  
COUNTY CLERK